

## REPORT TO THE LEGISLATURE

# Forensic Admissions and Evaluations-Performance Targets 2023 First Quarter (January 1, 2023-March 31, 2023)

Substitute Senate Bill 6492, Section 2 (Chapter 256, Laws of 2012)
As amended by Substitute Senate Bill 5889, Section 1 (Chapter 5, Laws of 2015)
As further amended by Second Substitute Senate Bill 5664, Section 3
(Chapter 288, Laws of 2022; partial veto) RCW 10.77.068(7)

June 1, 2023

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#### **BACKGROUND**

On May 1, 2012, Substitute Senate Bill 6492 added a section to chapter 10.77 RCW that established performance targets for the "timeliness of the completion of accurate and reliable evaluations of competency to stand trial and admissions for inpatient restoration services related to competency to proceed or stand trial for adult criminal defendants." These targets were codified under RCW 10.77.068 and phased in over six months to one year.

After full implementation of each performance target, the bill required the Department of Social and Health Services to report to the executive and the legislature following any quarter in which it does not meet the performance target. This reporting must address (1) the extent of the deviation, and (2) any corrective action being taken to improve performance.

On July 24, 2015, SSB 5889 amended RCW 10.77.068. The bill retained the performance targets for competency services but added to these a set of "maximum time limits" phased in over one year. After full implementation of the maximum time limits, SSB 5889 required DSHS to report to the executive and the legislature following any quarter in which it does not meet each performance target or maximum time limit.

On June 9, 2022, 2SSB 5664 further amended RCW 10.77.068. The bill made minor changes to the authorizing section for this report, moving it from RCW 10.77.068(3) to .068(7), it added a reference to a second subsection of performance targets, it cleaned up other minor language usage, and it removed an old implementation requirement that no longer applies. The 2022 statutory text requiring this quarterly report from RCW 10.77.068(7) follows:

(7) Following any quarter in which a state hospital has failed to meet one or more of the performance targets or maximum time limits under subsection (1) or (2) of this section, the department shall report to the executive and the legislature the extent of this deviation and describe any corrective action being taken to improve performance. This report shall be made publicly available. An average may be used to determine timeliness under this subsection.

#### **Competency Evaluation and Restoration Data**

In addition to the minor changes to the statutory subsection authorizing this report, which were described above, 2SSB 5664 also made substantial changes to the performance targets and maximum time limits this report communicates when the department fails to meet one or more statutory requirements. Most of these changes, bring state requirements into much closer alignment with our federal requirements under the Trueblood Contempt Settlement Agreement.

RCW 10.77.068 was originally enacted in 2012 as SSB 6492. It was amended by SSB 5889 in 2015 and further amended by 2SSB 5664 in 2022. Below are the current performance targets and maximums detailed in the 2022 version of RCW 10.77.068, which took effect on June 9, 2022:

(1)(a) The legislature establishes a performance target of seven days or fewer to extend an offer of admission to a defendant in pretrial custody for

inpatient competency evaluation or inpatient competency restoration services, when access to the services is legally authorized.

The subsection below provides for a maximum time limit to complete competency services authorized by subsection (1)(a) listed above.

(2)(a) A maximum time limit of seven days as measured from the department's receipt of the court order, or a maximum time limit of 14 days as measured from signature of the court order, whichever is shorter, is established to complete the services specified in subsection (1)(a) of this section.

The series of subsections below establish performance targets and maximums for jail-based evaluations and civil conversion cases:

- (1)(b) The legislature establishes a performance target of 14 days or fewer for the following services related to competency to stand trial, when access to the services is legally authorized:
- (1)(b)(i) To complete a competency evaluation in jail and distribute the evaluation report; and
- (1)(b)(ii) To extend an offer of admission to a defendant ordered to be committed to a state hospital following dismissal of charges based on incompetency to stand trial under RCW 10.77.086.

The subsection below provides for a maximum time limit to complete competency services authorized by subsection (1)(b)(i)-(ii) listed immediately above.

(2)(b) A maximum time limit of 14 days as measured from the department's receipt of the court order, or a maximum time limit of 21 days as measured from signature of the court order, whichever is shorter, is established to complete the services specified in subsection (1)(b) of this section.

The final subsection below provides a performance target for personal recognizance evaluations:

(1)(c) The legislature establishes a performance target of 21 days or fewer to complete a competency evaluation in the community and distribute the evaluation report.

As mandated by RCW 10.77.068(7), the following quarterly report explains the extent to which the state hospitals deviated from performance targets in quarter one of 2023 (Jan. 1, 2023-March 31, 2023) and describes the plans to meet these performance targets in future quarters.

#### DATA ANALYSIS AND DISCUSSION

This section of the report provides visual representation of data from the Forensic Data System dating back to Q4 2018 as well as outcomes and drivers analysis for more recent data. Additional detailed data and information about timely competency services is available in monthly reports published by DSHS in compliance with requirements established in the April 2015 Trueblood court order. These reports are available on the Office of Forensic Mental Health Services website at monthly Court Monitor reports.

## Changes to Data Labels, Text, and References Debuted Q4 2021

DSHS' Research and Data Analysis unit updated word usage and naming conventions affecting many of the visual data displays in this report as represented by Tables 1a-12b and Figures 1a-12b. These changes do not affect how any of the metrics are calculated. Instead, the changes align more closely with the labels and text employed by the Behavioral Health Administration's Forensic Data System. FDS deployed in August 2018, and only during review of the Q3 2021 report did RDA realize the language reflected pre-FDS state hospital data system practices and had inadvertently not been updated to reflect current reporting practices. The following language changed permanently as part of the Q4 2021 report's regular updates to figures and charts:

- 1) All usage of "referral(s)" changed to "order(s)"
- 2) All usage of "bed offer(s)" has changed to "admissions"
- 3) Text that states "from completion of referrals (all discovery received)" has changed to "Client In-Jail or Out-of-jail Status Begin Date."

With one exception, the changes to the data labels, text, and references that debuted in Q4 2021, have been carried through and remain part of the report following the new law changes effective for the Q3 2022 reporting period. References to "Out-of-Jail" client status are updated to "In the Community" beginning for the Q3 2022 report.

# <u>Competency Services Order Data for Client In-Jail or In the Community Status Begin Date</u>

Beginning on page seven, the initial data section presents, Tables 1a-8b and Figures 1a-8b, which show competency services order data. These tables and figures illustrate total orders signed by calendar quarter for:

- Inpatient competency restoration orders (admissions or all completed orders) waiting injail/waiting in the community
- Inpatient competency evaluation orders (admissions or all completed orders) waiting injail/waiting in the community
- Inpatient civil conversion orders (admissions or all completed orders) waiting injail/waiting in the community

• Outpatient competency evaluation orders (reports sent to court or all completed orders) – waiting in-jail/in the community.

The tables further categorize the data and then group it by WSH, ESH, and both hospitals combined (statewide) when the client competency services order originates while the client is either waiting in-jail or waiting in the community for services.

## **Guidance on Navigating and Interpreting the New Data Charts**

Q3 2022 was the first full quarter that 2SSB 5664's updated performance targets and maximum standards were in effect. The department's Research and Data Analytics unit has used the new law standards for all data displayed in this report, historic and present. If you wish to review data from Q2 2022 or earlier calculated under previous legal standards, you can review previous reports at the Reports to the Legislature webpage.

Each data table in this report is also accompanied by a companion figure. The tables present numeric data across several categories consistent with each table's title. Likewise, the companion figures present a subset of data from their corresponding table visually. First, the table will be presented followed by the companion figure. After both the corresponding table and figure are presented, outcomes and drivers covering the data will be discussed.

The data is dynamic, and the most recent quarter's initial results generally will continue to change and become more reliable over time as the data matures. Likewise, due to the Trueblood lawsuit, case prioritization, civil conversion cases, triage cases, lengthy wait times and other considerations, many cases take more than one quarter to be resolved, and as a result will not show as completed cases in the data until the quarter in which the case is resolved.

Several tables are based on only a few clients utilizing the legal authority each quarter. As a result, changes in the results of very few cases, from quarter-to-quarter, result in significant data fluctuations. Where possible, this is noted in the analysis.

Following each data table, especially Tables 1a-8b, you will find several data notes corresponding to data variables or other important information in the tables. The notes vary quite a bit from table-to-table, so please be advised that it is important to review all of the notes. In particular, the term "span" is frequently used throughout the data tables. Generally, "span" refers to a court order joined as a unit of time and location (time "in-jail" or "in the community"). For ease of understanding, the report often simplifies span to "court order" when discussing data throughout the report.

As this report is for a 2022 enacted law, it will take several quarters, at least, to understand how the data responds over time to internal and external influences. The department cautions against relying too heavily on initial Q3 and Q4 results, as the data will continue to complete, mature, and change over time. This is especially important for tables with small n's (numbers), as they will change quarter-by-quarter in an even more significant manner. The data presentation begins on the following page with Table 1a.

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	New Spans (2)						New Spans (2)	receu (3)					New Spans (2)	111111111111111111111111111111111111111				
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2018-Q4	374	322	86.1%	41.2	74	23.0%	67	66	98.5%	21.2	13	19.7%	307	256	83.4%	46.4	61	23.8%
2019-Q1	413	328	79.4%	35.1	98	29.9%	78	74	94.9%	26.1	19	25.7%	335	254	75.8%	37.7	79	31.1%
2019-Q2	437	344	78.7%	40.6	92	26.7%	76	65	85.5%	38.1	14	21.5%	361	279	77.3%	41.1	78	28.0%
2019-Q3	380	317	83.4%	35.3	93	29.3%	71	64	90.1%	31.4	24	37.5%	309	253	81.9%	36.2	69	27.3%
2019-Q4	460	394	85.7%	34.3	116	29.4%	81	74	91.4%	35.3	21	28.4%	379	320	84.4%	34.0	95	29.7%
2020-Q1	330	211	63.9%	48.3	30	14.2%	62	36	58.1%	50.2	5	13.9%	268	175	65.3%	47.9	25	14.3%
2020-Q2	211	145	68.7%	59.0	11	7.6%	31	11	35.5%	72.4	1	9.1%	180	134	74.4%	57.9	10	7.5%
2020-Q3	345	247	71.6%	46.8	17	6.9%	59	38	64.4%	64.9	2	5.3%	286	209	73.1%	43.5	15	7.2%
2020-Q4	392	273	69.6%	54.9	33	12.1%	51	29	56.9%	61.7	2	6.9%	341	244	71.6%	54.0	31	12.7%
2021- Q1	360	284	78.9%	35.8	38	13.4%	50	41	82.0%	32.0	12	29.3%	310	243	78.4%	36.5	26	10.7%
2021-Q2	359	305	85.0%	31.8	40	13.1%	55	51	92.7%	26.9	0	0.0%	304	254	83.6%	32.7	40	15.7%
2021-Q3	491	368	74.9%	51.8	26	7.1%	71	57	80.3%	44.3	3	5.3%	420	311	74.0%	53.2	23	7.4%
2021- Q4	545	393	72.1%	60.9	39	9.9%	110	64	58.2%	66.1	4	6.3%	435	329	75.6%	59.9	35	10.6%
2022-Q1	528	332	62.9%	85.8	26	7.8%	99	69	69.7%	78.1	6	8.7%	429	263	61.3%	87.8	20	7.6%
2022-Q2	562	272	48.4%	111.0	19	7.0%	110	72	65.5%	121.9	4	5.6%	452	200	44.2%	107.1	15	7.5%
2022-Q3	516	199	38.6%	78.9	15	7.5%	109	62	56.9%	115.9	2	3.2%	407	137	33.7%	62.2	13	9.5%
2022-Q4	429	166	38.7%	61.3	14	8.4%	69	37	53.6%	90.8	1	2.7%	360	129	35.8%	52.8	13	10.1%
2023-Q1	418	77	18.4%	26.3	13	16.9%	74	15	20.3%	21.8	1	6.7%	344	62	18.0%	27.4	12	19.4%

- (4) The average number of the days from beginning to end of the span, for the subset of new court order spans that were completed by admission to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter).
- (5) The number and percent of court order spans admitted to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter), where the number of days from beginning to end of Client Status Span met statutory requirements outlined in RCW 10.77.068.
- (6) Measures for WSH Restorations include court orders for clients that admit to Restoration Treatment Facilities (RTF).

<sup>(1)</sup> This data is pulled from the BHA - Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or Out-of-Jail), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068.

<sup>(2)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting in-jail for services in the quarter as well as any additional new in-jail stays (i.e., periods of waiting for services in jail) starting in the quarter. This occurs when individuals enter jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services out-of-jail.

<sup>(3)</sup> Number and percent of the new court order spans, where the order spans were completed by admission to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all admissions for the new court order spans, regardless of when the admission occurs.

Figure 1a - INPATIENT COMPETENCY RESTORATION SERVICES ORDERED BY QUARTER
ADMISSIONS WHERE CLIENT IS WAITING IN-JAIL

480 420 360 Spans 300 240 180 120 60 2018-Q4 2019-Q2 2019-Q3 2019-Q4 2020-Q1 2020-Q2 2020-Q3 2020-Q4 2021-Q1 :021-Q2 :021-Q3 2022-Q1 2022-Q2 :022-Q3 2022-Q4 2019-Q1 2023-Q1

DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

New Spans

600

540

Table 1a shows the number of new court orders for inpatient competency restoration services by quarter for individuals waiting in-jail. It also includes additional order characteristics such as the number and percentage admitted, the average days waiting, the number of orders admitted on time, and the percentage admitted on time. Figure 1a visually shows the number of orders by quarter, the number admitted, and the number admitted on time differentiated by colored bars.

Admitted

Admitted on Time

Outcomes: During Q1 2023, the number of inpatient restoration orders decreased slightly by 2.6 percent. The number of inpatient competency restoration orders admitted during Q1 was 77 orders; for orders admitted during Q1, the average days waiting for admissions statewide, between order for restoration and admission, was 26.3 days; and on time admissions in Q1, 16.9 percent. As time continues to elapse and distance from Q1 increases, a greater number of court orders originally signed in Q1 will be admitted; thus, improving the number of orders admitted and the percent admitted. As additional orders continue to complete with elapsing time, other variables will perform negatively: average days waiting, number admitted on time, and percent admitted on time. As the Q1 2023 data continues to mature over the next several quarters, the performance variables are likely to resemble the preceding quarters much more closely.

*Drivers*: Initially the Delta variant, and then especially the Omicron variant of COVID-19 highly impacted BHA facilities from Q4 2021 through Q2 2022 resulting in substantially decreased admissions and treatment capacity. Finally, at the end of Q2, and into Q3, BHA inpatient facilities began experiencing reduced levels of impacts from COVID-19, returning to the more normal levels of COVID-19 related impacts experienced by BHA's health care facilities over the last 2.5 years. During periods of pandemic-related admissions slowdowns and ward holds, civil cases often have ended up more and more in forensic beds with limited or no ability to move the cases to civil wards or to community placements. This is a significant contributing factor to the substantial decrease in forensic admissions offers to inpatient restoration clients. In Q1 2023, COVID-19 impacts have begun to move from pandemic to endemic, which has allowed improved access to inpatient beds.

