November 17, 2020

TO: The Honorable Christine Rolfes, Chair The Honorable Gael Tarleton, Chair
The Honorable John Braun The Honorable Ed Orcutt
Ways & Means Committee Finance Committee
Washington State Senate Washington State House of Representatives

The Honorable Reuven Carlyle, Chair The Honorable Zack Hudgins, Chair
The Honorable Doug Erickson The Honorable Norma Smith
Environment, Energy & Technology Innovation, Technology & Economic
Committee Development Committee
Washington State Senate Washington State House of Representatives

Keith Phillips, Policy Director
Office of the Governor

FROM: Vikki Smith, Director
Department of Revenue

SUBJECT: REPORT ON PAYMENTS IN LIEU OF PROPERTY TAX ON CERTAIN PUBLIC UTILITY DISTRICT BROADBAND NETWORK PROPERTY

Background
During the 2018 Legislative Session, the Washington State Legislature passed Engrossed Substitute Senate Bill (ESSB) 6034 (chapter 186, Laws of 2018). The legislation authorized certain public utility districts (PUDs) to provide limited retail internet service on the PUD’s broadband network. Those PUDs authorized to provide retail internet service under this bill are those that, as of June 7, 2018, provide only water, sewer, and wholesale telecommunications services in a county with an area less than 500 square miles and located west of the Puget Sound. See RCW 54.16.420. Only Kitsap Public Utility District #1 (Kitsap PUD) meets these criteria.

As municipal corporations, PUDs are exempt from property tax under RCW 84.36.010 and Article VII, Section 1 of the Washington Constitution. Section 3 of ESSB 6034 (codified at RCW 54.16.425) requires PUDs providing retail internet service to make an annual payment in lieu of tax (PILT) for the PUD’s broadband network property used to provide retail internet service. The amount of the PILT is negotiated between the PUD and the county or counties in which the broadband network property is located and may not exceed the amount of property tax that would be owed on the broadband network property if it were subject to property taxation. If the parties cannot agree on the amount of the PILT, the dispute may be submitted to binding arbitration.
Section 3 of ESSB 6034 also requires the Department of Revenue (Department) to submit a report to the appropriate legislative committees annually by December 1 detailing the amount of PILT payments made under this legislation and the amount of property tax that would be owed on the broadband network property used in providing retail internet service by PUDs if the property were subject to property taxation.

The Department’s 2020 Report

Kitsap PUD has not exercised the authority granted by ESSB 6034 to use its broadband network property to provide retail internet service. As a result, the district made no PILT payment to Kitsap County in 2020.

Although Kitsap PUD is not currently providing retail internet service, we note that there are eight internet service providers currently providing retail internet service in Kitsap County. This is up from three retail internet service providers serving Kitsap County before June 7, 2018, the effective date of ESSB 6034.

If you have any questions or need the report in an alternate format, please contact Michael Bailey, Legislative and External Affairs Liaison, Executive Division, at (360) 534-1545.

cc: Brad Hendrickson, Washington State Senate
Bernard Dean, Chief Clerk, Washington State House of Representatives
Members, Senate Ways & Means Committee
Members, House Finance Committee
Members, Senate Environment, Energy & Technology Committee
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