PROPOSED SUBSTITUTE BILL MEMORANDUM

To:	Members, Commerce & Gaming Committee
FROM:	Peter Clodfelter, Counsel Commerce & Gaming Committee
RE:	Proposed Substitute HB 1345 (H-0652.1) (AN ACT Relating to protecting public health and safety by enhancing the regulation of products sold to adults age 21 and over)
	Sponsored by Representative Kloba
DATE:	January 29, 2021

Brief summary of original bill:

- Establishes a vapor product manufacturer's license, adds requirements for delivery sales of vapor products, modifies enforcement of vapor products laws, and grants agencies additional rulemaking authority.
- Modifies regulatory authority with respect to vapor products that may be injurious to human health or pose a significant risk to public health.
- Limits nicotine concentrations of vapor products, requires vapor product ingredient disclosures, and bans the sale of flavored vapor products.
- Authorizes local governments to limit the location of vapor product retailers near schools and youth-programs and activities, and repeals state preemption of local licensing and regulation of vapor products.
- Restructures the vapor product tax to be a 45 percent excise tax paid at retail by the customer, and imposes a 4.4 percent surcharge on manufacturers and distributors of vapor and tobacco products.
- Bans the sale of menthol-flavored tobacco products.

The proposed substitute makes the following changes to the original bill:

• Adds a ban on the sale of all flavored tobacco products to the bill. Defines "flavored tobacco product" as any tobacco product that contains a taste or smell, other than the taste or smell of tobacco, that is distinguishable by an ordinary consumer either prior to or during the consumption of a tobacco product including, but not limited to, any taste or smell relating to fruit, menthol, mint, wintergreen, chocolate, cocoa, vanilla, or honey, or any candy, dessert, alcoholic beverage, herb, or spice.

AN ACT Relating to protecting public health and safety by 1 2 enhancing the regulation of products sold to adults age 21 and over; RCW 70.345.020, 70.345.030, 70.345.060, 70.345.090, 3 amending 70.345.160, 70.345.170, 70.345.180, 70.345.190, 82.25.005, 82.25.010, 4 82.25.020, 82.25.075, 82.25.060, 82.25.080, 82.25.005, 82.25.065, 5 6 82.25.075, and 82.25.090; reenacting and amending RCW 70.155.120 and 7 70.345.010; adding new sections to chapter 70.345 RCW; adding a new 8 section to chapter 82.04 RCW; adding new sections to chapter 82.25 RCW; adding a new chapter to Title 70 RCW; repealing RCW 70.345.210, 9 10 82.25.045, and 82.25.085; prescribing penalties; providing effective dates; providing an expiration date; and declaring an emergency. 11

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

13 <u>NEW SECTION.</u> Sec. 1. (1) The legislature makes the following 14 findings:

(a) Nicotine is a highly addictive substance, particularly for 15 16 children and youth under 21 years of age, whose brains are still 17 developing. Currently, there is no limit in the United States on 18 nicotine levels of vapor products. While other nations limit the 19 nicotine content of vapor products to not more than two percent 20 nicotine, vapor products commonly sold in this state and accessed by youth contain five percent nicotine. Vapor products that deliver high 21 Code Rev/KB:akl 1 H-0652.1/21

levels of nicotine are fueling youth addiction to nicotine and have created an epidemic. The 2019 national youth tobacco survey found that about 27 percent of high school students reported current use of electronic cigarettes and, among electronic cigarette users, about one-third reported using electronic cigarettes on 20 or more of the preceding 30 days.

(b) Research consistently shows that flavors and associated 7 advertising contribute to the appeal, initiation, and use of tobacco 8 products, including vapor products, particularly among adolescents 9 and young adults. Evidence also suggests that the 2009 flavored 10 cigarette ban did achieve its objective of reducing adolescent 11 12 tobacco use, but effects were likely diminished by the continued availability of menthol cigarettes and other flavored tobacco 13 products. Preliminary data from the national youth tobacco survey 14 show that more than one-quarter of high school students were current 15 16 electronic cigarette users in 2019 and the overwhelming majority of 17 youth electronic cigarette users cited the use of popular fruit and menthol or mint flavors. A health impact review performed by the 18 state board of health in 2019 concluded that eliminating flavored 19 vapor products would likely decrease initiation and use of vapor 20 21 products and other tobacco products among youth and young adults, 22 thereby improving health outcomes.

(c) Early research from Stanford University school of medicine indicates that teenagers and young adults that vape are five to seven times more likely to be infected with COVID-19 compared to those who do not use vapor products.

(d) While the long-term health effects of vapor products are unknown, current data suggests they are harmful to human health. Vapor products have been shown to impair lung function in several ways, such as by inhibiting ciliary beating, impairing immune function, and causing toxicity to epithelial cells.

32 (2) Therefore, the legislature intends to ban the sale of 33 flavored vapor products and flavored tobacco products and enact 34 additional regulatory protections to protect the health of youth and 35 young adults in Washington state.

36 Sec. 2. RCW 70.155.120 and 2019 c 415 s 979 and 2019 c 15 s 10 37 are each reenacted and amended to read as follows:

38 (1) The youth tobacco and vapor products prevention account is 39 created in the state treasury. All fees collected pursuant to RCW Code Rev/KB:akl 2 H-0652.1/21 1 82.24.520, 82.24.530, 82.26.160, and 82.26.170 and funds collected by 2 the liquor and cannabis board from the imposition of monetary 3 penalties shall be deposited into this account, except that ten 4 percent of all such fees and penalties shall be deposited in the 5 state general fund.

6 (2) Moneys appropriated from the youth tobacco and vapor products 7 prevention account to the department of health shall be used by the 8 department of health for implementation of this chapter, including 9 collection and reporting of data regarding enforcement and the extent 10 to which access to tobacco products and vapor products by youth has 11 been reduced.

(3) The department of health shall enter into interagency 12 agreements with the liquor and cannabis board to pay the costs 13 incurred, up to thirty percent of available funds, in carrying out 14 its enforcement responsibilities under this chapter. Such agreements 15 16 shall set forth standards of enforcement, consistent with the funding 17 available, so as to reduce the extent to which tobacco products and vapor products are available to individuals under the age of twenty-18 19 one. The agreements shall also set forth requirements for data reporting by the liquor and cannabis board regarding its enforcement 20 21 activities. During the 2019-2021 fiscal biennium, the department of 22 health shall pay the costs incurred, up to twenty-three percent of available funds, in carrying out its enforcement responsibilities. 23

(4) The department of health, the liquor and cannabis board, and the department of revenue shall enter into an interagency agreement for payment of the cost of administering the tobacco retailer licensing system and for the provision of quarterly documentation of tobacco wholesaler, retailer, and vending machine names and locations.

(5) The department of health shall, within up to seventy percent 30 31 of available funds, provide grants to local health departments or 32 other local community agencies to develop and implement coordinated 33 tobacco and vapor product intervention strategies to prevent and reduce tobacco and vapor product use by youth. During the 2019-2021 34 fiscal biennium, the department of health shall, within up to 35 36 seventy-seven percent of available funds, provide grants to local health departments or other local community agencies to develop and 37 38 coordinated tobacco and vapor product intervention implement 39 strategies to prevent and reduce tobacco and vapor product use by 40 youth.

1 (6) Moneys deposited in the youth tobacco and vapor products 2 prevention account from receipts of the additional delivery sales 3 license fee authorized in RCW 70.345.060(2) must be made available to 4 the board to hire staff for enforcement of laws and rules applicable 5 to internet and other delivery sales of vapor products, including 6 with respect to sales to persons under age 21 and collection of the 7 vapor product tax.

8 **Sec. 3.** RCW 70.345.010 and 2019 c 445 s 210 and 2019 c 15 s 4 9 are each reenacted and amended to read as follows:

10 The definitions in this section apply throughout this chapter 11 unless the context clearly requires otherwise.

12 (1) "Board" means the Washington state liquor and cannabis board.

13 (2) "Business" means any trade, occupation, activity, or 14 enterprise engaged in for the purpose of selling or distributing 15 vapor products in this state.

16 (3) "Child care facility" has the same meaning as provided in RCW
17 ((70.140.020)) 70A.320.020.

(4) "Closed system nicotine container" means a sealed, prefilled, and disposable container of nicotine in a solution or other form in which such container is inserted directly into an electronic cigarette, electronic nicotine delivery system, or other similar product, if the nicotine in the container is inaccessible through customary or reasonably foreseeable handling or use, including reasonably foreseeable ingestion or other contact by children.

25 (5) "Delivery sale" means any sale of a vapor product to a 26 purchaser in this state where either:

(a) The purchaser submits the order for such sale by means of a
telephonic or other method of voice transmission, the mails or any
other delivery service, or the internet or other online service; or

30 (b) The vapor product is delivered by use of the mails or of a 31 delivery service. The foregoing sales of vapor products constitute a 32 delivery sale regardless of whether the seller is located within or 33 without this state. "Delivery sale" does not include a sale of any 34 vapor product not for personal consumption to a retailer.

35 (6) "Delivery seller" means a person who makes delivery sales.

36 (7) <u>"Distinguishable" means perceivable by an ordinary consumer</u>
37 <u>by either the sense of smell or taste.</u>

38

(8) "Distributor" has the same meaning as in RCW 82.25.005.

