H-0290.2			

HOUSE BILL 1318

State of Washington 60th Legislature 2007 Regular Session

By Representatives Hunt, Wood, Conway, Williams, Chandler, Green, Moeller and Morrell

Read first time 01/17/2007. Referred to Committee on Commerce & Labor.

- AN ACT Relating to licensing of soil scientists; adding a new section to chapter 18.220 RCW; adding a new chapter to Title 18 RCW; providing an effective date; and declaring an emergency.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 NEW SECTION. Sec. 1. The legislature finds that in order to protect life, property, and health, and to promote public welfare it is 6 7 in the public interest to regulate the practice of soil science to: 8 (1) Define the practice of soil science as a profession by establishing 9 minimum standards of ethical conduct and professional responsibility and by establishing professional education and experience requirements; 10 and (2) prevent abuses in the practice of soil science by untrained or 11 12 unprincipled individuals.
- NEW SECTION. Sec. 2. The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

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(1) "Advisory committee" means a group of either certified professional soil classifiers or certified professional soil scientists or licensed soil scientists with broad knowledge and experience in

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their profession, appointed under this chapter to offer recommendations to the board and the director on the administration of the program established under this chapter.

- (2) "Board" means the geologist licensing board as defined in RCW 18.220.010.
- (3) "Certified crop adviser" means an agronomist certified by and under the rules set by the American society of agronomy's international certified crop adviser program. A certified crop adviser practices agronomic advising related to four areas: Nutrient management; soil and water management; integrated pest management; and crop management.
- (4) "Certified professional soil classifier" means a soil classifier certified by, and under rules set by, the soil science society of America.
- (5) "Certified professional soil scientist" means a soil scientist certified by, and under rules set by, the soil science society of America.
 - (6) "Department" means the department of licensing.
 - (7) "Director" means the director of the department of licensing.
- (8) "Practice of soil science" means performance of soil science service or work including but not limited to the collection of soil science data, consultation, investigation, evaluation, interpretation, planning, soil mapping, or inspection relating to a service or work that applies to soil science, and the responsible supervision of that service or work, the performance of which is related to public welfare or the safeguarding of life, health, property, and the environment, except as otherwise exempted by this chapter. The practice of soil science does not include work, such as would be carried out by either engineers as defined in RCW 18.43.020, or architects as defined in RCW 18.08.320.
- 30 (9) "Practice of soil science for others" includes, but is not 31 limited to:
 - (a) The preparation of soil science reports, documents, or exhibits by any commission, board, department, district, or division of the state or any political subdivision or of any county, city, or other public body, or by the employees or staff members of the commission, board, department, district, or division of the state or any political subdivision or of any county, city, or other public body when the

reports, documents, or exhibits are disseminated or made available to the public in such a manner that the public may reasonably be expected to rely upon or be affected by them; and

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- (b) The performance of soil science services by an individual, firm, partnership, corporation, or other association or by their employees or staff members, whether or not the principal business of the organization is the practice of soil science, which the soil science reports, documents, or exhibits constituting the practice of soil science are disseminated or made available to the public or an individual or organization in such a manner that the public or individual or combination of individuals may reasonably be expected to rely upon or be affected by them. However, soil science reports, documents, or exhibits that are prepared by the employees or staff members of an individual, firm, partnership, corporation, or other association or commission, board, department, district, or division of the state or political subdivision or a county, city, or other public body that are for use solely within the organizations are considered in-house reports, documents, or exhibits and are not the practice of soil science for others unless or until the reports are disseminated or made available as set forth in this subsection.
- (10) "Responsible charge" means the exercise of fully independent control and direction of soil science work or the supervision of such work, and being fully responsible, answerable, accountable, or liable for the results.
- (11) "Soil" means a complex living system that develops over time in the upper portion of the regolith at the surface of the earth. Soil is composed of living and once-living organic materials combined with inorganic mineral materials derived from the break-down and weathering of rocks at the earth's surface. Soil, in its undisturbed form, is a highly structured ecosystem that develops over time, forming a vertical soil profile with distinct chemical and physical attributes that change with depth from the soil surface. The changes, on both a micro and macro scale, are the result of weathering processes that reflect effects of climate, topography, and biology acting on the original parent material over time. Soil extends from the surface of the earth down to undifferentiated or unweathered parent material.
 - (12) "Soil science" means the science that:

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(a) Involves the study of various aspects of the living soil ecosystem and includes the following focused subject areas: (i) Soil physics, which is the study of water and heat transfer through soil; (ii) soil chemistry and mineralogy; (iii) soil biochemistry; (iv) soil fertility; (v) soil genesis, morphology, and classification; and (vi) land use management;