Following the second quarter of 2022, where inpatient restoration orders peaked at a record high 562, new orders have decreased for three consecutive quarters. Q1 2023 received 418 total orders, a 25.6 percent decrease compared to the high point of Q2 2022. Some of this decrease in demand is likely seasonal. The quarterly decreases in demand from Q3 to Q4 2022 and again from Q4 2022 to Q1 2023 have occurred during the late fall through winter months when OFMHS normally sees reduced order activity. Likewise, competency restoration orders are primarily a function of completed competency evaluation orders. As a subset of evaluation orders, a percentage of clients will be found incompetent and court-ordered for restoration. When demand for evaluations increases or decreases competency restoration orders tend to increase or decrease accordingly. Except for Q3 2022's record high quarter for competency evaluation "admitted orders" and "orders sent to court," where demand for restoration services has thus far remained somewhat low, restoration services demand, over the last four quarters since Q2 2022, appears to have tracked in line with expectations, based on the observed increases and decreases in evaluation services "admitted orders" and "orders sent to court." Even with the 25.6 percent decrease in competency restoration services orders since Q2 2022, Q1 2023 ranks ninth highest out of 18 quarters since restoration order tracking began in the Forensic Data System in Q4 2018. During these last 4.5 years, competency restoration orders have averaged 419 per quarter, so Q1 2023 is in line with the statewide average. Staff will continue to closely monitor this data over the upcoming quarters to determine if any additional causes or trends become discernable in the data.

		Table	1b - IN	NPATIE	ENT CO	OMPET	ENCY RESTO	RATIO	ON ORI	DERS a	and AL	L ORD	ER SPAN CO	MPLE	TIONS			
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			Perce	nt Comp	leted on	Time (5)			Perce	nt Comp	leted on	Time (5)			Perce	nt Comp	leted on	Time (5)
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		Average	Days Wa	iting (4)					Days Wa	iting (4)					Days Wa	iting (4)		
	Perce	nt Comp	leted (3)						leted (3)						leted (3)			
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	New Spans (2)						New Spans (2)						New Spans (2)					
		STATI	EWIDE		ı			EASTER	STATE H	OSPITAL			V	VESTERN	STATE HO	SPITAL (	6)	
2018-Q4	374	374	100.0%	42.7	77	20.6%	67	67	100.0%	22.0	13	19.4%	307	307	100.0%	47.2	64	20.8%
2019-Q1	413	413	100.0%	35.0	104	25.2%	78	78	100.0%	25.3	20	25.6%	335	335	100.0%	37.3	84	25.1%
2019-Q2	437	437	100.0%	40.1	100	22.9%	76	76	100.0%	37.3	17	22.4%	361	361	100.0%	40.7	83	23.0%
2019-Q3	380	380	100.0%	35.1	102	26.8%	71	71	100.0%	32.5	24	33.8%	309	309	100.0%	35.7	78	25.2%
2019-Q4	460	460	100.0%	34.5	128	27.8%	81	81	100.0%	36.4	21	25.9%	379	379	100.0%	34.1	107	28.2%
2020-Q1	330	330	100.0%	47.3	35	10.6%	62	62	100.0%	53.0	5	8.1%	268	268	100.0%	46.0	30	11.2%
2020-Q2	211	211	100.0%	55.5	12	5.7%	31	31	100.0%	57.8	2	6.5%	180	180	100.0%	55.2	10	5.6%
2020-Q3	345	345	100.0%	44.1	31	9.0%	59	59	100.0%	61.5	3	5.1%	286	286	100.0%	40.5	28	9.8%
2020-Q4	392	392	100.0%	50.4	38	9.7%	51	51	100.0%	61.6	3	5.9%	341	341	100.0%	48.7	35	10.3%
2021- Q1	360	360	100.0%	33.2	47	13.1%	50	50	100.0%	31.1	12	24.0%	310	310	100.0%	33.5	35	11.3%
2021-Q2	359	359	100.0%	31.5	46	12.8%	55	55	100.0%	27.1	1	1.8%	304	304	100.0%	32.4	45	14.8%
2021-Q3	491	491	100.0%	48.5	28	5.7%	71	71	100.0%	41.3	3	4.2%	420	420	100.0%	49.7	25	6.0%
2021-Q4	545	545	100.0%	55.8	49	9.0%	110	110	100.0%	61.4	7	6.4%	435	435	100.0%	54.4	42	9.7%
2022-Q1	528	528	100.0%	80.2	35	6.6%	99	99	100.0%	72.0	9	9.1%	429	429	100.0%	82.1	26	6.1%
2022-Q2	562	535	95.2%	109.5	27	5.0%	110	110	100.0%	106.7	8	7.3%	452	425	94.0%	110.2	19	4.5%
2022-Q3	516	425	82.4%	80.8	25	5.9%	109	109	100.0%	106.4	6	5.5%	407	316	77.6%	71.9	19	6.0%
2022-Q4	429	301	70.2%	59.6	20	6.6%	69	52	75.4%	84.7	4	7.7%	360	249	69.2%	54.3	16	6.4%
2023-Q1	418	123	29.4%	24.6	25	20.3%	74	21	28.4%	17.7	5	23.8%	344	102	29.7%	26.0	20	19.6%

- (2) The number of new court order spans; beginning with a new signed order for individuals waiting in-jail for services in the quarter as well as any additional new in-jail stays (i.e., periods of waiting for services in jail) starting in the quarter. This occurs when individuals enter jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services out-of-jail.
- (3) Number and percent of the new court order spans, where the order spans were completed (including completions by admission to a state-run facility, order withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all order span completions for the new court order spans, regardless of when the order completion occurs.
- (4) The average number of the days from beginning to end of the span, for the subset of these completed court order spans (includes completions by admission to a state-run facility, order withdrawn by the court, or the client status changed, in the quarter).
- (5) The number and percent of court order spans admitted to a state-run facility or other completion method, where the number of days from beginning to end of the client status span met statutory requirements outlined in RCW 10.77.068. Other completion methods include instances where the court order was withdrawn by the court, or the client status changed.
- (6) Measures for WSH Restorations include court orders for clients that admit to Restoration Treatment Facilities (RTF).

<sup>(1)</sup> This data is pulled from the BHA - Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or Out-of-Jail), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068. This table differs from Table 1a above in that it includes all completions, not just those were the client was admitted to a facility.

COMPLETIONS WHERE CLIENT IS WAITING IN-JAIL 600 540 480 420 360 300 240 180 Spans 120 60 2018-Q4 2019-Q1 2019-Q2 2019-Q3 2019-Q4 2020-Q1 2020-Q2 2020-Q3 2020-Q4 2021-Q1 2021-Q2 2021-03 2021-Q4 2022-Q1 .022-Q2 2022-Q3 2022-Q4 2023-Q1

Figure 1b - INPATIENT COMPETENCY RESTORATION SERVICES ORDERED BY QUARTER

■ New Spans

Table 1b shows the number of new court orders for inpatient competency restoration services by quarter for individuals waiting in-jail. It also includes additional order characteristics such as the number and percentage completed, the average days waiting, the number of orders completed on time, and the percentage completed on time. Figure 1b visually shows the number of orders by quarter, the number completed, and the number completed on time differentiated by colored bars.

Completed

*Outcomes:* Order completions in Table 1b encompasses admissions like in Table 1a; however, it also more broadly includes other outcomes that complete a court order. Examples include, order withdrawn by the court or change in client status.

During Q1 2023, the number of inpatient restoration orders decreased slightly by 2.6 percent. The number of inpatient competency restoration order admissions completed during Q1 was 123 orders; of the orders completed during Q1, the average days waiting for order completion statewide, between order for restoration and completion, was 24.6 days in Q1; and 20.3 percent of completed orders were completed on-time. As time continues to elapse and distance from Q1 increases, a greater number of court orders originally signed in Q1 will be completed; thus, improving the number of orders completed and the percent completed. As additional orders continue to complete with elapsing time, other variables will perform negatively: average days

Completed on Time

waiting, number completed on time, and percent completed on time. As the Q1 2023 data continues to mature over the next several quarters, the performance variables are likely to resemble the preceding quarters much more closely.

*Drivers:* Initially the Delta variant, and then especially the Omicron variant of COVID-19 highly impacted BHA facilities from Q4 2021 through Q2 2022 resulting in substantially decreased admissions and treatment capacity. Finally, at the end of Q2, and into Q3 2022, BHA inpatient facilities began experiencing reduced levels of impacts from COVID-19, returning to the more normal levels of COVID-19 related impacts experienced by BHA's health care facilities over the last 2.5 years. During periods of pandemic-related admissions slowdowns and ward holds, civil cases often have ended up in forensic beds with limited or no ability to move the cases to civil wards or to community placements. This is a significant contributing factor to the substantial decrease in forensic admissions offers to inpatient restoration clients. In Q1 2023, COVID-19 impacts have begun to move from pandemic to endemic, which has allowed improved access to inpatient beds.

Following the second quarter of 2022, where inpatient restoration orders peaked at a record high 562, new orders have decreased for three consecutive quarters. Q1 2023 received 418 total orders, a 25.6 percent decrease compared to the high point of Q2 2022. Some of this decrease in demand is likely seasonal. The quarterly decreases in demand from Q3 to Q4 2022 and again from Q4 2022 to Q1 2023 have occurred during the late fall through winter months when OFMHS normally sees reduced order activity. Likewise, competency restoration orders are primarily a function of completed competency evaluation orders. As a subset of evaluation orders, a percentage of clients will be found incompetent and court-ordered for restoration. When demand for evaluations increases or decreases competency restoration orders tend to increase or decrease accordingly Except for Q3 2022's record high quarter for competency evaluation "admitted orders" and "orders sent to court," where demand for restoration services has thus far remained somewhat low, restoration services demand, over the last four quarters since Q2 2022, appears to have tracked in line with expectations, based on the observed increases and decreases in evaluation services "admitted orders" and "orders sent to court." Even with the 25.6 percent decrease in competency restoration services orders since Q2 2022, Q1 2023 ranks ninth highest out of 18 quarters since restoration order tracking began in the Forensic Data System in Q4 2018. During these last 4.5 years, competency restoration orders have averaged 419per quarter, so Q1 2023 is in line with the statewide average. Staff will continue to closely monitor this data over the upcoming quarters to determine if any additional causes or trends become discernable in the data.

													d ADMISSION by quarter (2)					
				cent Adm								Time (6)	, quarter (2)		Pero	ent Adm	itted on	Time (6)
				nitted on		1 '1				itted on		, ` '				itted on		. '/
		Average	Days Wa		]			Average	Days Wa	iting (5)				Average	Days Wa	iting (5)		
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	Adm	itted (4)	]				Adm	itted (4)					Adm	itted (4)				
	New Spans (3)						New Spans (3)						New Spans (3)					
		STATE	WIDE					EASTERN	STATE H	OSPITAL			W	ESTERN:	STATE HO	SPITAL (	7)	
2018-Q4	53	18	34.0%	189.7	3	16.7%	6	0	0.0%	n/a	0	n/a	47	18	38.3%	189.7	3	16.7%
2019-Q1	70	25	35.7%	143.2	3	12.0%	6	3	50.0%	65.3	1	33.3%	64	22	34.4%	153.8	2	9.1%
2019-Q2	64	23	35.9%	203.9	2	8.7%	7	4	57.1%	46.8	1	25.0%	57	19	33.3%	236.9	1	5.3%
2019-Q3	59	12	20.3%	115.4	3	25.0%	4	0	0.0%	n/a	0	n/a	55	12	21.8%	115.4	3	25.0%
2019-Q4	67	15	22.4%	181.2	4	26.7%	6	2	33.3%	42.5	1	50.0%	61	13	21.3%	202.5	3	23.1%
2020-Q1	61	9	14.8%	329.3	1	11.1%	5	1	20.0%	237.0	0	0.0%	56	8	14.3%	340.9	1	12.5%
2020-Q2	57	7	12.3%	177.9	1	14.3%	7	0	0.0%	n/a	0	n/a	50	7	14.0%	177.9	1	14.3%
2020-Q3	64	15	23.4%	245.5	1	6.7%	12	2	16.7%	331.5	0	0.0%	52	13	25.0%	232.3	1	7.7%
2020-Q4	63	12	19.0%	206.6	2	16.7%	6	1	16.7%	42.0	0	0.0%	57	11	19.3%	221.5	2	18.2%
2021-Q1	64	12	18.8%	262.3	2	16.7%	8	0	0.0%	n/a	0	n/a	56	12	21.4%	262.3	2	16.7%
2021- Q2	43	10	23.3%	129.4	4	40.0%	5	1	20.0%	70.0	0	0.0%	38	9	23.7%	136.0	4	44.4%
2021- Q3	71	5	7.0%	188.8	2	40.0%	13	2	15.4%	2.5	2	100.0%	58	3	5.2%	313.0	0	0.0%
2021- Q4	110	5	4.5%	198.8	0	0.0%	14	0	0.0%	n/a	0	n/a	96	5	5.2%	198.8	0	0.0%
2022-Q1	88	6	6.8%	229.2	0	0.0%	12	0	0.0%	n/a	0	n/a	76	6	7.9%	229.2	0	0.0%
2022-Q2	97	2	2.1%	139.0	1	50.0%	14	0	0.0%	n/a	0	n/a	83	2	2.4%	139.0	1	50.0%
2022-Q3	96	2	2.1%	218.5	0	0.0%	16	1	6.3%	217.0	0	0.0%	80	1	1.3%	220.0	0	0.0%
2022-Q4	91	1	1.1%	20.0	1	100.0%	18	0	0.0%	n/a	0	n/a	73	1	1.4%	20.0	1	100.0%
2023-Q1	94	1	1.1%	2.0	1	100.0%	12	0	0.0%	n/a	0	n/a	82	1	1.2%	2.0	1	100.0%

<sup>(1)</sup> Excludes records for individuals with court orders waiting for services while admitted in a civil, forensic or RTF bed (n=1312), or while in prison (n=4).

<sup>(2)</sup> This data is pulled from the BHA - Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or In the Community), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068.

<sup>(3)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting In the Community for services in the quarter as well as any additional new In-Community stays (i.e., periods of waiting for services while In the Community) starting in the quarter due to an individual leaving jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services in-jail, in a facility, or in prison.

<sup>(4)</sup> Number and percent of the new court order spans, where the order spans were completed by admission to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all admissions for the new court order spans, regardless of when the admission occurs.

