

# Gambling Update

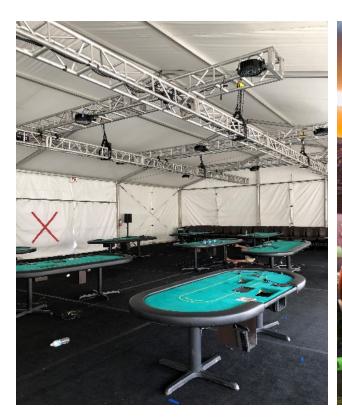
November 30, 2020

Dave Trujillo, Director Brian Considine, Legal & Legislative Manager

### Our Mission

"Protect the public by ensuring that gambling is legal and honest"

# **Topics**









**COVID-19 Impacts** 

**Sports Wagering** 

**Loot Boxes/Social Casinos** 

**2021** Agency Priorities

# COVID-19 Impacts on Industry

Initial COVID-19 state restrictions caused nonprofit & commercial licensees to close

Bars/Restaurant Licensees could still offer take out/delivery food service

All Tribal operations also initially closed based on separate sovereign tribe government orders

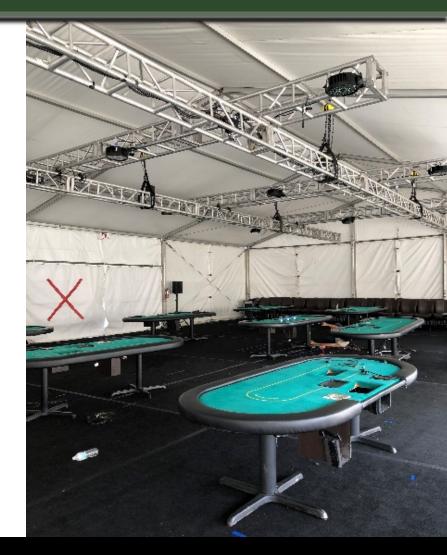


# COVID-19 Impacts on Industry

As restrictions relaxed, many commercial licensees began some type of operations, including card rooms operating outside

Raffle and Bingo nonprofit licensees still struggling

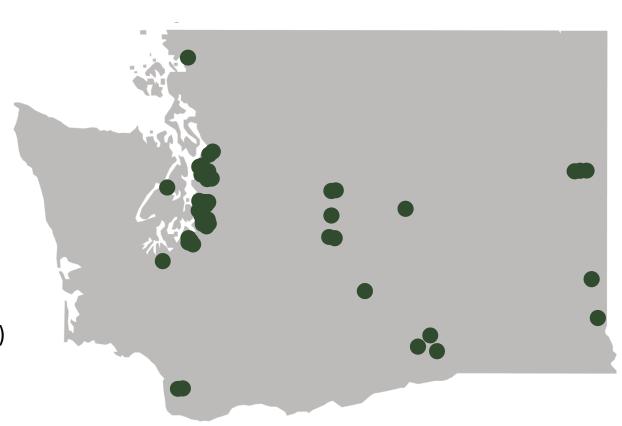
Working with licensees from beginning to be flexible with certain regulations, where possible



# **COVID-19** Impacts on Card Rooms

# 44 House-Banked Public Card Rooms

(30 card rooms able to operate in tents outside facilities)



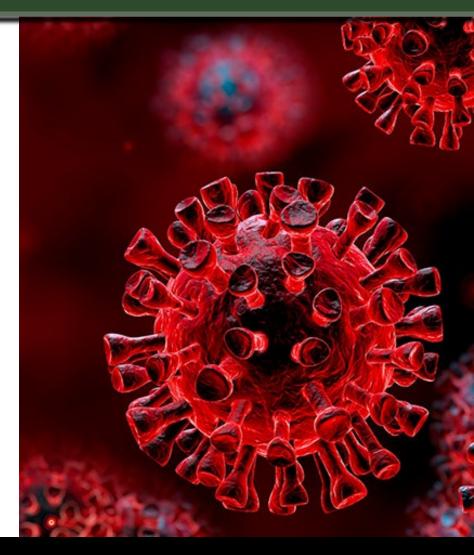
# COVID-19 Impacts on Agency

Initial COVID-19 state restrictions caused all staff to shift to remote work while continuing agency operations

