
BILL REQUEST - CODE REVISER'S OFFICE

BILL REQ. #: H-2334.1/01

ATTY/TYPIST: RJS:mos

BRIEF DESCRIPTION:

- 2 **SSB 5880** H COMM AMD
- 3 By Committee on Natural Resources

- 5 Strike everything after the enacting clause and insert the
- 6 following:
- 7 "NEW SECTION. Sec. 1. The legislature finds that the creation of
- 8 a forest products commission would assist in expanding the state's
- 9 economy, because:
- 10 (1) Marketing is a dynamic and changing part of the Washington
- 11 forest products industry and a vital element in expanding the state
- 12 economy;
- 13 (2) The sale in the state and export to other states and abroad of
- 14 forest products made in the state contribute substantial benefits to
- 15 the economy of the state, provide a large number of jobs and sizeable
- 16 tax revenues, and are key components of the health of many local
- 17 communities because many secondary businesses are largely dependent on
- 18 the health of the forest products industry; and
- 19 (3) Forest products are made from a renewable resource and are more
- 20 environmentally sound than many alternative products.
- 21 NEW SECTION. Sec. 2. Unless the context clearly requires
- 22 otherwise, the definitions in this section apply throughout this
- 23 chapter.
- 24 (1) "Commission" means the forest products commission.
- 25 (2) "Department" means the department of agriculture.
- 26 (3) "Director" means the director of the department of agriculture
- 27 or the director's authorized representative.
- 28 (4) "Forest products" or "timber" means trees of any species
- 29 maintained for eventual harvest whether planted or of natural growth,
- 30 standing or down, on privately or publicly owned land, and also
- 31 includes wood products related thereto, but does not include Christmas
- 32 trees or other trees on which the timber excise tax provided under
- 33 chapter 84.33 RCW is not imposed.

- 1 (5) "Person" includes any individual, corporation, firm, 2 partnership, trust, association, or any other organization of 3 individuals.
- 4 (6) "Producer" means any person who harvests timber in Washington 5 state and pays the timber excise tax imposed under chapter 84.33 RCW on 6 at least two million board feet in a calendar year or in four 7 consecutive calendar quarters.
- 8 (7) "Eastern Washington" means that portion of the state lying east 9 of the Cascade mountain range.
- 10 (8) "Western Washington" means that portion of the state lying west 11 of the Cascade mountain range.

12 NEW SECTION. **Sec. 3.** (1)(a) There is created a commodity 13 commission to be known and designated as the Washington forest products 14 The commission is composed of nine voting members. commission may, in its sole discretion, add or remove nonvoting ex 15 officio members to the commission. Of the members, six shall be from 16 western Washington, and three shall be from eastern Washington. After 17 18 the initial election of commission members, however, if a position cannot be filled by a member from eastern Washington within sixty days 19 from the date on which nominations may first be received because of a 20 lack of candidates, the position may be filled by a member from western 21 Washington. Under no circumstances will there be less than two board 22 23 members from eastern Washington. If a position was filled by a member 24 from western Washington because of a lack of candidates from eastern 25 Washington, and districts are not used for the nomination and election 26 of members, then a person from eastern Washington must fill the next 27 available vacancy or open position at the next election to bring the number of representatives from eastern Washington up to three members. 28 29 All members shall be elected by the entire group of producers unless the commission creates districts for the members as authorized in 30 section 5 of this act. If districts are used for the nomination and 31 election of commission members, and it does not appear that one of the 32 33 positions from eastern Washington will be filled because of a lack of candidates, then a commission member who resides in western Washington 34 must be elected by the entire group of producers as an at-large member. 35 The position of the western Washington member who is elected as an at-36 37 large member shall be filled by a member from eastern Washington at the 38 expiration of the term of the at-large member. If districts are not