- (b) Is distinguished from geology, as defined in RCW 18.220.010, by the fact that the living soil ecosystem that is the primary study target of a soil scientist forms a thin skin on the geologist's focus which is the greater earth's crust. Geology deals with relatively undisturbed materials formed at the earth surface or within the earth's crust by large-scale tectonic or depositional processes. Soil scientists study how the surface of that material changes over time in response to weather, biology, and topography on a comparative microscale;
- (c) Is distinguished from engineering, as defined in RCW 18.43.020, by the fact that engineering generally considers soil as a medium to support infrastructure or as an inanimate unstructured material, while a soil scientist considers soil as a complex, highly structured living ecosystem; and
- (d) Is distinguished from agronomy, forestry, and horticulture by the fact that those disciplines apply aspects of soil science, but are focused almost exclusively on the efficiencies or deficiencies of soil in relation to plant growth.
- (13) "Soil scientist" means a person who, by reason of the person's knowledge of soil science, mathematics, the environment, and the supporting physical and life sciences, acquired by education and practical experience, has met the qualifications established under this chapter, and has been issued a license as a soil scientist by the board.
- 31 (14) "Subordinate" means a person who assists in the practice of 32 soil science by a licensed soil scientist without assuming the 33 responsible charge of the work.
- 34 <u>NEW SECTION.</u> **Sec. 3.** The following activities do not require a certificate of licensing under this chapter:
- 36 (1) Soil science work performed by an employee or a subordinate of 37 a soil scientist licensed under this chapter, provided that the work

does not include responsible charge of soil science work as covered by this section, and is performed under the direct supervision of a soil scientist licensed under this chapter, who shall be and remains responsible for such work;

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- (2) Soil science work performed by officers and employees of the United States practicing solely as such officers and employees;
- (3) Soil science research conducted through academic institutions by agencies of the federal or state governments, nonprofit research institutions, or for-profit organizations, including submission of reports of research to public agencies;
 - (4) Teaching soil science or related physical or natural sciences;
- (5) The practice of engineering or other licensed or registered professions: (a) The acquisition of engineering data involving soil, rock, groundwater, and other earth materials; evaluation of the physical and chemical properties of soil, rock, groundwater, and other earth materials; and the utilization of these data in analysis, design, and construction by professional engineers appropriately registered or licensed in this state; and (b) similar work performed by persons or organizations licensed or registered in any other profession or occupation related to soil science such as licensed on-site wastewater treatment designers, certified crop advisers, certified professional agronomists, or individuals who hold any pesticide license administered through the Washington state department of agriculture, provided that such work is permitted under the applicable licensing or registration law, and is incidental to the practice or the profession or occupation for which licensing or registration is required. Nothing in this section shall be construed to permit the use of the title soil scientist, or any other specialty as defined by the director, by an engineer or other licensed professional except as licensed under this chapter;
- (6) General scientific work customarily performed by such physical or natural scientists as chemists, archaeologists, geologists, geographers, hydrologists, oceanographers, wetland scientists, agronomists, crop scientists, horticulturists, and foresters, providing such work does not include the design and execution of soil science investigations, being in responsible charge of soil science, and the drawing of soil science conclusions and making recommendations in a way

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that can be shown to negatively impact the public health, safety, or welfare; or

- (7) The giving of testimony or preparation and presentation of exhibits or documents for the sole purpose of being placed in evidence before any administrative or judicial tribunal or hearing, providing such testimony, exhibits, or documents do not imply that the person is licensed under the provisions of this chapter.
- NEW SECTION. Sec. 4. (1) It is unlawful for a person to practice or offer to practice soil science for others in this state, or to use in connection with the person's name or otherwise assume or advertise any title or description tending to convey the impression that the person is a licensed soil scientist, unless the person has been licensed under the provisions of this chapter.
- (2) A person shall be construed to practice or offer to practice soil science within the meaning and intent of this chapter, if the person:
 - (a) Practices any branch of the profession of soil science;
 - (b) Represents by verbal claim, sign, advertisement, letterhead, card, or in any other way himself or herself to be a soil scientist;
 - (c) Implies through the use of some other title that he or she is a soil scientist or that he or she is licensed under this chapter; or
- 22 (d) Holds himself or herself out as able to perform or does perform 23 any soil science services or work recognized by the board as the 24 practice of soil science for others.
 - NEW SECTION. Sec. 5. (1) An advisory committee is created to provide recommendations to the board and the director concerning the administration of this chapter. The advisory committee consists of five members who are conversant with and experienced in the soil science profession, and who are otherwise eligible for licensure under this chapter. Subsequent to the initial appointments, all members must be licensed under this chapter. All advisory committee members must be soil science society of America certified professional soil scientists or certified professional soil classifiers. Each member of the advisory committee must be a resident of the state.
- 35 (2) The director shall appoint to the advisory committee 36 individuals from across the state, utilizing geographic and

