By Senator Lovelett B

## E2SHB 1099 - S COMM AMD

By Committee on Housing & Local Government

Strike everything after the enacting clause and insert the following:

3 "Sec. 1. RCW 36.70A.020 and 2021 c 254 s 1 are each amended to 4 read as follows:

5 The following goals are adopted to guide the development and 6 adoption of comprehensive plans and development regulations of those counties and cities that are required or choose to plan under RCW 7 36.70A.040 and, where specified, also guide the development of 8 regional policies, plans, and strategies adopted under RCW 36.70A.210 9 and chapter 47.80 RCW. The following goals are not listed in order of 10 11 priority and shall be used exclusively for the purpose of guiding the 12 development of comprehensive plans ((and)), development regulations, 13 and, where specified, regional plans, policies, and strategies:

14 (1) Urban growth. Encourage development in urban areas where 15 adequate public facilities and services exist or can be provided in 16 an efficient manner.

17 (2) Reduce sprawl. Reduce the inappropriate conversion of18 undeveloped land into sprawling, low-density development.

19 (3) Transportation. Encourage efficient multimodal transportation 20 systems that <u>help achieve statewide targets for the reduction of</u> 21 <u>greenhouse gas emissions and per capita vehicle miles traveled, and</u> 22 are based on regional priorities and coordinated with county and city 23 comprehensive plans.

(4) Housing. Plan for and accommodate housing affordable to all
 economic segments of the population of this state, promote a variety
 of residential densities and housing types, and encourage
 preservation of existing housing stock.

(5) Economic development. Encourage economic development throughout the state that is consistent with adopted comprehensive plans, promote economic opportunity for all citizens of this state, especially for unemployed and for disadvantaged persons, promote the

retention and expansion of existing businesses and recruitment of new businesses, recognize regional differences impacting economic development opportunities, and encourage growth in areas experiencing insufficient economic growth, all within the capacities of the state's natural resources, public services, and public facilities.

6 (6) Property rights. Private property shall not be taken for 7 public use without just compensation having been made. The property 8 rights of landowners shall be protected from arbitrary and 9 discriminatory actions.

10 (7) Permits. Applications for both state and local government 11 permits should be processed in a timely and fair manner to ensure 12 predictability.

13 (8) Natural resource industries. Maintain and enhance natural 14 resource-based industries, including productive timber, agricultural, 15 and fisheries industries. Encourage the conservation of productive 16 forestlands and productive agricultural lands, and discourage 17 incompatible uses.

(9) Open space and recreation. Retain open space <u>and greenspace</u>, enhance recreational opportunities, ((conserve)) <u>enhance</u> fish and wildlife habitat, increase access to natural resource lands and water, and develop parks and recreation facilities.

(10) Environment. Protect <u>and enhance</u> the environment and enhance the state's high quality of life, including air and water quality, and the availability of water.

(11) Citizen participation and coordination. Encourage the involvement of citizens in the planning process, including the participation of vulnerable populations and overburdened communities, and ensure coordination between communities and jurisdictions to reconcile conflicts.

30 (12) Public facilities and services. Ensure that those public 31 facilities and services necessary to support development shall be 32 adequate to serve the development at the time the development is 33 available for occupancy and use without decreasing current service 34 levels below locally established minimum standards.

35 (13) Historic preservation. Identify and encourage the 36 preservation of lands, sites, and structures, that have historical or 37 archaeological significance.

38 (14) Climate change. Ensure that comprehensive plans, development 39 regulations, and regional policies, plans, and strategies under RCW 40 36.70A.210 and chapter 47.80 RCW adapt to and mitigate the effects of

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1 <u>a changing climate, support state greenhouse gas emissions reduction</u> 2 <u>requirements and state per capita vehicle miles traveled goals,</u> 3 <u>prepare for climate impact scenarios, foster resiliency to climate</u> 4 <u>impacts and natural hazards, protect and enhance environmental,</u> 5 <u>economic, and human health and safety, and advance environmental</u> 6 justice.

7 Sec. 2. RCW 36.70A.480 and 2010 c 107 s 2 are each amended to 8 read as follows:

9 (1) For shorelines of the state, the goals and policies of the 10 shoreline management act as set forth in RCW 90.58.020 are added as one of the goals of this chapter as set forth in RCW 36.70A.020 11 without creating an order of priority among the ((fourteen)) 15 12 goals. The goals and policies of a shoreline master program for a 13 county or city approved under chapter 90.58 RCW shall be considered 14 15 an element of the county or city's comprehensive plan. All other 16 portions of the shoreline master program for a county or city adopted 17 under chapter 90.58 RCW, including use regulations, shall be 18 considered a part of the county or city's development regulations.

19 (2) The shoreline master program shall be adopted pursuant to the 20 procedures of chapter 90.58 RCW rather than the goals, policies, and 21 procedures set forth in this chapter for the adoption of a 22 comprehensive plan or development regulations.

(3) (a) The policies, goals, and provisions of chapter 90.58 RCW
and applicable guidelines shall be the sole basis for determining
compliance of a shoreline master program with this chapter except as
the shoreline master program is required to comply with the internal
consistency provisions of RCW 36.70A.070, 36.70A.040(4), 35.63.125,
and 35A.63.105.

(b) Except as otherwise provided in (c) of this subsection, 29 30 development regulations adopted under this chapter to protect 31 critical areas within shorelines of the state apply within shorelines 32 of the state until the department of ecology approves one of the following: A comprehensive master program update, as defined in RCW 33 90.58.030; a segment of a master program relating to critical areas, 34 as provided in RCW 90.58.090; or a new or amended master program 35 approved by the department of ecology on or after March 1, 2002, as 36 provided in RCW 90.58.080. The adoption or update of development 37 38 regulations to protect critical areas under this chapter prior to department of ecology approval of a master program update as provided 39 Code Rev/RB:akl 3 S-4702.1/22 1 in this subsection is not a comprehensive or segment update to the 2 master program.

(c) (i) Until the department of ecology approves a master program 3 or segment of a master program as provided in (b) of this subsection, 4 a use or structure legally located within shorelines of the state 5 6 that was established or vested on or before the effective date of the local government's development regulations to protect critical areas 7 may continue as a conforming use and may be redeveloped or modified 8 if: (A) The redevelopment or modification is consistent with the 9 local government's master program; and (B) the local government 10 determines that the proposed redevelopment or modification will 11 result in no net loss of shoreline ecological functions. The local 12 government may waive this requirement if the redevelopment or 13 modification is consistent with the master program and the local 14 government's development regulations to protect critical areas. 15

16 (ii) For purposes of this subsection (3)(c), an agricultural 17 activity that does not expand the area being used for the 18 agricultural activity is not a redevelopment or modification. 19 "Agricultural activity," as used in this subsection (3)(c), has the 20 same meaning as defined in RCW 90.58.065.

21 (d) Upon department of ecology approval of a shoreline master program or critical area segment of a shoreline master program, 22 23 critical areas within shorelines of the state are protected under chapter 90.58 RCW and are not subject to the procedural and 24 25 substantive requirements of this chapter, except as provided in subsection (6) of this section. Nothing in chapter 321, Laws of 2003 26 or chapter 107, Laws of 2010 is intended to affect whether or to what 27 28 extent agricultural activities, as defined in RCW 90.58.065, are 29 subject to chapter 36.70A RCW.

(e) The provisions of RCW 36.70A.172 shall not apply to the 30 31 adoption or subsequent amendment of a local government's shoreline 32 master program and shall not be used to determine compliance of a local government's shoreline master program with chapter 90.58 RCW 33 and applicable guidelines. Nothing in this section, however, is 34 intended to limit or change the quality of information to be applied 35 in protecting critical areas within shorelines of the state, as 36 required by chapter 90.58 RCW and applicable guidelines. 37

38 (4) Shoreline master programs shall provide a level of protection 39 to critical areas located within shorelines of the state that assures 40 no net loss of shoreline ecological functions necessary to sustain Code Rev/RB:akl 4 S-4702.1/22 shoreline natural resources as defined by department of ecology
 guidelines adopted pursuant to RCW 90.58.060.

3 (5) Shorelines of the state shall not be considered critical 4 areas under this chapter except to the extent that specific areas 5 located within shorelines of the state qualify for critical area 6 designation based on the definition of critical areas provided by RCW 7 36.70A.030(((5))) (6) and have been designated as such by a local 8 government pursuant to RCW 36.70A.060(2).

9 (6) If a local jurisdiction's master program does not include 10 land necessary for buffers for critical areas that occur within 11 shorelines of the state, as authorized by RCW 90.58.030(2)((<del>(f)</del>)) 12 <u>(d)</u>, then the local jurisdiction shall continue to regulate those 13 critical areas and their required buffers pursuant to RCW 14 36.70A.060(2).

15 <u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 36.70A 16 RCW to read as follows:

(1) The requirements of the greenhouse gas emissions reduction subelement of the climate change and resiliency element set forth in RCW 36.70A.070(9) apply only to those counties that are required or that choose to plan under RCW 36.70A.040 and that also meet either of the criteria set forth in (a) or (b) of this subsection (1) on or after April 1, 2021, and the cities with populations greater than 6,000 as of April 1, 2021, within those counties:

(a) A county with a population density of at least 100 people persquare mile and a population of at least 200,000; or

(b) A county with a population density of at least 75 people per
 square mile and an annual growth rate of at least 1.75 percent as
 determined by the office of financial management.