Regulatory issues and criminal activity did not decrease

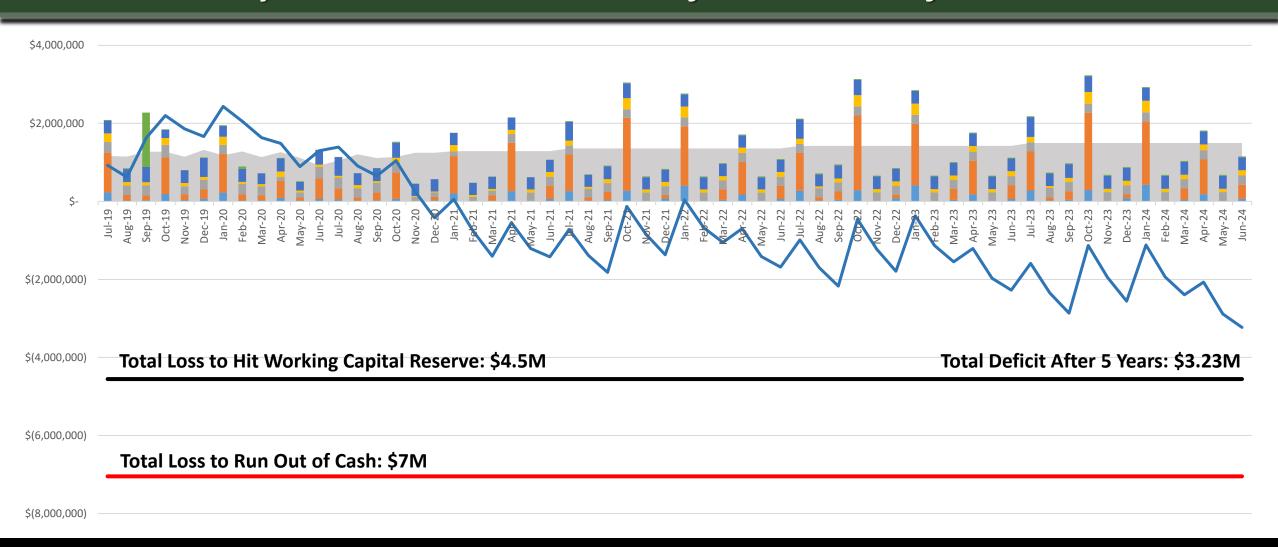
Took several months to "catch up" from work caused by COVID-19 changes

Agency revenues have been significantly impacted



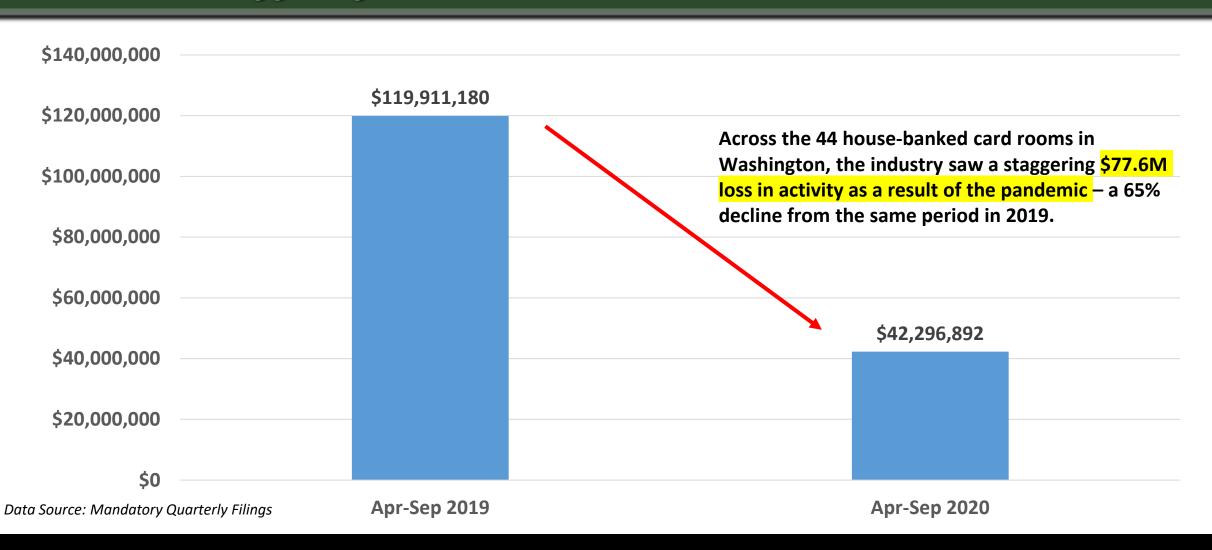
### Gambling Revolving Fund Long-Term Forecast

\*This 5-year view is less certain the further out the forecast runs.