experiential diversity as much as possible. The terms of the members of the advisory committee are a maximum of three years, except that the initial appointees to the advisory committee serve the following terms: Two members for two years and three members for three years. No member of the advisory committee is eligible for reappointment to a third consecutive term, but any member is eligible for reappointment after an absence of at least one year from the advisory committee. Any member who is reappointed following an absence of at least one year from the advisory committee is eligible for reappointment to a consecutive term and is again eligible for reappointment after an absence of at least one year from the advisory committee.

- (3) Members of the advisory committee serve until replaced by a subsequent appointment even if their appointment exceeds the length of their term, but may resign prior to completing the term of appointment. The director may for just cause remove an advisory committee member. The director shall appoint a new member to fill any vacancy on the advisory committee for the remainder of the unexpired term. Members of the advisory committee may not be compensated, but shall be reimbursed for expenses incurred in accordance with RCW 43.03.050 and 43.03.060. Three members constitute a quorum.
- (4) At the request of the advisory committee, the director may appoint additional temporary members to the advisory committee for assistance with rule development, examination development, and technical advice on complaints. Temporary members must meet the same minimum qualifications as regular members of the advisory committee. Temporary members have all the powers, duties, and immunities of regular members of the advisory committee and shall be reimbursed for expenses incurred in accordance with RCW 43.03.050 and 43.03.060. The director shall limit the term of temporary members to one year, but may extend the original appointment up to one additional year.
- 31 <u>NEW SECTION.</u> **Sec. 6.** The advisory committee shall make 32 recommendations to the board regarding:
 - (1) Developing and adopting rules to administer this chapter including, but not limited to, evaluating the experience, scope, and standards of practice of soil science;
- 36 (2) Reviewing complaints and investigations pertaining to the 37 practice of soil science; and

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- 1 (3) Performing other duties deemed necessary by the director or the board.
- 3 <u>NEW SECTION.</u> **Sec. 7.** The director has the following authority in administering this chapter:
- 5 (1) To adopt, amend, and rescind rules approved by the board as 6 deemed necessary to carry out this chapter;
 - (2) To adopt fees as provided in RCW 43.24.086;

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- 8 (3) To administer licensing examinations approved by the board and 9 to adopt or recognize examinations prepared by other organizations as 10 approved by the board;
- 11 (4) To adopt standards of professional conduct and practice as 12 approved by the board; and
- 13 (5) To enter into an assurance of discontinuance in lieu of issuing 14 a statement of charges or conducting a hearing. The assurance must 15 consist of a statement of the law in question and an agreement to not 16 violate the stated provision. Violation of an assurance under this 17 subsection is grounds for disciplinary action.
- NEW SECTION. Sec. 8. In order to become a licensed soil scientist, an applicant must meet the following requirements:
 - (1) An applicant who applies for soil scientist licensing before July 1, 2008, is considered qualified for licensing, without further written examination, if the applicant possesses the specific record of being a current soil science society of America certified professional soil scientist or certified professional soil classifier in good standing.
- 26 (2) On or after July 1, 2008, in order to become a licensed soil scientist, an applicant must:
 - (a) Be of good moral and ethical character as attested to by letters of reference submitted by the applicant or as otherwise determined by the board;
 - (b) Have graduated from a course of study in soil science satisfactory to the board or satisfy educational equivalents determined by the board;
- 34 (c) Have a documented record of a minimum of five years of 35 experience obtained after the completion of the academic requirements 36 specified in this section, in soil science work of a character

satisfactory to the board, demonstrating that the applicant is qualified to assume responsible charge of such work upon licensing as a soil scientist. The board requires that three years of the experience be gained under the supervision of a soil scientist licensed in this or any other state, or under the supervision of others who, in the opinion of the board, are qualified to have responsible charge of soil science work;

- 8 (d) Pass an examination covering the fundamentals and practice of 9 soil science prescribed or accepted by the board; and
- 10 (e) Meet other general or individual requirements established by 11 the board under its authority under this chapter.