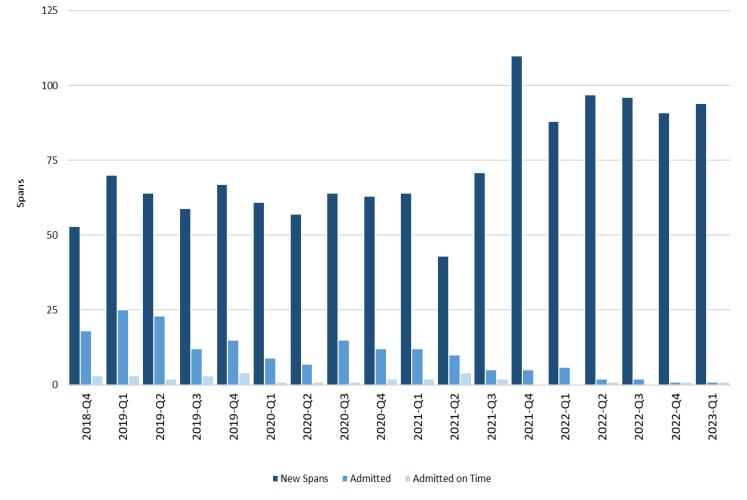
<sup>(5)</sup> The average number of the days from beginning to end of the span, for the subset of new court order spans that were completed by admission to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter).

<sup>(6)</sup> The number and percent of court order spans admitted to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter), where the number of days from beginning to end of Client Status Span met statutory requirements outlined in RCW 10.77.068.

<sup>(7)</sup> Measures for WSH Restorations include court orders for clients that admit to Restoration Treatment Facilities (RTF).

Figure 2a - INPATIENT COMPETENCY RESTORATION SERVICES ORDERED BY QUARTER

ADMISSIONS WHERE CLIENT IS WAITING IN THE COMMUNITY



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Table 2a displays the number of new court orders and orders admitted for inpatient competency restoration services by quarter for individuals waiting in the community on personal recognizance. It also includes additional order characteristics such as the number and percentage admitted, the average days waiting, the number of orders admitted on time, and the percentage admitted on time. Figure 2a visually shows the number of orders by quarter, the number admitted, and the number admitted on time differentiated by colored bars.

*Outcomes:* During Q1 2023, the number of inpatient competency restoration orders for individuals waiting in the community was 94, and the number admitted while waiting in the community was one. As time elapses, additional individuals waiting for restoration services in the community/on personal recognizance will be admitted for competency services, and the Q1 data will begin to resemble preceding quarters more closely.

**Drivers:** During periods of high system demand and constrained throughput, like what is currently being experienced in the state's inpatient facilities, Trueblood Class Members receive priority relative to cases waiting in the community on personal recognizance. Additionally, civil conversion cases, especially felony conversion cases, have increasingly occupied forensic beds as the pandemic and systemic staffing shortages have disrupted the ability to move civilly committed

clients through the system; thus, inhibiting forensic admissions. As the department moves further away from the most acute pandemic-related impacts on its inpatient facilities, stemming from the severe impacts brought by the Delta and then Omicron variants, a return to the more standard level of pandemic impacts experienced over the last 2.5 years will be welcome and allow a greater level of success in delivering competency services. In early 2023, impacts from COVID-19 waned to the point of changing over from pandemic to endemic as other seasonal illnesses are having similar levels of impact on BHA facilities as COVID-19.

Clients who are waiting in the community for restoration services, could in some cases be candidates to have their situation reviewed to complete their court-ordered restoration in outpatient competency restoration. As of Q1 2023, Eleven counties now have full implementation of outpatient restoration as an option, with limited to no waiting times for enrollment as of spring 2023.

		Table	2b - II	NPATIE	ENT CO	OMPET	ENCY RESTO	PRATIC	ON ORI	DERS a	nd AL	L ORD	ER SPAN CO	MPLE	TIONS			
			f	or indi	vidual	s WAI	TING IN THE	COM	MUNIT	Y (1) fo	or sen	vices, b	y quarter (2	)				
			Perce	nt Comp	leted on	Time (6)			Perce	nt Comp	leted on	Time (6)			Perce	nt Comp	leted on	Time (6)
			Comp	leted on	Time (6)	]			Comp	leted on	Time (6)				Comp	leted on	Time (6)	]
		Average	Days Wa	iting (5)				Average	Days Wa	iting (5)				Average	Days Wa	iting (5)		
	Perce	nt Comp	leted (4)				Perce	nt Comp	leted (4)				Perce	nt Comp	leted (4)			
	Comp	leted (4)	]				Comp	leted (4)					Comp	leted (4)				
	New Spans (3)						New Spans (3)						New Spans (3)					
		STATE	EWIDE					EASTER	STATE H	OSPITAL			V	VESTERN	STATE HC	SPITAL (	7)	
2018-Q4	53	53	100.0%	189.8	11	20.8%	6	6	100.0%	196.0	0	0.0%	47	47	100.0%	189.0	11	23.4%
2019-Q1	70	70	100.0%	227.4	13	18.6%	6	6	100.0%	173.5	2	33.3%	64	64	100.0%	232.4	11	17.2%
2019-Q2	64	64	100.0%	205.2	14	21.9%	7	7	100.0%	64.0	2	28.6%	57	57	100.0%	222.5	12	21.1%
2019-Q3	59	57	96.6%	215.9	13	22.8%	4	4	100.0%	331.8	1	25.0%	55	53	96.4%	207.1	12	22.6%
2019-Q4	67	67	100.0%	272.8	12	17.9%	6	6	100.0%	281.5	1	16.7%	61	61	100.0%	271.9	11	18.0%
2020-Q1	61	60	98.4%	346.6	7	11.7%	5	5	100.0%	449.4	0	0.0%	56	55	98.2%	337.3	7	12.7%
2020-Q2	57	54	94.7%	240.3	11	20.4%	7	5	71.4%	87.8	1	20.0%	50	49	98.0%	255.8	10	20.4%
2020-Q3	64	61	95.3%	203.2	12	19.7%	12	11	91.7%	206.8	4	36.4%	52	50	96.2%	202.4	8	16.0%
2020-Q4	63	59	93.7%	223.0	10	16.9%	6	6	100.0%	87.5	1	16.7%	57	53	93.0%	238.3	9	17.0%
2021-Q1	64	55	85.9%	172.7	15	27.3%	8	7	87.5%	32.4	4	57.1%	56	48	85.7%	193.2	11	22.9%
2021- Q2	43	35	81.4%	145.0	10	28.6%	5	5	100.0%	72.2	1	20.0%	38	30	78.9%	157.1	9	30.0%
2021-Q3	71	50	70.4%	174.8	11	22.0%	13	9	69.2%	79.6	4	44.4%	58	41	70.7%	195.7	7	17.1%
2021- Q4	110	76	69.1%	126.9	20	26.3%	14	6	42.9%	104.0	0	0.0%	96	70	72.9%	128.9	20	28.6%
2022-Q1	88	55	62.5%	150.1	12	21.8%	12	4	33.3%	93.3	2	50.0%	76	51	67.1%	154.5	10	19.6%
2022-Q2	97	49	50.5%	88.0	14	28.6%	14	10	71.4%	62.5	1	10.0%	83	39	47.0%	94.6	13	33.3%
2022-Q3	96	45	46.9%	102.7	14	31.1%	16	6	37.5%	128.2	0	0.0%	80	39	48.8%	98.8	14	35.9%
2022-Q4	91	22	24.2%	47.5	10	45.5%	18	4	22.2%	29.0	2	50.0%	73	18	24.7%	51.6	8	44.4%
2023-Q1	94	18	19.1%	16.1	13	72.2%	12	0	0.0%	n/a	0	n/a	82	18	22.0%	16.1	13	72.2%

<sup>(1)</sup> Excludes records for individuals with court orders waiting for services while admitted in a civil, forensic or RTF bed (n=1312), or while in prison (n=4).

<sup>(2)</sup> This data is pulled from the BHA - Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or In the Community), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068. This table differs from Table 2a above in that it includes all completions, not just those were the client was admitted to a facility.

<sup>(3)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting In the Community for services in the quarter as well as any additional new in-community stays (i.e., periods of waiting for services while in the community) starting in the quarter due to an individual entering leaving jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services in-jail, in a facility, or in prison.

<sup>(4)</sup> Number and percent of the new court order spans, where the order spans were completed (including completions by admission to a state-run facility, order withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all order span completions for the new court order spans, regardless of when the order completion occurs.

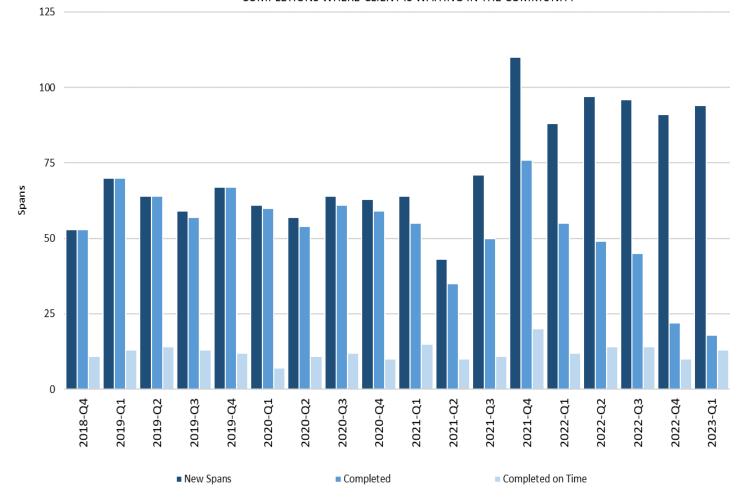
<sup>(5)</sup> The average number of the days from beginning to end of the span, for the subset of these completed court order spans (includes completions by admission to a state-run facility, order withdrawn by the court, or the client status changed, in the quarter).

<sup>(6)</sup> The number and percent of court order spans admitted to a state-run facility or other completion method, where the number of days from beginning to end of the client status span met statutory requirements outlined in RCW 10.77.068. Other completion methods include instances where the court order was withdrawn by the court, or the client status changed.

<sup>(7)</sup> Measures for WSH Restorations include court orders for clients that admit to Restoration Treatment Facilities (RTF).

Figure 2b - INPATIENT COMPETENCY RESTORATION SERVICES ORDERED BY QUARTER

COMPLETIONS WHERE CLIENT IS WAITING IN THE COMMUNITY



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Table 2b displays the number of new court orders and completed court orders for inpatient competency restoration services by quarter for individuals waiting in the community. It also includes additional order characteristics such as the number and percentage completed, the average days waiting, the number of orders completed on time, and the percentage completed on time. Figure 2b visually shows the number of orders by quarter, the number completed, and the number completed on time differentiated by colored bars.

Outcomes: Order completions in Table 2b encompasses admissions like in Table 2a; however, it also more broadly includes other outcomes that complete a court order. Examples include, order withdrawn by the court or change in client status. In Q1 2023, there were 94 new inpatient restoration orders statewide for clients waiting for services in the community, and 18 of those orders completed during Q1. For statewide orders that completed during Q1, the average days to completion was 16.1 days, and the percent of completed orders that were completed on time was 72.2 percent. As time continues to elapse, additional in the community/personal recognizance orders will continue completing, and the data in Table 2b and Figure 2b will begin to resemble preceding quarters more closely.

**Drivers:** As the department moves further away from the most acute pandemic-related impacts on its inpatient facilities, stemming from the severe impacts brought by the Delta and then Omicron variants, a return to the more standard level of pandemic impacts experienced over the last 2.5 years will be welcome and allow a greater level of success in delivering competency services. Early in 2023, impacts from COVID-19 waned to the point of crossing-over from pandemic to endemic. COVID-19's impacts on BHA facilities are now similar to those of other seasonal illnesses.

During periods of high system demand and constrained throughput, like what is currently being experienced in the state's inpatient facilities, Trueblood Class Members may receive priority relative to cases waiting in the community on personal recognizance. Additionally, civil conversion cases, especially felony conversion cases, have increasingly occupied forensic beds as the pandemic and systemic staffing shortages have disrupted the ability to move civilly committed clients through the system; thus, inhibiting forensic admissions as well. New civil beds are expected to come online throughout 2023, including three new wards that opened early in Q2 2023. These new beds should help mitigate the impact of civil conversion cases on the forensic system (see the "Actions Taken – Near Term Projects to Expand Bed Capacity" section for additional details on upcoming projects that add new beds to the inpatient treatment systems).

			Tal	ble 3a									DMISSIONS (	(1)				
			Pero	cent Adm			uals WAITING	3 IN JA				quarte	r (2)		Pero	ent Adm	itted on	Time (6)
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		ent Adm		0(1)			Perc	ent Adm	itted (4)				Perc	ent Adm	itted (4)			
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	New Spans (3)	` '					New Spans (3)						New Spans (3)					
		STATE	WIDE				1 ( )	EASTERN	STATE H	OSPITAL			, ,,	WESTER	N STATE H	IOSPITAL		
2018-Q4	73	66	90.4%	30.8	4	6.1%	36	31	86.1%	20.0	4	12.9%	37	35	94.6%	40.3	0	0.0%
2019-Q1	65	49	75.4%	29.1	9	18.4%	27	20	74.1%	29.3	3	15.0%	38	29	76.3%	29.0	6	20.7%
2019-Q2	72	50	69.4%	42.2	4	8.0%	35	22	62.9%	45.8	1	4.5%	37	28	75.7%	39.3	3	10.7%
2019-Q3	61	45	73.8%	41.7	5	11.1%	31	18	58.1%	33.5	3	16.7%	30	27	90.0%	47.1	2	7.4%
2019-Q4	40	27	67.5%	26.0	2	7.4%	29	16	55.2%	29.1	1	6.3%	11	11	100.0%	21.5	1	9.1%
2020-Q1	42	28	66.7%	69.3	2	7.1%	22	10	45.5%	68.1	1	10.0%	20	18	90.0%	69.9	1	5.6%
2020-Q2	39	17	43.6%	76.5	1	5.9%	21	8	38.1%	103.1	0	0.0%	18	9	50.0%	52.9	1	11.1%
2020-Q3	45	22	48.9%	58.8	0	0.0%	26	9	34.6%	64.2	0	0.0%	19	13	68.4%	55.1	0	0.0%
2020-Q4	93	67	72.0%	56.5	5	7.5%	46	32	69.6%	51.1	4	12.5%	47	35	74.5%	61.5	1	2.9%
2021-Q1	90	52	57.8%	39.7	2	3.8%	54	30	55.6%	35.3	2	6.7%	36	22	61.1%	45.6	0	0.0%
2021-Q2	68	52	76.5%	23.9	4	7.7%	26	20	76.9%	19.4	2	10.0%	42	32	76.2%	26.8	2	6.3%
2021-Q3	87	63	72.4%	42.2	5	7.9%	32	22	68.8%	46.2	0	0.0%	55	41	74.5%	40.0	5	12.2%
2021- Q4	73	60	82.2%	52.3	5	8.3%	30	23	76.7%	66.6	2	8.7%	43	37	86.0%	43.3	3	8.1%
2022-Q1	70	42	60.0%	65.9	6	14.3%	32	21	65.6%	65.2	2	9.5%	38	21	55.3%	66.7	4	19.0%
2022-Q2	62	33	53.2%	81.5	2	6.1%	35	17	48.6%	96.9	1	5.9%	27	16	59.3%	65.1	1	6.3%
2022-Q3	108	50	46.3%	72.6	9	18.0%	55	27	49.1%	66.5	4	14.8%	53	23	43.4%	79.8	5	21.7%
2022-Q4	57	8	14.0%	79.9	0	0.0%	25	5	20.0%	81.4	0	0.0%	32	3	9.4%	77.3	0	0.0%
2023-Q1	32	6	18.8%	40.5	0	0.0%	22	6	27.3%	40.5	0	0.0%	10	0	0.0%	n/a	0	n/a

<sup>(1)</sup> Excludes records for individuals with court orders for forensic evaluation of Sanity and Diminished Capacity.