(2) The requirements of the amendments to the transportation element of RCW 36.70A.070 set forth in this act apply only to: (a) Counties and cities that meet the population criteria set forth in subsection (1) of this section; and (b) cities with populations of 6,000 or greater as of April 1, 2021, that are located in a county that is required or that chooses to plan under RCW 36.70A.040.

35 (3) The requirements of the amendments to the land use element of 36 RCW 36.70A.070 set forth in this act apply only to: (a) Counties and 37 cities that meet the population criteria set forth in subsection (1) 38 or (2) of this section; and (b) counties that have a population of

1 20,000 or greater as of April 1, 2021, and that are required or that 2 choose to plan under RCW 36.70A.040.

3 (4) The requirements of the amendments to the rural element of 4 RCW 36.70A.070 set forth in this act apply only to counties that are 5 required or that choose to plan under RCW 36.70A.040 and that have a 6 population of 20,000 or greater as of April 1, 2021.

7 (5) Once a county meets either of the sets of criteria set forth 8 in subsection (1) of this section, the requirement to conform with 9 the greenhouse gas emissions reduction subelement of the climate 10 change and resiliency element set forth in RCW 36.70A.070 remains in 11 effect, even if the county no longer meets one of these sets of 12 criteria.

(6) If the population of a county that previously had not been 13 required to conform with the greenhouse gas emissions reduction 14 subelement of the climate change and resiliency element set forth in 15 16 RCW 36.70A.070 changes sufficiently to meet either of the sets of 17 criteria set forth in subsection (1) of this section, the county, and 18 the cities with populations greater than 6,000 as of April 1, 2021, within that county, shall adopt a greenhouse gas emissions reduction 19 subelement of the climate change and resiliency element set forth in 20 21 RCW 36.70A.070 at the next scheduled update of the comprehensive plan 22 as set forth in RCW 36.70A.130.

(7) The population criteria used in this section must be based onpopulation data as determined by the office of financial management.

25 Sec. 4. RCW 36.70A.070 and 2021 c 254 s 2 are each amended to 26 read as follows:

27 The comprehensive plan of a county or city that is required or chooses to plan under RCW 36.70A.040 shall consist of a map or maps, 28 and descriptive text covering objectives, principles, and standards 29 30 used to develop the comprehensive plan. The plan shall be an 31 internally consistent document and all elements shall be consistent with the future land use map. A comprehensive plan shall be adopted 32 and amended with public participation as provided in RCW 36.70A.140. 33 Each comprehensive plan shall include a plan, scheme, or design for 34 35 each of the following:

(1) A land use element designating the proposed general
 distribution and general location and extent of the uses of land,
 where appropriate, for agriculture, timber production, housing,
 commerce, industry, recreation, open spaces <u>and greenspaces</u>, general
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1 aviation airports, public utilities, public facilities, and other land uses. The land use element shall include population densities, 2 building intensities, and estimates of future population growth. The 3 land use element shall provide for protection of the quality and 4 5 quantity of groundwater used for public water supplies. The land use 6 element must give special consideration to achieving environmental 7 justice in its goals and policies, including efforts to avoid creating or worsening environmental health disparities. Wherever 8 possible, the land use element should consider utilizing urban 9 planning approaches that promote physical activity and reduce per 10 capita vehicle miles traveled within the jurisdiction, but without 11 increasing greenhouse gas emissions elsewhere in the state. Where 12 applicable, the land use element shall review drainage, flooding, and 13 14 stormwater runoff in the area and nearby jurisdictions and provide guidance for corrective actions to mitigate or cleanse those 15 16 discharges that pollute waters of the state, including Puget Sound or 17 waters entering Puget Sound. The land use element must reduce and mitigate the risk to lives and property posed by wildfires by using 18 19 land use planning tools, including, but not limited to, reducing residential development pressure in the wildland urban interface 20 area, creating open space buffers between human development and 21 wildfire-prone landscapes, and protecting existing residential 22 development through community wildfire preparedness and fire 23 adaptation measures. 24

25 (2) A housing element ensuring the vitality and character of 26 established residential neighborhoods that:

(a) Includes an inventory and analysis of existing and projected housing needs that identifies the number of housing units necessary to manage projected growth, as provided by the department of commerce, including:

31 (i) Units for moderate, low, very low, and extremely low-income 32 households; and

33 (ii) Emergency housing, emergency shelters, and permanent 34 supportive housing;

35 (b) Includes a statement of goals, policies, objectives, and 36 mandatory provisions for the preservation, improvement, and 37 development of housing, including single-family residences, and 38 within an urban growth area boundary, moderate density housing 39 options including( $(\frac{1}{1})$ ), but not limited to, duplexes, triplexes, 40 and townhomes;

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1 (c) Identifies sufficient capacity of land for housing including, 2 but not limited to, government-assisted housing, housing for 3 moderate, low, very low, and extremely low-income households, 4 manufactured housing, multifamily housing, group homes, foster care 5 facilities, emergency housing, emergency shelters, permanent 6 supportive housing, and within an urban growth area boundary, 7 consideration of duplexes, triplexes, and townhomes;

8 (d) Makes adequate provisions for existing and projected needs of 9 all economic segments of the community, including:

10 (i) Incorporating consideration for low, very low, extremely low, 11 and moderate-income households;

(ii) Documenting programs and actions needed to achieve housing availability including gaps in local funding, barriers such as development regulations, and other limitations;

15 (iii) Consideration of housing locations in relation to 16 employment location; and

17 (iv) Consideration of the role of accessory dwelling units in 18 meeting housing needs;

(e) Identifies local policies and regulations that result in racially disparate impacts, displacement, and exclusion in housing, including:

22 (i) Zoning that may have a discriminatory effect;

23 (ii) Disinvestment; and

24 (iii) Infrastructure availability;

(f) Identifies and implements policies and regulations to address and begin to undo racially disparate impacts, displacement, and exclusion in housing caused by local policies, plans, and actions;

(g) Identifies areas that may be at higher risk of displacement from market forces that occur with changes to zoning development regulations and capital investments; and

(h) Establishes antidisplacement policies, with consideration given to the preservation of historical and cultural communities as well as investments in low, very low, extremely low, and moderateincome housing; equitable development initiatives; inclusionary zoning; community planning requirements; tenant protections; land disposition policies; and consideration of land that may be used for affordable housing.

In counties and cities subject to the review and evaluation requirements of RCW 36.70A.215, any revision to the housing element shall include consideration of prior review and evaluation reports Code Rev/RB:akl 8 S-4702.1/22 1 and any reasonable measures identified. The housing element should link jurisdictional goals with overall county goals to ensure that 2 3 the housing element goals are met.

(3) A capital facilities plan element consisting of: (a) An 4 inventory of existing capital facilities owned by public entities, 5 6 including green infrastructure, showing the locations and capacities of the capital facilities; (b) a forecast of the future needs for 7 such capital facilities; (c) the proposed locations and capacities of 8 expanded or new capital facilities; (d) at least a six-year plan that 9 will finance such capital facilities within projected funding 10 capacities and clearly identifies sources of public money for such 11 12 purposes; and (e) a requirement to reassess the land use element if probable funding falls short of meeting existing needs and to ensure 13 that the land use element, capital facilities plan element, and 14 financing plan within the capital facilities plan element are 15 coordinated and consistent. Park and recreation facilities shall be 16 17 included in the capital facilities plan element.

(4) A utilities element consisting of the general location, 18 proposed location, and capacity of all existing and proposed 19 utilities, including, but not limited to, components of drinking 20 water, stormwater, wastewater, electrical ((lines)), 21 telecommunications ((lines)), and natural gas ((lines)) systems. 22

23 (5) Rural element. Counties shall include a rural element including lands that are not designated for urban 24 growth, 25 agriculture, forest, or mineral resources. The following provisions 26 shall apply to the rural element:

27 (a) Growth management act goals and local circumstances. Because 28 circumstances vary from county to county, in establishing patterns of 29 rural densities and uses, a county may consider local circumstances, but shall develop a written record explaining how the rural element 30 in RCW 36.70A.020 and meets the 31 harmonizes the planning goals 32 requirements of this chapter.

(b) Rural development. The rural element shall permit rural 33 development, forestry, and agriculture in rural areas. The rural 34 element shall provide for a variety of rural densities, uses, 35 essential public facilities, and rural governmental services needed 36 to serve the permitted densities and uses. To achieve a variety of 37 rural densities and uses, counties may provide for clustering, 38 39 density transfer, design guidelines, conservation easements, and 40 other innovative techniques that will accommodate appropriate rural Code Rev/RB:akl S-4702.1/22 9

economic advancement, densities, and uses that are not characterized
 by urban growth and that are consistent with rural character.

3 (c) Measures governing rural development. The rural element shall 4 include measures that apply to rural development and protect the 5 rural character of the area, as established by the county, by:

6 (i) Containing or otherwise controlling rural development;

7 (ii) Assuring visual compatibility of rural development with the 8 surrounding rural area;

9 (iii) Reducing the inappropriate conversion of undeveloped land 10 into sprawling, low-density development in the rural area;

(iv) Protecting critical areas, as provided in RCW 36.70A.060, and surface water and groundwater resources; ((and))

(v) Protecting against conflicts with the use of agricultural, forest, and mineral resource lands designated under RCW 36.70A.170<u>;</u> and

16 (vi) Protecting existing natural areas, including native forests, 17 grasslands, and riparian areas. As used in this subsection, the term 18 "natural areas" excludes parcels enrolled as forestlands under RCW 19 84.33.035 or timberland under RCW 84.34.020. Nothing in this 20 subsection alters the designation or protection of critical areas 21 designated under RCW 36.70A.170 or the applicability of local 22 regulations adopted pursuant to RCW 76.09.240.