#### **House-Banked Card Rooms During COVID-19**

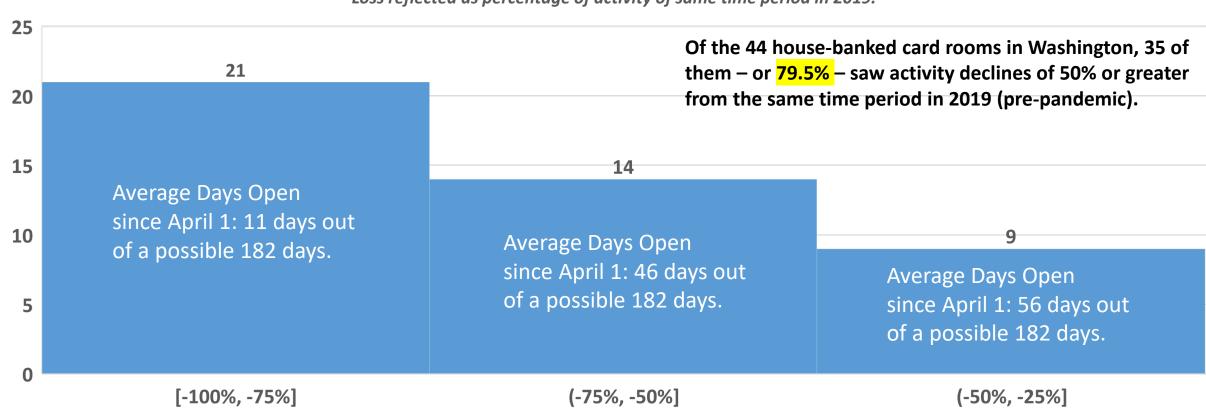
Staggering Financial Losses Will Take Time To Recover



#### **House-Banked Card Rooms During COVID-19**

#### Staggering Financial Losses Will Take Time To Recover

Number of House-Banked Card Rooms Experiencing Various Levels of Lost Activity \*Loss reflected as percentage of activity of same time period in 2019.



Data Source: Mandatory Quarterly Filings

# **Sports Wagering**

HB 2638 signed in March

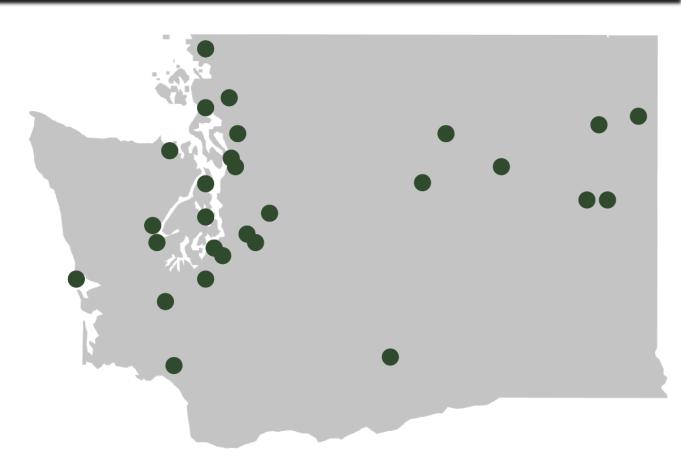
Legislation included certain areas to be negotiated:

Licensing; fees associated with the Gambling Commission's regulation of sports wagering

How sports wagering will be conducted, operated, and regulated (including mobile wagering)

Issues related to criminal enforcement, including money laundering, sport integrity, and information sharing between the Commission and the Tribe related to such enforcement

Responsible and problem gambling



22 Tribes operate 29 Class III Casinos

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# **Sports Wagering**

COVID-19 hit industry/WSGC right after bill signed by Gov.