<sup>(2)</sup> This data is pulled from the BHA-Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or Out-of-Jail), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068.

<sup>(3)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting in-jail for services in the quarter as well as any additional new in-jail stays (i.e., periods of waiting for services in jail) starting in the quarter. This occurs when individuals enter jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services out-of-jail.

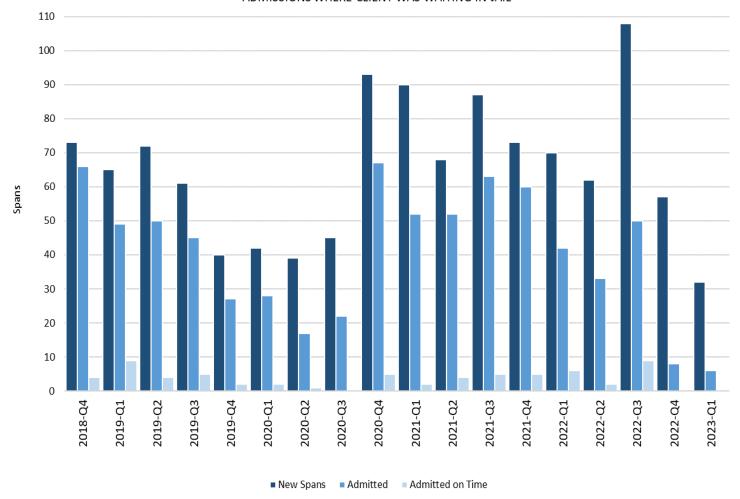
<sup>(4)</sup> Number and percent of the new court order spans, where the order spans were completed by admission to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all admissions for the new court order spans, regardless of when the admission occurs.

<sup>(5)</sup> The average number of the days from beginning to end of the span, for the subset of new court order spans that were completed by admission to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter).

<sup>(6)</sup> The number and percent of court order spans admitted to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter), where the number of days from beginning to end of Client Status Span met statutory requirements outlined in RCW 10.77.068.

Figure 3a - INPATIENT COMPETENCY EVALUATION SERVICES ORDERED BY QUARTER

ADMISSIONS WHERE CLIENT WAS WAITING IN-JAIL



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Table 3a shows the number of new court orders for inpatient competency evaluation services by quarter for individuals waiting in-jail. It also includes additional order characteristics such as the number and percentage admitted, the average days waiting, the number of orders admitted on time, and the percentage admitted on time. Figure 3a visually shows the number of orders by quarter, the number admitted, and the number admitted on time differentiated by colored bars.

*Outcomes:* New inpatient evaluation orders for clients waiting in jail decreased 43.9 percent statewide from 57 to 32 in Q1 2023 after declining substantially from 108 to 57 (-47.2%) from Q3 2022 to Q4 2022. Six orders were admitted under this legal authority statewide in Q1 2023.

It is important to acknowledge the high variability in these data from quarter-to-quarter due to the small number of orders using this legal authority. The percent admitted and percent admitted on time variables are subject to dramatic swings in both positive and negative directions as a result. Due to long inpatient evaluation services wait times, orders will continue to admit to the state hospitals in future quarters.

**Drivers:** Most forensic evaluations are completed on either an outpatient basis in jail or while the client is in the community on personal recognizance. A smaller group of orders each month

requires a competency evaluation in an inpatient setting. Usually, this decision is driven by one of two reasons: (1) Court officials determine an inpatient setting is appropriate for a given client or situation; or (2) A state-employed evaluator attempts an outpatient evaluation and is unable to successfully complete the evaluation for a reason the evaluator believes can be alleviated through an inpatient evaluation. In such cases, the evaluator either refers the individual to inpatient or recommends that the court order an inpatient evaluation; then, the court makes the final decision whether to issue an order for an inpatient evaluation.

Due to the overall limitations in bed availability, competing bed uses such as competency restorations and civil commitments, and pandemic-related restrictions in admissions, clients with inpatient competency evaluation orders can sometimes face lengthy waits for admission to state hospital beds. During Q1, a BHA-level executive team has closely managed limited beds to increase client throughput and efficiency of utilization. As part of that process, OFMHS has been educating courts about the timeliness of jail-based evaluations compared to wait times for inpatient evaluations and contacting client's counsel and court officials to attempt to convert inpatient evaluation orders to jail-based evaluations whenever possible. This approach has been successful in reducing inpatient evaluation orders and more quickly completing evaluations for clients waiting in jail for an inpatient bed.

	-	Table :	3b - IN	PATIEI			ENCY EVALUA						SPAN COMI	PLETIC	ONS (1)			
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	New Spans (3)						New Spans (3						New Spans (3)					
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2018-Q4	73	73	100.0%	29.5	6	8.2%	36	36	100.0%	18.8	6	16.7%	37	37	100.0%	40.1	0	0.0%
2019-Q1	65	65	100.0%	26.1	14	21.5%	27	27	100.0%	26.5	6	22.2%	38	38	100.0%	25.8	8	21.1%
2019-Q2	72	72	100.0%	42.5	5	6.9%	35	35	100.0%	40.3	2	5.7%	37	37	100.0%	44.5	3	8.1%
2019-Q3	61	61	100.0%	34.7	9	14.8%	31	31	100.0%	25.8	6	19.4%	30	30	100.0%	43.9	3	10.0%
2019-Q4	40	40	100.0%	23.1	7	17.5%	29	29	100.0%	23.6	6	20.7%	11	11	100.0%	21.5	1	9.1%
2020-Q1	42	42	100.0%	58.5	6	14.3%	22	22	100.0%	48.5	5	22.7%	20	20	100.0%	69.5	1	5.0%
2020-Q2	39	39	100.0%	65.7	3	7.7%	21	21	100.0%	71.1	2	9.5%	18	18	100.0%	59.4	1	5.6%
2020-Q3	45	45	100.0%	51.8	4	8.9%	26	26	100.0%	51.7	4	15.4%	19	19	100.0%	51.9	0	0.0%
2020-Q4	93	93	100.0%	50.2	8	8.6%	46	46	100.0%	46.4	6	13.0%	47	47	100.0%	53.9	2	4.3%
2021-Q1	90	90	100.0%	31.1	12	13.3%	54	54	100.0%	27.6	11	20.4%	36	36	100.0%	36.5	1	2.8%
2021- Q2	68	68	100.0%	23.5	13	19.1%	26	26	100.0%	15.8	8	30.8%	42	42	100.0%	28.2	5	11.9%
2021-Q3	87	87	100.0%	38.4	12	13.8%	32	32	100.0%	42.1	2	6.3%	55	55	100.0%	36.2	10	18.2%
2021- Q4	73	73	100.0%	49.7	7	9.6%	30	30	100.0%	59.6	4	13.3%	43	43	100.0%	42.8	3	7.0%
2022-Q1	70	70	100.0%	53.5	14	20.0%	32	32	100.0%	57.7	6	18.8%	38	38	100.0%	49.9	8	21.1%
2022-Q2	62	62	100.0%	63.2	7	11.3%	35	35	100.0%	63.0	5	14.3%	27	27	100.0%	63.4	2	7.4%
2022-Q3	108	108	100.0%	64.0	19	17.6%	55	55	100.0%	51.9	9	16.4%	53	53	100.0%	76.6	10	18.9%
2022-Q4	57	46	80.7%	77.8	2	4.3%	25	19	76.0%	98.1	1	5.3%	32	27	84.4%	63.5	1	3.7%
2023-Q1	32	12	37.5%	35.0	1	8.3%	22	11	50.0%	33.1	1	9.1%	10	1	10.0%	56.0	0	0.0%

<sup>(1)</sup> Excludes records for individuals with court orders for forensic evaluation of Sanity and Diminished Capacity.

<sup>(2)</sup> This data is pulled from the BHA - Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or Out-of-Jail), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068. This table differs from Table 3a above in that it includes all completions, not just those were the client was admitted to a facility.

<sup>(3)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting in-jail for services in the quarter as well as any additional new in-jail stays (i.e., periods of waiting for services in jail) starting in the quarter. This occurs when individuals enter jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services out-of-jail.

<sup>(4)</sup> Number and percent of the new court order spans, where the order spans were completed (including completions by admission to a state-run facility, order withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all order span completions for the new court order spans, regardless of when the order completion occurs.

<sup>(5)</sup> The average number of the days from beginning to end of the span, for the subset of these completed court order spans (includes completions by admission to a state-run facility, order withdrawn by the court, or the client status changed, in the quarter).

<sup>(6)</sup> The number and percent of court order spans admitted to a state-run facility or other completion method, where the number of days from beginning to end of the client status span met statutory requirements outlined in RCW 10.77.068. Other completion methods include instances where the court order was withdrawn by the court, or the client status changed.

COMPLETIONS WHERE CLIENT IS WAITING IN-JAIL 110 100 90 80 70 60 50 40 30 20 10 2019-Q1 2019-Q2 2019-Q3 2019-Q4 2020-Q1 2020-Q2 2020-Q3 2020-Q4 2021-Q1 2021-Q2 2021-Q3 2021-Q4 2022-Q1 2022-Q2 2022-Q3 2022-Q4 2023-Q1

Figure 3b - INPATIENT COMPETENCY EVALUATION SERVICES ORDERED BY QUARTER

New Spans

Table 3b shows the number of new court orders for inpatient competency restoration services by quarter for individuals waiting in-jail. It also includes additional order characteristics such as the number and percentage completed, the average days waiting, the number of orders completed on time, and the percentage completed on time. Figure 3b visually shows the number of orders by quarter, the number completed, and the number completed on time differentiated by colored bars.

Completed

*Outcomes:* New inpatient evaluation orders for clients waiting in jail decreased 43.9 percent statewide from 57 to 32 in Q1 2023. Of the 12 orders completed (37.5%) under this legal authority statewide in Q1, one was completed on-time (8.3%). Order completions include admissions to a state hospital for inpatient competency evaluation plus orders that complete for other reasons such as being withdrawn by the court or the client's status being changed.

It is important to acknowledge the high variability in these data from quarter-to-quarter due to the small numbers of orders using this legal authority. The percent completed and percent completed on time variables are subject to dramatic swings in both positive and negative directions as a result. Additional orders will continue completing over the next several quarters.

Completed on Time

**Drivers:** Most forensic evaluations are completed on either an outpatient basis in jail or while the client is in the community on personal recognizance. A smaller group of orders each month requires a competency evaluation in an inpatient setting. Usually, this decision is driven by one of two reasons: (1) Court officials determine an inpatient setting is appropriate for a given client or situation; or (2) A state-employed evaluator attempts an outpatient evaluation and is unable to successfully complete the evaluation for a reason the evaluator believes can be alleviated through an inpatient evaluation. In such cases, the evaluator either refers the individual to inpatient or recommends that the court order an inpatient evaluation; then, the court makes the final decision whether to issue an order for an inpatient evaluation.

Due to the overall limitations in bed availability, competing bed uses such as competency restorations and civil commitments, and pandemic-related restrictions in admissions, clients with inpatient competency evaluation orders can sometimes face lengthy waits for admission to state hospital beds. During Q1, a BHA-level executive team has closely managed limited beds to increase client throughput and efficiency of utilization. As part of that process, OFMHS has been contacting client's counsel and court officials to attempt to convert inpatient evaluation orders to jail-based evaluations whenever possible. This approach has been successful in reducing inpatient evaluation orders and more quickly completing evaluations for clients waiting in jail for an inpatient bed.

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2018-Q4	3	1	33.3%	0.0	1	100.0%	1	0	0.0%	n/a	0	n/a	2	1	50.0%	0.0	1	100.0%
2019-Q1	8	2	25.0%	1.5	2	100.0%	4	1	25.0%	3.0	1	100.0%	4	1	25.0%	0.0	1	100.0%
2019-Q2	4	0	0.0%	n/a	0	n/a	2	0	0.0%	n/a	0	n/a	2	0	0.0%	n/a	0	n/a
2019-Q3	9	1	11.1%	120.0	0	0.0%	5	0	0.0%	n/a	0	n/a	4	1	25.0%	120.0	0	0.0%
2019-Q4	5	2	40.0%	63.5	0	0.0%	4	1	25.0%	61.0	0	0.0%	1	1	100.0%	66.0	0	0.0%
2020-Q1	1	0	0.0%	n/a	0	n/a	1	0	0.0%	n/a	0	n/a	0	0	n/a	n/a	0	n/a
2020-Q2	3	0	0.0%	n/a	0	n/a	2	0	0.0%	n/a	0	n/a	1	0	0.0%	n/a	0	n/a
2020-Q3	6	1	16.7%	216.0	0	0.0%	4	0	0.0%	n/a	0	n/a	2	1	50.0%	216.0	0	0.0%
2020-Q4	13	0	0.0%	n/a	0	n/a	11	0	0.0%	n/a	0	n/a	2	0	0.0%	n/a	0	n/a
2021-Q1	18	4	22.2%	352.0	0	0.0%	8	0	0.0%	n/a	0	n/a	10	4	40.0%	352.0	0	0.0%
2021- Q2	8	0	0.0%	n/a	0	n/a	4	0	0.0%	n/a	0	n/a	4	0	0.0%	n/a	0	n/a
2021- Q3	8	2	25.0%	9.5	2	100.0%	3	1	33.3%	19.0	1	100.0%	5	1	20.0%	0.0	1	100.0%
2021- Q4	3	0	0.0%	n/a	0	n/a	1	0	0.0%	n/a	0	n/a	2	0	0.0%	n/a	0	n/a
2022-Q1	11	0	0.0%	n/a	0	n/a	3	0	0.0%	n/a	0	n/a	8	0	0.0%	n/a	0	n/a
2022-Q2	3	0	0.0%	n/a	0	n/a	1	0	0.0%	n/a	0	n/a	2	0	0.0%	n/a	0	n/a
2022-Q3	4	0	0.0%	n/a	0	n/a	2	0	0.0%	n/a	0	n/a	2	0	0.0%	n/a	0	n/a
2022-Q4	0	0	n/a	n/a	0	n/a	0	0	n/a	n/a	0	n/a	0	0	n/a	n/a	0	n/a
2023-Q1	7	1	14.3%	0.0	1	100.0%	4	1	25.0%	0.0	1	100.0%	3	0	0.0%	n/a	0	n/a

<sup>(1)</sup> Excludes records for individuals with court orders for forensic evaluation of Sanity and Diminished Capacity.