(d) Limited areas of more intensive rural development. Subject to the requirements of this subsection and except as otherwise specifically provided in this subsection (5)(d), the rural element may allow for limited areas of more intensive rural development, including necessary public facilities and public services to serve the limited area as follows:

(i) Rural development consisting of the infill, development, or redevelopment of existing commercial, industrial, residential, or mixed-use areas, whether characterized as shoreline development, villages, hamlets, rural activity centers, or crossroads developments.

(A) A commercial, industrial, residential, shoreline, or mixeduse area are subject to the requirements of (d)(iv) of this
subsection, but are not subject to the requirements of (c)(ii) and
(iii) of this subsection.

(B) Any development or redevelopment other than an industrialarea or an industrial use within a mixed-use area or an industrial

1 area under this subsection (5)(d)(i) must be principally designed to 2 serve the existing and projected rural population.

3 (C) Any development or redevelopment in terms of building size, 4 scale, use, or intensity shall be consistent with the character of 5 the existing areas. Development and redevelopment may include changes 6 in use from vacant land or a previously existing use so long as the 7 new use conforms to the requirements of this subsection (5);

(ii) The intensification of development on lots containing, or 8 small-scale recreational or tourist uses, new development of, 9 including commercial facilities to serve those recreational 10 or tourist uses, that rely on a rural location and setting, but that do 11 12 not include new residential development. A small-scale recreation or tourist use is not required to be principally designed to serve the 13 existing and projected rural population. Public services and public 14 facilities shall be limited to those necessary to serve the 15 16 recreation or tourist use and shall be provided in a manner that does 17 not permit low-density sprawl;

18 (iii) The intensification of development on lots containing 19 isolated nonresidential uses or new development of isolated cottage industries and isolated small-scale businesses that are 20 not principally designed to serve the existing and projected rural 21 population and nonresidential uses, but do provide job opportunities 22 23 for rural residents. Rural counties may allow the expansion of smallscale businesses as long as those small-scale businesses conform with 24 25 the rural character of the area as defined by the local government according to RCW 36.70A.030(23). Rural counties may also allow new 26 small-scale businesses to utilize a site previously occupied by an 27 28 existing business as long as the new small-scale business conforms to the rural character of the area as defined by the local government 29 RCW 36.70A.030(23). Public services and 30 according to public 31 facilities shall be limited to those necessary to serve the isolated 32 nonresidential use and shall be provided in a manner that does not permit low-density sprawl; 33

(iv) A county shall adopt measures to minimize and contain the 34 35 existing areas or uses of more intensive rural development, as appropriate, authorized under this subsection. Lands included in such 36 existing areas or uses shall not extend beyond the logical outer 37 boundary of the existing area or use, thereby allowing a new pattern 38 39 of low-density sprawl. Existing areas are those that are clearly 40 identifiable and contained and where there is a logical boundary Code Rev/RB:akl 11 S-4702.1/22

1 delineated predominately by the built environment, but that may also include undeveloped lands if limited as provided in this subsection. 2 The county shall establish the logical outer boundary of an area of 3 more intensive rural development. In establishing the logical outer 4 boundary, the county shall address (A) the need to preserve the 5 6 character of existing natural neighborhoods and communities, (B) physical boundaries, such as bodies of water, streets and highways, 7 and land forms and contours, (C) the prevention of abnormally 8 irregular boundaries, and (D) the ability to provide public 9 facilities and public services in a manner that does not permit low-10 11 density sprawl;

12 (v) For purposes of (d) of this subsection, an existing area or 13 existing use is one that was in existence:

(A) On July 1, 1990, in a county that was initially required toplan under all of the provisions of this chapter;

(B) On the date the county adopted a resolution under RCW 36.70A.040(2), in a county that is planning under all of the provisions of this chapter under RCW 36.70A.040(2); or

(C) On the date the office of financial management certifies the county's population as provided in RCW 36.70A.040(5), in a county that is planning under all of the provisions of this chapter pursuant to RCW 36.70A.040(5).

(e) Exception. This subsection shall not be interpreted to permit in the rural area a major industrial development or a master planned resort unless otherwise specifically permitted under RCW 36.70A.360 and 36.70A.365.

27 (6) A transportation element that implements, and is consistent 28 with, the land use element.

29 (a) The transportation element shall include the following 30 subelements:

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(i) Land use assumptions used in estimating travel;

(ii) Estimated traffic impacts to state-owned transportation facilities resulting from land use assumptions to assist ((the department of transportation)) in monitoring the performance of state facilities, to plan improvements for the facilities, and to assess the impact of land-use decisions on state-owned transportation facilities;

38 (iii) Facilities and services needs, including:

39 (A) An inventory of air, water, and ground transportation 40 facilities and services, including transit alignments, active Code Rev/RB:akl 12 S-4702.1/22 1 transportation facilities, and general aviation airport facilities, to define existing capital facilities and travel levels ((as a basis 2 for)) to inform future planning. This inventory must include state-3 owned transportation facilities within the city or county's 4 jurisdictional boundaries; 5

6 (B) Level of service standards for all locally owned arterials 7 ((and)), locally and regionally operated transit routes that serve urban growth areas, state-owned or operated transit routes that serve 8 urban areas if the department of transportation has prepared such 9 standards, and active transportation facilities to serve as a gauge 10 to judge performance of the system and success in helping to achieve 11 the goals of this chapter consistent with environmental justice. 12 These standards should be regionally coordinated; 13

(C) For state-owned transportation facilities, level of service 14 standards for highways, as prescribed in chapters 47.06 and 47.80 15 16 RCW, to gauge the performance of the system. The purposes of 17 reflecting level of service standards for state highways in the local comprehensive plan are to monitor the performance of the system, to 18 19 evaluate improvement strategies, and to facilitate coordination between the county's or city's six-year street, road, active 20 21 transportation, or transit program and the office of financial management's ten-year investment program. 22 The concurrency requirements of (b) of this subsection do not apply to transportation 23 facilities and services of statewide significance except for counties 24 25 consisting of islands whose only connection to the mainland are state highways or ferry routes. In these island counties, state highways 26 27 and ferry route capacity must be a factor in meeting the concurrency 28 requirements in (b) of this subsection;

Specific actions and requirements for bringing 29 (D) into 30 compliance ((locally owned)) transportation facilities or services 31 that are below an established level of service standard;

32 (E) Forecasts of ((traffic)) multimodal transportation demand and needs within cities and urban growth areas, and forecasts of traffic 33 demand and needs outside of cities and urban growth areas, for at 34 least ten years based on the adopted land use plan to ((provide 35 information on the location, timing, and capacity needs of future 36 growth)) inform the development of a transportation element that 37 balances transportation system safety and convenience to accommodate 38 39 all users of the transportation system to safely, reliably, and 40 efficiently provide access and mobility to people and goods;

1 (F) Identification of state and local system needs to <u>equitably</u> 2 meet current and future demands. Identified needs on state-owned 3 transportation facilities must be consistent with the statewide 4 multimodal transportation plan required under chapter 47.06 RCW<u>.</u> 5 <u>Local system needs should reflect the regional transportation system</u>, 6 <u>local goals</u>, and strive to equitably implement the multimodal

7 <u>network</u>;

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(iv) Finance, including:

9 (A) An analysis of funding capability to judge needs against 10 probable funding resources;

(B) A multiyear financing plan based on the needs identified in 11 12 the comprehensive plan, the appropriate parts of which shall serve as the basis for the six-year street, road, or transit program required 13 by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW 14 35.58.2795 for public transportation systems. The multiyear financing 15 16 plan should be coordinated with the ten-year investment program 17 developed by the office of financial management as required by RCW 47.05.030; 18

19 (C) If probable funding falls short of meeting <u>the</u> identified 20 needs <u>of the transportation system</u>, <u>including state transportation</u> 21 <u>facilities</u>, a discussion of how additional funding will be raised, or 22 how land use assumptions will be reassessed to ensure that level of 23 service standards will be met;

(v) Intergovernmental coordination efforts, including an
 assessment of the impacts of the transportation plan and land use
 assumptions on the transportation systems of adjacent jurisdictions;

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(vi) Demand-management strategies;

(vii) ((Pedestrian and bicycle)) Active transportation component to include collaborative efforts to identify and designate planned improvements for ((pedestrian and bicycle)) active transportation facilities and corridors that address and encourage enhanced community access and promote healthy lifestyles.

(b) After adoption of the comprehensive plan by jurisdictions 33 required to plan or who choose to plan under RCW 36.70A.040, local 34 jurisdictions must adopt and enforce ordinances which prohibit 35 development approval if the development causes the level of service 36 on a locally owned or locally or regionally operated transportation 37 facility to decline below the standards adopted in the transportation 38 39 element of the comprehensive plan, unless transportation improvements or strategies to accommodate the impacts of development are made 40 Code Rev/RB:akl 14 S-4702.1/22

1 concurrent with the development. These strategies may include active transportation facility improvements, increased or enhanced public 2 transportation service, ride-sharing programs, demand management, and 3 other transportation systems management strategies. For the purposes 4 of this subsection (6), "concurrent with the development" means that 5 6 improvements or strategies are in place at the time of development, that a financial commitment is in place to complete the 7 or improvements or strategies within six years. If the collection of 8 impact fees is delayed under RCW 82.02.050(3), the six-year period 9 required by this subsection (6)(b) must begin after full payment of 10 all impact fees is due to the county or city. If it is possible to 11 provide for the transportation needs of a development through active 12 transportation facility improvements, increased or enhanced public 13 transportation service, ride-sharing programs, demand management, or 14 15 other transportation systems management strategies funded by the development, a development approval may not be denied because it 16 17 fails to meet traffic level of service standards.

