

3060 Willamette Drive NE Lacey, WA 98516 360-486-2380 (Phone) 360-486-2381 (Fax) www.waspc.org

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Bernard Dean

Chief Clerk of the House

Deliver to: clerk.chief@leg.wa.gov

Sarah Bannister

Secretary of the Senate

Deliver to: senate.secretary@leg.wa.gov

Subject: RCW 36.28A.405, Denied Firearms Transaction Information—Annual Report

Chief Clerk Dean and Secretary Bannister:

Heren Sadan

Pursuant to Chapter 261, Laws of 2017, the Washington Association of Sheriffs and Police Chiefs (WASPC) is submitting its annual report on the Denied Firearms Transaction Grant Program. This report is submitted in accordance with RCW 43.01.036.

Sincerely,

Steven D. Strachan Executive Director

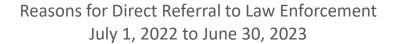
## Washington State Denied Firearms Transaction Program—2022 Annual Report

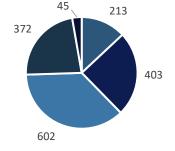
In 2017, the Washington State Legislature passed legislation<sup>1</sup> that established a variety of requirements for Federal Firearms Licensees (FFLs), the Washington State Patrol (WSP) and the Washington Association of Sheriffs and Police Chiefs (WASPC). RCW 36.28A.405 requires WASPC to prepare an annual report on the number of denied firearms sales or transfers reported pursuant to Chapter 261, Laws of 2017. The report shall indicate the number of cases in which a person was denied a firearms sale or transfer, the number of cases where the denied sale or transfer was investigated for potential criminal prosecution, and the number of cases where an arrest was made, the case was referred for prosecution, and a conviction was obtained.

For State Fiscal Year 2023 (July 1, 2022 - June 30, 2023), WASPC received 3,511 reports of denied transactions and 120 instances where the purchase or transfer was initially denied, and then, was subsequently approved. Local law enforcement agencies have direct access to the denied firearms transaction system and can self-initiate investigations. A weekly email is also distributed informing local law enforcement agencies of the denied transactions that occurred in their jurisdiction in the prior week. Additionally, WASPC referred 1,332 reports directly to local law enforcement agencies. These direct referrals occur when:

- an applicant has multiple denials at one or more FFLs in a two-year period,
- a firearm was sold or transferred, and the application was subsequently denied, or the denial was delayed (and the firearm had not been returned at the time of report),
- records indicate the applicant may have a Washington State felony conviction,
- records indicate that the applicant may have a Washington State domestic violence conviction,
- the applicant is the respondent in a Washington State Protective Order, and
- upon FFL request.

Of the 1,332 direct referrals to local law enforcement, WASPC recorded the following reasons for referral. Please note a single referral can have multiple reasons for referral.





- Active Order (213)
- Domestic Violence Conviction (403)
- In-State Felony Conviction (602)
- Multiple Attempts (372)
- Delayed or Susequent Denial Firearm not returned at time of report (45)

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<sup>&</sup>lt;sup>1</sup> 1501-S.SL.pdf (wa.gov)

In 2020, the Washington State Legislature passed legislation<sup>2</sup> to implement a firearms background check unit within the Washington State Patrol (WSP) to serve as a centralized single point of contact for dealers to conduct background checks for firearms sales or transfers<sup>3</sup>. This legislation changes several of the requirements for the Denied Firearms Transaction Program. The WSP is in the process of implementing the centralized single point of contact, or Secure Automated Firearms E-Check (SAFE) system.

The following outlines WASPC's progress on specific responsibilities and changes to each of the responsibilities with the adoption of ESSHB 2467 (2020).

The Washington Association of Sheriffs and Police Chiefs must create and maintain an electronic portal for a dealer, as defined in RCW 9.41.010, to report the information as required pursuant to section 1 of this act pertaining to persons who have applied for the purchase or transfer of a firearm and were denied as the result of a background check or completed and submitted firearm purchase or transfer application that indicates the applicant is ineligible to possess a firearm under state or federal law.