1 (((8))) <u>(9)</u> "Flavored vapor product" means any vapor product that 2 contains a taste or smell, other than the taste or smell of tobacco, 3 that is distinguishable by an ordinary consumer either prior to or 4 during the consumption of a vapor product including, but not limited 5 to, any taste or smell relating to fruit, menthol, mint, wintergreen, 6 chocolate, cocoa, vanilla, or honey, or any candy, dessert, alcoholic 7 beverage, herb, or spice.

8 <u>(10)</u> "Liquid nicotine container" means a package from which 9 nicotine in a solution or other form is accessible through normal and 10 foreseeable use by a consumer and that is used to hold soluble 11 nicotine in any concentration. "Liquid nicotine container" does not 12 include closed system nicotine containers.

13 (((9))) <u>(11) "Manufacture" means to mix, prepare, create,</u> 14 produce, fabricate, assemble, modify, or label vapor products.

15 <u>(12)</u> "Manufacturer" means a person who manufactures and sells 16 vapor products.

17 ((((10))) (13) "Person" means any individual, receiver, administrator, executor, assignee, trustee in bankruptcy, trust, 18 19 estate, firm, copartnership, joint venture, club, company, joint stock company, business trust, municipal corporation, the state and 20 21 its departments and institutions, political subdivision of the state 22 of Washington, corporation, limited liability company, association, society, any group of individuals acting as a unit, whether mutual, 23 cooperative, fraternal, nonprofit, or otherwise. 24

25 (((11))) <u>(14)</u> "Place of business" means any place where vapor 26 products are sold or where vapor products are manufactured, stored, 27 or kept for the purpose of sale.

(((12))) (15) "Playground" means any public improved area designed, equipped, and set aside for play of six or more children which is not intended for use as an athletic playing field or athletic court, including but not limited to any play equipment, surfacing, fencing, signs, internal pathways, internal land forms, vegetation, and related structures.

34 (((13))) <u>(16)</u> "Retail outlet" means each place of business from 35 which vapor products are sold to consumers.

36 (((14))) <u>(17)</u> "Retailer" means any person engaged in the business 37 of selling vapor products to ultimate consumers.

38 (((15))) <u>(18)</u>(a) "Sale" means any transfer, exchange, or barter, 39 in any manner or by any means whatsoever, for a consideration, and 40 includes and means all sales made by any person.

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1 (b) The term "sale" includes a gift by a person engaged in the 2 business of selling vapor products, for advertising, promoting, or as a means of evading the provisions of this chapter. 3

((((16))) (19) "School" has the same meaning as provided in RCW 4 ((70.140.020)) <u>70A.320.020</u>. 5

(((17))) <u>(20)</u> "Self-service display" means a display that 6 7 contains vapor products and is located in an area that is openly accessible to customers and from which customers can readily access 8 such products without the assistance of a salesperson. A display case 9 that holds vapor products behind locked doors does not constitute a 10 11 self-service display.

12 ((((18))) (21) "Vapor product" means any noncombustible product that may contain nicotine and that employs a heating element, power 13 14 source, electronic circuit, or other electronic, chemical, or mechanical means, regardless of shape or size, that can be used to 15 16 produce vapor or aerosol from a solution or other substance.

17 (a) "Vapor product" includes any electronic cigarette, electronic cigar, electronic cigarillo, electronic pipe, or similar product or 18 device and any vapor cartridge or other container that may contain 19 nicotine in a solution or other form that is intended to be used with 20 or in an electronic cigarette, electronic cigar, electronic 21 cigarillo, electronic pipe, or similar product or device. 22

(b) "Vapor product" does not include any product that meets the 23 definition of marijuana, useable marijuana, marijuana concentrates, 24 25 marijuana-infused products, cigarette, or tobacco products.

26 (c) For purposes of this subsection (((18))) (21), "marijuana," "useable marijuana," "marijuana concentrates," and "marijuana-infused 27 28 products" have the same meaning as provided in RCW 69.50.101.

29 Sec. 4. RCW 70.345.020 and 2016 sp.s. c 38 s 5 are each amended 30 to read as follows:

31 (1) The licenses issuable by the board under this chapter are as 32 follows:

(a) A vapor product retailer's license; 33

(b) A vapor product distributor's license; ((and)) 34

35 (c) <u>A vapor product manufacturer's license; and</u>

36

(d) A vapor product delivery sale license.

(2) Application for the licenses must be made through the 37 business licensing system under chapter 19.02 RCW. The board may 38 adopt rules regarding the regulation of the licenses and licensees. 39 Code Rev/KB:akl 6

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The board may refuse to issue any license under this chapter if the 1 board has reasonable cause to believe that the applicant has 2 willfully withheld information requested for the purpose 3 of determining the eligibility of the applicant to receive a license, or 4 if the board has reasonable cause to believe that information 5 6 submitted in the application is false or misleading or is not made in good faith. In addition, for the purpose of reviewing an application 7 for a <u>manufacturer's license</u>, distributor's license, retailer's 8 license, or delivery seller's license, and for considering the 9 denial, suspension, or revocation of any such license, the board may 10 11 consider criminal conduct of the applicant, including an administrative violation history record with the board and a criminal 12 history record information check within the previous five years, in 13 any state, tribal, or federal jurisdiction in the United States, its 14 territories, or possessions, and the provisions of RCW 9.95.240 and 15 16 chapter 9.96A RCW do not apply to such cases. The board may, in its 17 discretion, issue or refuse to issue ((the)) a manufacturer's license, retailer's license, distributor's license, ((and)) 18 or delivery sale license subject to the provisions of RCW 70.155.100. 19

(3) The application processes for the retailer license and the 20 21 distributor license, and any forms used for such processes, must 22 allow the applicant to simultaneously apply for a delivery sale license without requiring the applicant to undergo a separate 23 licensing application process in order to be licensed to conduct 24 25 delivery sales. However, a delivery sale license obtained in conjunction with a retailer or distributor license under this 26 27 subsection remains a separate license subject to the delivery sale 28 licensing fee established under this chapter.

29 No person may qualify for a manufacturer's license, (4) 30 retailer's license, distributor's license, or delivery sale license 31 under this section without first undergoing a criminal background 32 check. The background check must be performed by the board and must disclose any criminal conduct within the previous five years in any 33 state, tribal, or federal jurisdiction in the United States, its 34 territories, or possessions. If the applicant or licensee also has a 35 license issued under chapter 66.24, 69.50, 82.24, or 82.26 RCW, the 36 background check done under the authority of chapter 66.24, 69.50, 37 82.24, or 82.26 RCW satisfies the requirements of this subsection. 38

39 (5) Each license issued under this chapter expires on the 40 business license expiration date. The license must be continued Code Rev/KB:akl 7 H-0652.1/21 1 annually if the licensee has paid the required fee and complied with 2 all the provisions of this chapter and the rules of the board adopted 3 pursuant to this chapter.

4 (6) Each license and any other evidence of the license required
5 under this chapter must be exhibited in each place of business for
6 which it is issued and in the manner required for the display of a
7 business license.

8 Sec. 5. RCW 70.345.030 and 2019 c 445 s 211 are each amended to 9 read as follows:

10 (1) (a) No person may engage in or conduct business as a manufacturer, retailer, distributor, or delivery seller in this state 11 without a valid license issued under this chapter, except as 12 otherwise provided by law. Any person who meets the definition of 13 manufacturer under this chapter must obtain a manufacturer's license 14 15 under this chapter. Any person who sells vapor products to ultimate 16 consumers by a means other than delivery sales must obtain a 17 retailer's license under this chapter. Any person who meets the 18 definition of distributor under this chapter must obtain a distributor's license under this chapter. Any person who conducts 19 20 delivery sales of vapor products must obtain a delivery sale license.

(b) A violation of this subsection is punishable as a class Cfelony according to chapter 9A.20 RCW.

23 (2) No person engaged in or conducting business as а 24 manufacturer, retailer, distributor, or delivery seller in this state may refuse to allow the enforcement officers of the board, on demand, 25 to make full inspection of any place of business or vehicle where any 26 of the vapor products regulated under this chapter are sold, stored, 27 28 transported, or handled, or otherwise hinder or prevent such inspection. A person who violates this subsection is guilty of a 29 30 gross misdemeanor.

(3) Any person licensed under this chapter as a distributor, any person licensed under this chapter as a retailer, and any person licensed under this chapter as a delivery seller may not operate in any other capacity unless the additional appropriate license is first secured, except as otherwise provided by law. A violation of this subsection is a misdemeanor.

37 (4) <u>Any person licensed under this chapter as a retailer,</u>
 38 <u>distributor, or delivery seller may only sell vapor products obtained</u>

39 <u>directly from:</u>

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1 <u>(a) A person holding a valid manufacturer's license under this</u> 2 <u>chapter; or</u>

3 (b) A person holding a valid distributor's license under this
4 chapter if the distributor obtained the vapor products from a person
5 holding a valid manufacturer's license under this chapter.