- used for the nomination and election of members, the commission shall strive to achieve representation on the commission from the different geographic regions of the state.
- 4 (b) Of the six members from western Washington, three members must 5 have annual harvests of more than seventy-five million board feet, and 6 three members must have annual harvests between two million board feet 7 and seventy-five million board feet.
- 8 (c) Of the two members from eastern Washington, one member must 9 have an annual harvest greater than forty million board feet, and one 10 member must have an annual harvest between two million board feet and 11 forty million board feet. If there is a third member from eastern 12 Washington, the only harvest requirement is that the member have an 13 annual harvest of at least two million board feet.
- (2) The members must be citizens and residents of this state, and 14 15 over the age of twenty-one years. Each member must currently, and for the five years last preceding his or her election, be actually engaged 16 17 in producing forest products within the state of Washington, either individually or as an officer of a corporation, firm, partnership, 18 19 trust, association, or business organization at the level of production 20 required to qualify as a producer. Each member must also derive a substantial amount of his or her income from the production of forest 21 22 products. The qualifications set forth in this section apply 23 throughout each member's term of office.
- (3) No more than one member of the commission may be employed by, or connected in a proprietary capacity with, the same corporation, firm, partnership, trust, association, or business organization.
- 27 (4) Five voting members of the commission constitute a quorum for 28 the transaction of all business and the carrying out of the duties of 29 the commission.
- 30 (5) The regular term of office of the members is four years from November 1st following their election and until their successors are elected and qualified. However, the first terms of the members elected November 1, 2001, is as follows: Positions one, four, and seven terminate November 1, 2003; positions two, five, and eight terminate November 1, 2004; and positions three, six, and nine terminate November 1, 2005.
- 37 <u>NEW SECTION.</u> **Sec. 4.** (1) The director shall call the initial 38 meeting of producers of forest products for the purpose of nominating

- their respective members of the commission. Public notice of the meeting shall be given by the director in the manner the director determines is appropriate. A producer may on his or her own motion file his or her name with the director for the purpose of receiving notice of the meeting. The nonreceipt of the notice by any interested person does not invalidate the proceedings.
- 7 (2) Prior to the nomination of commission members, the department 8 of revenue shall provide the director with a list of all qualified 9 producers within the state based upon tax records of the department.
- (3) For the initial election of commission members, any qualified 10 producer may be nominated orally for a commissioner position at the 11 meeting convened by the director. Nominations may also be made within 12 13 five days prior to the meeting by a written petition filed with the department, signed by at least five producers who reside in the state. 14 15 If the director determines that one of the positions from eastern Washington will go unfilled because of a lack of candidates, the 16 17 director shall announce that this position shall be filled by a member from western Washington. If the position designated for eastern 18 19 Washington is filled by a member from western Washington because of a lack of candidates from eastern Washington, this position shall be 20 designated as position number seven by the director for purposes of 21 section 3(5) of this act. Under no circumstances will there be less 22 than two board members from eastern Washington. 23
 - (4) The initial members of the commission shall be elected by secret mail ballot under the supervision of the director at the same time the referendum is submitted under section 12 of this act calling for the creation of the commission and the imposition of the initial assessment. If a nominee does not receive a majority of the votes on the first ballot, a run-off election shall be held by mail in a similar manner between the two candidates for the position receiving the largest number of votes.
- NEW SECTION. Sec. 5. (1) After the initial election of commission members, the commission shall establish rules for electing commission members, including the method used for notification, nominating, and voting. The commission may create commission districts and boundaries, and may also establish a weighted voting procedure for election of commission members. The commission shall hold its annual meeting during the month of October each year for the purpose of nominating

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- 1 commission members and the transaction of other business. Public
- 2 notice of the meeting shall be given by the commission in the manner it
- 3 determines is appropriate. A producer may on his or her own motion
- 4 file his or her name with the commission for the purpose of receiving
- 5 notice of the meeting. The nonreceipt of the notice by any interested
- 6 person does not invalidate the proceedings.
- 7 (2) Prior to the nomination of commission members, the department
- 8 of revenue shall provide the commission with a list of all qualified
- 9 producers within the state based upon tax records of the department.
- 10 <u>NEW SECTION.</u> **Sec. 6.** (1) In the event a position becomes vacant
- 11 due to resignation, disqualification, death, or for any other reason,
- 12 the position until the next annual meeting shall be filled by vote of
- 13 the remaining members of the commission. At the annual meeting a
- 14 commissioner shall be elected to fill the balance of the unexpired
- 15 term.
- 16 (2) Each member of the commission shall be compensated in
- 17 accordance with RCW 43.03.230 and shall be reimbursed for actual travel
- 18 expenses incurred in carrying out the provisions of this chapter.
- 19 Employees of the commission may also be reimbursed for actual travel
- 20 expenses when on official commission business.
- 21 <u>NEW SECTION.</u> **Sec. 7.** Obligations incurred by the commission and
- 22 liabilities or claims against the commission may be enforced only
- 23 against the assets of the commission in the same manner as if it were
- 24 a corporation and no liability for the debts or actions of the
- 25 commission exists against either the state of Washington or any
- 26 subdivision or instrumentality thereof or against any member, officer,
- 27 employee, or agent of the commission in his or her individual capacity.
- 28 The members of the commission, including employees of the commission,
- 29 may not be held responsible individually or any way whatsoever to any
- 30 person for errors in judgment, mistakes, or other acts, either of
- 31 commission or omission, as principal, agent, person, or employees,
- 32 except for their own individual acts of dishonesty or crime. A person
- 33 or employee may not be held responsible individually for any act or
- 34 omission of any other members of the commission.
- 35 <u>NEW SECTION.</u> **Sec. 8.** The powers and duties of the commission
- 36 include:

