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**SUBSTITUTE SENATE BILL 6428**

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**State of Washington**

**52nd Legislature**

**1992 Regular Session**

**By** Senate Committee on Children & Family Services (originally sponsored by Senators Roach, Stratton and Oke; by request of Dept. of Social and Health Services, Department of Health, Superintendent of Public Instruction, Department of Community Development and Employment Security Department)

Read first time 02/07/92.

1 AN ACT Relating to at-risk families; amending RCW 28A.300.040,  
2 43.63A.065, and 43.70.020; adding new sections to chapter 74.14A RCW;  
3 adding a new section to chapter 43.20A RCW; adding a new section to  
4 chapter 50.08 RCW; adding a new chapter to Title 70 RCW; creating a new  
5 section; making an appropriation; and providing an effective date.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 NEW SECTION. **Sec. 1.** The legislature finds that a primary  
8 goal of public involvement in the lives of children has been to  
9 strengthen the family unit.

10 However, the legislature recognizes that traditional two-parent  
11 families with one parent routinely at home are now in the minority. In  
12 addition, extended family and natural community supports have eroded  
13 drastically. The legislature recognizes that public policy assumptions  
14 must be altered to account for this new social reality. Public effort

1 must be redirected to expand, support, strengthen, and help refashion  
2 family and community associations to care for children.

3 The legislature finds that a broad variety of services for children  
4 and families has been independently designed over the years and that  
5 the coordination and cost-effectiveness of these services will be  
6 enhanced through the adoption of a common approach to their delivery.  
7 The legislature further finds that the most successful programs for  
8 reaching and working with at-risk families and children treat  
9 individuals' problems in the context of the family, offer a broad  
10 spectrum of services, are flexible in the use of program resources, and  
11 use staff who are trained in crossing traditional program categories in  
12 order to broker services necessary to fully meet a family's needs.

13 The legislature further finds that eligibility criteria,  
14 expenditure restrictions, and reporting requirements of state and  
15 federal categorical programs often create barriers toward the effective  
16 use of resources for addressing the multiple problems of at-risk  
17 families and children.

18 The purposes of this chapter are (1) to modify public policy and  
19 programs to empower communities to support and respond to the needs of  
20 individual families and children and (2) to improve the responsiveness  
21 of services for children and families at risk by facilitating greater  
22 coordination and flexibility in the use of funds by state and local  
23 service agencies.

24 NEW SECTION. **Sec. 2.** A new section is added to chapter 74.14A RCW  
25 to read as follows:

26 To update, specify, and expand the policy stated in RCW 74.14A.020,  
27 the following is declared:

28 It is the policy of the state of Washington to promote:

29 (1) Family-oriented services and supports that:

1 (a) Recognize that families include both traditional and  
2 nontraditional support systems and those who live alone;

3 (b) Respond to the changing nature of families;

4 (c) Respond to what individuals and families say they need, and  
5 meet those needs in a way that maintains their dignity and respects  
6 their choices; and

7 (d) Treat individuals holistically within the context of their  
8 family and community, but when the individual's rights and those of the  
9 family conflict, the rights and safety of the individual will prevail;

10 (2) Culturally relevant services and supports that:

11 (a) Explicitly recognize the culture and beliefs of each family and  
12 use these as resources on behalf of the family;

13 (b) Provide equal access to culturally unique communities in  
14 planning and programs, and day-to-day work, and actively address  
15 instances where clearly disproportionate needs exist; and

16 (c) Enhance every culture's ability to achieve self-sufficiency and  
17 contribute in a productive way to the larger community;

18 (3) Coordinated services that:

19 (a) Develop strategies and skills for collaborative planning,  
20 problem solving, and service delivery;

21 (b) Encourage coordination and innovation by providing both formal  
22 and informal ways for people to communicate and collaborate in planning  
23 and programs;

24 (c) Allow clients, vendors, community people, and other agencies to  
25 creatively provide the most effective, responsive, and flexible  
26 services; and