6 (5) No person engaged in or conducting business as а manufacturer, retailer, distributor, or delivery seller in this state 7 may sell or give, or permit to sell or give, a product that contains 8 any amount of any cannabinoid, synthetic cannabinoid, cathinone, or 9 methcathinone, unless otherwise provided by law. A violation of this 10 subsection (((++))) is punishable according to RCW 69.50.401. 11

12 (((-5))) (6) The penalties provided in this section are in 13 addition to any other penalties provided by law for violating the 14 provisions of this chapter or the rules adopted under this chapter.

15 Sec. 6. RCW 70.345.060 and 2016 sp.s. c 38 s 10 are each amended 16 to read as follows:

17 <u>(1)</u> A fee of ((two hundred fifty dollars)) \$250, in addition to 18 any fee that may be applicable under subsection (2) of this section, 19 must accompany each vapor product delivery sale license application 20 or license renewal application under RCW 70.345.020.

21 (2) The board may establish an additional fee of up to \$250 to 22 accompany each vapor product delivery sale license application or license renewal application under RCW 70.345.020. In accordance with 23 24 RCW 70.155.120, the moneys from this additional fee must be available to the board to hire staff for enforcement of laws and rules 25 applicable to internet and other delivery sales of vapor products, 26 including with respect to sales to persons under age 21 and 27 28 collection of the vapor product tax.

29 Sec. 7. RCW 70.345.090 and 2019 c 445 s 212 are each amended to 30 read as follows:

(1) No person may conduct a delivery sale or otherwise ship or transport, or cause to be shipped or transported, any vapor product ordered or purchased by mail or through the internet to any person unless such seller has a valid delivery sale license as required under this chapter <u>and unless the vapor product was manufactured by a</u> <u>person holding a valid manufacturer's license issued by the board</u> under this chapter.

1 (2) No person may conduct a delivery sale or otherwise ship or 2 transport, or cause to be shipped or transported, any vapor product 3 ordered or purchased by mail or through the internet to any person 4 under the minimum age required for the legal sale of vapor products 5 as provided under RCW 70.345.140.

6 (3)(a) A delivery sale licensee must provide notice on its mail 7 order or internet sales forms of the minimum age required for the 8 legal sale of vapor products in Washington state as provided by RCW 9 70.345.140.

10 (b) For delivery sales of vapor products that are closed system 11 nicotine containers, a delivery sale licensee may not sell or deliver 12 more than a total of 16 individual cartridges of vapor product to an 13 individual customer per month.

(4) (a) A delivery sale licensee must not accept a purchase or 14 order from any person without first ((obtaining)) verifying the 15 person is 21 years of age or older and complying with this section. 16 17 The licensee shall attempt to match the full name, birthdate, and residential address of that person and ((verifying)) verify this 18 information through an independently operated third-party database or 19 aggregate of databases, which includes data from government sources, 20 21 that are regularly used by government and businesses for the purpose 22 of age and identity verification and authentication.

23 (b) If the licensee is unable to verify the person is 21 years of age or older under (a) of this subsection, the licensee must require 24 25 the person to submit an age verification kit consisting of an attestation signed by the person that they are 21 years of age or 26 older and a copy of a valid form of government identification. For 27 28 purposes of this subsection, a valid form of government identification includes the officially issued forms of identification 29 listed in RCW 70.345.120 (1) (a) through (f). If the person submits an 30 age verification kit and the licensee is still unable to verify the 31 32 person is age 21 years or older, the licensee may not proceed with the transaction and may not allow the person to submit more than one 33 age verification kit. 34

35 (5) (a) A delivery sale licensee must accept payment only through 36 a credit or debit card issued in the purchaser's own name. The 37 licensee must verify that the card is issued to the same person 38 identified through identity and age verification procedures in 39 subsection (4) of this section. <u>The licensee shall also verify the</u>

1 <u>billing address on the credit or debit card offered for payment by</u>
2 the person matches the address listed in the database.

3 (b) The licensee shall submit to each credit card acquiring 4 company with which it has credit card sales identification 5 information in an appropriate form and format so that the words 6 "vapor product" may be printed in the purchaser's credit card 7 statement when a purchase of a vapor product is made by credit card 8 payment.

(6) (a) Before a delivery sale licensee delivers an initial 9 10 purchase to any person, the licensee must verify the identity and 11 delivery address of the purchaser by mailing or shipping to the 12 purchaser a notice of sale and certification form confirming that the addressee is in fact the person placing the order. The purchaser must 13 return the signed certification form to the licensee before the 14 initial shipment of product. Certification forms are not required for 15 16 repeat customers. In the alternative, before a seller delivers an 17 initial purchase to any person, the seller must first obtain from the prospective customer an electronic certification, such as by email, 18 19 that includes a declaration that, at a minimum, the prospective customer is over the minimum age required for the legal sale of a 20 21 vapor product, and the credit or debit card used for payment has been 22 issued in the purchaser's name.

(b) Upon accepting an order for vapor products, but before shipping the vapor products, a delivery sale licensee must make a telephone call after 5:00 p.m. to the purchaser confirming the order. The telephone call may be a person-to-person call or a recorded message. The licensee is not required to speak directly with a person and may leave a message on an answering machine or by voice mail.

29 (7) (a) A delivery sale licensee must include on shipping documents a clear and conspicuous statement which includes, at a 30 31 minimum, that the package contains vapor products <u>manufactured under</u> 32 a license issued by the board, Washington law prohibits sales to those under the minimum age established by this chapter, and 33 violations may result in sanctions to both the licensee and the 34 purchaser. Vapor products must be delivered only in a container that 35 is conspicuously labeled with the words: "CONTAINS VAPOR PRODUCTS: 36 37 SIGNATURE OF PERSON 21 YEARS OF AGE OR OLDER REQUIRED FOR DELIVERY."

38 (b) A delivery sale licensee must deliver the vapor products to 39 the purchaser's verified billing address on the credit or debit card

1 <u>used for payment. A delivery of vapor products may not be made to a</u> 2 <u>post office box.</u>

3 (c) Upon the delivery of the vapor product to the purchaser's
4 address, the licensee must obtain the signature of a person 21 years
5 of age or older before completing the delivery.

6 (8) For purposes of the enforcement of this section, the acts of
7 the United States postal service or other common carrier when engaged
8 in the business of transporting and delivering packages for others
9 are not unlawful and are not subject to civil or criminal penalties.

10 <u>(9)</u> For purposes of this ((subsection (8) [this section])) 11 <u>section</u>, "vapor products" has the same meaning as provided in RCW 12 82.25.005.

13 (((9))) <u>(10)</u> A person who knowingly violates this section is 14 guilty of a class C felony, except that the maximum fine that may be 15 imposed is five thousand dollars.

16 (((10))) (11) In addition to or in lieu of any other civil or 17 criminal remedy provided by law, a person who has violated this 18 section is subject to a civil penalty of up to five thousand dollars 19 for each violation. The attorney general, acting in the name of the 20 state, may seek recovery of the penalty in a civil action in superior 21 court.

(((11))) (12) The attorney general may seek an injunction in superior court to restrain a threatened or actual violation of this section and to compel compliance with this section.

25 ((((12))) (13) Any violation of this section is not reasonable in 26 relation to the development and preservation of business and is an unfair and deceptive act or practice and an unfair method of 27 competition in the conduct of trade or commerce in violation of RCW 28 29 19.86.020. Standing to bring an action to enforce RCW 19.86.020 for violation of this section lies solely with the attorney general. 30 31 Remedies provided by chapter 19.86 RCW are cumulative and not 32 exclusive.

33 (((13))) (14)(a) In any action brought under this section, the 34 state is entitled to recover, in addition to other relief, the costs 35 of investigation, <u>enforcement actions by the board</u>, expert witness 36 fees, costs of the action, and reasonable attorneys' fees.

37 (b) If a court determines that a person has violated this 38 section, the court shall order any profits, gain, gross receipts, or 39 other benefit from the violation to be disgorged and paid to the

state treasurer for deposit in the ((general fund)) foundational
public health services account created in RCW 82.25.015.

3 (c) Monetary penalties imposed under this section must be 4 deposited in the foundational public health services account created 5 in RCW 82.25.015.

6 (((14))) <u>(15)</u> Unless otherwise expressly provided, the penalties 7 or remedies, or both, under this section are in addition to any other 8 penalties and remedies available under any other law of this state.

9 (((15))) <u>(16)</u> A licensee who violates this section is subject to 10 license suspension or revocation by the board.

11 (((16))) <u>(17)</u> The board may adopt by rule additional requirements
12 for mail or internet sales.

13 ((((17))) (18) The board must not adopt rules prohibiting internet 14 sales.

15 Sec. 8. RCW 70.345.160 and 2016 sp.s. c 38 s 24 are each amended 16 to read as follows:

(1) The board ((must have)) may, in addition to the board's other powers and authorities, ((the authority to)) enforce the provisions of this chapter.

20 (2) The board and the board's authorized agents or employees have 21 full power and authority to enter any place of business where vapor 22 products are sold <u>or manufactured</u> for the purpose of enforcing the 23 provisions of this chapter.