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- NEW SECTION. Sec. 9. (1) Experience in professional practice as required under section 8(2)(c) of this act, of a character acceptable to the board and acquired prior to July 1, 2008, is acceptable if the experience: (a) Was acquired under the direct supervision of a soil scientist who meets the educational and experience requirements for licensing under this chapter, or who is licensed in another state that has licensing requirements that are substantially similar to this chapter; or (b) would constitute responsible charge of professional soil science work, as determined by the board;
- (2) Each year of full-time graduate study in soil science qualifies as one year of professional experience, up to a maximum of two years. The board may accept soil science research or teaching of soil science at the college or university level as qualifying experience, provided that such research or teaching, in the judgment of the board, is comparable to experience obtained in the practice of soil science.
- NEW SECTION. Sec. 10. An application for licensing shall be filed with the director on a form provided by the director and must contain statements made under oath demonstrating the applicant's education and practical experience. The director may require any information and documentation that reasonably relates to the need to determine whether the applicant meets the criteria for licensing. The application fee for initial licensing shall be determined by the director as provided in RCW 43.24.086. The application, together with the fee, must be submitted to the department prior to the application deadline established by the director. Fees for initial licensing shall include

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- the examination and issuance of a certificate. If the director finds an applicant ineligible for licensing, the fee is retained as an
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- <u>NEW SECTION.</u> **Sec. 11.** Examinations of applicants for licensing, 4 when required, shall be held at such times and places as determined by 5 the board with the director's approval. The scope of the examination 6 7 must be directed to an applicant's ability to practice soil science in 8 a manner that ensures the safety of life, health, and property. candidate failing an examination may apply for reexamination. 9 Subsequent examinations will be granted upon payment of a fee to be 10 11 determined by the director as provided in RCW 43.24.086.
- NEW SECTION. Sec. 12. (1) The director shall issue a license to 12 any applicant who has satisfactorily met all of the requirements of 13 14 this chapter for licensing as a soil scientist. The license must show 15 the full name of the license holder, have a number, and be signed by the director. The issuance by the director of a license to an 16 individual is prima facie evidence that the person is entitled to all 17 18 the rights and privileges of a licensed soil scientist while the license remains unrevoked or unexpired. 19
 - (2) Each license holder must obtain a seal of the design authorized by the director, bearing the licensee's name, number, and the legend "licensed soil scientist." Soil science reports, plans, and other technical documents prepared by or under the responsible charge of the license holder must be signed, dated, and stamped with the seal or facsimile of the seal. Each signature and stamping constitutes a certification by the license holder that the document was prepared by or under the license holder's responsible charge and that to the license holder's knowledge and belief the document was prepared in accordance with the requirements of this chapter.
- NEW SECTION. Sec. 13. The director may, upon application and payment of a fee determined by the director as provided in RCW 43.24.086, issue a license without further examination as a soil scientist to any person who holds a valid license or certificate of qualification issued by the proper authority of any state, territory, or possession of the United States, District of Columbia, or any

- 1 foreign country, if the applicant's qualifications, as evaluated by the
- 2 board, meet the requirements of this chapter and the rules adopted by
- 3 the director.

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- <u>NEW SECTION.</u> Sec. 14. Licenses issued under this chapter shall be 4 renewed periodically on a date to be set by the director in conformance 5 with RCW 43.24.140. A license holder who fails to pay the prescribed 6 7 fee within ninety days after expiration of his or her license shall have his or her license classified as invalid until the license holder 8 pays a renewal fee equal to the current fee plus an amount equal to one 9 year's renewal fee. Any license that has been expired or suspended for 10 five years or more may be reinstated in conformance with rules adopted 11 by the director. Reinstatement conditions may include demonstration of 12 continued practice or competency in the practice of soil science. 13
- NEW SECTION. Sec. 15. All receipts from fees and fines collected under this chapter must be deposited into the geologists' account created in RCW 18.220.120. Expenditures from the account may be used only for the purposes described in the geologist account.
- NEW SECTION. Sec. 16. In addition to the unprofessional conduct described in RCW 18.235.130, the following conduct, acts, and conditions constitute unprofessional conduct:
- 21 (1) Violating any of the provisions of this chapter or the rules 22 adopted under this chapter;
 - (2) Committing any other act, or failing to act, which act or failure are customarily regarded as being contrary to the accepted professional conduct or standard generally expected of those practicing soil science;
 - (3) Aiding or abetting the unlicensed or unsupervised practice of soil science in the state by a person or firm that is not registered in accordance with this chapter or aiding or abetting an unlicensed person to practice or operate a soil science business or profession when a license is required;
- 32 (4) The practice of soil science by a licensee when that person's license is expired, suspended, or revoked;
- 34 (5) Failing to comply with the terms and conditions of an order 35 issued by the board;