27 (d) Commit to an open exchange of skills and information; and  
28 expect people throughout the system to treat each other with respect,  
29 dignity, and understanding;

30 (4) Locally planned services and supports that:

1 (a) Operate on the belief that each community has special  
2 characteristics, needs, and strengths;

3 (b) Include a cross-section of local community partners from the  
4 public and private sectors, in the planning and delivery of services  
5 and supports; and

6 (c) Support these partners in addressing the needs of their  
7 communities through both short-range and long-range planning and in  
8 establishing priorities within state and federal standards;

9 (5) Community-based prevention that encourages and supports state  
10 residents to create positive conditions in their communities to promote  
11 the well-being of families and reduce crises and the need for future  
12 services;

13 (6) Outcome-based services and supports that:

14 (a) Include a fair and realistic system for measuring both short-  
15 range and long-range progress and determining whether efforts make a  
16 difference;

17 (b) Use outcomes and indicators that reflect the goals that  
18 communities establish for themselves and their children;

19 (c) Work towards these goals and outcomes at all staff levels and  
20 in every agency; and

21 (d) Provide a mechanism for informing the development of program  
22 policies;

23 (7) Customer service that:

24 (a) Provides a climate that empowers staff to deliver quality  
25 programs and services;

26 (b) Is provided by courteous, sensitive, and competent  
27 professionals; and

28 (c) Upholds the dignity and respect of individuals and families by  
29 providing appropriate staff recognition, information, training, skills,  
30 and support;

1 (8) Creativity that:

2 (a) Increases the flexibility of funding and programs to promote  
3 innovation in planning, development, and provision of quality services;  
4 and

5 (b) Simplifies and reduces or eliminates rules that are barriers to  
6 coordination and quality services.

7 NEW SECTION. **Sec. 3.** Unless the context clearly requires  
8 otherwise, the definitions in this section apply throughout this  
9 chapter.

10 (1) "Comprehensive plan" means a two-year plan that examines  
11 available resources and unmet needs for a county or multicounty area,  
12 barriers that limit the effective use of resources, and a plan to  
13 address these issues that is broadly supported.

14 (2) "Participating state agencies" means the office of the  
15 superintendent of public instruction, the department of social and  
16 health services, the department of health, the employment security  
17 department, the department of community development, and such other  
18 departments as may be specifically designated by the governor.

19 (3) "Family policy cabinet" or "cabinet" means the superintendent  
20 of public instruction, the secretary of social and health services, the  
21 secretary of health, the commissioner of the employment security  
22 department, and the director of the department of community development  
23 and their designees.

24 (4) "Outcome based" means defined and measurable outcomes and  
25 indicators that make it possible for communities to evaluate progress  
26 in meeting their goals and whether systems are fulfilling their  
27 responsibilities.

28 (5) "Matching funds" means an amount no less than twenty-five  
29 percent of the amount budgeted for a consortium's project. Up to half

1 of the consortium's matching funds may be in-kind goods and services.  
2 Funding sources allowable for match include appropriate federal or  
3 local levy funds, private charitable funding, and other charitable  
4 giving. Basic education funds shall not be used as a match.

5 (6) "Consortium" means a diverse group of individuals that includes  
6 at least representatives of local service providers, service  
7 recipients, local government administering or funding children or  
8 family service programs, participating state agencies, school  
9 districts, existing children's commissions, ethnic and racial minority  
10 populations, and other interested persons organized for the purpose of  
11 designing and providing collaborative and coordinated services under  
12 this chapter. Consortiums shall represent a county, multicounty, or  
13 municipal service area. In addition, consortiums may represent Indian  
14 tribes applying either individually or collectively.

15 (7) "Council" means the Washington council on children, youth, and  
16 families.

17 (8) "Institute" means the entity established pursuant to section 16  
18 of this act.

19 NEW SECTION. **Sec. 4.** There is established in the executive  
20 office of the governor, reporting directly to the governor and the  
21 legislature, the Washington council on children, youth, and families.