(c) The transportation element described in this subsection (6), the six-year plans required by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW 35.58.2795 for public transportation systems, and the ten-year investment program required by RCW 47.05.030 for the state, must be consistent.

(7) An economic development element establishing local goals, policies, objectives, and provisions for economic growth and vitality and a high quality of life. A city that has chosen to be a residential community is exempt from the economic development element requirement of this subsection.

(8) A park and recreation element that implements, and is consistent with, the capital facilities plan element as it relates to park and recreation facilities. The element shall include: (a) Estimates of park and recreation demand for at least a ten-year period; (b) an evaluation of facilities and service needs; and (c) an evaluation of intergovernmental coordination opportunities to provide regional approaches for meeting park and recreational demand.

(9) <u>A climate change and resiliency element that is designed to</u> result in reductions in overall greenhouse gas emissions and that must enhance resiliency to and avoid the adverse impacts of climate change, which must include efforts to reduce localized greenhouse gas emissions and avoid creating or worsening localized climate impacts to vulnerable populations and overburdened communities. The

greenhouse gas emissions reduction subelement of the climate change 1 and resiliency element is mandatory for the jurisdictions specified 2 in section 3(1) of this act and is encouraged for all other 3 jurisdictions, including those planning under RCW 36.70A.040 and 4 those planning under chapter 36.70 RCW. The resiliency subelement of 5 6 the climate change and resiliency element is mandatory for all jurisdictions planning under RCW 36.70A.040 and is encouraged for 7 those jurisdictions planning under chapter 36.70 RCW. 8

9 <u>(a)(i) The greenhouse gas emissions reduction subelement of the</u> 10 <u>comprehensive plan, and its related development regulations, must</u> 11 <u>identify the actions the jurisdiction will take during the planning</u> 12 <u>cycle consistent with the guidelines published by the department</u> 13 <u>pursuant to section 5 of this act that will:</u>

(A) Result in reductions in overall greenhouse gas emissions
 generated by transportation and land use within the jurisdiction but
 without increasing greenhouse gas emissions elsewhere in the state;

17 <u>(B) Result in reductions in per capita vehicle miles traveled</u> 18 within the jurisdiction but without increasing greenhouse gas 19 emissions elsewhere in the state; and

20 <u>(C) Prioritize reductions in overburdened communities in order to</u> 21 <u>maximize the cobenefits of reduced air pollution and environmental</u> 22 <u>justice consistent with chapter 70A.02 RCW.</u>

23 (ii) Actions not specifically identified in the guidelines 24 developed by the department pursuant to section 5 of this act may be 25 considered to be consistent with those guidelines only if:

26 <u>(A) They are projected to achieve greenhouse gas emissions</u> 27 reductions or per capita vehicle miles traveled reductions equivalent 28 to what would be required of the jurisdiction under the guidelines 29 adopted by the department; and

30 <u>(B) They are supported by scientifically credible projections and</u> 31 <u>scenarios that indicate their adoption is likely to result in</u> 32 <u>reductions of greenhouse gas emissions or per capita vehicle miles</u> 33 <u>traveled consistent with the reduction requirements set forth in RCW</u> 34 <u>70A.45.020.</u>

35 (iii) A jurisdiction may not restrict population growth or limit 36 population allocation in order to achieve the requirements set forth 37 in this subsection (9)(a).

38 (iv) (A) Until December 31, 2034, actions not specifically 39 identified in the guidelines developed by the department pursuant to 40 section 5 of this act, or considered to be consistent with those

1 quidelines according to the process established in (a) (ii) of this subsection (9), must still be considered to be sufficient to meet the 2 3 requirements of the greenhouse gas emissions reduction subelement, and must be approved by the department pursuant to section 6 of this 4 act, if the actions provide for the authorization of the development 5 6 of middle housing types within urban growth areas. 7 (B) Nothing in this subsection (9) (a) (iv) prohibits the authorization of the development of single-family residences. 8 (C) For the purposes of this subsection (9) (a) (iv), "middle 9 housing types" means accessory dwelling units and at least one of the 10 following housing types: Duplexes; triplexes; or guadplexes, in all 11 12 zoning districts within an urban growth area that permit detached single-family residences. 13 14 (D) For the purposes of this subsection (9)(a)(iv), an action must be deemed to provide for the authorization of the development of 15 16 middle housing types, if the action: 17 (I) Authorizes middle housing types on a lot or parcel under the 18 same administrative process as a detached single-family residence in the same zoning district; 19 (II) Establishes lot or parcel sizes that are sufficient to allow 20 21 for the construction of middle housing types; 22 (III) Establishes maximum density requirements that allow the 23 development of middle housing types on each lot or parcel that allow 24 for single-family residences; 25 (IV) Establishes applicable siting or design standards that do not individually or cumulatively cause unreasonable costs, fees, or 26 27 delays to the development of middle housing types; and 28 (V) Either does not establish parking regulations for middle 29 housing types, or, if the action does establish parking regulations for middle housing types, the action: 30 31 (1) Does not require off-street parking spaces for lots or 32 parcels with an accessory dwelling unit or a duplex, or for lots or 33 parcels that are less than 3,000 square feet; (2) Does not require more than one off-street parking space for 34 lots or parcels that are greater than or equal to 3,000 square feet 35 36 but are less than 6,000 square feet; (3) Does not require more than 0.5 off-street parking spaces for 37 each dwelling unit for lots or parcels greater than or equal to 6,000 38

39 <u>square feet;</u>

1 (4) May allow on-street parking credits to satisfy off-street
2 parking requirements;
2 (5) allow on street parking credits to satisfy off-street

3 (5) Allows, but does not require, off-street parking to be 4 provided as a garage or carport; and

<u>(6) Applies the same off-street parking surfacing, dimensional,</u>
 <u>landscaping, access, and circulation standards that apply to single-</u>
 <u>family residences in the same zoning district.</u>

(b) (i) The resiliency subelement must equitably enhance 8 resiliency to, and avoid or substantially reduce the adverse impacts 9 of, climate change in human communities and ecological systems 10 through goals, policies, and programs consistent with the best 11 12 available science and scientifically credible climate projections and impact scenarios that moderate or avoid harm, enhance the resiliency 13 of natural and human systems, and enhance beneficial opportunities. 14 The resiliency subelement must prioritize actions in overburdened 15 communities as defined in chapter 70A.02 RCW that will 16 disproportionately suffer from compounding environmental impacts and 17 will be most impacted by natural hazards due to climate change. 18 19 Specific goals, policies, and programs of the resiliency subelement must include, but are not limited to, those designed to: 20

21 <u>(A) Identify, protect, and enhance natural areas to foster</u>
22 resiliency to climate impacts, as well as areas of vital habitat for
23 safe passage and species migration;

24 <u>(B) Identify, protect, and enhance community resiliency to</u> 25 <u>climate change impacts, including social, economic, and built</u> 26 <u>factors, that support adaptation to climate impacts consistent with</u> 27 <u>environmental justice; and</u>

28 (C) Address natural hazards created or aggravated by climate 29 change, including sea level rise, landslides, flooding, drought, 30 heat, smoke, wildfire, and other effects of changes to temperature 31 and precipitation patterns.

32 (ii) A natural hazard mitigation plan or similar plan that is guided by RCW 36.70A.020(14), that prioritizes actions in 33 overburdened communities as defined in RCW 70A.02.010, and that 34 complies with the applicable requirements of this chapter, including 35 36 the requirements set forth in this subsection (9) (b), may be adopted by reference to satisfy these requirements, except that to the extent 37 any of the substantive requirements of this subsection (9) (b) are not 38 39 addressed, or are inadequately addressed, in the referenced natural hazard mitigation plan, a county or city must supplement the natural 40

1 hazard mitigation plan accordingly so that the adopted resiliency subelement complies fully with the substantive requirements of this 2 3 subsection (9)(b). (A) If a county or city intends to adopt by reference a federal 4 5 emergency management agency natural hazard mitigation plan in order 6 to meet all or part of the substantive requirements set forth in this 7 subsection (9)(b), and the most recently adopted federal emergency management agency natural hazard mitigation plan does not comply with 8 the requirements of this subsection (9)(b), the department may grant 9 the county or city an extension of time in which to submit a natural 10 11 hazard mitigation plan. 12 (B) Eligibility for an extension under this subsection prior to 13 July 1, 2027, is limited to a city or county required to review and, if needed, revise its comprehensive plan on or before June 30, 2025, 14 as provided in RCW 36.70A.130, or for a city or county with an 15 existing, unexpired federal emergency management agency natural 16 17 hazard mitigation plan scheduled to expire before December 31, 2024. (C) Extension requests after July 1, 2027, may be granted if 18 requirements for the resiliency subelement are amended or added by 19 20 the legislature or if the department finds other circumstances that may result in a potential finding of noncompliance with a 21 jurisdiction's existing and approved federal emergency management 22 agency natural hazard mitigation plan. 23 24 (D) A city or county that wishes to request an extension of time 25 must submit a request in writing to the department no later than the date on which the city or county is required to review and, if 26 27 needed, revise its comprehensive plan as provided in RCW 36.70A.130. 28 (E) Upon the submission of such a request to the department, the city or county may have an additional 36 months from the date 29 provided in RCW 36.70A.130 in which to either adopt by reference an 30 31 updated federal emergency management agency natural hazard mitigation 32 plan or adopt its own natural hazard mitigation plan, and to then 33 submit that plan to the department. (F) No later than 36 months from the date provided in RCW 34 36.70A.130, the city or county must adopt a natural hazard mitigation 35 36 plan that complies with this subsection (9) (b). (c) For the jurisdictions set forth in section 3 of this act, 37 updates to comprehensive plans and related development regulations 38 39 made during the update cycle that begins in 2024 must adopt measures 40 identified by the department pursuant to section 5 of this act that