On July 25, 2017, WASPC launched www.wafirearmsreport.org. The site contains an electronic portal for FFLs to report denied purchase or transfer applications. FFLs also report subsequent approvals via the portal as required by Chapter 9.41 RCW. The portal is password protected.

With the adoption of ESSHB 2467, the requirement for FFLs to report denied firearms transactions per 9.41.114 has been amended. Upon implementation of the centralized single point of contact system, FFLs will no long report denied transactions to the Washington Association of Sheriffs and Police Chiefs. All background checks for firearms sales or transfers will go to the firearms background check unit at the WSP. The WSP will provide denied firearms transaction information to WASPC.

WASPC intends to maintain the www.wafirearmsreport.org site thru June 30, 2024. Messaging on the site will direct FFLs to https://www.wsp.wa.gov/firearms-background-division/.

Upon receipt of the information from Washington Association of Sheriffs and Police Chiefs pursuant to section 2 of this act, the Washington State Patrol must incorporate the information into its electronic database accessible to law enforcement agencies and officers, including federally recognized Indian tribes that have a connection to the Washington State Patrol electronic database.

WASPC began reporting denied purchase or transfer application information to the Washington State Patrol on August 8, 2017. WASPC also reports subsequent approvals as required.

With the adoption of ESSHB 2467, the requirement for the WSP to incorporate the information per 43.43.823 has been amended. Upon implementation of the centralized single point of contact system, all background checks for firearms sales or transfers will go to the firearms background check unit at the WSP. The WSP will provide denied firearms transaction information to WASPC.

The Washington Association of Sheriffs and Police Chiefs shall create and operate a statewide automated protected person notification system to automatically notify a registered person via

<sup>&</sup>lt;sup>2</sup> 2467-S2.SL.pdf (wa.gov)

<sup>&</sup>lt;sup>3</sup> Firearms Background Division - WSP (wa.gov)

the registered person's choice of telephone or email when a respondent subject to a court order specified in (b) of this subsection has attempted to purchase or acquire a firearm and been denied based on a background check or completed and submitted firearm purchase or transfer application that indicates the respondent is ineligible to possess a firearm under state or federal law.

The Washington Protective Order Notification (VPO) system is available at <a href="https://www.registervpo.com">www.registervpo.com</a>. The VPO system provides registered individuals notification on service of a protection order, expiration warnings and automated notifications if the respondent in an order was denied the purchase/transfer of a firearm. Information in the VPO system is obtained from an interface with the Washington Crime Information Center (WACIC). From July 1, 2022, to June 30, 2023, 4,250 notifications regarding protective orders were made to registered individuals in Washington State. There were four firearm related notifications delivered in that period.

There are no changes to the requirement for WASPC to create and operate a statewide automated protected person notification system. Upon implementation of the centralized single point of contact system, all background checks for firearms sales or transfers will go to the firearms background check unit at the WSP. The WSP will provide denied firearms transaction information to WASPC. WASPC will use this information to provide notifications when a respondent in an active order attempts to purchase or acquire a firearm and has been denied.

 The Washington Association of Sheriffs and Police Chiefs shall establish a grant program for local law enforcement agencies to conduct criminal investigations regarding persons who illegally attempted to purchase or transfer a firearm within their jurisdiction.

For the 2023 fiscal year, WASPC awarded \$140,600 to local law enforcement agencies to support criminal investigations regarding persons who illegally attempt to purchase or transfer firearms within their jurisdiction.

In order to receive grant funds, agencies must report if an arrest was made and the case status. The following information is specific only to the 426 denied transactions where grant funds were requested from July 1, 2022, to June 30, 2023. WASPC is aware of agencies that have investigated denied transactions without a request for grant funds. Although this occurs, WASPC does not have specific information available to report.