22 The council shall be composed of no less than twelve persons to be  
23 appointed by the governor and confirmed by the senate, who have direct  
24 experience in helping cope with the problems of children, youth, or  
25 families, and who, together represent the state's geographic, ethnic,  
26 and cultural diversity.

27 Members shall serve four-year terms and may be reimbursed according  
28 to RCW 43.03.050 and 43.03.060.

1 The family policy cabinet members who are state agency directors,  
2 or their designees, shall serve as ex officio members.

3 In addition, the senate and the house of representatives each shall  
4 designate the chair and ranking minority member of one of their  
5 relevant standing committees of reference to serve as ex officio  
6 members.

7 The governor shall appoint a chair from among the council's voting  
8 members.

9 The council shall employ an executive director and a clerical  
10 assistant. The council may employ such other personnel as are needed  
11 to carry out the council's duties under sections 3 through 5 of this  
12 act, within available resources.

13 NEW SECTION. **Sec. 5.** The council shall:

14 (1) Review the programs, policies, and services for children,  
15 youth, and families provided by public and private agencies, including  
16 those concerned with education, social services, juvenile justice, law  
17 enforcement, community development, employment, and health for the  
18 consistency of their efforts with the policy goals stated in this act  
19 and RCW 74.14A.020;

20 (2) Search for any interdepartmental gaps, inconsistencies, and  
21 inefficiencies in these agencies' efforts relative to attainment of the  
22 policy goals in this act and RCW 74.14A.020;

23 (3) Identify and advocate for changes in any statute, regulation,  
24 procedure, program, budget, organization, professional training, or  
25 other activity that would promote closer harmony with the policy goals  
26 in this act and RCW 74.14A.020;

27 (4) Facilitate joint planning and service coordination among public  
28 and private agencies as described in subsection (1) of this section;

1 (5) Accept appropriations, gifts, loans, and grants from public and  
2 private agencies;

3 (6) Provide leadership to all children and family service efforts  
4 in the state by disseminating information on effective programs and  
5 activities, and by contracting with public and private agencies for  
6 research, demonstration, or pilot projects;

7 (7) Encourage the formation of consortia on children, youth, and  
8 families where they do not now exist in any form, or encourage the  
9 modification of existing local councils that bring together  
10 representatives of public and private agencies described in subsection  
11 (1) of this section to jointly plan, coordinate, or operate activities  
12 in support of the purposes of sections 4 through 6 of this act;

13 (8) Report regularly to the governor and legislature regarding its  
14 progress in implementing this act, including any specific  
15 recommendations for budgetary, statutory, or regulatory change;

16 (9) Advise the family policy cabinet; and

17 (10) Contract on a competitive bid basis with a college or  
18 university to establish a research, training, and program development  
19 institute as authorized in this act.

20 NEW SECTION. **Sec. 6.** To the extent that any power or duty of  
21 the council created according to this act may duplicate efforts of  
22 existing councils, commissions, advisory committees, or other entities,  
23 the governor is authorized to take necessary actions to eliminate such  
24 duplication. This shall include authority to consolidate similar  
25 councils or activities in a manner consistent with the goals of this  
26 act.

27 NEW SECTION. **Sec. 7.** The sum of five hundred thousand  
28 dollars, or as much thereof as may be necessary, is appropriated for



1 the biennium ending June 30, 1993, from the general fund to the  
2 governor for the purposes of this act.

3 NEW SECTION. **Sec. 8.** If specific funding for the purposes of  
4 this act, referencing this act by bill number, is not provided by June  
5 30, 1992, in the omnibus appropriations act, this act shall be null and  
6 void.