(3) ((For the purpose of enforcing the provisions of this 24 chapter, a peace officer or enforcement officer of the board who has 25 reasonable grounds to believe a person observed by the officer 26 purchasing, attempting to purchase, or in possession of vapor 27 products is under eighteen years of age, may detain such person for a 28 29 reasonable period of time and in such a reasonable manner as is 30 necessary to determine the person's true identity and date of birth. 31 Further, vapor products possessed by persons under eighteen years of age are considered contraband and may be seized by a peace officer or 32 33 enforcement officer of the board.)) For the purpose of investigating the illegal sale of vapor products, a local health officer or 34 enforcement officer of the board: 35

36 (a) Who has reasonable grounds to believe an illegal sale to a 37 person under 21 years of age has occurred, may seize the vapor 38 products believed to be sold illegally to a person under 21 years of

39 <u>age.</u>

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1 (b) Who has reasonable grounds to believe a person observed by 2 the officer purchasing, attempting to purchase, or in possession of 3 vapor products is under 18 years of age, may detain such person for a 4 reasonable period of time and in such a reasonable manner as is 5 necessary to determine the person's true identity and date of birth.

6 (4) The board may work with local county health departments or 7 districts and local law enforcement agencies to conduct random, 8 unannounced, inspections to assure compliance.

9 (5) Upon a determination by the secretary of health or a local 10 health jurisdiction that a vapor product ((may be injurious to human 11 health or poses a significant risk to public health:

12 (a) The board, in consultation with the department of health and 13 local county health jurisdictions, may cause a vapor product 14 substance or solution sample, purchased or obtained from any vapor 15 product retailer, distributor, or delivery sale licensee, to be 16 analyzed by an analyst appointed or designated by the board;

17 (b) If the analyzed vapor product contains an ingredient, 18 substance, or solution present in quantities injurious to human 19 health or posing a significant risk to public health, as determined 20 by the secretary of health or a local health jurisdiction, the board 21 may suspend the license of the retailer or delivery sale licensee 22 unless the retailer or delivery sale licensee agrees to remove the 23 product from sales; and

(c) If upon a finding from the secretary of health or local health jurisdiction that the vapor product poses an injurious risk to public health or significant public health risk, the retailer or delivery sale licensee does not remove the product from sale, the secretary of health or local health officer may file for an injunction in superior court prohibiting the sale or distribution of that specific vapor product substance or solution.

31 (6) Nothing in subsection (5) of this section permits a total ban 32 on the sale or use of vapor products)), vapor product constituent, 33 emitted constituent, or vapor product component may be injurious to 34 human health or poses a significant risk to public health, the board 35 may:

36 <u>(a) Restrict the sale of any such vapor product or any vapor</u> 37 product containing such a constituent or component; or

38 (b) Require vapor product retailers to make a written point-of-39 sale warning disclosure to consumers with respect to such a vapor 40 product, a type of vapor product, or such a vapor constituent or 1 <u>component, in a format, style, and manner determined by the secretary</u> 2 <u>of health.</u>

3 <u>(6)(a) Nothing in this section permits a permanent ban on the</u> 4 <u>sale or use of all vapor products.</u>

5 (b) Nothing in this section requires a person in this state to be 6 actually injured or ill before the secretary of health may take 7 action authorized under this section.

8 <u>(7) The board may seize any vapor products sold, offered for</u> 9 <u>sale, or possessed in violation of this chapter</u>.

10 Sec. 9. RCW 70.345.170 and 2016 sp.s. c 38 s 11 are each amended 11 to read as follows:

12 (1) The board, or its enforcement officers, has the authority to13 enforce provisions of this chapter.

(2) The board may revoke or suspend a <u>manufacturer's</u> retailer's,
 distributor's, or delivery seller's license issued under this chapter
 upon sufficient cause showing a violation of this chapter.

17 (3) A license may not be suspended or revoked except upon notice18 to the licensee and after a hearing as prescribed by the board.

19 (4) Any retailer's licenses issued under chapter 82.24 or 82.26 20 RCW to a person whose vapor product retailer's license or licenses 21 have been suspended or revoked for violating RCW 26.28.080 must also 22 be suspended or revoked during the period of suspension or revocation 23 under this section.

(5) Any person whose license or licenses have been revoked under this section may reapply to the board at the expiration of two years of the license or licenses, unless the license was revoked pursuant to RCW 70.345.180(2)(e). The license or licenses may be approved by the board if it appears to the satisfaction of the board that the licensee will comply with the provisions of this chapter.

30 (6) A person whose license has been suspended or revoked may not 31 sell vapor products or permit vapor products to be sold during the 32 period of suspension or revocation on the premises occupied by the 33 person or upon other premises controlled by the person or others or 34 in any other manner or form.

35 (7) Any determination and order by the board, and any order of 36 suspension or revocation by the board of the license or licenses 37 issued under this chapter, or refusal to reinstate a license or 38 licenses after revocation is reviewable by an appeal to the superior 39 court of Thurston county. The superior court must review the order or

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1 ruling of the board and may hear the matter de novo, having due 2 regard to the provisions of this chapter and the duties imposed upon 3 the board.

4 (8) If the board makes an initial decision to deny a license or 5 renewal, or suspend or revoke a license, the applicant may request a 6 hearing subject to the applicable provisions under Title 34 RCW.

7 Sec. 10. RCW 70.345.180 and 2016 sp.s. c 38 s 22 are each 8 amended to read as follows:

9 (1) The board may impose a monetary penalty as set forth in 10 subsection (2) of this section, if the board finds that the licensee 11 has violated RCW 26.28.080 or any other provision of this chapter.

12 (2) Subject to subsection (3) of this section, the sanctions that 13 the board may impose against a person licensed under this chapter 14 based upon one or more findings under subsection (1) of this section 15 may not exceed the following:

16 (a) A monetary penalty of two hundred dollars for the first 17 violation within any three-year period;

(b) A monetary penalty of six hundred dollars for the second violation within any three-year period;

(c) A monetary penalty of two thousand dollars for the third violation within any three-year period and suspension of the license for a period of six months for the third violation of RCW 26.28.080 within any three-year period;

(d) A monetary penalty of three thousand dollars for the fourth or subsequent violation within any three-year period and suspension of the license for a period of twelve months for the fourth violation of RCW 26.28.080 within any three-year period;

(e) Revocation of the license with no possibility of reinstatement for a period of five years for the fifth or more violation within any three-year period.

(3) If the board finds that a person licensed under this chapter and chapter 82.24 or 82.26 RCW has violated RCW 26.28.080, each subsequent violation of either of the person's licenses counts as an additional violation within that three-year period.

35 (4) Any retailer's licenses issued under chapter 82.24 or 82.26 36 RCW to a person whose vapor product retailer's license or licenses 37 have been suspended or revoked for violating RCW 26.28.080 must also 38 be suspended or revoked during the period of suspension or revocation 39 under this section.

1 (5) The board may impose a monetary penalty upon any person other 2 than a licensed retailer if the board finds that the person has 3 violated RCW 26.28.080.

(6) The monetary penalty that the board may impose based upon one
or more findings under subsection (5) of this section may not exceed
fifty dollars for the first violation and one hundred dollars for
each subsequent violation.

8 (7) The board may develop and offer a class for retail clerks and 9 use this class in lieu of a monetary penalty for the clerk's first 10 violation.

11 (8) The board may issue a cease and desist order to any person 12 who is found by the board to have violated or ((intending [intends])) intends to violate the provisions of this chapter or RCW 26.28.080, 13 14 requiring such person to cease specified conduct that is in violation. The issuance of a cease and desist order does not preclude 15 16 the imposition of other sanctions authorized by this statute or any 17 other provision of law.

(9) The board may seek injunctive relief to enforce the provisions of RCW 26.28.080 or this chapter. The board may initiate legal action to collect civil penalties imposed under this chapter if the same have not been paid within thirty days after imposition of such penalties. In any action filed by the board under this chapter, the court may, in addition to any other relief, award the board reasonable attorneys' fees and costs.

(10) All proceedings under subsections (1) through (8) of this
 section must be conducted in accordance with chapter 34.05 RCW.

(11) The board may reduce or waive either the penalties or the suspension or revocation of a license, or both, as set forth in this chapter where the elements of proof are inadequate or where there are mitigating circumstances. Mitigating circumstances may include, but are not limited to, an exercise of due diligence by a retailer. Further, the board may exceed penalties set forth in this chapter based on aggravating circumstances.

34 <u>(12) The attorney general has primary jurisdiction over the</u> 35 <u>board's actions under this section and may seek recovery of penalties</u> 36 <u>in a civil or criminal action in superior court before a local</u> 37 <u>prosecutor decline to file an action.</u>

38 Sec. 11. RCW 70.345.190 and 2016 sp.s. c 38 s 25 are each 39 amended to read as follows:

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1 ((All)) Except as provided in RCW 70.345.090 and 70.345.180, all 2 license fees collected and funds collected by the board from the 3 imposition of monetary penalties pursuant to this chapter must be 4 deposited into the youth tobacco and vapor products prevention 5 account created in RCW 70.155.120.

6 <u>NEW SECTION.</u> Sec. 12. A new section is added to chapter 70.345 7 RCW to read as follows:

8 A fee of \$250 must accompany each vapor product manufacturer's 9 license application and license renewal application under RCW 10 70.345.020.