<sup>(2)</sup> Excludes records for individuals with court orders waiting for services while admitted in a civil, forensic or RTF bed (n=50), or while in prison (n=3).

<sup>(3)</sup> This data is pulled from the BHA - Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or In the Community), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068.

<sup>(4)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting In the Community for services in the quarter as well as any additional new In-Community stays (i.e., periods of waiting for services In the Community) starting in the quarter due to an individual leaving jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services in-jail, in a facility, or in prison.

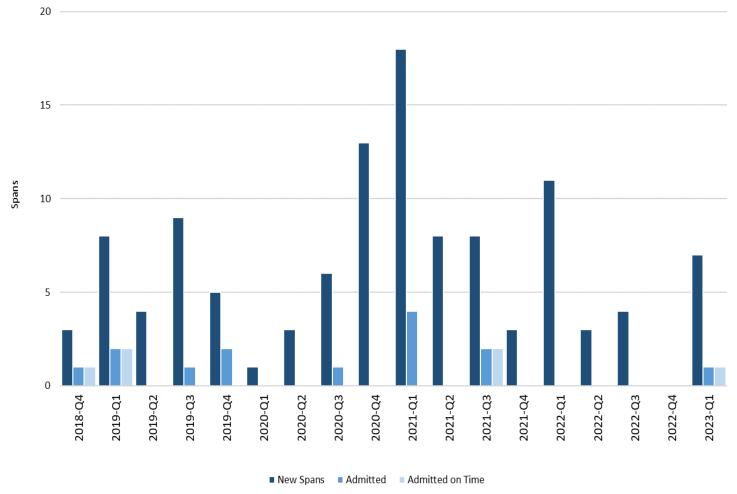
<sup>(5)</sup> Number and percent of the new court order spans, where the order spans were completed by admission to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all admissions for the new court order spans, regardless of when the admission occurs.

<sup>(6)</sup> The average number of the days from beginning to end of the span, for the subset of new court order spans that were completed by admission to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter).

<sup>(7)</sup> The number and percent of court order spans admitted to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter), where the number of days from beginning to end of Client Status Span met statutory requirements outlined in RCW 10.77.068.

Figure 4a - INPATIENT COMPETENCY EVALUATION SERVICES ORDERED BY QUARTER

ADMISSIONS WHERE CLIENT IS WAITING IN THE COMMUNITY



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Table 4a displays the number of new court orders and orders admitted for inpatient competency evaluation services by quarter for individuals waiting in the community on personal recognizance. It also includes additional order characteristics such as the number and percentage admitted, the average days waiting, the number of orders admitted on time, and the percentage admitted on time. Figure 4a visually shows the number of orders by quarter, the number admitted, and the number admitted on time differentiated by colored bars.

*Outcomes:* For the Q1 2023 reporting period, there were seven new inpatient evaluation orders statewide for clients awaiting evaluation services in the community.

**Drivers:** Generally, if a client's competency evaluation requires completion in an inpatient setting, the client would not be waiting for the evaluation in a community setting. However, a client initially released on personal recognizance might experience more severe illness or decompensate, and then receive an inpatient evaluation order. While the number of these cases occasionally exceeds 10 per quarter, demand for clients on PR status to receive inpatient competency evaluations comprises a very small portion of the department's evaluation services caseload.

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2018-Q4	3	3	100.0%	55.7	1	33.3%	1	1	100.0%	130.0	0	0.0%	2	2	100.0%	18.5	1	50.0%
2019-Q1	8	8	100.0%	142.6	5	62.5%	4	4	100.0%	34.0	3	75.0%	4	4	100.0%	251.3	2	50.09
2019-Q2	4	4	100.0%	37.8	2	50.0%	2	2	100.0%	65.0	0	0.0%	2	2	100.0%	10.5	2	100.0
2019-Q3	9	8	88.9%	221.3	2	25.0%	5	4	80.0%	39.5	1	25.0%	4	4	100.0%	403.0	1	25.09
2019-Q4	5	5	100.0%	105.4	2	40.0%	4	4	100.0%	115.3	2	50.0%	1	1	100.0%	66.0	0	0.0%
2020-Q1	1	1	100.0%	2.0	1	100.0%	1	1	100.0%	2.0	1	100.0%	0	0	n/a	n/a	0	n/a
2020-Q2	3	3	100.0%	307.3	1	33.3%	2	2	100.0%	336.0	1	50.0%	1	1	100.0%	250.0	0	0.0%
2020-Q3	6	5	83.3%	117.2	0	0.0%	4	3	75.0%	100.3	0	0.0%	2	2	100.0%	142.5	0	0.09
2020-Q4	13	13	100.0%	143.9	2	15.4%	11	11	100.0%	137.5	1	9.1%	2	2	100.0%	179.0	1	50.0
2021- Q1	18	16	88.9%	167.9	4	25.0%	8	6	75.0%	159.7	1	16.7%	10	10	100.0%	172.8	3	30.0
2021- Q2	8	6	75.0%	61.5	3	50.0%	4	4	100.0%	20.8	3	75.0%	4	2	50.0%	143.0	0	0.09
2021- Q3	8	4	50.0%	12.5	3	75.0%	3	2	66.7%	10.0	2	100.0%	5	2	40.0%	15.0	1	50.0
2021- Q4	3	2	66.7%	22.0	1	50.0%	1	1	100.0%	44.0	0	0.0%	2	1	50.0%	0.0	1	100.0
2022-Q1	11	8	72.7%	60.6	5	62.5%	3	3	100.0%	161.7	0	0.0%	8	5	62.5%	0.0	5	100.0
2022-Q2	3	1	33.3%	149.0	0	0.0%	1	0	0.0%	n/a	0	n/a	2	1	50.0%	149.0	0	0.09
2022-Q3	4	0	0.0%	n/a	0	n/a	2	0	0.0%	n/a	0	n/a	2	0	0.0%	n/a	0	n/a
2022-Q3 2022-Q4	0	0	n/a	n/a	0	n/a	0	0	n/a	n/a	0		0	0	n/a	n/a	0	n/a
							0	-			-	n/a	-	-		n/a	-	n/a
2023-Q1	7	2	28.6%	23.5	1	50.0%	4	2	50.0%	23.5	1	50.0%	3	0	0.0%	n/a	0	

<sup>(1)</sup> Excludes records for individuals with court orders for forensic evaluation of Sanity and Diminished Capacity.

<sup>(2)</sup> Excludes records for individuals with court orders waiting for services while admitted in a civil, forensic or RTF bed (n=50), or while in prison (n=3).

<sup>(3)</sup> This data is pulled from the BHA - Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or In the Community), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068. This table differs from Table 4a above in that it includes all completions, not just those were the client was admitted to a facility.

<sup>(4)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting In the Community for services in the quarter as well as any additional new In-Community stays (i.e., periods of waiting for services while In the Community) starting in the quarter due to an individual leaving jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services in-jail, in a facility, or in prison.

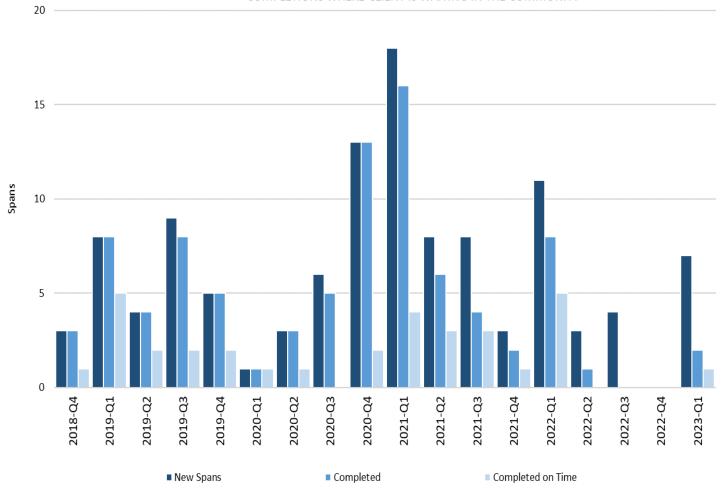
<sup>(5)</sup> Number and percent of the new court order spans, where the order spans were completed (including completions by admission to a state-run facility, order withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all order span completions for the new court order spans, regardless of when the order completion occurs.

<sup>(6)</sup> The average number of the days from beginning to end of the span, for the subset of these completed court order spans (includes completions by admission to a state-run facility, order withdrawn by the court, or the client status changed, in the quarter).

<sup>(7)</sup> The number and percent of court order spans admitted to a state-run facility or other completion method, where the number of days from beginning to end of the client status span met statutory requirements outlined in RCW 10.77.068. Other completion methods include instances where the court order was withdrawn by the court, or the client status changed.

Figure 4b - INPATIENT COMPETENCY EVALUATION SERVICES ORDERED BY QUARTER

COMPLETIONS WHERE CLIENT IS WAITING IN THE COMMUNITY



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Table 4b shows the number of new court orders for inpatient competency evaluation services by quarter for individuals waiting in the community. It also includes additional order characteristics such as the number and percentage completed, the average days waiting, the number of orders completed on time, and the percentage completed on time. Figure 4b visually shows the number of orders by quarter, the number completed, and the number completed on time differentiated by colored bars.

*Outcomes:* For the Q1 2023 reporting period, there were two new inpatient evaluation orders statewide for clients awaiting evaluation services in the community.

**Drivers:** Generally, if a client's competency evaluation requires completion in an inpatient setting, the client would not be waiting for the evaluation in a community setting. However, a client initially released on personal recognizance might experience more severe illness or decompensate, and then receive an inpatient evaluation order. While the number of these cases occasionally exceeds 10 per quarter, demand for clients on PR status to receive inpatient competency evaluations comprises a very small portion of the department's evaluation services caseload.

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		STATE	WIDE					EASTERN	STATE H	OSPITAL				WESTER	N STATE H	IOSPITAL		·
2018-Q4	52	46	88.5%	6.8	45	97.8%	20	15	75.0%	2.7	15	100.0%	32	31	96.9%	8.8	30	96.8%
2019-Q1	62	56	90.3%	5.0	55	98.2%	12	9	75.0%	5.2	9	100.0%	50	47	94.0%	5.0	46	97.9%
2019-Q2	103	94	91.3%	5.0	93	98.9%	19	16	84.2%	5.6	16	100.0%	84	78	92.9%	4.9	77	98.7%
2019-Q3	101	93	92.1%	5.3	93	100.0%	27	20	74.1%	5.6	20	100.0%	74	73	98.6%	5.3	73	100.0%
2019-Q4	68	62	91.2%	6.5	62	100.0%	7	4	57.1%	7.0	4	100.0%	61	58	95.1%	6.5	58	100.0%
2020-Q1	75	70	93.3%	7.1	70	100.0%	13	9	69.2%	6.2	9	100.0%	62	61	98.4%	7.2	61	100.0%
2020-Q2	55	51	92.7%	8.0	49	96.1%	10	7	70.0%	7.7	5	71.4%	45	44	97.8%	8.0	44	100.0%
2020-Q3	87	75	86.2%	10.1	73	97.3%	19	15	78.9%	10.0	14	93.3%	68	60	88.2%	10.2	59	98.3%
2020-Q4	88	83	94.3%	11.4	81	97.6%	14	10	71.4%	12.1	8	80.0%	74	73	98.6%	11.3	73	100.0%
2021-Q1	70	56	80.0%	9.8	52	92.9%	20	7	35.0%	9.9	4	57.1%	50	49	98.0%	9.7	48	98.0%
2021- Q2	48	47	97.9%	9.3	47	100.0%	9	9	100.0%	7.8	9	100.0%	39	38	97.4%	9.7	38	100.0%
2021- Q3	69	64	92.8%	9.9	64	100.0%	11	8	72.7%	10.4	8	100.0%	58	56	96.6%	9.8	56	100.0%
2021- Q4	64	61	95.3%	9.9	59	96.7%	19	18	94.7%	11.0	16	88.9%	45	43	95.6%	9.4	43	100.0%
2022-Q1	105	94	89.5%	10.7	87	92.6%	23	23	100.0%	12.9	16	69.6%	82	71	86.6%	10.0	71	100.0%
2022-Q2	85	71	83.5%	12.3	68	95.8%	29	19	65.5%	12.4	17	89.5%	56	52	92.9%	12.2	51	98.1%
2022-Q3	126	117	92.9%	11.9	97	82.9%	47	45	95.7%	13.9	25	55.6%	79	72	91.1%	10.7	72	100.0%
2022-Q4	125	99	79.2%	12.2	88	88.9%	21	19	90.5%	13.8	14	73.7%	104	80	76.9%	11.9	74	92.5%
2023-Q1	76	45	59.2%	12.3	44	97.8%	13	8	61.5%	12.1	7	87.5%	63	37	58.7%	12.4	37	100.0%

<sup>(1)</sup> This data is pulled from the BHA - Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or Out-of-Jail), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068.

<sup>(2)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting in-jail for services in the quarter as well as any additional new in-jail stays (i.e., periods of waiting for services in jail) starting in the quarter. This occurs when individuals enter jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services out-of-jail.

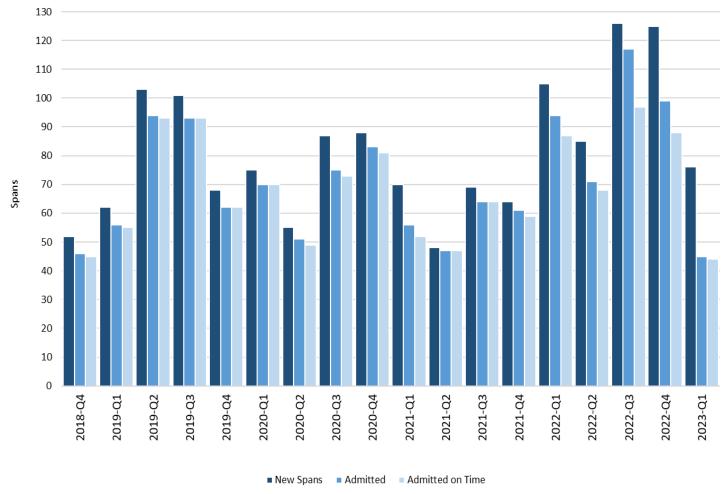
<sup>(3)</sup> Number and percent of the new court order spans, where the order spans were completed by admission to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all admissions for the new court order spans, regardless of when the admission occurs.

<sup>(4)</sup> The average number of the days from beginning to end of the span, for the subset of new court order spans that were completed by admission to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter).

<sup>(5)</sup> The number and percent of court order spans admitted to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter), where the number of days from beginning to end of Client Status Span met statutory requirements outlined in RCW 10.77.068.