7 NEW SECTION. **Sec. 9.** (1) The family policy cabinet shall  
8 annually solicit from consortiums proposals to facilitate greater  
9 flexibility, coordination, and responsiveness of services at the  
10 community level. The cabinet shall consider such proposals only if:

11 (a) A comprehensive plan has been prepared by the consortium; and

12 (b) The consortium has identified and agreed to contribute matching  
13 funds as specified in section 3 of this act; and

14 (c) An interagency agreement has been prepared by the family policy  
15 cabinet and the participating local service and support agencies that  
16 governs the use of funds, specifies the relationship of the project to  
17 the principles listed in section 2 of this act, and identifies specific  
18 outcomes and indicators; and

19 (d) Funds are to be used to provide support or services needed to  
20 implement a family's or child's case plan that are not otherwise  
21 available through existing categorical services or community programs;  
22 and

23 (e) The consortium has provided written agreements that identify a  
24 lead agency that will assume fiscal and programmatic responsibility for  
25 the project, and identify participants in a consortium council with  
26 broad participation and that shall have responsibility for ensuring  
27 effective coordination of resources.

1 (2) The family policy cabinet may submit a prioritized list of  
2 projects recommended for funding in the governor's budget document.

3 (3) The participating state agencies shall identify funds to  
4 implement the proposed projects from budget requests or existing  
5 appropriations for services to children and their families.

6 **Sec. 10.** RCW 28A.300.040 and 1991 c 116 s 2 are each amended to  
7 read as follows:

8 In addition to any other powers and duties as provided by law, the  
9 powers and duties of the superintendent of public instruction shall be:

10 (1) To have supervision over all matters pertaining to the public  
11 schools of the state.

12 (2) To report to the governor and the legislature such information  
13 and data as may be required for the management and improvement of the  
14 schools.

15 (3) To prepare and have printed such forms, registers, courses of  
16 study, rules and regulations for the government of the common schools,  
17 questions prepared for the examination of persons as provided for in  
18 RCW 28A.305.130(9), and such other material and books as may be  
19 necessary for the discharge of the duties of teachers and officials  
20 charged with the administration of the laws relating to the common  
21 schools, and to distribute the same to educational service district  
22 superintendents.

23 (4) To travel, without neglecting his or her other official duties  
24 as superintendent of public instruction, for the purpose of attending  
25 educational meetings or conventions, of visiting schools, of consulting  
26 educational service district superintendents or other school officials.

27 (5) To prepare and from time to time to revise a manual of the  
28 Washington state common school code, copies of which shall be provided  
29 in such numbers as determined by the superintendent of public

1 instruction at no cost to those public agencies within the common  
2 school system and which shall be sold at approximate actual cost of  
3 publication and distribution per volume to all other public and  
4 nonpublic agencies or individuals, said manual to contain Titles 28A  
5 and 28C RCW, rules and regulations related to the common schools, and  
6 such other matter as the state superintendent or the state board of  
7 education shall determine. Proceeds of the sale of such code shall be  
8 transmitted to the public printer who shall credit the state  
9 superintendent's account within the state printing plant revolving fund  
10 by a like amount.

11 (6) To act as ex officio member and the chief executive officer of  
12 the state board of education.

13 (7) To file all papers, reports and public documents transmitted to  
14 the superintendent by the school officials of the several counties or  
15 districts of the state, each year separately. Copies of all papers  
16 filed in the superintendent's office, and the superintendent's official  
17 acts, may, or upon request, shall be certified by the superintendent  
18 and attested by the superintendent's official seal, and when so  
19 certified shall be evidence of the papers or acts so certified to.

20 (8) To require annually, on or before the 15th day of August, of  
21 the president, manager, or principal of every educational institution  
22 in this state, a report as required by the superintendent of public  
23 instruction; and it is the duty of every president, manager or  
24 principal, to complete and return such forms within such time as the  
25 superintendent of public instruction shall direct.

26 (9) To keep in the superintendent's office a record of all teachers  
27 receiving certificates to teach in the common schools of this state.

28 (10) To issue certificates as provided by law.

29 (11) To keep in the superintendent's office at the capital of the  
30 state, all books and papers pertaining to the business of the

1 superintendent's office, and to keep and preserve in the  
2 superintendent's office a complete record of statistics, as well as a  
3 record of the meetings of the state board of education.