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1 (6) Failing to respond to inquiries from clients or other 2 professionals regarding conflicts with the licensee's work, opinions, 3 or procedures, in a manner that would be expected from a prudent 4 practitioner;

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- (7) Modifying another licensee's work without notifying that licensee and clearly describing the modifications in writing and signing the report describing the modifications. However, this subsection (7) does not apply when the plans, maps, or documents are modified by the owner to reflect changes over time for their own purposes and are not used for submittals or bid documents;
- (8) Offering or accepting money, goods, or other favors as inducement to receive favorable consideration for a professional assignment or as an inducement to approve, authorize, or influence the granting of a professional assignment;
- (9) Soliciting or accepting gratuities, directly or indirectly, from contractors, their agents, or other parties dealing with clients or employers in connection with work for which the licensee is responsible;
- (10) Using privileged information coming to the licensee in the course of his or her assignments as a means of making personal profit beyond their professional compensation
- (11) Requesting, proposing, or accepting professional commissions on a contingent basis under circumstances in which the registrant's integrity may be compromised;
- 25 (12) Willfully attempting to interfere with a board investigation 26 by falsifying records, making false statements and intimidating or 27 influencing witnesses; or
- 28 (13) Willfully attempting to suborn another person to violate the 29 law, public policy, or their code of professional ethics.
- 30 <u>NEW SECTION.</u> Sec. 17. A person, including but not limited to 31 consumers, licensees, corporations, organizations, and state and local governments or agencies, may submit a written complaint to the 32 33 department charging a license holder or applicant with unprofessional conduct and specifying the grounds for the charge. If the director 34 determines that the complaint merits investigation, or if the director 35 36 has reason to believe, without a formal complaint, that a license 37 holder or applicant may have engaged in unprofessional conduct, the

- 1 director may investigate to determine if there has been unprofessional
- 2 conduct. A person who files a complaint under this section in good
- 3 faith is immune from suit in any civil action related to the filing or
- 4 contents of the complaint.
- 5 <u>NEW SECTION.</u> **Sec. 18.** The board shall immediately suspend the
- 6 license of a person who has been certified pursuant to RCW 74.20A.320
- 7 by the department of social and health services as a person who is not
- 8 in compliance with a child support order. If the person has continued
- 9 to meet all other requirements for a license under this chapter during
- 10 the suspension, reissuance of the license shall be automatic upon the
- 11 board's receipt of a release issued by the department of social and
- 12 health services stating that the licensee is in compliance with the
- 13 child support order. The procedure in RCW 74.20A.320 is the exclusive
- 14 administrative remedy for contesting the establishment of noncompliance
- 15 with a child support order, and suspension of a license under this
- 16 subsection, and satisfies the requirements of RCW 34.05.422.
- 17 <u>NEW SECTION.</u> **Sec. 19.** The uniform regulation of business and
- 18 professions act, chapter 18.235 RCW, governs unlicensed practice, the
- 19 issuance and denial of licenses, and the discipline of licensees under
- 20 this chapter.
- NEW SECTION. Sec. 20. A new section is added to chapter 18.220
- 22 RCW to read as follows:
- 23 The board has the following authority in administering chapter
- 24 18.-- RCW (sections 1 through 19, 21, and 23 of this act):
- 25 (1) To establish rules, including committee organization and
- 26 assignment of terms, and meeting frequency and timing, for adoption by
- 27 the director;
- 28 (2) To establish the minimum qualifications for applicants for
- 29 licensure as provided by chapter 18.-- RCW (sections 1 through 19, 21,
- 30 and 23 of this act);
- 31 (3) To approve the method of administration for examinations
- 32 required by chapter 18.-- RCW (sections 1 through 19, 21, and 23 of
- 33 this act) or by rule as established by the director. To approve the
- 34 adoption or recognition of examinations prepared by other organizations

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- 1 for adoption by the director. To set the time and place of 2 examinations with the approval of the director; and
- 3 (4) To establish and review standards of professional conduct and 4 practice for adoption by the director.
- NEW SECTION. Sec. 21. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.
- 9 <u>NEW SECTION.</u> **Sec. 22.** Sections 1 through 19, 21, and 23 of this 10 act constitute a new chapter in Title 18 RCW.
- NEW SECTION. Sec. 23. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect July 1, 2007.

--- END ---