1 <u>are likely to result in reductions of greenhouse gas emissions and</u> 2 <u>per capita vehicle miles traveled.</u>

3 (d) The adoption of ordinances, amendments to comprehensive 4 plans, amendments to development regulations, and other nonproject 5 actions taken by a county or city pursuant to (a) or (c) of this 6 subsection in order to implement measures specified by the department 7 pursuant to section 5 of this act are not subject to administrative 8 or judicial appeal under chapter 43.21C RCW.

9 (10) It is the intent that new or amended elements required after 10 January 1, 2002, be adopted concurrent with the scheduled update 11 provided in RCW 36.70A.130. Requirements to incorporate any such new 12 or amended elements shall be null and void until funds sufficient to 13 cover applicable local government costs are appropriated and 14 distributed by the state at least two years before local government 15 must update comprehensive plans as required in RCW 36.70A.130.

16 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 70A.45
17 RCW to read as follows:

18 The department of commerce, in consultation with the (1)department of ecology, the department of health, and the department 19 20 of transportation, shall publish guidelines that specify a set of 21 measures counties and cities have available to them to take through 22 updates to their comprehensive plans and development regulations that have a demonstrated ability to reduce greenhouse gas emissions in 23 24 order to achieve the statewide greenhouse gas emissions reductions set forth in RCW 70A.45.020(1), allowing for consideration of the 25 emissions reductions achieved through the adoption of statewide 26 27 programs. The guidelines must prioritize reductions in overburdened communities as defined in RCW 70A.02.010, including communities that 28 have experienced disproportionate harm due to air pollution and may 29 30 draw upon the most recent health disparities data from the department 31 of health to identify high pollution areas and disproportionately 32 burdened communities. These guidelines must be developed using an environmental justice assessment pursuant to RCW 70A.02.060 and the 33 guidelines must include environmental justice assessment processes. 34 35 The guidelines must be based on:

(a) The most recent greenhouse gas emissions report prepared by
 the department of ecology and the department of commerce pursuant to
 RCW 70A.45.020(2);

(b) The most recent city and county population estimates prepared
 by the office of financial management pursuant to RCW 43.62.035;

3 (c) The locations of major employment centers and transit 4 corridors, for the purpose of increasing housing supply in these 5 areas; and

6 (d) Available environmental justice data and data regarding 7 access to public transportation for people with disabilities and for 8 vulnerable populations as defined in RCW 70A.02.010.

The department of commerce, in consultation with the 9 (2)department of transportation, shall publish guidelines that specify a 10 set of measures counties and cities have available to them to take 11 through updates to their comprehensive plans and development 12 regulations that have a demonstrated ability to reduce per capita 13 vehicle miles traveled, including measures that are designed to be 14 achievable throughout the state, including in small cities and rural 15 16 cities.

17

The guidelines must be based on:

(a) The most recent greenhouse gas emissions report prepared by
 the department of ecology and the department of commerce pursuant to
 RCW 70A.45.020(2);

(b) The most recent city and county population estimates prepared
by the office of financial management pursuant to RCW 43.62.035; and

(c) The most recent summary of per capita vehicle miles traveledas compiled by the department of transportation.

25 (3) The department of commerce shall first publish the full set 26 of guidelines described in subsections (1) and (2) of this section no later than December 31, 2025. The department of commerce shall update 27 these guidelines at least every four years thereafter based on the 28 29 most recently available data, and shall provide for a process for local governments and other parties to submit alternative actions for 30 31 consideration for inclusion into the guidelines at least once per 32 year. The department of commerce shall publish an intermediate set of guidelines no later than December 31, 2022, in order to be available 33 for use by jurisdictions whose periodic updates are required by RCW 34 36.70A.130(5) to occur prior to December 31, 2025. 35

(4) In any updates to the guidelines published after 2025, the
 department of commerce shall include a determination of whether
 adequate progress has been made toward the statewide greenhouse gas
 and per capita vehicle miles traveled reduction goals. If adequate
 progress is not being made, the department must identify in the
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1 guidelines what additional measures cities and counties must take in 2 order to make further progress.

3 (5) The department of commerce may not propose or adopt any 4 guidelines that would include any form of a road usage charge or any 5 fees or surcharges related to vehicle miles traveled.

6 (6) The department of commerce may not propose or adopt any 7 guidelines that would direct or require local governments to regulate 8 or tax, in any form, transportation service providers, delivery 9 vehicles, or passenger vehicles.

10 (7) The department of commerce, in the course of implementing 11 this section, shall provide and prioritize options that support 12 housing diversity and that assist counties and cities in meeting 13 greenhouse gas emissions reduction and other requirements established 14 under this chapter.

15 <u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 36.70A 16 RCW to read as follows:

(1) A county or city required to complete a greenhouse gas 17 18 emissions reduction subelement may submit the subelement to the department for approval. When submitted to the department for 19 approval, the subelement becomes effective when approved by the 20 21 department as provided in this section. If a county or city does not 22 seek department approval of the subelement, the effective date of the subelement is the date on which the comprehensive plan is adopted by 23 24 the county or city.

(2) The department shall strive to achieve final action on a submitted greenhouse gas emissions reduction subelement within 180 days of receipt and shall post an annual assessment related to this performance benchmark on the agency website.

(3) Upon receipt of a proposed greenhouse gas emissions reductionsubelement, the department shall:

(a) Provide notice to and opportunity for written comment by all interested parties of record as a part of the local government review process for the proposal and to all persons, groups, and agencies that have requested in writing notice of proposed greenhouse gas emissions reduction subelements. The comment period shall be at least days, unless the department determines that the level of complexity or controversy involved supports a shorter period;

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1 (b) In the department's discretion, conduct a public hearing 2 during the 30-day comment period in the jurisdiction proposing the 3 greenhouse gas emissions reduction subelement;

4 (c) Within 15 days after the close of public comment, request the 5 local government to review the issues identified by the public, 6 interested parties, groups, and agencies and provide a written 7 response as to how the proposal addresses the identified issues;

(d) Within 30 days after receipt of the local government response 8 pursuant to (c) of this subsection, make written findings and 9 conclusions regarding the consistency of the proposal with the policy 10 11 of RCW 36.70A.070 and, after they are adopted, the applicable 12 guidelines adopted by the department pursuant to section 5 of this act and any reduction allocations made pursuant to RCW 36.70A.100, 13 provide a response to the issues identified in (c) of 14 this subsection, and either approve the greenhouse gas emissions reduction 15 16 subelement as submitted, recommend specific changes necessary to make 17 the greenhouse gas emissions reduction subelement approvable, or deny 18 approval of the greenhouse gas emissions reduction subelement in those instances where no alteration of the greenhouse gas emissions 19 reduction subelement appears likely to be consistent with the policy 20 21 of RCW 36.70A.070 and the applicable guidelines. The written findings 22 and conclusions shall be provided to the local government, and made 23 available to all interested persons, parties, groups, and agencies of record on the proposal; 24

(e) If the department recommends changes to the proposed greenhouse gas emissions reduction subelement, within 90 days after the department mails the written findings and conclusions to the local government, require the local government to:

29 (i) Agree to the proposed changes by written notice to the 30 department; or

31 (ii) Submit an alternative greenhouse gas emissions reduction 32 subelement. If, in the opinion of the department, the alternative is 33 consistent with the purpose and intent of the changes originally submitted by the department and with this chapter it shall approve 34 the changes and provide notice to all recipients of the written 35 findings and conclusions. If the department determines the proposed 36 greenhouse gas emissions reduction subelement is not consistent with 37 the purpose and intent of the changes proposed by the department, the 38 39 department may resubmit the proposed greenhouse gas emissions 40 reduction subelement for public and agency review pursuant to this Code Rev/RB:akl 23 S-4702.1/22

section or reject the proposed greenhouse gas emissions reduction
 subelement.

3 (4) The department shall approve a proposed greenhouse gas 4 emissions reduction subelement unless it determines that the proposed 5 greenhouse gas emissions reduction subelement is not consistent with 6 the policy of RCW 36.70A.070 and, after they are adopted, the 7 applicable guidelines.