11 <u>NEW SECTION.</u> Sec. 13. A new section is added to chapter 70.345
12 RCW to read as follows:

13 A vapor product may not be sold or offered for sale if the 14 product has nicotine salts or other ingredients that result in 15 nicotine concentrations that exceed any of the following comparative 16 levels of nicotine:

(1) Twenty milligrams of nicotine per milliliter of liquid;

18 (2) Nicotine that is equivalent to two percent of the total 19 volume of the liquid; or

20 (3) Twenty thousand parts per million of nicotine in the liquid.

21 <u>NEW SECTION.</u> Sec. 14. A new section is added to chapter 70.345 22 RCW to read as follows:

(1) Licensed vapor product distributors and manufacturers who sell vapor products in this state must submit under oath to the department of health a complete list of all constituent substances and the amounts and sources thereof in each vapor product offered for sale, distributed, or manufactured in the state, including all:

28 (a) Additives;

17

- 29 (b) Thickening agents;
- 30 (c) Preservatives;
- 31 (d) Compounds;
- 32 (e) Nicotine content; and

33 (f) Any other substance used in the production and processing of 34 each vapor product.

35 (2) Disclosures must be completed for every vapor product 36 constituent substance, regardless of whether such a constituent 37 substance is an original constituent present in each vapor product, Code Rev/KB:akl 18 H-0652.1/21 1 emitted during the use of the vapor product, or it is reasonably foreseeable that it will be present in the vapor product during the 2 product's expected presale shelf life, or will develop in a vapor 3 product after purchase without any action taken by the consumer. All 4 disclosures must include the amounts and sources of each constituent 5 6 substance. Constituent substance disclosures must be accompanied by a 7 signed declaration under penalty of perjury certifying the completeness and accuracy of the information provided. 8

9 (3) No vapor product shall be sold, offered for sale, 10 distributed, or manufactured in this state unless a constituent 11 disclosure has been submitted to the department of health in a manner 12 determined by the department.

13 (4) The board and department of health may use constituent 14 disclosures for the purposes of enforcement, investigation, research, 15 and public information, and for any other matter intended to protect 16 the public health.

17 (5) The department of health may adopt rules to implement the 18 provisions of this section.

19 <u>NEW SECTION.</u> Sec. 15. A new section is added to chapter 70.345
20 RCW to read as follows:

(1) A retailer, manufacturer, delivery seller, or distributor licensed under this chapter may not sell, offer for sale, or possess with the intent to sell or offer for sale flavored vapor products, or any product that he or she knows or reasonably should know will be used with or in a vapor product to create a flavored vapor product.

(2) This section applies to all persons who sell vapor products
in this state including, but not limited to, cigarette and tobacco
product retailers, vapor product retailers, manufacturers, delivery
sellers, and distributors licensed under this chapter.

30 (3) There is a rebuttable presumption that a vapor product is a 31 flavored vapor product if a delivery seller, distributor, manufacturer, or retailer, or any agent or employee of a delivery 32 seller, distributor, manufacturer, or retailer, in the course of 33 their agency or employment, has made a statement or claim directed to 34 35 consumers or to the public that the vapor product has or produces a taste or smell other than tobacco including, but not limited to, 36 text, color, or images, or any combination thereof, on the product's 37 labeling or packaging used to explicitly or implicitly communicate 38 that the vapor product has a taste or smell other than tobacco. 39

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<u>NEW SECTION.</u> Sec. 16. A new section is added to chapter 70.345
 RCW to read as follows:

A city, town, county, or local health jurisdiction may limit the location of licensed vapor product retailers within a certain perimeter of schools and youth-orientated programs and activities if the city, town, county, or local health jurisdiction determines that such restriction may reduce underage access and addiction.

8 <u>NEW SECTION.</u> Sec. 17. (1) A person may not sell, offer for 9 sale, or possess with the intent to sell or offer for sale a flavored 10 tobacco product. This section applies to all persons who sell tobacco 11 products in this state including, but not limited to, cigarette and 12 tobacco product retailers, wholesalers, and distributors licensed 13 under chapter 82.24 or 82.26 RCW.

(2) There is a rebuttable presumption that a tobacco product is a 14 15 flavored tobacco product if a manufacturer, retailer, or any of the 16 manufacturer's or retailer's agents or employees, in the course of 17 their agency or employment, has made a statement or claim directed to consumers or to the public that the tobacco product has or produces a 18 taste or smell other than tobacco including, but not limited to, 19 text, color, or images, or any combination thereof, on the product's 20 labeling or packaging used to explicitly or implicitly communicate 21 that the tobacco product has a taste or smell other than tobacco. 22

23

(3) For the purposes of this section and section 18 of this act:

(a) "Distinguishable" means perceivable by an ordinary consumerby either the sense of smell or taste.

(b) "Flavored tobacco product" means any tobacco product that contains a taste or smell, other than the taste or smell of tobacco, that is distinguishable by an ordinary consumer either prior to or during the consumption of a tobacco product including, but not limited to, any taste or smell relating to fruit, menthol, mint, wintergreen, chocolate, cocoa, vanilla, or honey, or any candy, dessert, alcoholic beverage, herb, or spice.

33

(c) "Tobacco product" means:

(i) Any product containing, made, or derived from tobacco or
nicotine that is intended for human consumption, whether smoked,
heated, chewed, absorbed, dissolved, inhaled, snorted, sniffed, or
ingested by any other means including, but not limited to,
cigarettes, cigars, little cigars, chewing tobacco, pipe tobacco,
bidis, or snuf; and

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1 (ii) Any device or component, part, or accessory that delivers 2 nicotine alone or combined with other substances to the person using 3 the device including, but not limited to, electronic cigarettes, 4 cigars, or pipes, whether or not the device or component is sold 5 separately.

6 (d) "Tobacco product" does not include any product approved by 7 the United States food and drug administration for sale as a tobacco 8 cessation product, medical device, or for other therapeutic purposes 9 when such product is marketed and sold solely for such an approved 10 purpose.

11 <u>NEW SECTION.</u> Sec. 18. (1) The liquor and cannabis board shall 12 enforce this chapter and may suspend or revoke the license of a 13 cigarette or tobacco retailer, wholesaler, or distributor licensed 14 under chapter 82.24 or 82.26 RCW for a violation or violations of 15 section 17 of this act. If the board makes an initial decision to 16 suspend or revoke a license, the licensee may request a hearing 17 subject to chapter 34.05 RCW.

18 (2) The liquor and cannabis board may conduct random and 19 unannounced inspections of a cigarette or tobacco retailer, 20 wholesaler, or distributor licensed under chapter 82.24 or 82.26 RCW 21 to ensure compliance with this chapter. The board may conduct such 22 inspections with local law enforcement.

(3) Flavored tobacco products sold, offered for sale, or
possessed in violation of this chapter are subject to seizure and
forfeiture by the liquor and cannabis board.

26 <u>NEW SECTION.</u> Sec. 19. A new section is added to chapter 82.04 27 RCW to read as follows:

(1) Beginning with business activities occurring on or after July1, 2021, a vapor products surcharge is imposed as follows:

30 (a) Upon every person engaging within this state in business as a 31 manufacturer of vapor products, in addition to the tax imposed under 32 RCW 82.04.240, a surcharge equal to the value of the manufactured 33 vapor products, including by-products, multiplied by the rate of 4.4 34 percent;

35 (b) Upon every person engaging within this state in business as a 36 vapor product distributor licensed under RCW 70.345.020, in addition 37 to the tax imposed under RCW 82.04.240, a surcharge equal to the

value of the manufactured vapor products, including by-products,
 multiplied by the rate of 4.4 percent.

3 (2) Beginning with business activities occurring on or after July
4 1, 2021, a tobacco products surcharge is imposed as follows:

5 (a) Upon every person engaging within this state in business as a 6 manufacturer of tobacco products, in addition to the tax imposed 7 under RCW 82.04.240, a surcharge equal to the value of the 8 manufactured tobacco products, including by-products, multiplied by 9 the rate of 4.4 percent;

10 (b) Upon every person engaging within this state in business as a 11 tobacco product distributor licensed under RCW 82.26.190, in addition 12 to the tax imposed under RCW 82.04.240, a surcharge equal to the 13 value of the manufactured tobacco products, including by-products, 14 multiplied by the rate of 4.4 percent.

15 Sec. 20. RCW 82.25.005 and 2019 c 445 s 101 are each amended to 16 read as follows:

17 The definitions in this section apply throughout this chapter 18 unless the context clearly requires otherwise.

(1) (("Accessible container" means a container that is intended to be opened. The term does not mean a closed cartridge or closed container that is not intended to be opened such as a disposable ecigarette.

(2)) "Affiliated" means related in any way by virtue of any form
 or amount of common ownership, control, operation, or management.

25 (((-3))) (2) "Board" means the Washington state liquor and 26 cannabis board.

27 (((4))) <u>(3)</u> "Business" means any trade, occupation, activity, or 28 enterprise engaged in selling or distributing vapor products in this 29 state.

30

(((5))) <u>(4)</u> "Distributor" ((mean[s])) means any person:

(a) Engaged in the business of selling vapor products in this
 state who brings, or causes to be brought, into this state from
 outside the state any vapor products for sale;

34 (b) Who makes, manufactures, fabricates, or stores vapor products35 in this state for sale in this state;

36 (c) Engaged in the business of selling vapor products outside 37 this state who ships or transports vapor products to retailers or 38 consumers in this state; or

1 (d) Engaged in the business of selling vapor products in this 2 state who handles for sale any vapor products that are within this 3 state but upon which tax has not been imposed.