Figure 5a - INPATIENT CIVIL CONVERSIONS ORDERED BY QUARTER

ADMISSIONS WHERE CLIENT IS WAITING IN-JAIL



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Table 5a displays the number of new court orders and orders admitted for inpatient civil conversion services by quarter for individuals waiting in-jail. It also includes additional order characteristics such as the number and percentage admitted, the average days waiting, the number of orders admitted on time, and the percentage admitted on time. Figure 5a visually shows the number of orders by quarter, the number admitted, and the number admitted on time differentiated by colored bars.

*Outcomes:* Civil conversion orders statewide decreased significantly (-39.2%) in Q1 2023 to 76 from 125 in Q4 2022. Of the 45 orders admitted, the average days waiting was 12.3 days (target = 14 days from order receipt or 21 days from order signature whichever is shorter) with 97.8 percent admitted on time in 21 days or less.

**Drivers:** Clients in the forensic behavioral health system who undergo restoration treatment and who remain incompetent after several treatment orders, may have their criminal charges dismissed with prejudice and be ordered for evaluation for involuntary civil commitment. Additionally, clients waiting for competency restoration who are not admitted timely may also have their criminal charges dismissed with prejudice without any restoration attempted and be ordered for evaluation for involuntary civil commitment. Many clients with more serious or violent felony

charges are civilly committed in this manner under RCW 71.05. If competency is regained at some point, prosecutors can choose to re-file and pursue the charges in the criminal courts.

Prior to the pandemic, average days waiting on civil conversion orders had been slowly increasing for years, but both hospitals remained within the target range. The COVID-19 pandemic, which recently changed-over from pandemic to endemic in early 2023, began in February 2020 and exerted its influence on BHA facilities and performance for nearly three years. One recent bright spot, however, is the elimination of the long-term forensic risk assessment backlog for civil patients at WSH.

Complete elimination of the civil FRA backlog, and the opening of forensic civil conversion beds would allow for greater numbers of civil patients to discharge to community placements as those placements become available, and in turn this would allow for greater throughput of both civil and forensic patients at the state hospitals. Recent growth in the numbers of civil conversion cases and subsequent lack of bed availability has significantly contributed to the overall deteriorated performance in the 14-to-21-day admissions target for civil conversions. Improved performance on this target will be substantially aided by staff eliminating the remaining backlog of forensic risk assessments at ESH.

During Q1 2023, a significant drop in inpatient civil conversion orders was observed. Several factors likely contributed to this including: seasonal reduction in competency evaluation and restoration orders leading to fewer non-restorable clients; and decreased systemwide waiting times leading to fewer civil conversion orders being issued.

		-	Table 5	b - IN			IL CONVERS							TION	S			
					for i	ndividu	uals WAITING	G IN JA	AIL for	service	es, by	quarte	r (1)					
			Perce	nt Comp	leted on	Time (5)			Perce	nt Comp	leted or	Time (5)			Perce	nt Comp	leted on	Time (5)
					Time (5)				Compl	eted on	Time (5)				Comp	leted on	Time (5)	
		Average	Days Wa	iting (4)					Days Wa	iting (4)					Days Wa	iting (4)		
	Perce	nt Comp	leted (3)				Perce	nt Comp	leted (3)				Perce	nt Comp	leted (3)			
		leted (3)					Comp	leted (3)					Comp	leted (3)				
	New Spans (2)						New Spans (2)						New Spans (2)					
		STAT	EWIDE					EASTER	STATE H	OSPITAL				WESTER	N STATE H	OSPITAL		
2018-Q4	52	52	100.0%	6.1	51	98.1%	20	20	100.0%	2.1	20	100.0%	32	32	100.0%	8.6	31	96.9%
2019-Q1	62	62	100.0%	5.3	60	96.8%	12	12	100.0%	4.2	12	100.0%	50	50	100.0%	5.6	48	96.0%
2019-Q2	103	103	100.0%	4.9	102	99.0%	19	19	100.0%	5.4	19	100.0%	84	84	100.0%	4.8	83	98.8%
2019-Q3	101	101	100.0%	5.1	101	100.0%	27	27	100.0%	4.7	27	100.0%	74	74	100.0%	5.2	74	100.0%
2019-Q4	68	68	100.0%	6.5	68	100.0%	7	7	100.0%	6.9	7	100.0%	61	61	100.0%	6.4	61	100.0%
2020-Q1	75	75	100.0%	7.3	74	98.7%	13	13	100.0%	7.9	12	92.3%	62	62	100.0%	7.2	62	100.0%
2020-Q2	55	55	100.0%	8.2	52	94.5%	10	10	100.0%	9.6	7	70.0%	45	45	100.0%	7.9	45	100.0%
2020-Q3	87	87	100.0%	11.1	81	93.1%	19	19	100.0%	13.6	17	89.5%	68	68	100.0%	10.4	64	94.1%
2020-Q4	88	88	100.0%	11.2	85	96.6%	14	14	100.0%	11.5	11	78.6%	74	74	100.0%	11.2	74	100.0%
2021-Q1	70	70	100.0%	9.6	65	92.9%	20	20	100.0%	9.7	16	80.0%	50	50	100.0%	9.6	49	98.0%
2021- Q2	48	48	100.0%	9.3	48	100.0%	9	9	100.0%	7.8	9	100.0%	39	39	100.0%	9.6	39	100.0%
2021-Q3	69	69	100.0%	9.6	69	100.0%	11	11	100.0%	9.3	11	100.0%	58	58	100.0%	9.7	58	100.0%
2021- Q4	64	64	100.0%	9.6	62	96.9%	19	19	100.0%	10.8	17	89.5%	45	45	100.0%	9.1	45	100.0%
2022-Q1	105	105	100.0%	10.5	95	90.5%	23	23	100.0%	12.9	16	69.6%	82	82	100.0%	9.8	79	96.3%
2022-Q2	85	85	100.0%	12.0	79	92.9%	29	29	100.0%	11.3	25	86.2%	56	56	100.0%	12.3	54	96.4%
2022-Q3	126	126	100.0%	11.4	105	83.3%	47	47	100.0%	13.8	26	55.3%	79	79	100.0%	10.0	79	100.0%
2022-Q4	125	125	100.0%	11.3	111	88.8%	21	21	100.0%	12.8	16	76.2%	104	104	100.0%	11.0	95	91.3%
2023-Q1	76	69	90.8%	11.3	68	98.6%	13	11	84.6%	11.6	10	90.9%	63	58	92.1%	11.3	58	100.0%

<sup>(1)</sup> This data is pulled from the BHA - Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or Out-of-Jail), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068. This table differs from Table 5a above in that it includes all completions, not just those were the client was admitted to a facility.

<sup>(2)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting in-jail for services in the quarter as well as any additional new in-jail stays (i.e., periods of waiting for services in jail) starting in the quarter. This occurs when individuals enter jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services out-of-jail.

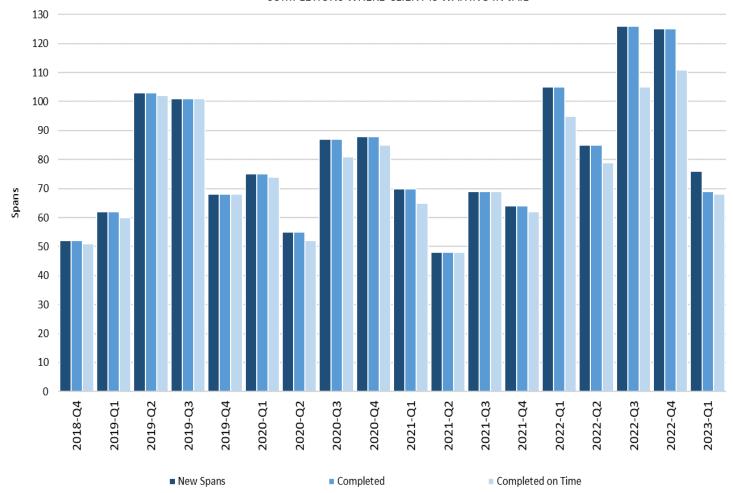
<sup>(3)</sup> Number and percent of the new court order spans, where the order spans were completed (including completions by admission to a state-run facility, order withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all order span completions for the new court order spans, regardless of when the order completion occurs.

<sup>(4)</sup> The average number of the days from beginning to end of the span, for the subset of these completed court order spans (includes completions by admission to a state-run facility, order withdrawn by the court, or the client status changed, in the guarter).

<sup>(5)</sup> The number and percent of court order spans admitted to a state-run facility or other completion method, where the number of days from beginning to end of the client status span met statutory requirements outlined in RCW 10.77.068. Other completion methods include instances where the court order was withdrawn by the court, or the client status changed.

Figure 5b - INPATIENT CIVIL CONVERSIONS ORDERED BY QUARTER

COMPLETIONS WHERE CLIENT IS WAITING IN-JAIL



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Table 5b shows the number of new court orders for inpatient competency restoration services by quarter for individuals waiting in-jail. It also includes additional order characteristics such as the number and percentage completed, the average days waiting, the number of orders completed on time, and the percentage completed on time. Figure 5b visually shows the number of orders by quarter, the number completed, and the number completed on time differentiated by colored bars.

*Outcomes:* Civil conversion orders statewide declined significantly (-39.2%) in Q1 2023 to 76, from 125 in Q4 2022. Of the 76 orders in Q1 2023, 69 were completed either through admission to a civil bed or another means such as order withdrawn by the court or client status change. The average days waiting was 11.3 days (target = 14 days from order receipt or 21 days from order signature whichever is shorter) with 98.6 percent of orders completed on time.

**Drivers:** Clients in the forensic behavioral health system who undergo restoration treatment and who remain incompetent after several treatment orders, may have their criminal charges dismissed with prejudice and be ordered for evaluation for involuntary civil commitment. Additionally, clients waiting for competency restoration who are not admitted timely may also have their criminal charges dismissed with prejudice without any restoration attempted and be ordered for evaluation for involuntary civil commitment. Many clients with more serious or violent felony

charges are civilly committed in this manner under RCW 71.05. If competency is regained at some point, prosecutors can choose to re-file and pursue the charges in the criminal courts.

Prior to the pandemic, average days waiting on civil conversion orders had been slowly increasing for years, but both hospitals remained within the target range. The COVID-19 pandemic, which recently changed-over from pandemic to endemic in early 2023, began in February 2020 and exerted its influence on BHA facilities and performance for nearly three years. One recent bright spot, however, is the elimination of the long-term forensic risk assessment backlog for civil patients at WSH.

Complete elimination of the civil FRA backlog, and the opening of forensic civil conversion beds would allow for greater numbers of civil patients to discharge to community placements as those placements become available, and in turn this would allow for greater throughput of both civil and forensic patients at the state hospitals. Recent growth in the numbers of civil conversion cases and subsequent lack of bed availability for conversion cases as well as for forensic cases has significantly contributed to the overall deteriorated performance in the 14-to-21-day admissions target for civil conversions. Improved performance on this target will be substantially aided by staff eliminating the remaining backlog of forensic risk assessments at ESH.

During Q1 2023, a significant drop in inpatient civil conversion orders was observed. Several factors likely contributed to this including: seasonal reduction in competency evaluation and restoration orders leading to fewer non-restorable clients; and decreased systemwide waiting times leading to fewer civil conversion orders being issued.

							TIENT CIVIL											
			Per	cent Adm	itted on	Time (6)	IING IN THE	COIVIN	Pero	ent Adm	itted on	Time (6)	y quarter (2)					Time (6)
				nitted on	Time (6)			A		itted on	Time (6)			A	Adm Days Wa	itted on	Time (6) I	
		Average ent Adm	Days Wa	aiting (5)				ent Adm	Days Wa	iting (5)					itted (4)	iiting (5)		
		itted (4)	, '					itted (4)	. '/					itted (4)	. ` ′			
	New Spans (3)						New Spans (3)						New Spans (3)	11100 (4)				
	ive w spans (s)	STATE	WIDE				1 ( )	EA STEDN	I STATE H	OSDITAI				M/ESTED!	N STATE H	IOSDITAT		
2018-Q4	39	33	84.6%	4.9	32	97.0%	7	2	28.6%	1.0	2	100.0%	32	31	96.9%	5.2	30	96.8%
2019-Q1	4	1	25.0%	248.0	0	0.0%	1	0	0.0%	n/a	0	n/a	3	1	33.3%	248.0	0	0.0%
2019-Q2	15	5	33.3%	189.4	2	40.0%	9	2	22.2%	0.0	2	100.0%	6	3	50.0%	315.7	0	0.0%
2019-Q3	11	5	45.5%	1.0	5	100.0%	6	4	66.7%	0.3	4	100.0%	5	1	20.0%	4.0	1	100.0%
2019-Q4	29	17	58.6%	173.5	12	70.6%	15	8	53.3%	1.4	8	100.0%	14	9	64.3%	326.6	4	44.4%
2020-Q1	5	3	60.0%	2.7	3	100.0%	0	0	n/a	n/a	0	n/a	5	3	60.0%	2.7	3	100.0%
2020-Q2	2	0	0.0%	n/a	0	n/a	1	0	0.0%	n/a	0	n/a	1	0	0.0%	n/a	0	n/a
2020-Q3	7	4	57.1%	41.5	2	50.0%	2	2	100.0%	75.0	0	0.0%	5	2	40.0%	8.0	2	100.0%
2020-Q4	9	1	11.1%	4.0	1	100.0%	5	0	0.0%	n/a	0	n/a	4	1	25.0%	4.0	1	100.0%
2021-Q1	15	2	13.3%	100.5	1	50.0%	9	0	0.0%	n/a	0	n/a	6	2	33.3%	100.5	1	50.0%
2021- Q2	5	0	0.0%	n/a	0	n/a	0	0	n/a	n/a	0	n/a	5	0	0.0%	n/a	0	n/a
2021- Q3	11	0	0.0%	n/a	0	n/a	4	0	0.0%	n/a	0	n/a	7	0	0.0%	n/a	0	n/a
2021- Q4	6	0	0.0%	n/a	0	n/a	3	0	0.0%	n/a	0	n/a	3	0	0.0%	n/a	0	n/a
2022-Q1	4	1	25.0%	13.0	1	100.0%	1	0	0.0%	n/a	0	n/a	3	1	33.3%	13.0	1	100.0%
2022-Q2	7	1	14.3%	157.0	0	0.0%	2	0	0.0%	n/a	0	n/a	5	1	20.0%	157.0	0	0.0%
2022-Q3	8	1	12.5%	13.0	1	100.0%	1	0	0.0%	n/a	0	n/a	7	1	14.3%	13.0	1	100.0%
2022-Q4	24	1	4.2%	13.0	1	100.0%	0	0	n/a	n/a	0	n/a	24	1	4.2%	13.0	1	100.0%
2023-Q1	4	0	0.0%	n/a	0	n/a	0	0	n/a	n/a	0	n/a	4	0	0.0%	n/a	0	n/a

<sup>(1)</sup> Excludes records for individuals with court orders waiting for services while admitted in a civil, forensic or RTF bed (n=646).