- 1 (1) To elect a chairman and such officers as the commission deems 2 advisable. The commission shall adopt rules for its own governance, 3 which provide for the holding of an annual meeting for the election of 4 officers and transaction of other business and for such other meetings 5 as the commission may direct;
- 6 (2) To adopt any rules necessary to carry out the purposes of this 7 chapter, in conformance with chapter 34.05 RCW;
- 8 (3) To administer and do all things reasonably necessary to carry 9 out the purposes of this chapter;
- (4) At the pleasure of the commission, to employ a treasurer who is responsible for all receipts and disbursements by the commission and the faithful discharge of whose duties shall be guaranteed by a bond at the sole expense of the commission;
- 14 (5) At the pleasure of the commission, to employ and discharge 15 managers, secretaries, agents, attorneys, and employees and to engage 16 the services of independent contractors as the commission deems 17 necessary, to prescribe their duties, and to fix their compensation;
- 18 (6) To engage directly or indirectly in the promotion of Washington 19 forest products and managed forests, and shall in the good faith 20 judgment of the commission be in aid of the marketing, advertising, or 21 sale of forest products, or of research related to such marketing, 22 advertising, or sale of forest products, or of research related to 23 managed forests;
- 24 (7) To enforce the provisions of this chapter, including 25 investigating and prosecuting violations of this chapter;
 - (8) To acquire and transfer personal and real property, establish offices, incur expense, and enter into contracts. Contracts for creation and printing of promotional literature are not subject to chapter 43.78 RCW, but such contracts may be canceled by the commission unless performed under conditions of employment which substantially conform to the laws of this state and the rules of the department of labor and industries. The commission may create such debt and other liabilities as may be reasonable for proper discharge of its duties under this chapter;
- 35 (9) To maintain such account or accounts with one or more qualified 36 public depositaries as the commission may direct, to cause moneys to be 37 deposited therein, and to expend moneys for purposes authorized by this 38 chapter by drafts made by the commission upon such institutions or by 39 other means;

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- 1 (10) To cause to be kept and annually closed, in accordance with 2 generally accepted accounting principles, accurate records of all 3 receipts, disbursements, and other financial transactions, available 4 for audit by the state auditor;
- 5 (11) To create and maintain a list of producers and to disseminate 6 information among and solicit the opinions of producers with respect to 7 the discharge of the duties of the commission, directly or by 8 arrangement with trade associations or other instrumentalities;
- 9 (12) To employ, designate as agent, act in concert with, and enter 10 into contracts with any person, council, commission, or other entity 11 for the purpose of promoting the general welfare of the forest products 12 industry and particularly for the purpose of assisting in the sale and 13 distribution of Washington forest products in domestic and foreign commerce, expending moneys as it may deem necessary or advisable for 14 15 such purpose and for the purpose of paying its proportionate share of 16 the cost of any program providing direct or indirect assistance to the 17 sale and distribution of Washington forest products in domestic or 18 foreign commerce, and employing and paying for vendors of professional 19 services of all kinds;
- 20 (13) To sue and be sued as a commission, without individual liability for acts of the commission within the scope of the powers 22 conferred upon it by this chapter;
- 23 (14) To propose assessment levels for producers subject to 24 referendum approval under section 11 of this act; and
- 25 (15) To participate in federal and state agency hearings, meetings, 26 and other proceedings relating to the regulation, production, 27 manufacture, distribution, sale, or use of forest products.
- NEW SECTION. Sec. 9. The commission shall create, provide for, and conduct a research, promotional, and educational campaign as sales and market conditions reasonably require. It shall investigate and ascertain the needs of producers, conditions of markets, and degree of public awareness of products, and take into account the information obtained in the discharge of its duties under this chapter.
- NEW SECTION. **Sec. 10.** (1) The commission shall cause a list to be prepared of all Washington producers of forest products from any information available from the commission, producers' association, or producers, including tax records from the department of revenue. This