(5) A greenhouse gas emissions reduction subelement takes effect 8 when and in such form as approved or adopted by the department. The 9 effective date is 14 days from the date of the department's written 10 notice of final action to the local government stating the department 11 12 has approved or rejected the proposed greenhouse gas emissions reduction subelement. The department's written notice to the local 13 government must conspicuously and plainly state that it is the 14 15 department's final decision and that there will be no further 16 modifications to the proposed greenhouse gas emissions reduction 17 subelement. The department shall maintain a record of each greenhouse gas emissions reduction subelement, the action taken on any proposed 18 greenhouse gas emissions reduction subelement, and any appeal of the 19 department's action. The department's approved document of record 20 the official greenhouse 21 constitutes gas emissions reduction subelement. 22

(6) Promptly after approval or disapproval of a local government's greenhouse gas emissions reduction subelement, the department shall publish a notice consistent with RCW 36.70A.290 that the greenhouse gas emissions reduction subelement has been approved or disapproved. This notice must be filed for all greenhouse gas emissions reduction subelements.

(7) The department's final decision to approve or reject a proposed greenhouse gas emissions reduction subelement or amendment by a local government planning under RCW 36.70A.040 may be appealed according to the following provisions:

(a) The department's final decision to approve or reject a proposed greenhouse gas emissions reduction subelement or amendment by a local government planning under RCW 36.70A.040 may be appealed to the growth management hearings board by filing a petition as provided in RCW 36.70A.290.

38 (b) A decision of the growth management hearings board concerning 39 an appeal of the department's final decision to approve or reject a 40 proposed greenhouse gas emissions reduction subelement or amendment Code Rev/RB:akl 24 S-4702.1/22 1 must be based solely on whether or not the adopted or amended greenhouse gas emissions reduction subelement, any adopted amendments 2 to other elements of the comprehensive plan necessary to carry out 3 the subelement, and any adopted or amended development regulations 4 necessary to implement the subelement, comply with the goal set forth 5 6 in RCW 36.70A.020(14) as it applies to greenhouse gas emissions reductions, RCW 36.70A.070(9) excluding RCW 36.70A.070(9)(b), the 7 guidelines adopted under section 5 of this act applicable to the 8 greenhouse gas emissions reduction subelement, or chapter 43.21C RCW. 9

10 Sec. 7. RCW 36.70A.320 and 1997 c 429 s 20 are each amended to 11 read as follows:

12 (1) Except as provided in subsection<u>s</u> (5) <u>and (6)</u> of this 13 section, comprehensive plans and development regulations, and 14 amendments thereto, adopted under this chapter are presumed valid 15 upon adoption.

16 (2) Except as otherwise provided in subsection (4) of this 17 section, the burden is on the petitioner to demonstrate that any 18 action taken by a state agency, county, or city under this chapter is 19 not in compliance with the requirements of this chapter.

20 (3) In any petition under this chapter, the board, after full 21 consideration of the petition, shall determine whether there is 22 compliance with the requirements of this chapter. In making its determination, the board shall consider the criteria adopted by the 23 24 department under RCW 36.70A.190(4). The board shall find compliance unless it determines that the action by the state agency, county, or 25 city is clearly erroneous in view of the entire record before the 26 27 board and in light of the goals and requirements of this chapter.

(4) A county or city subject to a determination of invalidity made under RCW 36.70A.300 or 36.70A.302 has the burden of demonstrating that the ordinance or resolution it has enacted in response to the determination of invalidity will no longer substantially interfere with the fulfillment of the goals of this chapter under the standard in RCW 36.70A.302(1).

34 (5) The shoreline element of a comprehensive plan and the 35 applicable development regulations adopted by a county or city shall 36 take effect as provided in chapter 90.58 RCW.

37(6) The greenhouse gas emissions reduction subelement required by38RCW 36.70A.070 shall take effect as provided in section 6 of this

39 <u>act.</u>

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1 Sec. 8. RCW 36.70A.190 and 1991 sp.s. c 32 s 3 are each amended 2 to read as follows:

3 (1) The department shall establish a program of technical and 4 financial assistance and incentives to counties and cities to 5 encourage and facilitate the adoption and implementation of 6 comprehensive plans and development regulations throughout the state.

(2) The department shall develop a priority list and establish 7 funding levels for planning and technical assistance grants both for 8 counties and cities that plan under RCW 36.70A.040. Priority for 9 assistance shall be based on a county's or city's population growth 10 11 rates, commercial and industrial development rates, the existence and 12 quality of a comprehensive plan and development regulations, ((and other relevant factors)) presence of overburdened communities, and 13 other relevant factors. The department shall establish funding levels 14 15 for grants to community-based organizations for the specific purpose of advancing participation of vulnerable populations and overburdened 16 17 communities in the planning process.

(3) The department shall develop and administer a grant program 18 to provide direct financial assistance to counties and cities for the 19 preparation of comprehensive plans under this chapter. The department 20 may establish provisions for county and city matching funds to 21 conduct activities under this subsection. Grants may be expended for 22 23 any purpose directly related to the preparation of a county or city comprehensive plan as the county or city and the department may 24 25 agree, including, without limitation, the conducting of surveys, inventories and other data gathering and management activities, the 26 27 retention of planning consultants, contracts with regional councils 28 for planning and related services, and other related purposes.

29 (4) The department shall establish a program of technical 30 assistance:

(a) Utilizing department staff, the staff of other state agencies, and the technical resources of counties and cities to help in the development of comprehensive plans required under this chapter. The technical assistance may include, but not be limited to, model land use ordinances, regional education and training programs, and information for local and regional inventories; and

37 (b) Adopting by rule procedural criteria to assist counties and 38 cities in adopting comprehensive plans and development regulations 39 that meet the goals and requirements of this chapter. These criteria 40 shall reflect regional and local variations and the diversity that

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exists among different counties and cities that plan under this
 chapter.

3 (5) The department shall provide mediation services to resolve 4 disputes between counties and cities regarding, among other things, 5 coordination of regional issues and designation of urban growth 6 areas.

7 (6) The department shall provide planning grants to enhance 8 citizen participation under RCW 36.70A.140.

(7) The department shall develop, in collaboration with the 9 10 department of ecology, the department of fish and wildlife, the department of natural resources, the department of health, the 11 emergency management division of the military department, as well as 12 any federally recognized tribe who chooses to voluntarily 13 participate, and adopt by rule guidance that creates a model climate 14 15 change and resiliency element that may be used by counties, cities, and multiple-county planning regions for developing and implementing 16 17 climate change and resiliency plans and policies required by RCW 36.70A.070(9), subject to the following provisions: 18

19 <u>(a) The model element must establish minimum requirements, and</u> 20 <u>may include model options or voluntary cross-jurisdictional</u> 21 <u>strategies, or both, for fulfilling the requirements of RCW</u> 22 36.70A.070(9);

(b) The model element should provide guidance on identifying, designing, and investing in infrastructure that supports community resilience to climate impacts, including the protection, restoration, and enhancement of natural infrastructure as well as traditional infrastructure and protecting and enhancing natural areas to foster resiliency to climate impacts, as well as areas of vital habitat for safe passage and species migration;

30 (c) The model element should provide guidance on identifying and 31 addressing natural hazards created or aggravated by climate change, 32 including sea level rise, landslides, flooding, drought, heat, smoke, 33 wildfires, and other effects of reasonably anticipated changes to 34 temperature and precipitation patterns; and

35 <u>(d) The rule must recognize and promote as many cobenefits of</u> 36 <u>climate resilience as possible such as climate change mitigation,</u> 37 <u>salmon recovery, forest health, ecosystem services, and socioeconomic</u> 38 <u>health and resilience.</u>

<u>NEW SECTION.</u> Sec. 9. A new section is added to chapter 47.80
 RCW to read as follows:

3 The department shall compile, maintain, and publish a summary of 4 the per capita vehicle miles traveled annually in each city in the 5 state, and in the unincorporated portions of each county in the 6 state.

NEW SECTION. Sec. 10. A new section is added to chapter 90.58
RCW to read as follows:

9 The department shall update its shoreline master program 10 guidelines to require shoreline master programs to address the impact 11 of sea level rise and increased storm severity on people, property, 12 and shoreline natural resources and the environment.

13 Sec. 11. RCW 36.70A.030 and 2021 c 254 s 6 are each amended to 14 read as follows:

15 Unless the context clearly requires otherwise, the definitions in 16 this section apply throughout this chapter.

(1) "Adopt a comprehensive land use plan" means to enact a new comprehensive land use plan or to update an existing comprehensive land use plan.

20 (2) "Affordable housing" means, unless the context clearly 21 indicates otherwise, residential housing whose monthly costs, 22 including utilities other than telephone, do not exceed thirty 23 percent of the monthly income of a household whose income is:

(a) For rental housing, sixty percent of the median household
income adjusted for household size, for the county where the
household is located, as reported by the United States department of
housing and urban development; or

(b) For owner-occupied housing, eighty percent of the median household income adjusted for household size, for the county where the household is located, as reported by the United States department of housing and urban development.

32 (3) "Agricultural land" means land primarily devoted to the 33 commercial production of horticultural, viticultural, floricultural, 34 dairy, apiary, vegetable, or animal products or of berries, grain, 35 hay, straw, turf, seed, Christmas trees not subject to the excise tax 36 imposed by RCW 84.33.100 through 84.33.140, finfish in upland 37 hatcheries, or livestock, and that has long-term commercial 38 significance for agricultural production.

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(4) "City" means any city or town, including a code city.

2 (5) "Comprehensive land use plan," "comprehensive plan," or 3 "plan" means a generalized coordinated land use policy statement of 4 the governing body of a county or city that is adopted pursuant to 5 this chapter.