4 (12) With the assistance of the office of the attorney general, to  
5 decide all points of law which may be submitted to the superintendent  
6 in writing by any educational service district superintendent, or that  
7 may be submitted to the superintendent by any other person, upon appeal  
8 from the decision of any educational service district superintendent;  
9 and the superintendent shall publish his or her rulings and decisions  
10 from time to time for the information of school officials and teachers;  
11 and the superintendent's decision shall be final unless set aside by a  
12 court of competent jurisdiction.

13 (13) To administer oaths and affirmations in the discharge of the  
14 superintendent's official duties.

15 (14) To deliver to his or her successor, at the expiration of the  
16 superintendent's term of office, all records, books, maps, documents  
17 and papers of whatever kind belonging to the superintendent's office or  
18 which may have been received by the superintendent's for the use of the  
19 superintendent's office.

20 (15) To administer family services and programs to promote the  
21 state's policy as provided in section 2 of this act.

22 (16) To perform such other duties as may be required by law.

23 **Sec. 11.** RCW 43.63A.065 and 1990 1st ex.s. c 17 s 70 are each  
24 amended to read as follows:

25 The department shall have the following functions and  
26 responsibilities:

27 (1) Cooperate with and provide technical and financial assistance  
28 to the local governments and to the local agencies serving the  
29 communities of the state for the purpose of aiding and encouraging

1 orderly, productive, and coordinated development of the state, and,  
2 unless stipulated otherwise, give priority to local communities with  
3 the greatest relative need and the fewest resources.

4 (2) Administer state and federal grants and programs which are  
5 assigned to the department by the governor or the legislature.

6 (3) Administer community services programs through private,  
7 nonprofit organizations and units of general purpose local government;  
8 these programs are directed to the poor and infirm and include  
9 community-based efforts to foster self-sufficiency and self-reliance,  
10 energy assistance programs, head start, and weatherization.

11 (4) Study issues affecting the structure, operation, and financing  
12 of local government as well as those state activities which involve  
13 relations with local government and report the results and  
14 recommendations to the governor, legislature, local government, and  
15 citizens of the state.

16 (5) Assist the governor in coordinating the activities of state  
17 agencies which have an impact on local governments and communities.

18 (6) Provide technical assistance to the governor and the  
19 legislature on community development policies for the state.

20 (7) Assist in the production, development, rehabilitation, and  
21 operation of owner-occupied or rental housing for low and moderate  
22 income persons, and qualify as a participating state agency for all  
23 programs of the Department of Housing and Urban Development or its  
24 successor.

25 (8) Support and coordinate local efforts to promote volunteer  
26 activities throughout the state.

27 (9) Participate with other states or subdivisions thereof in  
28 interstate programs and assist cities, counties, municipal  
29 corporations, governmental conferences or councils, and regional

1 planning commissions to participate with other states or their  
2 subdivisions.

3 (10) Hold public hearings and meetings to carry out the purposes of  
4 this chapter.

5 (11) Provide a comprehensive state-level focus for state fire  
6 protection services, funding, and policy.

7 (12) Administer a program to identify, evaluate, and protect  
8 properties which reflect outstanding elements of the state's cultural  
9 heritage.

10 (13) Coordinate a comprehensive state program for mitigating,  
11 preparing for, responding to, and recovering from emergencies and  
12 disasters.

13 (14) Administer family services and programs to promote the state's  
14 policy as provided in section 2 of this act.

15 **Sec. 12.** RCW 43.70.020 and 1989 1st ex.s. c 9 s 103 are each  
16 amended to read as follows:

17 (1) There is hereby created a department of state government to be  
18 known as the department of health. The department shall be vested with  
19 all powers and duties transferred to it by this act and such other  
20 powers and duties as may be authorized by law. The main administrative  
21 office of the department shall be located in the city of Olympia. The  
22 secretary may establish administrative facilities in other locations,  
23 if deemed necessary for the efficient operation of the department, and  
24 if consistent with the principles set forth in subsection (2) of this  
25 section.