5 tribes in compact negotiations

WSGC and tribes both impacted by COVID-19 – focus quickly shifted to getting through closures and re-openings

Negotiations occurring separately with tribes; additional tribes waiting to review results of negotiations

Compact language will come before Legislature for review

WSGC will also likely need to pass rules consistent with compacts prior to launch



### Video/Mobile Games & Microtransactions



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### **Loot Boxes**



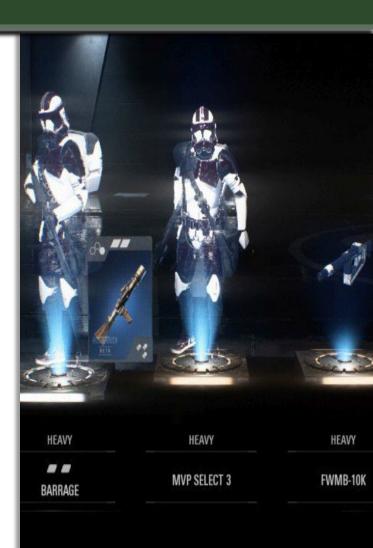
Digital boxes containing randomized contents whose value is uncertain at the point of purchase

Microtransactions:
purchase of in-game currency, characters,
or virtual items

Requires real money

Purchases may be for aesthetic/cosmetic virtual items

Confer in-game advantages ("pay to win" microtransactions)



### Microtransactions



WASHINGTON STATE GAMBLING COMMISSION

### Loot Boxes & Microtransactions

Games are designed to maximize use of Loot Boxes and Microtransactions

Multi-billion-dollar market; found in many internet, mobile and console (Xbox, Play Station, Nintendo) games

Played by minors and adults

Low transparency of loot box odds

Lack of in-game purchase disclosures

Can quickly spend a lot of money while playing game

Obtain competitive advantage with microtransactions (don't have to "grind")

# Blurring of the Lines



#### **CONSIDERATION**

You pay to play



#### **GAME OF CHANCE**

You don't control the outcome



#### **PRIZE**

You win something of value

Virtual items can have value

Mechanisms are similar to casino games:

Variable rate of receiving something valuable

Causes players to chase valuable virtual items

Uncertain, but tantalizingly close, reward enlists constant attempts

Use of odds-based algorithms/random number generators for loot boxes

Recent U.K. Study: Correlation between problem gambling and loot boxes/microtransactions.

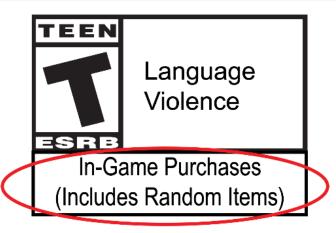
Further study needed re: causation

# Industry Response

ESRB ratings now have warnings

Microsoft Xbox, Sony Playstation, Nintendo Switch, Apple, Google, and others now require loot box odds disclosure

Valve stopped online trading of virtual items/keys due to money laundering activity



WHAT'S IN A HEXTECH CHEST?	
Content Type	% of Openings
Skin Shard	50%
Champion Shard	25%
Emote Permanent	10%
Ward Skin Shard + 150 Bonus Orange Essence	11.5%
Summoner Icon Shard + 150 Bonus Orange Essence	3.5%
BONUS DROPS	
Gemstone	3.6%
Bonus Chest + Key	10%

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### **Social Casinos**

#### **ONLINE**

Poker Blackjack

Slots Roulette/craps

Typically free to download/play

Earn/gamble virtual chips/credit/coins

Can pay for virtual currency/chips used in the casino games



# Social Casinos: Litigation

#### Kater v. Churchill Downs (9th Circuit Decision)

\$155 million settlement

Self-exclusion

Resources for video game behavior disorder

Allow players with \$0 virtual chips to continue to play game without buying chips

Recent case filed by Double Down/IGT in Thurston Co. Superior Court: Asking Court to find their games are not gambling

7 ACTIVE CASES IN WA. FED. DIST. COURT



# **Agency 2021 Priorities**



**AGENCY FINANCES** 

**SPORTS WAGERING** 

**SELF-EXCLUSION** 

PROBLEM GAMBLING TASK FORCE

**RAFFLES** 

**PULL-TABS** 



# Questions?

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