As reported by local law enforcement:

- Arrests: 14Case Status
  - Referred to Prosecution—88
  - Not Referred/Closed Exceptional—207
  - Unresolved Case Status—12
  - Not Referred Prosecution Will Decline—119

Was an investigation started as a direct result of a direct referral from WASPC regarding a denied firearm transaction:

• Yes: 316

No: 110 (agency-initiated investigations)

Per data available through court systems:

- Charges Filed as a result of SHB 1501—44
- Convictions
  - Yes—3
  - Deferral—7
  - Pending—21
  - Dismissed—13

The following status updates from grant applications (names and agencies redacted) demonstrate the value of the program:

- "Arrested for felony UPF I-Attempt. FFL witness detail includes accomplice that tried a straw purchase when suspect was denied. Associate is a cohabitant that would have resulted in constructive possession for suspect. FFL appropriately denied both actions."
- "Last name of the subject is H. The investigation revealed H was issued a CPL by mistake in 2019. Due to H being issued a CPL he thought he was eligible to purchase a firearm and attempted to do so. My investigation revealed he had a DV no-contact order violation and could not have a CPL or purchase a firearm. A Deputy Prosecutor reviewed the case and decided not to charge H with a crime. H turned in his CPL and two firearms he had purchased."
- "Subject attempted to purchase a firearm on 12/1/2022. His transaction was denied by the Spokane Police Department on 12/5/2022. Subject was denied due to a felony 3rd degree assault on LE conviction on 05/18/2022 and for having two court order prohibiting him from possessing firearms for DV convictions issued in 2012 and 2016. Subject made false statements on his attempted purchase documents, and I developed probable cause to charge him with false swearing. Since Subject is a transient, I requested a warrant be issued by the District Court for this charge."

While WASPC is pleased with the investigations conducted by local law enforcement agencies, we continue to be perplexed by feedback from multiple local law enforcement agencies regarding prosecutorial decline of cases. While a significant number of investigations conclude without charges for a variety of reasons, those cases that either can be or are referred for prosecution should be considered with greater emphasis. The State of Washington invests significantly in battling gun violence and promoting firearms safety while some instances where prohibited persons who have attempted to obtain firearms, sometimes successfully, are not pursued.

WASPC awarded all \$150,000 of available grant funds to support investigations of attempted transactions in the 2019 state fiscal year. WASPC awarded \$149,500 of available grant funds in the 2020 state fiscal year. WASPC again awarded all \$150,000 of available grant funds in the 2021 state fiscal year. To further support the work of local law enforcement agencies regarding attempted purchases of firearms by individuals who are prohibited from owning, using, or possessing firearms, WASPC requested and was granted an additional \$30,000 for fiscal year 2022 and fiscal year 2023, to be allocated to the denied firearms transaction program. In fiscal year 2022, WASPC awarded \$150,600 of the \$180,000 available grant funds to support investigations of attempted transactions. In fiscal year 2023, WASPC awarded \$140,600 of the \$180,000 available grant funds to support investigations of attempted transactions.

There are no changes to the requirement for WASPC to administer the grant program. Upon implementation of the centralized single point of contact system, all background checks for firearms sales or transfers will go to the firearms background check unit at the WSP. The WSP will provide denied firearms transaction information to WASPC. WASPC will use this information to determine eligibility for grant funds.

Firearms continue to be a prevalent topic of discussion in Washington. WASPC looks forward to its continued involvement in this area. With the adoption of ESSHB 2467, WASPC participates in the ongoing effort to establish a centralized firearms background check system in Washington. A centralized firearms background check system has the potential to make significant impacts to the overall process of firearms background checks and positively affect public safety. WASPC is pleased to be a part of this effort. As the WSP continues with their implementation of the SAFE system, WASPC looks forward to positive changes in the accuracy of denied transactions and flow of information to local law enforcement agencies. WASPC believes these improvements will allow local law enforcement an opportunity to focus investigations of attempted transactions on those individuals who are prohibited from owning, using, or possessing firearms.