26 (2) The department of health shall be organized consistent with the  
27 goals of providing state government with a focus in health and serving  
28 the people of this state. The legislature recognizes that the  
29 secretary needs sufficient organizational flexibility to carry out the

1 department's various duties. To the extent practical, the secretary  
2 shall consider the following organizational principles:

3 (a) Clear lines of authority which avoid functional duplication  
4 within and between subelements of the department;

5 (b) A clear and simplified organizational design promoting  
6 accessibility, responsiveness, and accountability to the legislature,  
7 the consumer, and the general public;

8 (c) Maximum span of control without jeopardizing adequate  
9 supervision;

10 (d) A substate or regional organizational structure for the  
11 department's health service delivery programs and activities that  
12 encourages joint working agreements with local health departments and  
13 that is consistent between programs;

14 (e) Decentralized authority and responsibility, with clear  
15 accountability;

16 (f) A single point of access for persons receiving like services  
17 from the department which would limit the number of referrals between  
18 divisions.

19 (3) The department shall provide leadership and coordination in  
20 identifying and resolving threats to the public health by:

21 (a) Working with local health departments and local governments to  
22 strengthen the state and local governmental partnership in providing  
23 public protection;

24 (b) Developing intervention strategies;

25 (c) Providing expert advice to the executive and legislative  
26 branches of state government;

27 (d) Providing active and fair enforcement of rules;

28 (e) Working with other federal, state, and local agencies and  
29 facilitating their involvement in planning and implementing health  
30 preservation measures;

1 (f) Providing information to the public; and

2 (g) Carrying out such other related actions as may be appropriate  
3 to this purpose.

4 (4) In accordance with the administrative procedure act, chapter  
5 34.05 RCW, the department shall ensure an opportunity for consultation,  
6 review, and comment by the department's clients before the adoption of  
7 standards, guidelines, and rules.

8 (5) Consistent with the principles set forth in subsection (2) of  
9 this section, the secretary may create such administrative divisions,  
10 offices, bureaus, and programs within the department as the secretary  
11 deems necessary. The secretary shall have complete charge of and  
12 supervisory powers over the department, except where the secretary's  
13 authority is specifically limited by law.

14 (6) The secretary shall appoint such personnel as are necessary to  
15 carry out the duties of the department in accordance with chapter 41.06  
16 RCW.

17 (7) The secretary shall appoint the state health officer and such  
18 deputy secretaries, assistant secretaries, and other administrative  
19 positions as deemed necessary consistent with the principles set forth  
20 in subsection (2) of this section. All persons who administer the  
21 necessary divisions, offices, bureaus, and programs, and five  
22 additional employees shall be exempt from the provisions of chapter  
23 41.06 RCW. The officers and employees appointed under this subsection  
24 shall be paid salaries to be fixed by the governor in accordance with  
25 the procedure established by law for the fixing of salaries for  
26 officers exempt from the state civil service law.

27 (8) The secretary shall administer family services and programs to  
28 promote the state's policy as provided in section 2 of this act.



1        NEW SECTION.    **Sec. 13.**    A new section is added to chapter 43.20A  
2 RCW to read as follows:

3        The secretary shall administer family services and programs to  
4 promote the state's policy as provided in section 2 of this act.

5        NEW SECTION.    **Sec. 14.**    A new section is added to chapter 50.08 RCW  
6 to read as follows:

7        The commissioner shall administer family services and programs to  
8 promote the state's policy as provided in section 2 of this act.

9        NEW SECTION.    **Sec. 15.**        By June 30, 1993, the family policy  
10 cabinet shall report to the appropriate committees of the legislature  
11 on the expenditures made, outcomes attained, and other pertinent  
12 aspects of its experience in the implementation of section 9 of this  
13 act.

14        NEW SECTION.    **Sec. 16.**        (1) The council shall contract with a  
15 college or university to establish the state institute for children,  
16 youth, and families. The institute shall serve as the clearinghouse  
17 for information concerning innovations in children, youth, and family  
18 issues aimed at reducing events that weaken a family or community's  
19 ability to provide for its children and at empowering families and  
20 communities to provide care for children who have no parents able or  
21 willing to provide care. Information from the clearinghouse shall be  
22 available on request to the family policy cabinet, the council, or  
23 consortia. The institute shall also provide technical assistance to  
24 consortia on the issues of community empowerment, protection, and  
25 prevention of violence toward children, youth, and families,  
26 particularly sexual exploitation.