4 ((-(6))) (5) "Indian country" has the same meaning as provided in 5 RCW 82.24.010.

6 (((7))) <u>(6)</u> "Manufacturer" has the same meaning as provided in 7 RCW 70.345.010.

8 (((8) "Manufacturer's representative" means a person hired by a 9 manufacturer to sell or distribute the manufacturer's vapor products 10 and includes employees and independent contractors.

11 (9))) (7) "Person" means: Any individual, receiver, administrator, executor, assignee, trustee in bankruptcy, trust, 12 estate, firm, copartnership, joint venture, club, company, joint 13 14 stock company, business trust, municipal corporation, corporation, limited liability company, association, or society; the state and its 15 16 departments and institutions; any political subdivision of the state of Washington; and any group of individuals acting as a unit, whether 17 mutual, cooperative, fraternal, nonprofit, or otherwise. Except as 18 provided otherwise in this chapter, "person" does not include any 19 person immune from state taxation, including the United States or its 20 21 instrumentalities, and federally recognized Indian tribes and enrolled tribal members, conducting business within Indian country. 22

(((10))) <u>(8)</u> "Place of business" means any place where vapor products are sold or where vapor products are manufactured, stored, or kept for the purpose of sale, including any vessel, vehicle, airplane, or train.

27 ((((11)))) (9) "Retail outlet" has the same meaning as provided in 28 RCW 70.345.010.

29 ((((12)))) (10) "Retailer" has the same meaning as provided in RCW 30 70.345.010.

31 (((13))) <u>(11)</u> "Sale" has the same meaning as provided in RCW 32 70.345.010.

33 ((((14)))) (12) "Taxpayer" means a person liable for the tax 34 imposed by this chapter.

35 (((15))) (13) "Vapor product" means any noncombustible product 36 containing a solution or other consumable substance, regardless of 37 whether it contains nicotine, which employs a mechanical heating 38 element, battery, or electronic circuit regardless of shape or size 39 that can be used to produce vapor from the solution or other 40 substance, including an electronic cigarette, electronic cigar, 40 Code Rev/KB:akl 23 H-0652.1/21 electronic cigarillo, electronic pipe, or similar product or device. The term also includes any cartridge or other container of liquid nicotine, solution, or other consumable substance, regardless of whether it contains nicotine, that is intended to be used with or in a device that can be used to deliver aerosolized or vaporized nicotine to a person inhaling from the device and is sold for such purpose.

8

(a) The term does not include:

9 (i) Any product approved by the United States food and drug 10 administration for sale as a tobacco cessation product, medical 11 device, or for other therapeutic purposes when such product is 12 marketed and sold solely for such an approved purpose;

13 (ii) Any product that will become an ingredient or component in a 14 vapor product manufactured by a distributor; or

(iii) Any product that meets the definition of marijuana, useable marijuana, marijuana concentrates, marijuana-infused products, cigarette, or tobacco products.

18

(b) For purposes of this subsection (((15))) <u>(13)</u>:

19 (i) "Cigarette" has the same meaning as provided in RCW 20 82.24.010; and

(ii) "Marijuana," "useable marijuana," "marijuana concentrates," and "marijuana-infused products" have the same meaning as provided in RCW 69.50.101.

24 Sec. 21. RCW 82.25.010 and 2019 c 445 s 102 are each amended to 25 read as follows:

26 (1) (a) There is levied and collected a ((tax upon the sale, use, 27 consumption, handling, possession, or distribution of all vapor 28 products in this state as follows:

29 (i) All vapor products other than those taxed under (a)(ii) of 30 this subsection are taxed at a rate equal to twenty-seven cents per 31 milliliter of solution, regardless of whether it contains nicotine, 32 and a proportionate tax at the like rate on all fractional parts of a 33 milliliter thereof.

34 (ii) Any accessible container of solution, regardless of whether 35 it contains nicotine, that is greater than five milliliters, is taxed 36 at a rate equal to nine cents per milliliter of solution and a 37 proportionate tax at the like rate on all fractional parts of a 38 milliliter thereof. 1 (b) The tax in this section must be imposed based on the volume
2 of the solution as listed by the manufacturer.

(2) (a) The tax under this section must be collected at the time 3 the distributor: (i) Brings, or causes to be brought, into this state 4 from without the state vapor products for sale; (ii) makes, 5 6 manufactures, fabricates, or stores vapor products in this state for sale in this state; (iii) ships or transports vapor products to 7 retailers or consumers in this state; or (iv) handles for sale any 8 vapor products that are within this state but upon which tax has not 9 been imposed. 10

11 (b) The tax imposed under this section must also be collected by 12 the department from the consumer of vapor products where the tax 13 imposed under this section was not paid by the distributor on such 14 vapor products.

15 (3) (a))) vapor product excise tax equal to 45 percent of the selling price on each retail sale in this state of vapor products. 16 17 This tax is separate and in addition to general state and local sales and use taxes that apply to retail sales of tangible personal 18 property, and is not part of the total retail price to which general 19 state and local sales and use taxes apply. The tax must be separately 20 itemized from the state and local retail sales tax on the sales 21 22 receipt provided to the buyer.

23 (b) The tax levied in this section must be reflected in the price 24 list or quoted shelf price in the vapor products retail store, on the 25 website or sales platform of a delivery seller, and in any 26 advertising of vapor products that includes prices for vapor 27 products.

28 <u>(2)(a)</u> The moneys collected under this section must be deposited 29 as follows:

30 (i) Fifty percent into the Andy Hill cancer research endowment 31 fund match transfer account created in RCW 43.348.080; and

32 (ii) Fifty percent into the foundational public health services33 account created in RCW 82.25.015.

34 (b) The funding provided under this subsection is intended to 35 supplement and not supplant general fund investments in cancer 36 research and foundational public health services.

37 (3) The tax imposed by this section must be paid by the buyer to 38 the seller. Each seller must collect from the buyer the full amount 39 of the tax payable on each taxable sale. The tax collected as 40 required by this section is deemed to be held in trust by the seller 1 until paid to the department. If any seller fails to collect the tax
2 imposed in this section or, having collected the tax, fails to pay it
3 as prescribed by the department, whether such failure is the result
4 of the seller's own acts or the result of acts or conditions beyond
5 the seller's control, the seller is, nevertheless, personally liable
6 to the state for the amount of the tax.

7 <u>(4) The definitions in this subsection apply throughout this</u> 8 <u>section unless the context clearly requires otherwise.</u>

<u>(a) "Product" means vapor products.</u>

9

10 (b) "Retail sale" has the meaning provided in RCW 82.08.010.

11 (c) "Selling price" has the meaning provided in RCW 82.08.010, 12 except that when a product is sold under circumstances where the 13 total amount of consideration paid for the product is not indicative 14 of its true value, "selling price" means the true value of the 15 product sold.

16 <u>(d) "True value" means market value based on sales at comparable</u> 17 <u>locations in this state of the same or similar product of like</u> 18 <u>quality and character sold under comparable conditions of sale to</u> 19 <u>comparable purchasers. However, in the absence of such sales of the</u> 20 <u>same or similar product, true value means the value of the product</u> 21 <u>sold as determined by all of the seller's direct and indirect costs</u> 22 attributable to the product.

23 Sec. 22. RCW 82.25.020 and 2019 c 445 s 104 are each amended to 24 read as follows:

It is the intent and purpose of this chapter to levy a tax on all vapor products $sold((\tau))$ or $used((\tau consumed, handled, possessed, or$ distributed)) within this state. It is the further intent and purposeof this chapter to impose the tax only once on all vapor products inthis state. Nothing in this chapter may be construed to exempt anyperson taxable under any other law or under any other tax imposedunder this title.

32 Sec. 23. RCW 82.25.075 and 2019 c 445 s 115 are each amended to 33 read as follows:

34 (1) No person engaged in or conducting business as a distributor 35 or retailer in this state may:

36 (a) Make, use, or present or exhibit to the department or the 37 board any invoice for any of the vapor products taxed under this

1 chapter that bears an untrue date or falsely states the nature or quantity of the goods invoiced; or 2

(b) Fail to produce on demand of the department or the board all 3 invoices of all the vapor products taxed under this chapter within 4 five years prior to such demand unless the person can show by 5 6 satisfactory proof that the nonproduction of the invoices was due to causes beyond the person's control. 7

(2) (((a) No person, other than a licensed distributor, retailer 8 or delivery sales licensee, or manufacturer's representative, may 9 transport vapor products for sale in this state for which the taxes 10 11 imposed under this chapter have not been paid unless:

12 (i) Notice of the transportation has been given as required under RCW 82.25.065; 13

14 (ii) The person transporting the vapor products actually possesses invoices or delivery tickets showing the true name and 15 16 address of the consignor or seller, the true name and address of the 17 consignee or purchaser, and the quantity and brands of vapor products 18 being transported; and

19 (iii) The vapor products are consigned to or purchased by a person in this state who is licensed under chapter 70.345 RCW. 20

(b) A violation of this subsection (2) is a gross misdemeanor.