6 (6) "Critical areas" include the following areas and ecosystems: (a) Wetlands; (b) areas with a critical recharging effect on aquifers 7 used for potable water; (c) fish and wildlife habitat conservation 8 areas; (d) frequently flooded areas; and (e) geologically hazardous 9 areas. "Fish and wildlife habitat conservation areas" does 10 not 11 include such artificial features or constructs as irrigation delivery 12 systems, irrigation infrastructure, irrigation canals, or drainage ditches that lie within the boundaries of and are maintained by a 13 port district or an irrigation district or company. 14

15

(7) "Department" means the department of commerce.

(8) "Development regulations" or "regulation" means the controls 16 placed on development or land use activities by a county or city, 17 including, but not limited to, zoning ordinances, critical areas 18 ordinances, shoreline master programs, official controls, planned 19 unit development ordinances, subdivision ordinances, and binding site 20 21 plan ordinances together with any amendments thereto. A development 22 regulation does not include a decision to approve a project permit 23 application, as defined in RCW 36.70B.020, even though the decision may be expressed in a resolution or ordinance of the legislative body 24 25 of the county or city.

(9) "Emergency housing" means temporary indoor accommodations for individuals or families who are homeless or at imminent risk of becoming homeless that is intended to address the basic health, food, clothing, and personal hygiene needs of individuals or families. Emergency housing may or may not require occupants to enter into a lease or an occupancy agreement.

(10) "Emergency shelter" means a facility that provides a temporary shelter for individuals or families who are currently homeless. Emergency shelter may not require occupants to enter into a lease or an occupancy agreement. Emergency shelter facilities may include day and warming centers that do not provide overnight accommodations.

38 (11) "Extremely low-income household" means a single person, 39 family, or unrelated persons living together whose adjusted income is 40 at or below thirty percent of the median household income adjusted Code Rev/RB:akl 29 S-4702.1/22 1 for household size, for the county where the household is located, as 2 reported by the United States department of housing and urban 3 development.

(12) "Forestland" means land primarily devoted to growing trees 4 for long-term commercial timber production on land that can be 5 6 economically and practically managed for such production, including Christmas trees subject to the excise tax imposed under RCW 84.33.100 7 through 84.33.140, and that has long-term commercial significance. In 8 determining whether forestland is primarily devoted to growing trees 9 for long-term commercial timber production on land that can be 10 11 economically and practically managed for such production, the 12 following factors shall be considered: (a) The proximity of the land to urban, suburban, and rural settlements; (b) surrounding parcel 13 size and the compatibility and intensity of adjacent and nearby land 14 uses; (c) long-term local economic conditions that affect the ability 15 16 to manage for timber production; and (d) the availability of public 17 facilities and services conducive to conversion of forestland to other uses. 18

(13) "Freight rail dependent uses" means buildings and other 19 infrastructure that are used in the fabrication, processing, storage, 20 21 and transport of goods where the use is dependent on and makes use of an adjacent short line railroad. Such facilities are both urban and 22 rural development for purposes of this chapter. "Freight rail 23 dependent uses" does not include buildings and other infrastructure 24 25 that are used in the fabrication, processing, storage, and transport of coal, liquefied natural gas, or "crude oil" as defined in RCW 26 90.56.010. 27

(14) "Geologically hazardous areas" means areas that because of their susceptibility to erosion, sliding, earthquake, or other geological events, are not suited to the siting of commercial, residential, or industrial development consistent with public health or safety concerns.

33 (15) "Long-term commercial significance" includes the growing 34 capacity, productivity, and soil composition of the land for long-35 term commercial production, in consideration with the land's 36 proximity to population areas, and the possibility of more intense 37 uses of the land.

38 (16) "Low-income household" means a single person, family, or 39 unrelated persons living together whose adjusted income is at or 40 below eighty percent of the median household income adjusted for Code Rev/RB:akl 30 S-4702.1/22 1 household size, for the county where the household is located, as 2 reported by the United States department of housing and urban 3 development.

4 (17) "Minerals" include gravel, sand, and valuable metallic 5 substances.

6 (18) "Moderate-income household" means a single person, family, 7 or unrelated persons living together whose adjusted income is at or 8 below 120 percent of the median household income adjusted for 9 household size, for the county where the household is located, as 10 reported by the United States department of housing and urban 11 development.

12 (19) "Permanent supportive housing" is subsidized, leased housing with no limit on length of stay that prioritizes people who need 13 14 comprehensive support services to retain tenancy and utilizes admissions practices designed to use lower barriers to entry than 15 16 would be typical for other subsidized or unsubsidized rental housing, 17 especially related to rental history, criminal history, and personal behaviors. Permanent supportive housing is paired with on-site or 18 19 off-site voluntary services designed to support a person living with a complex and disabling behavioral health or physical health 20 21 condition who was experiencing homelessness or was at imminent risk 22 of homelessness prior to moving into housing to retain their housing 23 and be a successful tenant in a housing arrangement, improve the resident's health status, and connect the resident of the housing 24 25 with community-based health care, treatment, or employment services. Permanent supportive housing is subject to all of the rights and 26 responsibilities defined in chapter 59.18 RCW. 27

(20) "Public facilities" include streets, roads, highways,
 sidewalks, street and road lighting systems, traffic signals,
 domestic water systems, storm and sanitary sewer systems, parks and
 recreational facilities, and schools.

(21) "Public services" include fire protection and suppression,
 law enforcement, public health, education, recreation, environmental
 protection, and other governmental services.

35 (22) "Recreational land" means land so designated under RCW 36 36.70A.1701 and that, immediately prior to this designation, was 37 designated as agricultural land of long-term commercial significance 38 under RCW 36.70A.170. Recreational land must have playing fields and 39 supporting facilities existing before July 1, 2004, for sports played 40 on grass playing fields.

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1 (23) "Rural character" refers to the patterns of land use and 2 development established by a county in the rural element of its 3 comprehensive plan:

4 (a) In which open space, the natural landscape, and vegetation 5 predominate over the built environment;

6 (b) That foster traditional rural lifestyles, rural-based 7 economies, and opportunities to both live and work in rural areas;

8 (c) That provide visual landscapes that are traditionally found 9 in rural areas and communities;

10 (d) That are compatible with the use of the land by wildlife and 11 for fish and wildlife habitat;

12 (e) That reduce the inappropriate conversion of undeveloped land13 into sprawling, low-density development;

14 (f) That generally do not require the extension of urban 15 governmental services; and

16 (g) That are consistent with the protection of natural surface 17 water flows and groundwater and surface water recharge and discharge 18 areas.

19 (24) "Rural development" refers to development outside the urban growth area and outside agricultural, forest, and mineral resource 20 21 lands designated pursuant to RCW 36.70A.170. Rural development can 22 consist of a variety of uses and residential densities, including clustered residential development, at levels that are consistent with 23 the preservation of rural character and the requirements of the rural 24 25 element. Rural development does not refer to agriculture or forestry 26 activities that may be conducted in rural areas.

(25) "Rural governmental services" or "rural services" include 27 those public services and public facilities historically and 28 typically delivered at an intensity usually found in rural areas, and 29 may include domestic water systems, fire and police protection 30 31 services, transportation and public transit services, and other 32 public utilities associated with rural development and normally not associated with urban areas. Rural services do not include storm or 33 sanitary sewers, except as otherwise authorized by RCW 36.70A.110(4). 34

35 (26) "Short line railroad" means those railroad lines designated 36 class II or class III by the United States surface transportation 37 board.

38 (27) "Urban governmental services" or "urban services" include 39 those public services and public facilities at an intensity 40 historically and typically provided in cities, specifically including Code Rev/RB:akl 32 S-4702.1/22 storm and sanitary sewer systems, domestic water systems, street cleaning services, fire and police protection services, public transit services, and other public utilities associated with urban areas and normally not associated with rural areas.

(28) "Urban growth" refers to growth that makes intensive use of 5 6 land for the location of buildings, structures, and impermeable 7 surfaces to such a degree as to be incompatible with the primary use of land for the production of food, other agricultural products, or 8 fiber, or the extraction of mineral resources, rural uses, rural 9 development, and natural resource lands designated pursuant to RCW 10 11 36.70A.170. A pattern of more intensive rural development, as provided in RCW 36.70A.070(5)(d), is not urban growth. When allowed 12 to spread over wide areas, urban growth typically requires urban 13 governmental services. "Characterized by urban growth" refers to land 14 having urban growth located on it, or to land located in relationship 15 16 to an area with urban growth on it as to be appropriate for urban 17 growth.

18 (29) "Urban growth areas" means those areas designated by a 19 county pursuant to RCW 36.70A.110.

(30) "Very low-income household" means a single person, family, or unrelated persons living together whose adjusted income is at or below fifty percent of the median household income adjusted for household size, for the county where the household is located, as reported by the United States department of housing and urban development.

(31) "Wetland" or "wetlands" means areas that are inundated or 26 saturated by surface water or groundwater at a frequency and duration 27 28 sufficient to support, and that under normal circumstances do 29 support, a prevalence of vegetation typically adapted for life in saturated soil conditions. Wetlands generally include swamps, 30 31 marshes, bogs, and similar areas. Wetlands do not include those 32 artificial wetlands intentionally created from nonwetland sites, including, but not limited to, irrigation and drainage ditches, 33 grass-lined swales, canals, detention facilities, wastewater 34 treatment facilities, farm ponds, and landscape amenities, or those 35 wetlands created after July 1, 1990, that were unintentionally 36 created as a result of the construction of a road, street, or 37 highway. Wetlands may include those artificial wetlands intentionally 38 39 created from nonwetland areas created to mitigate conversion of 40 wetlands.