1 (2) The institute may review any data collected by family policy  
2 cabinet agencies to:

3 (a) Identify high priority children, youth, and family issues that  
4 require study or evaluation. Such issues may include, but are not  
5 limited to:

6 (i) Evaluation of outcomes of children, youth, and family  
7 interventions to assess their benefit to the people of the state;

8 (ii) Evaluation of specific population groups to identify needed  
9 changes in children, youth, and family support services;

10 (iii) Evaluation of the risks and benefits of various incentives  
11 aimed at individuals for both preventing family dysfunction and  
12 improving community and state support for children, youth, and  
13 families.

14 (b) Create a list of issues to study, specifying the objectives of  
15 each study, the study timeline, the specific improvements in the  
16 ability of communities to support children, youth, and families  
17 expected as a result of the study, and the estimated cost of the study.  
18 The list shall be submitted to the family policy cabinet and the  
19 council, after consultation with the consortia as part of the biennial  
20 budget process. However, no study activity may be undertaken by the  
21 institute without specific statutory authority and budget from the  
22 legislature.

23 (3) Any data, research, or findings obtained at the institute may  
24 be made available to the general public, including health  
25 professionals; the governor's council for children, youth, and families  
26 consortia; health and children, youth, and family associations; the  
27 governor; professional boards; regulatory agencies; and any person or  
28 group who has provided data for the institute.

1        NEW SECTION.    **Sec. 17.**        The council shall conduct a study to  
2 determine whether a network of consortia on children, youth, and  
3 families may be authorized to receive a transfer of authority to  
4 administer: (1) The program funds from cabinet agencies including at  
5 least: (a) The prevention and early intervention programs that the  
6 department of social and health services contracted for with private  
7 agencies on January 1, 1992; (b) consolidated juvenile services within  
8 the department of social and health services; (c) all residential and  
9 foster care services within the department of social and health  
10 services; (d) drug and alcohol prevention under chapter 28A.170 RCW;  
11 (e) the Fair Start program from the superintendent of public  
12 instruction; (f) school psychological and social counseling services  
13 from the superintendent of public instruction; (g) school health and  
14 nutrition services from the superintendent of public instruction; (h)  
15 the early childhood education and assistance program in the department  
16 of community development; and (i) the first steps program and for other  
17 department of health funded health education and health promotion  
18 programs where the primary target population is children; (2) a  
19 requirement that consortia prepare two-year plans that respond at a  
20 minimum to needs assessments, interagency service plans, and the goals  
21 of local school districts, public health departments, juvenile courts,  
22 and children's protective services; and (3) ways in which consortia can  
23 improve access to assistance that will strengthen the healthy family  
24 unit or community organizations, including at a minimum ways to reduce  
25 abuse of alcohol and illegal substances by children and their parents,  
26 and interpersonal violence and intentional injury to children. The  
27 study should recommend specific financial incentives to encourage the  
28 transfer of authority as outlined under this section.

1        NEW SECTION.    **Sec. 18.**    A new section is added to chapter 74.14A  
2 RCW to read as follows:

3        The implementation of council, cabinet, consortia, and institute,  
4 shall be included in all federal and state plans affecting the state's  
5 children, youth, and families, including at least those required by  
6 this chapter and applicable federal law.    These plans shall be  
7 consistent with the intent and requirements of this chapter.

8        NEW SECTION.    **Sec. 19.**        Sections 1 and 3 through 6 and 9 of this  
9 act shall constitute a new chapter in Title 70 RCW.

10       NEW SECTION.    **Sec. 20.**        If any provision of this act or its  
11 application to any person or circumstance is held invalid, the  
12 remainder of the act or the application of the provision to other  
13 persons or circumstances is not affected.

14       NEW SECTION.    **Sec. 21.**        This act shall take effect July 1, 1992.