<sup>(2)</sup> This data is pulled from the BHA - Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or In the Community), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068.

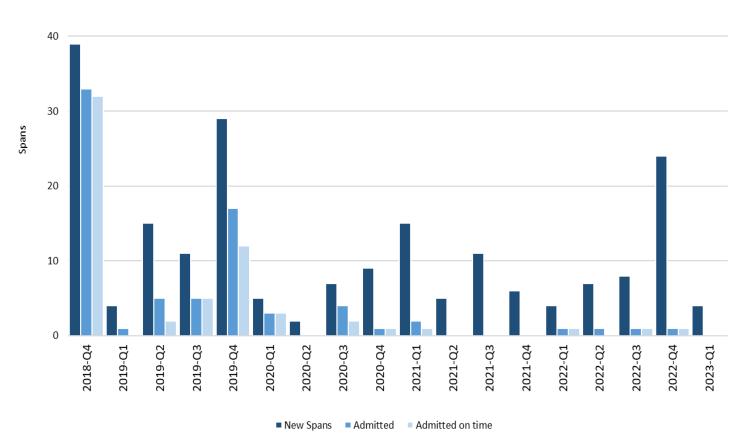
<sup>(3)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting In the Community for services in the quarter as well as any additional new In-Community stays (i.e., periods of waiting for services while In the Community) starting in the quarter due to an individual leaving jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services in-jail, in a facility, or in prison.

<sup>(4)</sup> Number and percent of the new court order spans, where the order spans were completed by admission to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all admissions for the new court order spans, regardless of when the admission occurs.

<sup>(5)</sup> The average number of the days from beginning to end of the span, for the subset of new court order spans that were completed by admission to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter).

<sup>(6)</sup> The number and percent of court order spans admitted to a state-run facility (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter), where the number of days from beginning to end of Client Status Span met statutory requirements outlined in RCW 10.77.068.





DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Table 6a displays the number of new court orders and orders admitted for inpatient civil conversion services by quarter for individuals waiting in the community on personal recognizance. It also includes additional order characteristics such as the number and percentage admitted, the average days waiting, the number of orders admitted on time, and the percentage admitted on time. Figure 6a visually shows the number of orders by quarter, the number admitted, and the number admitted on time differentiated by colored bars.

*Outcomes:* In the Q1 2023 reporting period, inpatient civil conversion orders for individuals on personal recognizance decreased by 83.3 percent from 24 to 4. Of the 4 new orders in Q1, zero orders were admitted with average days waiting of N/A (target = 14 days from order receipt or 21 days from order signature whichever is shorter) and an on-time admission rate of N/A. As time elapses, orders for the current quarter will begin to admit in future quarters.

**Drivers:** Clients in the forensic behavioral health system who undergo restoration treatment and who remain incompetent after several treatment orders, may have their criminal charges dismissed with prejudice and be ordered for evaluation for involuntary civil commitment. Additionally, clients waiting for competency restoration who are not admitted timely may also have their criminal charges dismissed with prejudice without any restoration attempted and be ordered for

evaluation for involuntary civil commitment. Many clients with more serious or violent felony charges are civilly committed in this manner under RCW 71.05. If competency is regained at some point, prosecutors can choose to re-file and pursue the charges in the criminal courts. Additional civil beds coming online in 2023 should provide some flexibility to make more options for civil treatment available, while beginning to reduce wait times for both civil and forensic patients.

		-											PAN COMPLE		S			
			f	or indi	ividual	ls WAI	TING IN THE	COMI	MUNIT	Y (1) f	or ser	vices, k	oy quarter (2	)				
			Perce	nt Comp	leted on	Time (6)			Perce	nt Comp	leted on	Time (6)			Perce	nt Comp	leted on	Time (6)
			Comp	leted on	Time (6)					leted on	Time (6)					leted on	Time (6)	
		Average	Days Wa	iting (5)					Days Wa	iting (5)					Days Wa	iting (5)		
			leted (4)						leted (4)						leted (4)			
		leted (4)	1					leted (4)						leted (4)				
	New Spans (3)						New Spans (3)						New Spans (3)					
		STAT	EWIDE					EASTERN	STATE H	OSPITAL				WESTER	N STATE H	IOSPITAL		
2018-Q4	39	38	97.4%	4.4	37	97.4%	7	7	100.0%	1.1	7	100.0%	32	31	96.9%	5.2	30	96.8%
2019-Q1	4	4	100.0%	117.3	1	25.0%	1	1	100.0%	0.0	1	100.0%	3	3	100.0%	156.3	0	0.0%
2019-Q2	15	12	80.0%	79.5	9	75.0%	9	9	100.0%	0.8	9	100.0%	6	3	50.0%	315.7	0	0.0%
2019-Q3	11	9	81.8%	1.9	9	100.0%	6	6	100.0%	0.2	6	100.0%	5	3	60.0%	5.3	3	100.0%
2019-Q4	29	25	86.2%	136.8	19	76.0%	15	15	100.0%	31.7	14	93.3%	14	10	71.4%	294.5	5	50.0%
2020-Q1	5	5	100.0%	262.2	3	60.0%	0	0	n/a	n/a	0	n/a	5	5	100.0%	262.2	3	60.0%
2020-Q2	2	2	100.0%	264.5	0	0.0%	1	1	100.0%	25.0	0	0.0%	1	1	100.0%	504.0	0	0.0%
2020-Q3	7	7	100.0%	214.1	2	28.6%	2	2	100.0%	75.0	0	0.0%	5	5	100.0%	269.8	2	40.0%
2020-Q4	9	9	100.0%	123.7	6	66.7%	5	5	100.0%	6.8	5	100.0%	4	4	100.0%	269.8	1	25.0%
2021-Q1	15	13	86.7%	23.0	12	92.3%	9	9	100.0%	10.9	9	100.0%	6	4	66.7%	50.3	3	75.0%
2021- Q2	5	3	60.0%	264.0	0	0.0%	0	0	n/a	n/a	0	n/a	5	3	60.0%	264.0	0	0.0%
2021-Q3	11	5	45.5%	212.0	2	40.0%	4	4	100.0%	265.0	1	25.0%	7	1	14.3%	0.0	1	100.0%
2021-Q4	6	4	66.7%	9.8	2	50.0%	3	3	100.0%	12.3	1	33.3%	3	1	33.3%	2.0	1	100.0%
2022-Q1	4	2	50.0%	14.0	1	50.0%	1	1	100.0%	15.0	0	0.0%	3	1	33.3%	13.0	1	100.0%
2022-Q2	7	4	57.1%	46.0	3	75.0%	2	2	100.0%	13.0	2	100.0%	5	2	40.0%	79.0	1	50.0%
2022-Q3	8	4	50.0%	111.8	1	25.0%	1	1	100.0%	183.0	0	0.0%	7	3	42.9%	88.0	1	33.3%
2022-Q4	24	15	62.5%	0.9	15	100.0%	0	0	n/a	n/a	0	n/a	24	15	62.5%	0.9	15	100.0%
2023-Q1	4	3	75.0%	0.0	3	100.0%	0	0	n/a	n/a	0	n/a	4	3	75.0%	0.0	3	100.0%

NOTE: The data for the most recently reported quarter is the least mature and subject to change. The measures may change between report cycles as data matures for all quarters reported.

<sup>(1)</sup> Excludes records for individuals with court orders waiting for services while admitted in a civil, forensic or RTF bed (n=646).

<sup>(2)</sup> This data is pulled from the BHA-Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or In the Comminity), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068. This table differs from Table 6a above in that it includes all completions, not just those were the client was admitted to a facility.

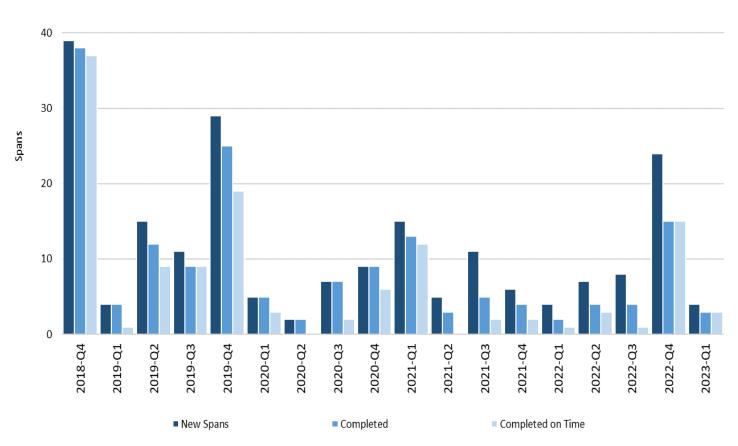
<sup>(3)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting In the Comminity for services in the quarter as well as any additional new In-Comminity stays (i.e., periods of waiting for services while in the community) starting in the quarter due to an individual leaving jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services in-jail, in a facility, or in prison.

<sup>(4)</sup> Number and percent of the new court order spans, where the order spans were completed (including completions by admission to a state-run facility, order withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all order span completions for the new court order spans, regardless of when the order completion occurs.

<sup>(5)</sup> The average number of the days from beginning to end of the span, for the subset of these completed court order spans (includes completions by admission to a state-run facility, order withdrawn by the court, or the client status changed, in the quarter).

<sup>(6)</sup> The number and percent of court order spans admitted to a state-run facility or other completion method, where the number of days from beginning to end of the client status span met statutory requirements outlined in RCW 10.77.068. Other completion methods include instances where the court order was withdrawn by the court, or the client status changed.





DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Table 6b shows the number of new court orders for inpatient competency restoration services by quarter for individuals waiting in the community. It also includes additional order characteristics such as the number and percentage completed, the average days waiting, the number of orders completed on time, and the percentage completed on time. Figure 6b visually shows the number of orders by quarter, the number completed, and the number completed on time differentiated by colored bars.

*Outcomes:* In the Q1 2023 reporting period, inpatient civil conversion orders for individuals on personal recognizance decreased 83.3 percent from 24 to 4. Of the 4 new orders in Q1 2023, three were completed with average days waiting of 0.0 days (target = 14 days from order receipt or 21 days from order signature whichever is shorter) and an on-time completion rate of 100 percent. As time continues to elapse, orders for the current quarter will continue completing during future quarters.

**Drivers:** Clients in the forensic behavioral health system who undergo restoration treatment and who remain incompetent after several treatment orders, may have their criminal charges dismissed with prejudice and be ordered for evaluation for involuntary civil commitment. Additionally, clients waiting for competency restoration who are not admitted timely may also have their

criminal charges dismissed with prejudice without any restoration attempted and be ordered for evaluation for involuntary civil commitment. Many clients with more serious or violent felony charges are civilly committed in this manner under RCW 71.05. If competency is regained at some point, prosecutors can choose to re-file and pursue the charges in the criminal courts. Additional civil beds coming online in 2023 should provide some flexibility to make more options for civil treatment available, while beginning to reduce wait times for both civil and forensic patients.

		Table	e 7a -	OUTPA									TS SENT TO	COUR	T (1)			
					for i	ndividu	uals WAITING	3 IN JA	IL for	service	es, by	quarte	r (2)					
						Time (6)						Time (6)						Time (6)
				Sent on	. '			A		Sent on	Time (6)			A		Sent on	. ' '	
			Days Wa	itting (5)					Days Wa	iting (5)					Days Wa	iting (5)		
		Sent (4)	, '				Reports		` '				Reports		, ` ′			
	New Spans (3)						New Spans (3)						New Spans (3)					
	ive w spans (s)	STATE	WIDE				, , ,	FASTERN	I STATE H	OSPITAL			1 \ /	WESTER	N STATE H	OSPITAL		
2018-Q4	986	909	92.2%	12.2	766	84.3%	205	174	84.9%	14.1	123	70.7%	781	735	94.1%	11.7	643	87.5%
2019-Q1	1033	940	91.0%	12.8	780	83.0%	201	173	86.1%	14.7	123	71.1%	832	767	92.2%	12.4	657	85.7%
2019-Q2	1203	1097	91.2%	13.1	891	81.2%	248	221	89.1%	14.3	166	75.1%	955	876	91.7%	12.8	725	82.8%
2019-Q3	1298	1206	92.9%	12.3	1034	85.7%	248	228	91.9%	12.6	183	80.3%	1050	978	93.1%	12.2	851	87.0%
2019-Q4	1293	1198	92.7%	13.0	973	81.2%	239	214	89.5%	14.2	150	70.1%	1054	984	93.4%	12.7	823	83.6%
2020-Q1	1207	1097	90.9%	13.2	915	83.4%	209	191	91.4%	14.4	151	79.1%	998	906	90.8%	13.0	764	84.3%
2020-Q2	732	660	90.2%	13.2	517	78.3%	107	98	91.6%	12.9	87	88.8%	625	562	89.9%	13.3	430	76.5%
2020-Q3	1093	1021	93.4%	12.2	892	87.4%	199	175	87.9%	12.8	144	82.3%	894	846	94.6%	12.1	748	88.4%
2020-Q4	1008	930	92.3%	13.0	782	84.1%	192	164	85.4%	13.3	135	82.3%	816	766	93.9%	13.0	647	84.5%
2021-Q1	1080	982	90.9%	12.4	868	88.4%	244	220	90.2%	13.4	179	81.4%	836	762	91.1%	12.1	689	90.4%
2021- Q2	1205	1099	91.2%	12.7	945	86.0%	250	228	91.2%	12.8	180	78.9%	955	871	91.2%	12.6	765	87.8%
2021- Q3	15 15	1396	92.1%	14.3	1126	80.7%	317	284	89.6%	15.7	191	67.3%	1198	1112	92.8%	13.9	935	84.1%
2021- Q4	1481	1351	91.2%	14.2	1121	83.0%	306	273	89.2%	17.0	184	67.4%	1175	1078	91.7%	13.5	937	86.9%
2022-Q1	1511	1382	91.5%	14.2	1118	80.9%	340	295	86.8%	18.8	124	42.0%	1171	1087	92.8%	13.0	994	91.4%
2022-Q2	1693	1528	90.3%	15.2	1183	77.4%	401	345	86.0%	20.9	124	35.9%	1292	1183	91.6%	13.5	1059	89.5%
2022-Q3	1815	1593	87.8%	16.1	1109	69.6%	412	324	78.6%	23.1	67	20.7%	1403	1269	90.4%	14.3	1042	82.1%
2022-Q4	1474	1330	90.2%	14.9	984	74.0%	296	253	85.5%	17.3	139	54.9%	1178	1077	91.4%	14.4	845	78.5%
2023-Q1	1657	1272	76.8%	13.8	1116	87.7%	313	228	72.8%	14.8	191	83.8%	1344	1044	77.7%	13.5	925	88.6%

NOTE: The data for the most recently reported quarter is the least mature and subject to change. The measures may change between report cycles as data matures for all quarters reported.