21

22 (3)) Any person licensed under chapter 70.345 RCW as а distributor, and any person licensed under chapter 70.345 RCW as a 23 retailer, may not operate in any other capacity unless the additional 24 25 appropriate license is first secured, except as otherwise provided by law. A violation of this subsection $\left(\frac{3}{3}\right)$ is a misdemeanor. 26

27 ((((4))) (3) The penalties provided in this section are in 28 addition to any other penalties provided by law for violating the provisions of this chapter or the rules adopted under this chapter. 29

30 (((5) This section does not apply to a motor carrier or freight 31 forwarder as defined in Title 49 U.S.C. Sec. 13102 or an air carrier 32 as defined in Title 49 U.S.C. Sec. 40102.))

Sec. 24. RCW 82.25.060 and 2019 c 445 s 112 are each amended to 33 read as follows: 34

35 ((((1))) The department may by rule establish the invoice detail required under RCW 82.25.030 for a distributor and for those invoices 36 required to be provided to retailers under RCW 82.25.040. 37

38 (((2) If a retailer fails to keep invoices as required under RCW 39 82.25.040, the retailer is liable for the tax owed on any uninvoiced Code Rev/KB:akl 27

1 vapor products but not penalties and interest, except as provided in
2 subsection (3) of this section.

3 (3) If the department finds that the nonpayment of tax by the 4 retailer was willful or if in the case of a second or plural 5 nonpayment of tax by the retailer, penalties and interest must be 6 assessed in accordance with chapter 82.32 RCW.))

7 Sec. 25. RCW 82.25.080 and 2019 c 445 s 116 are each amended to 8 read as follows:

(1) A retailer that obtains vapor products from an unlicensed 9 10 distributor or any other person that is not licensed under chapter 70.345 RCW must be licensed both as a retailer and a distributor 11 ((and is liable for the tax imposed under RCW 82.25.010 with respect 12 13 to the vapor products acquired from the unlicensed person that are held for sale, handling, or distribution in this state)). For the 14 15 purposes of this subsection, "person" includes both persons defined in chapter 445, Laws of 2019 and any person immune from state 16 17 taxation, such as the United States or its instrumentalities, and federally recognized Indian tribes and enrolled tribal members, 18 conducting business within Indian country. 19

20 (2) Every distributor licensed under chapter 70.345 RCW may sell 21 vapor products to retailers located in Washington only if the 22 retailer has a current retailer's license under chapter 70.345 RCW.

23 <u>NEW SECTION.</u> Sec. 26. A new section is added to chapter 82.25 24 RCW to read as follows:

(1) The legislature intends to create a tax credit so that vapor products taxed at the wholesale level under the law as it existed immediately before the effective date of this section are not also taxed in a retail sale under the provisions of this act.

(2) Except as provided in subsection (3) of this section, a tax credit is established and available to distributors with respect to vapor products:

32 (a) In their possession on the effective date of this section on 33 which tax was paid to the state by the distributor pursuant to the 34 law as it existed immediately before the effective date of this 35 section; or

36 (b) Returned to the distributor by a retailer, other purchaser, 37 or consignee, on or after the effective date of this section, if tax 38 on the vapor products was previously paid by the distributor to the Code Rev/KB:akl 28 H-0652.1/21 1 state pursuant to the law as it existed immediately before the 2 effective date of this section.

3 (3) Nothing in this section authorizes a tax credit for vapor 4 products that are expired, destroyed, unsellable, or that are not 5 held for sale by the distributor and intended to ultimately be sold 6 by a licensee at retail.

7 (4) Credit allowed under this section must be determined based on
8 the tax rate in effect for the period for which the tax imposed by
9 this chapter, for which a credit is sought, was paid.

10 (5) To be eligible for a tax credit under this section, a 11 distributor shall apply for the credit to the department on a form 12 and in a manner required by the department. The department may 13 establish requirements related to distributors documenting and 14 claiming a tax credit pursuant to this section in order to determine 15 eligibility.

16 Sec. 27. RCW 82.25.005 and 2019 c 445 s 101 are each amended to 17 read as follows:

18 The definitions in this section apply throughout this chapter 19 unless the context clearly requires otherwise.

20 (1) "Accessible container" means a container that is intended to 21 be opened. The term does not mean a closed cartridge or closed 22 container that is not intended to be opened such as a disposable e-23 cigarette.

(2) "Affiliated" means related in any way by virtue of any formor amount of common ownership, control, operation, or management.

26

(3) "Board" means the Washington state liquor and cannabis board.

27 (4) "Business" means any trade, occupation, activity, or 28 enterprise engaged in selling or distributing vapor products in this 29 state.

30

(5) "Distributor" ((mean[s])) means any person:

(a) Engaged in the business of selling vapor products in this
 state who brings, or causes to be brought, into this state from
 outside the state any vapor products for sale;

34 (b) Who makes, manufactures, fabricates, or stores vapor products35 in this state for sale in this state;

36 (c) Engaged in the business of selling vapor products outside 37 this state who ships or transports vapor products to retailers or 38 consumers in this state; or

1 (d) Engaged in the business of selling vapor products in this 2 state who handles for sale any vapor products that are within this 3 state but upon which tax has not been imposed.

4 (6) "Indian country" has the same meaning as provided in RCW 5 82.24.010.

6 (7) "Manufacturer" has the same meaning as provided in RCW 7 70.345.010.

8 (8) (("Manufacturer's representative" means a person hired by a 9 manufacturer to sell or distribute the manufacturer's vapor products 10 and includes employees and independent contractors.

11 (9))) "Person" means: Any individual, receiver, administrator, 12 executor, assignee, trustee in bankruptcy, trust, estate, firm, copartnership, joint venture, club, company, joint stock company, 13 business trust, municipal corporation, corporation, limited liability 14 company, association, or society; the state and its departments and 15 institutions; any political subdivision of the state of Washington; 16 17 and any group of individuals acting as a unit, whether mutual, cooperative, fraternal, nonprofit, or otherwise. Except as provided 18 otherwise in this chapter, "person" does not include any person 19 immune from state taxation, including the United States or its 20 21 instrumentalities, and federally recognized Indian tribes and enrolled tribal members, conducting business within Indian country. 22

(((10))) <u>(9)</u> "Place of business" means any place where vapor products are sold or where vapor products are manufactured, stored, or kept for the purpose of sale, including any vessel, vehicle, airplane, or train.

27 ((((11)))) (10) "Retail outlet" has the same meaning as provided in 28 RCW 70.345.010.

29 ((((12)))) (11) "Retailer" has the same meaning as provided in RCW 30 70.345.010.

31 (((13))) <u>(12)</u> "Sale" has the same meaning as provided in RCW 32 70.345.010.

33 ((((14)))) (13) "Taxpayer" means a person liable for the tax 34 imposed by this chapter.

35 (((15))) (14) "Vapor product" means any noncombustible product 36 containing a solution or other consumable substance, regardless of 37 whether it contains nicotine, which employs a mechanical heating 38 element, battery, or electronic circuit regardless of shape or size 39 that can be used to produce vapor from the solution or other 40 substance, including an electronic cigarette, electronic cigar, 40 Code Rev/KB:akl 30 H-0652.1/21 electronic cigarillo, electronic pipe, or similar product or device. The term also includes any cartridge or other container of liquid nicotine, solution, or other consumable substance, regardless of whether it contains nicotine, that is intended to be used with or in a device that can be used to deliver aerosolized or vaporized nicotine to a person inhaling from the device and is sold for such purpose.

8

(a) The term does not include:

9 (i) Any product approved by the United States food and drug 10 administration for sale as a tobacco cessation product, medical 11 device, or for other therapeutic purposes when such product is 12 marketed and sold solely for such an approved purpose;

13 (ii) Any product that will become an ingredient or component in a 14 vapor product manufactured by a distributor; or

(iii) Any product that meets the definition of marijuana, useable marijuana, marijuana concentrates, marijuana-infused products, cigarette, or tobacco products.

18

(b) For purposes of this subsection (((15))) <u>(14)</u>:

19 (i) "Cigarette" has the same meaning as provided in RCW 20 82.24.010; and

(ii) "Marijuana," "useable marijuana," "marijuana concentrates," and "marijuana-infused products" have the same meaning as provided in RCW 69.50.101.

24 Sec. 28. RCW 82.25.065 and 2019 c 445 s 113 are each amended to 25 read as follows:

26 (1) No person may transport or cause to be transported in this 27 state vapor products for sale other than: (a) A licensed distributor under chapter 70.345 RCW((, or a manufacturer's representative 28 authorized to sell or distribute vapor products in this state)); (b) 29 30 <u>a licensed manufacturer</u> under chapter 70.345 RCW; (((b))) <u>(c)</u> a licensed retailer under chapter 70.345 RCW; (((-))) (d) a seller with 31 a valid delivery sale license under chapter 70.345 RCW; or (((d))) 32 (e) a person who has given notice to the board in advance of the 33 34 commencement of transportation.