1 <u>(32) "Per capita vehicle miles traveled" means the number of</u> 2 <u>miles traveled using cars and light trucks in a calendar year divided</u> 3 <u>by the number of residents in Washington. The calculation of this</u> 4 <u>value excludes vehicle miles driven conveying freight.</u>

(33) "Active transportation" means forms of pedestrian mobility 5 6 including walking or running, the use of a mobility assistive device 7 such as a wheelchair, bicycling and cycling irrespective of the number of wheels, and the use of small personal devices such as foot 8 scooters or skateboards. Active transportation includes both 9 traditional and electric assist bicycles and other devices. Planning 10 for active transportation must consider and address accommodation 11 pursuant to the Americans with disabilities act and the distinct 12 needs of each form of active transportation. 13

14 <u>(34) "Transportation system" means all infrastructure and</u> 15 <u>services for all forms of transportation within a geographical area,</u> 16 <u>irrespective of the responsible jurisdiction or transportation</u> 17 <u>provider.</u>

(35) "Environmental justice" means the fair treatment and 18 meaningful involvement of all people regardless of race, color, 19 20 national origin, or income with respect to development, implementation, and enforcement of environmental laws, regulations, 21 and policies; with a focus on the equitable distribution of 22 resources, benefits, and burdens in a manner that prioritizes 23 communities that experience the greatest inequities, disproportionate 24 25 impacts, and have the greatest unmet needs.

26 (36) "Active transportation facilities" means facilities provided 27 for the safety and mobility of active transportation users including, 28 but not limited to, trails, as defined in RCW 47.30.005, sidewalks, 29 bike lanes, shared-use paths, and other facilities in the public 30 right-of-way.

31 <u>(37) "Greenspace" means an area of land, vegetated by natural</u> 32 <u>features such as grass, trees, or shrubs, within an urban context and</u> 33 <u>less than one acre in size that creates public value through one or</u> 34 <u>more of the following attributes:</u>

- 35 (a) Is accessible to the public;
  36 (b) Promotes physical and mental health of residents;
- 37 (c) Provides relief from the urban heat island effects;
- 38 (d) Promotes recreational and aesthetic values;
- (d) Promotes recreational and desthetic values,
- 39 (e) Protects streams or water supply; or

1 <u>(f) Preserves visual quality along highway, road, or street</u> 2 corridors.

3 <u>(38) "Green infrastructure" means a wide array of natural assets,</u> 4 <u>built structures, and management practices at multiple scales that</u> 5 <u>manage wet weather and that maintain and restore natural hydrology by</u> 6 <u>storing, infiltrating, evapotranspiring, and harvesting and using</u> 7 <u>stormwater.</u>

8 Sec. 12. RCW 86.12.200 and 1991 c 322 s 3 are each amended to 9 read as follows:

10 The county legislative authority of any county may adopt a 11 comprehensive flood control management plan for any drainage basin 12 that is located wholly or partially within the county.

13 A comprehensive flood control management plan shall include the 14 following elements:

(1) Designation of areas that are susceptible to periodic
flooding, from inundation by bodies of water or surface water runoff,
or both, including the river's meander belt or floodway;

18 (2) Establishment of a comprehensive scheme of flood control protection and improvements for the areas that are subject to such 19 20 periodic flooding, that includes: (a) Determining the need for, and 21 desirable location of, flood control improvements to protect or 22 preclude flood damage to structures, works, and improvements, based upon a cost/benefit ratio between the expense of providing and 23 24 maintaining these improvements and the benefits arising from these improvements; (b) establishing the level of flood protection that 25 each portion of the system of flood control improvements will be 26 27 permitted; (c) identifying alternatives to in-stream flood control 28 work; (d) identifying areas where flood waters could be directed during a flood to avoid damage to buildings and other structures; and 29 30 (e) identifying sources of revenue that will be sufficient to finance 31 the comprehensive scheme flood control protection of and 32 improvements;

(3) Establishing land use regulations that preclude the location of structures, works, or improvements in critical portions of such areas subject to periodic flooding, including a river's meander belt or floodway, and permitting only flood-compatible land uses in such areas;

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(4) Establishing restrictions on construction activities in areas
 subject to periodic floods that require the flood proofing of those
 structures that are permitted to be constructed or remodeled; ((and))

4 (5) Establishing restrictions on land clearing activities and 5 development practices that exacerbate flood problems by increasing 6 the flow or accumulation of flood waters, or the intensity of 7 drainage, on low-lying areas. Land clearing activities do not include 8 forest practices as defined in chapter 76.09 RCW; and

9 <u>(6) Consideration of climate change impacts, including the impact</u> 10 <u>of sea level rise and increased storm severity on people, property,</u> 11 <u>natural resources, and the environment</u>.

12 A comprehensive flood control management plan shall be subject to the minimum requirements for participation in the national flood 13 insurance program, requirements exceeding the minimum national flood 14 insurance program that have been adopted by the department of ecology 15 16 for a specific floodplain pursuant to RCW 86.16.031, and rules adopted by the department of ecology pursuant to RCW 86.26.050 17 18 relating to floodplain management activities. When a county plans under chapter 36.70A RCW, it may incorporate the portion of its 19 comprehensive flood control management plan relating to land use 20 21 restrictions in its comprehensive plan and development regulations 22 adopted pursuant to chapter 36.70A RCW.

23 <u>NEW SECTION.</u> Sec. 13. A new section is added to chapter 43.21C 24 RCW to read as follows:

The adoption of ordinances, amendments to comprehensive plans, amendments to development regulations, and other nonproject actions taken by a county or city pursuant to RCW 36.70A.070(9) (a) or (c) in order to implement measures specified by the department of commerce pursuant to section 5 of this act are not subject to administrative or judicial appeals under this chapter.

NEW SECTION. Sec. 14. (1) The obligation of local governments to comply with the requirements established in: (a) The amendments to RCW 36.70A.070 set forth in this act; and (b) the updated shoreline master program guidelines adopted pursuant to section 10 of this act, is contingent on the provision of state funding to local governments for the specific purpose of complying with these requirements.

37 (2) The obligation of local governments to comply with the
 38 requirements established in: (a) The amendments to RCW 36.70A.070 set
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1 forth in this act; and (b) the updated shoreline master program 2 guidelines adopted pursuant to section 10 of this act, takes effect 3 two years after the date the legislature appropriates state funding 4 to provide to local governments for the purpose of complying with 5 these requirements.

6 <u>NEW SECTION.</u> Sec. 15. If specific funding for the purposes of 7 this act, referencing this act by bill or chapter number, is not 8 provided by June 30, 2022, in the omnibus appropriations act, this 9 act is null and void."

## E2SHB 1099 - S COMM AMD

By Committee on Housing & Local Government

On page 1, line 2 of the title, after "framework;" strike the remainder of the title and insert "amending RCW 36.70A.020, 36.70A.480, 36.70A.070, 36.70A.320, 36.70A.190, 36.70A.030, and 86.12.200; adding new sections to chapter 36.70A RCW; adding a new section to chapter 70A.45 RCW; adding a new section to chapter 47.80 RCW; adding a new section to chapter 90.58 RCW; adding a new section to chapter 43.21C RCW; and creating new sections."

<u>EFFECT:</u> (1) Encourages the participation and consideration of vulnerable populations and overburdened communities in comprehensive plan updates, efforts to reduce localized greenhouse gas emissions and climate impacts, cobenefits of reduced air pollution and environmental justice, department of commerce guidelines with respect to the additional greenhouse gas emission reduction goals, and grant funding for planning processes.

(2) Modifies multiple goals of GMA elements, including:

(a) Land use element: Adds consideration of greenspaces, reduction of residential development pressure in wildland urban interface areas, and protecting existing residential development through fire adaption measures;

(b) Capital facilities plan element: Includes green infrastructure as part of a jurisdiction's inventory of existing capital facilities;

(c) Utilities element: Provides additional utilities that must be included in the comprehensive plan, including drinking water, stormwater, and wastewater utilities;

(d) Transportation element: Includes state-owned or operated transit routes that serve urban areas when measuring level of service standards;

(e) Climate change and resiliency element: Adds that efforts to reduce localized greenhouse gas emissions must avoid creating or

worsening localized climate impacts to vulnerable populations and overburdened communities; and

(f) Resiliency subelement: Clarifies the specific goals, policies, and programs of the subelement, as well as adds guidance for local governments that have adopted a federal emergency management agency natural hazard mitigation plan.

(3) Provides that the department of commerce must publish guidelines that prioritize reductions in overburdened communities, and guidelines must be developed using an environmental justice assessment.

(4) Alters the effective date for counties or cities that submit a greenhouse gas emission reduction subelement plan to the department of commerce.

(5) Requires the department of commerce to include the presence of overburdened communities as part of the priority list for providing planning, technical, or financial assistance for local governments planning under the GMA. Requires the department to establish funding levels for grants to community-based organizations for the purpose of advancing the participation of vulnerable populations and overburdened communities in the planning process.

(6) Clarifies that a model climate change and resiliency element must establish minimum requirements, including model options or voluntary cross-jurisdictional strategies, for fulfilling the new elements provided in this act.

(7) Defines "greenspace" and "green infrastructure" for purposes of this act.

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