- list shall contain the names and addresses of all persons who produce 1 forest products within this state, the amount of forest products 2 produced during the period designated by the commission, and the 3 4 assessment amount for each member. The list is considered confidential 5 and may be reviewed only by the employees of the commission, except for information that may be disclosed to the public and commission members 6 7 under subsection (4) of this section. A qualified person may, at any 8 time, have his or her name placed upon the list by delivering or 9 mailing the information to the commission. This list shall be 10 corrected and brought up to date in accordance with evidence and information available to the commission on or before December 31st of 11 each year, or as soon thereafter as possible. For all purposes of 12 13 giving notice and holding referendums, the list on hand, corrected up to the day next preceding the date for issuing notices or ballots as 14 15 the case may be, is, for purposes of this chapter, the list of all producers entitled to notice or to assent or dissent or to vote. 16
- 17 (2) The commission shall develop a reporting system to document that the producers of forest products in this state are reporting 18 19 quantities of forest products produced and subject to the assessment as 20 provided in section 11 of this act.
- (3) The department of revenue may charge the commission for the 21 reasonable costs of providing reports of harvest activity on a 22 23 quarterly basis.
- 24 (4) Any taxpayer information received by the commission from the department of revenue may only be used for the limited purposes of 26 establishing lists of producers necessary to determine eligibility for 27 voting, eligibility for serving as a commission member, the amount of assessments owed, or other necessary purposes as established by law. 29 Any return or tax information received from the department of revenue may be reviewed only by the employees of the commission. Employees may disclose to the public and commission members a list of commission members, groupings of at least three commission members by the amount 32 33 of forest products harvested over any time period designated by the commission of at least one quarter, and the members who are eligible for the various positions on the commission.
- 36 <u>NEW SECTION.</u> **Sec. 11.** (1) To provide for permanent funding of the 37 forest products commission, an assessment shall be levied by the 38 commission on producers of each species of forest products. The

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- initial rate of assessment that shall be submitted for approval by referendum pursuant to section 12 of this act is fifty-seven cents per thousand board feet. The initial assessment is not effective until approved by a majority of producers as required by section 12 of this act.
- 6 (2) After the initial assessment rate is approved, the commission 7 may adjust the amount of the assessment within a range of forty-five 8 cents up to ninety cents per thousand board feet. The commission shall 9 submit any proposed increase in the assessment to producers pursuant to 10 the referendum process established in this section, and shall supply all known producers with a ballot for the referendum. The commission 11 shall establish the assessment for the marketing year by January 1st of 12 13 each year, or as soon thereafter as possible. Assessments may only be used for the purposes and objects of this chapter. 14
- 15 (3) The forest products commission may raise the assessment on forest products in excess of the fiscal growth factor under chapter 16 The assessment limits established by this section are 17 43.135 RCW. solely to provide prior legislative authority for the purposes of RCW 18 19 43.135.055 and are not a limit on the authority of the forest products 20 commission to alter assessments in any manner not limited by RCW 43.135.055. However, any alteration in assessments made under this 21 section must be made with the procedural requirements established by 22 this chapter for altering such assessments. 23
 - (4) The requirement for approval of an assessment is met if: (a) At least fifty-one percent by numbers of producers replying in the referendum vote affirmatively, and these producers represent at least sixty-one percent of the volume of the producers replying in the referendum; or (b) sixty-five percent by numbers of producers replying in the referendum vote affirmatively, and these producers represent at least fifty-one percent of the volume of the producers replying in the referendum. An assessment shall only be approved if at least forty percent of the eligible producers participate in the vote.
- NEW SECTION. Sec. 12. (1) For purposes of determining producer participation in the commission, the initial election of commissioners, and for imposition of the original assessment specified in section 11 of this act, the director shall conduct a referendum among all producers of forest products within the state.

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- (2) The requirement for approval of the assessment and creation of 1 the commission is met if: (a) At least fifty-one percent by numbers of 2 3 producers replying in the referendum vote affirmatively, and these 4 producers represent at least sixty-one percent of the volume of the producers replying in the referendum; or (b) sixty-five percent by 5 numbers of producers replying in the referendum vote affirmatively, and 6 7 these producers represent at least fifty-one percent of the volume of 8 the producers replying in the referendum. The referendum shall only be 9 approved if at least forty percent of the eligible producers 10 participate in the vote.
- 11 (3) If the director determines that the requisite approval has been 12 given, the director shall declare the establishment of the commission 13 and direct it to put into force the assessment authorized in section 11 14 of this act. If the director finds that the requisite approval has not 15 been given, then this chapter is not operative.
- 16 Sec. 13. The commission shall deposit moneys NEW SECTION. collected under section 11 of this act in a separate account in the 17 18 name of the commission in any bank that is a state depositary. All expenditures and disbursements made from this account under this 19 chapter may be made without the necessity of a specific legislative 20 appropriation. RCW 43.01.050 does not apply to this account or to the 21 moneys received, collected, or expended under this chapter. 22
- 23 NEW SECTION. Sec. 14. A due and payable assessment levied in the 24 amount determined by the commission under section 11 of this act constitutes a personal debt of every person so assessed, or who 25 otherwise owes the assessment, and the assessment is due and payable to 26 27 the commission when payment is called for by the commission. 28 person fails to pay the commission the full amount of the assessment by 29 the date due, the commission may add to the unpaid assessment an amount not exceeding ten percent of the assessment to defray the cost of 30 If the person fails to pay any due and 31 enforcing its collection. 32 payable assessment or other such sum, the commission may bring a civil action for collection against the person or persons in a court of 33 competent jurisdiction. The action shall be tried and judgment 34 35 rendered as in any other cause of action for a debt due and payable.