35 (2) When transporting vapor products for sale, the person must 36 have in his or her actual possession, or cause to have in the actual 37 possession of those persons transporting such vapor products on his 38 or her behalf, invoices or delivery tickets for the vapor products, 39 which must show the true name and address of the consignor or seller, 31 H-0652.1/21 1 the true name and address of the consignee or purchaser, and the 2 quantity and brands of the vapor products being transported.

3 (3) In any case where the department or the board, or any peace 4 officer of the state, has knowledge or reasonable grounds to believe 5 that any vehicle is transporting vapor products in violation of this 6 section, the department, board, or peace officer is authorized to 7 stop the vehicle and to inspect it for contraband vapor products.

8 (4) This section does not apply to a motor carrier or freight 9 forwarder as defined in Title 49 U.S.C. Sec. 13102 or an air carrier 10 as defined in Title 49 U.S.C. Sec. 40102.

11 Sec. 29. RCW 82.25.075 and 2019 c 445 s 115 are each amended to 12 read as follows:

13 (1) No person engaged in or conducting business as a distributor 14 or retailer in this state may:

(a) Make, use, or present or exhibit to the department or the board any invoice for any of the vapor products taxed under this chapter that bears an untrue date or falsely states the nature or quantity of the goods invoiced; or

(b) Fail to produce on demand of the department or the board all invoices of all the vapor products taxed under this chapter within five years prior to such demand unless the person can show by satisfactory proof that the nonproduction of the invoices was due to causes beyond the person's control.

(2) (a) No person, other than a licensed distributor, retailer or
 delivery sales licensee, or ((manufacturer's representative))
 <u>licensed manufacturer</u>, may transport vapor products for sale in this
 state for which the taxes imposed under this chapter have not been
 paid unless:

29 (i) Notice of the transportation has been given as required under 30 RCW 82.25.065;

31 (ii) The person transporting the vapor products actually 32 possesses invoices or delivery tickets showing the true name and 33 address of the consignor or seller, the true name and address of the 34 consignee or purchaser, and the quantity and brands of vapor products 35 being transported; and

36 (iii) The vapor products are consigned to or purchased by a 37 person in this state who is licensed under chapter 70.345 RCW.

38 (b) A violation of this subsection (2) is a gross misdemeanor.

1 (3) Any person licensed under chapter 70.345 RCW as a 2 distributor, and any person licensed under chapter 70.345 RCW as a 3 retailer, may not operate in any other capacity unless the additional 4 appropriate license is first secured, except as otherwise provided by 5 law. A violation of this subsection (3) is a misdemeanor.

6 (4) The penalties provided in this section are in addition to any 7 other penalties provided by law for violating the provisions of this 8 chapter or the rules adopted under this chapter.

9 (5) This section does not apply to a motor carrier or freight 10 forwarder as defined in Title 49 U.S.C. Sec. 13102 or an air carrier 11 as defined in Title 49 U.S.C. Sec. 40102.

12 Sec. 30. RCW 82.25.090 and 2019 c 445 s 118 are each amended to 13 read as follows:

(1) Any vapor products in the possession of a person selling vapor products in this state acting as a distributor or retailer and who is not licensed as required under chapter 70.345 RCW, or a person who is selling vapor products in violation of RCW 82.24.550(6), may be seized without a warrant by any agent of the department, agent of the board, or law enforcement officer of this state. Any vapor products seized under this subsection are deemed forfeited.

21 (2) Any vapor products in the possession of a person who is not a 22 delivery seller, ((manufacturer's licensed distributor, representative)) manufacturer, or retailer and who transports vapor 23 products for sale without having provided notice to the board 24 required under RCW 82.25.065, or without invoices or delivery tickets 25 showing the true name and address of the consignor or seller, the 26 27 true name and address of the consignee or purchaser, and the quantity 28 and brands of vapor products being transported may be seized and are subject to forfeiture. 29

30 (3) All conveyances, including aircraft, vehicles, or vessels 31 that are used, or intended for use to transport, or in any manner to 32 facilitate the transportation, for the purpose of sale or receipt of 33 vapor products under subsection (2) of this section, may be seized 34 and are subject to forfeiture except:

(a) A conveyance used by any person as a common or contract
 carrier having in actual possession invoices or delivery tickets
 showing the true name and address of the consignor or seller, the
 true name of the consignee or purchaser, and the quantity and brands
 of the vapor products transported, unless it appears that the owner
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 33

1 or other person in charge of the conveyance is a consenting party or 2 privy to a violation of this chapter;

3 (b) A conveyance subject to forfeiture under this section by 4 reason of any act or omission of which the owner establishes to have 5 been committed or omitted without his or her knowledge or consent; or

6 (c) A conveyance encumbered by a bona fide security interest if 7 the secured party neither had knowledge of nor consented to the act 8 or omission.

9 (4) Property subject to forfeiture under subsections (2) and (3) 10 of this section may be seized by any agent of the department, the 11 board, or law enforcement officer of this state upon process issued 12 by any superior court or district court having jurisdiction over the 13 property. Seizure without process may be made if:

(a) The seizure is incident to an arrest or a search warrant oran inspection under an administrative inspection warrant; or

(b) The department, board, or law enforcement officer has probable cause to believe that the property was used or is intended to be used in violation of this chapter and exigent circumstances exist making procurement of a search warrant impracticable.

(5) This section may not be construed to require the seizure of vapor products if the department's agent, board's agent, or law enforcement officer reasonably believes that the vapor products are possessed for personal consumption by the person in possession of the vapor products.

(6) Any vapor products seized by a law enforcement officer mustbe turned over to the board as soon as practicable.

(7) This section does not apply to a motor carrier or freight forwarder as defined in Title 49 U.S.C. Sec. 13102 or an air carrier as defined in Title 49 U.S.C. Sec. 40102.

30 <u>NEW SECTION.</u> Sec. 31. A new section is added to chapter 82.25 31 RCW to read as follows:

32 (1) A bundled transaction that includes a vapor product is 33 subject to the tax imposed under this chapter on the entire selling 34 price of the bundled transaction.

35 (2) The definitions in this subsection apply throughout this36 section unless the context clearly requires otherwise.

37

(a) "Bundled transaction" means:

38 (i) The sale of two or more products where the products are 39 otherwise distinct and identifiable, are sold for one nonitemized Code Rev/KB:akl 34 H-0652.1/21 price, and at least one product is a vapor product subject to the tax under this chapter; and

3 (ii) A vapor product provided free of charge with the required 4 purchase of another product. A vapor product is provided free of 5 charge if the sales price of the product purchased does not vary 6 depending on the inclusion of the vapor product provided free of 7 charge.

8 (b) "Distinct and identifiable products" does not include 9 packaging such as containers, boxes, sacks, bags, and bottles, or 10 materials such as wrapping, labels, tags, and instruction guides, 11 that accompany the sale of the products and are incidental or 12 immaterial to the sale thereof.

13 <u>NEW SECTION.</u> Sec. 32. A new section is added to chapter 82.25 14 RCW to read as follows:

(1) The taxes imposed by this chapter do not apply to the sale of vapor products by an Indian retailer during the effective date of a vapor product tax contract subject to RCW 43.06.510 or a vapor product tax agreement under RCW 43.06.515.

19 (2) The definitions in RCW 43.06.505 apply to this section.

20 <u>NEW SECTION.</u> Sec. 33. A new section is added to chapter 70.345 21 RCW to read as follows:

For the purpose of carrying into the effect the provisions of this chapter according to their true intent or supplying any deficiency therein, the board and the department of health may adopt those rules as are deemed necessary or advisable.

26 <u>NEW SECTION.</u> Sec. 34. The following acts or parts of acts are 27 each repealed:

28 (1) RCW 70.345.210 (State preemption—Exceptions) and 2016 sp.s. c 29 38 s 3;

30 (2) RCW 82.25.045 (Shipped or transported outside state—Tax
 31 credit) and 2019 c 445 s 109; and

32 (3) RCW 82.25.085 (Manufacturer's representatives) and 2019 c 445
 33 s 117.

34 <u>NEW SECTION.</u> Sec. 35. If any provision of this act or its 35 application to any person or circumstance is held invalid, the

1 remainder of the act or the application of the provision to other 2 persons or circumstances is not affected.

NEW SECTION. Sec. 36. If any part of this act is found to be in 3 conflict with federal requirements that are a prescribed condition to 4 5 the allocation of federal funds to the state, the conflicting part of this act is inoperative solely to the extent of the conflict and with 6 respect to the agencies directly affected, and this finding does not 7 affect the operation of the remainder of this act in its application 8 to the agencies concerned. Rules adopted under this act must meet 9 10 federal requirements that are a necessary condition to the receipt of 11 federal funds by the state.

12 <u>NEW SECTION.</u> Sec. 37. Sections 17 and 18 of this act constitute 13 a new chapter in Title 70 RCW.

14 <u>NEW SECTION.</u> Sec. 38. Sections 20 through 26 of this act take 15 effect January 1, 2022.

16 <u>NEW SECTION.</u> Sec. 39. Sections 27 and 29 of this act expire 17 January 1, 2022.

18 <u>NEW SECTION.</u> Sec. 40. Section 19 of this act is necessary for 19 the immediate preservation of the public peace, health, or safety, or 20 support of the state government and its existing public institutions, 21 and takes effect July 1, 2021.

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