- 1 <u>NEW SECTION.</u> **Sec. 15.** All county and state law enforcement
- 2 officers shall assist in the enforcement of this chapter.
- 3 <u>NEW SECTION.</u> **Sec. 16.** The superior courts are hereby vested with
- 4 jurisdiction to enforce this chapter and the rules of the commission,
- 5 and to prevent and restrain violations thereof.
- 6 <u>NEW SECTION.</u> **Sec. 17.** This chapter shall be liberally construed
- 7 to effectuate its purposes.
- 8 Sec. 18. RCW 42.17.31907 and 1996 c 80 s 3 are each amended to
- 9 read as follows:
- 10 The following agricultural business and commodity commission
- 11 records are exempt from the disclosure requirements of this chapter:
- 12 (1) Production or sales records required to determine assessment
- 13 levels and actual assessment payments to commodity commissions formed
- 14 under chapters 15.24, 15.26, 15.28, 15.44, 15.65, 15.66, 15.74, 15.88,
- 15 15.-- (sections 1 through 17 and 22 of this act), and 16.67 RCW or
- 16 required by the department of agriculture under RCW 15.13.310(4) or
- 17 15.49.370(6);
- 18 (2) Consignment information contained on phytosanitary certificates
- 19 issued by the department of agriculture under chapters 15.13, 15.49,
- 20 and 15.17 RCW or federal phytosanitary certificates issued under 7
- 21 C.F.R. 353 through cooperative agreements with the animal and plant
- 22 health inspection service, United States department of agriculture, or
- 23 on applications for phytosanitary certification required by the
- 24 department of agriculture; and
- 25 (3) Financial and commercial information and records supplied by
- 26 persons to commodity commissions formed under chapters 15.24, 15.28,
- 27 15.44, 15.65, 15.66, 15.74, 15.88, <u>15.-- (sections 1 through 17 and 22</u>
- 28 of this act), and 16.67 RCW with respect to domestic or export
- 29 marketing activities or individual producer's production information.
- 30 **Sec. 19.** RCW 43.135.055 and 1997 c 303 s 2 are each amended to
- 31 read as follows:
- 32 (1) No fee may increase in any fiscal year by a percentage in
- 33 excess of the fiscal growth factor for that fiscal year without prior
- 34 legislative approval.

- 1 (2) This section does not apply to an assessment made by an agricultural commodity commission or board created by state statute or created under a marketing agreement or order under chapter 15.65 or 15.66 RCW, or to the forest products commission, if the assessment is approved by referendum in accordance with the provisions of the statutes creating the commission or board or chapter 15.65 or 15.66 RCW for approving such assessments.
- 8 <u>NEW SECTION.</u> **Sec. 20.** A new section is added to chapter 82.32 RCW 9 to read as follows:
- The forest products commission, created pursuant to chapter 15.--10 RCW (sections 1 through 17 and 22 of this act), constitutes a state 11 12 agency for purposes of applying the exemption contained in RCW 82.32.330(3)(f) for the disclosure of taxpayer information by the 13 14 department. Disclosure of return or tax information may be made only to employees of the commission and not to commission members. 15 Employees are authorized to use this information in accordance with 16 section 10(4) of this act. Employees are subject to all civil and 17 18 criminal penalties provided under RCW 82.32.330 for disclosures made to 19 another person not entitled under the provisions of this section or section 10 of this act to knowledge of such information. 20
- NEW SECTION. **Sec. 21.** Sections 1 through 17 and 22 of this act constitute a new chapter in Title 15 RCW.
- NEW SECTION. Sec. 22. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected."
- 27 Correct the title.

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