<sup>(1)</sup> Excludes records for individuals with court orders for forensic evaluation of Sanity and Diminished Capacity.

<sup>(2)</sup> This data is pulled from the BHA-Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or Out-of-Jail), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068.

<sup>(3)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting in-jail for services in the quarter as well as any additional new in-jail stays (i.e., periods of waiting for services in jail) starting in the quarter. This occurs when individuals enter jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services out-of-jail.

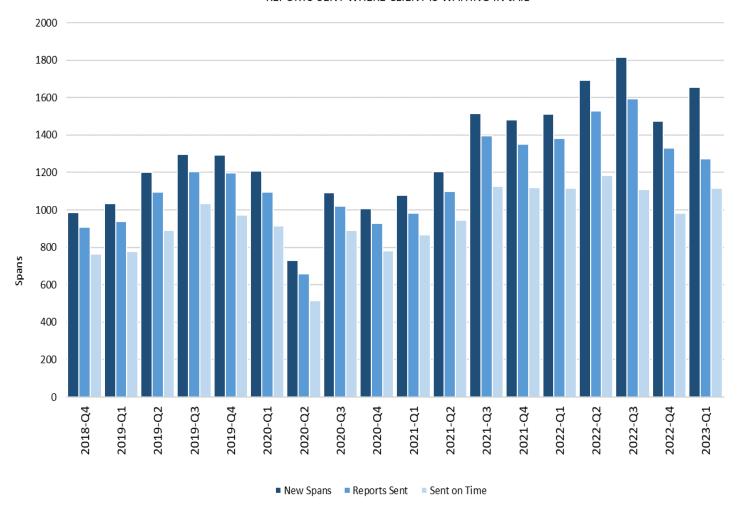
<sup>(4)</sup> Number and percent of the new court order spans, where the order spans were completed by an evaluator report sent to the ordering court (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all completions by report sent to court for the new court order spans, regardless of when the report is sent to the court.

<sup>(5)</sup> The average number of the days from beginning to end of the span, for the subset these of the new court order spans that were completed by an evaluator report sent to the ordering court (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter).

<sup>(6)</sup> The number and percent of court order spans completed by an evaluator report sent to the ordering court (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter), where the number of days from beginning to end of Client Status Span met statutory requirements outlined in RCW 10.77.068.

Figure 7a - OUTPATIENT COMPETENCY EVALUATION SERVICES ORDERED BY QUARTER

REPORTS SENT WHERE CLIENT IS WAITING IN-JAIL



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Table 7a displays the number of new outpatient evaluation orders and reports sent to court by quarter for individuals waiting in-jail. It also includes additional order characteristics such as the percentage of reports sent to the court, the average days waiting, the number of reports sent on time, and the percentage of reports sent on time. Figure 7a visually shows the number of orders by quarter, the number reports sent, and the number sent on time differentiated by colored bars.

Outcomes: During the Q1 2023 reporting period, 1,657 new outpatient evaluation orders were entered for clients waiting in-jail. This is a significant 12.4 percent increase above the Q4 2022 order number, and the highest Q1 total on record. The record high Q3 order number, Q3 2022 remains the current record high quarter for outpatient jail-based competency evaluation orders with 1,815. Q3 2022 also remains the quarterly record for reports sent to the court with 1,593. For Q1 2023, average days waiting (the time from the beginning of the order until the order was sent to the court) for completed orders. improved 13.8 to days (target = 14 days). Statewide on-time completion for the completed orders was 87.7 percent, a significant performance improvement of 18.5 percent compared to Q4 2022. WSH completed 88.6 percent of orders on time, and ESH continued its substantial quarter-over-quarter improvements. ESH improved from 54.9 percent on time in Q4 2022 to 83.8 percent on time in Q1 2023, another dramatic 52.6 percent improvement compared to its on-time completion nadir of 20.7 percent in Q3 2022.

*Drivers*: Due to the COVID-19 pandemic, the demand for jail-based evaluations collapsed in Q2 2020. Demand for jail-based evaluations had not been at this level since 2015. This historic collapse in demand [-39.4% in Q2 2020 to 732 evaluations] further serves to illustrate the significance of month-after-month of increases in forensic evaluations and demand for mental health care services that span years and the ways in which this shapes our systems over time. In Q3 and Q4 2020, demand for in-jail evaluations showed substantial recovery, relative to Q2 2020, as the criminal court systems re-opened, and our partners learned together how to continue serving clients in COVID-19 impacted systems.

In Q2 2021, jail-based evaluations returned to Q1 2020 levels, and in Q3 2021, orders soared 25.7 percent above Q2 levels easily besting the record demand level set in Q3 2019 and reaching more than 1,500 orders for the first time in a single quarter. Q4 2021 case numbers, on later revision, declined a slight 2.2 percent. Each quarter in 2022 except Q4, was near or exceeded record levels of orders including Q2, the first quarter to exceed 1,600 orders, and Q3, the first quarter to exceed both 1,700 and 1,800 orders.

Q4 traditionally slows slightly due to seasonal variations; however, this year's nearly 20-percent drop was larger than normal. While speculative, due to the exceptionally high level of the previous record established in Q3, and the relentlessness of quarter after quarter of new records, perhaps in part due to the pent-up demand resultant from pandemic-related court system closures, a cooling off in order demand, beyond just a typical seasonal drop, may have been inevitable. It is a challenging environment for evaluators and support staff to continuously be processing and evaluating record levels of orders each quarter and then sending record levels of reports on to the courts. It provides a particular challenge to management to help our staff avoid burnout, to continue to find satisfaction in their work, and to retain them at high levels.

Nationwide staffing shortages in healthcare have affected the department's ability to staff several critical positions in our behavioral health facilities. In terms of completing timely outpatient competency evaluations, persistent vacancies in the forensic evaluator positions at OFMHS' Eastern Regional Office had significantly impacted the completion of on-time evaluations for clients waiting in-jail. The addition of contractors in the second half of 2022 and first quarter of 2023, combined with new staff hires, extra duty pay, and supervisor assistance in completing evaluations have all been contributing factors to ERO's substantial and ongoing improvement in their jail-based competency evaluations.

Similarly, the lack of a unified statewide process for scheduling and consistent clerical management of evaluations had also impacted timely evaluations at Eastern. Improvements have been made in those processes as OFMHS recently gained administrative oversight, and additionally, a decision package for the necessary staffing improvements to correct and unify the statewide system was submitted for legislative consideration.

	Ta	able 7	b - OU	TPATIE	ENT CO	OMPET	ENCY EVALU	JATIOI	N ORD	ERS ar	nd ALL	ORDE	R SPAN COM	1PLETI	ONS (1	L)		
					for i	ndivid	uals WAITING	G IN JA	AIL for	service	es, by	quarte	r (2)					
			Perce	nt Comp	leted on	Time (6)			Perce	nt Comp	leted on	Time (6)			Perce	nt Comp	leted on	Time (6)
			Comp	leted on	Time (6)				Comp	leted on	Time (6)						Time (6)	]
		Average	Days Wa	iting (5)					Days Wa	iting (5)					Days Wa	iting (5)		
			leted (4)						leted (4)						leted (4)			
	<u>'</u>	leted (4)						leted (4)						leted (4)				
	New Spans (3)						New Spans (3)						New Spans (3)					
		STATI	EWIDE		ı			EASTERN	N STATE H	OSPITAL				WESTER	N STATE H	OSPITAL		
2018-Q4	986	986	100.0%	12.0	833	84.5%	205	205	100.0%	13.3	152	74.1%	781	781	100.0%	11.7	681	87.2%
2019-Q1	1033	1033	100.0%	12.4	866	83.8%	201	201	100.0%	14.0	147	73.1%	832	832	100.0%	12.0	719	86.4%
2019-Q2	1203	1203	100.0%	12.6	987	82.0%	248	248	100.0%	13.6	191	77.0%	955	955	100.0%	12.4	796	83.4%
2019-Q3	1298	1298	100.0%	12.0	1120	86.3%	248	248	100.0%	12.3	202	81.5%	1050	1050	100.0%	11.9	918	87.4%
2019-Q4	1293	1293	100.0%	12.5	1065	82.4%	239	239	100.0%	13.4	174	72.8%	1054	1054	100.0%	12.3	891	84.5%
2020-Q1	1207	1207	100.0%	12.7	1019	84.4%	209	209	100.0%	13.5	169	80.9%	998	998	100.0%	12.5	850	85.2%
2020-Q2	732	732	100.0%	12.8	578	79.0%	107	107	100.0%	12.5	94	87.9%	625	625	100.0%	12.8	484	77.4%
2020-Q3	1093	1093	100.0%	11.8	960	87.8%	199	199	100.0%	12.1	165	82.9%	894	894	100.0%	11.8	795	88.9%
2020-Q4	1008	1008	100.0%	12.7	852	84.5%	192	192	100.0%	12.7	158	82.3%	816	816	100.0%	12.7	694	85.0%
2021-Q1	1080	1080	100.0%	11.9	960	88.9%	244	244	100.0%	12.8	202	82.8%	836	836	100.0%	11.7	758	90.7%
2021-Q2	1205	1205	100.0%	12.3	1040	86.3%	250	250	100.0%	12.5	198	79.2%	955	955	100.0%	12.2	842	88.2%
2021-Q3	1515	1515	100.0%	13.8	1236	81.6%	317	317	100.0%	14.8	221	69.7%	1198	1198	100.0%	13.6	1015	84.7%
2021- Q4	1481	1481	100.0%	13.9	1234	83.3%	306	306	100.0%	16.4	210	68.6%	1175	1175	100.0%	13.2	1024	87.1%
2022-Q1	1511	1511	100.0%	13.9	1229	81.3%	340	340	100.0%	17.8	160	47.1%	1171	1171	100.0%	12.8	1069	91.3%
2022-Q2	1693	1693	100.0%	14.7	1326	78.3%	401	401	100.0%	19.9	163	40.6%	1292	1292	100.0%	13.1	1163	90.0%
2022-Q3	1815	1815	100.0%	15.5	1288	71.0%	412	412	100.0%	20.9	129	31.3%	1403	1403	100.0%	14.0	1159	82.6%
2022-Q4	1474	1474	100.0%	14.5	1102	74.8%	296	296	100.0%	16.5	169	57.1%	1178	1178	100.0%	14.0	933	79.2%
2023-Q1	1657	1382	83.4%	13.4	1213	87.8%	313	249	79.6%	14.3	210	84.3%	1344	1133	84.3%	13.2	1003	88.5%

NOTE: The data for the most recently reported quarter is the least mature and subject to change. The measures may change between report cycles as data matures for all quarters reported.

<sup>(1)</sup> Excludes records for individuals with court orders for forensic evaluation of Sanity and Diminished Capacity.

<sup>(2)</sup> This data is pulled from the BHA - Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or Out-of-Jail), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068. This table differs from Table 7a above in that it includes all completions, not just those were the client was admitted to a facility.

<sup>(3)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting in-jail for services in the quarter as well as any additional new in-jail stays (i.e., periods of waiting for services in jail) starting in the quarter. This occurs when individuals enter jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services out-of-jail.

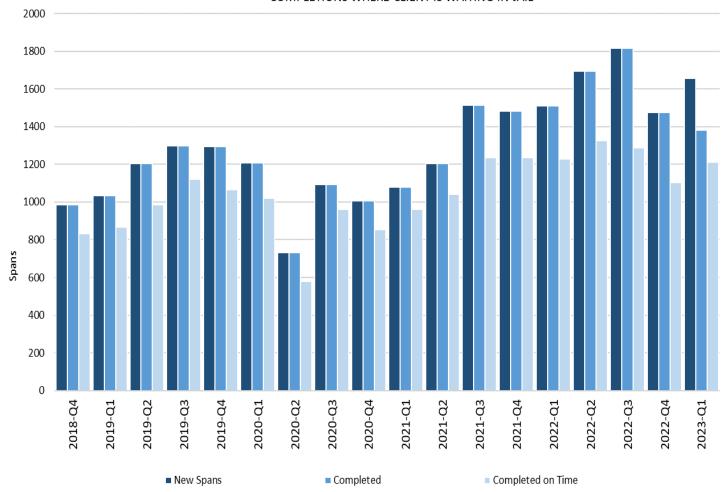
<sup>(4)</sup> Number and percent of these court order spans, where the order spans were completed (including completions by an evaluator report sent to the ordering court, order withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all order span completions for the new court order spans, regardless of when the order completion occurs.

<sup>(5)</sup> The average number of the days from beginning to end of the span, for the subset these of the new court order spans (includes completions by an evaluator report sent to the ordering court, order withdrawn by the court, or the client status changed, in the quarter).

<sup>(6)</sup> The number and percent of court order spans completed by an evaluator report sent to the ordering court or other completion method, where the number of days from beginning to end of the client status span met statutory requirements outlined in RCW 10.77.068. Other completion methods include instances where the court order was withdrawn by the court, or the client status changed.

Figure 7b - OUTPATIENT COMPETENCY EVALUATION SERVICES ORDERED BY QUARTER

COMPLETIONS WHERE CLIENT IS WAITING IN-JAIL



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Table 7b displays the number of new outpatient evaluation orders and all orders completed by quarter for individuals waiting in-jail. It also includes additional order characteristics such as the percentage completed, the average days waiting, the number completed on time, and the percentage completed on time. Figure 7b visually shows the number of orders by quarter, the number completed, and the number completed on time differentiated by colored bars.

*Outcomes:* During the Q1 2023 reporting period, 1,657 new outpatient evaluation orders were entered for clients waiting in-jail. This is a significant 12.4 percent increase above the new orders from Q4 2022. Q1 2023 is the overall record high for first-quarter order numbers, while Q3 2022 retains the overall record high order number of 1,815.

As of April. 21, 2023, 1,382 (83.4%) of Q1 2023 orders were completed. Orders completed includes orders that are completed by having evaluations completed and reports sent to the court as well as orders completed through different means such as having the order withdrawn by the court, or having the client's status change, causing the order to no longer remain in effect. Average days waiting (the time from the beginning of the order until the order was completed) for the completed orders, improved to 13.4 days (target = 14 days). On time completion for the completed orders continued improving to 87.8 percent. WSH completed 88.5 percent of orders on time, and

ESH continued their dramatic improvement (+47.6%), climbing from 57.1 percent of orders completed on time in Q4 2022, to 84.3 percent of orders completed on time in Q1 2023.

*Drivers:* Each quarter in 2022 except Q4 was near or exceeded record levels of orders including Q2, the first quarter to exceed 1,600 orders, and Q3, the first quarter to exceed both 1,700 and 1,800 orders. Q4 traditionally slows slightly due to seasonal variations; however, this year's nearly 20-percent drop was larger than normal. While speculative, due to the exceptionally high level of the previous record established in Q3, and the relentlessness of quarter after quarter of new records, perhaps in part due to the pent-up demand resultant from pandemic-related court system closures, a cooling off in order demand, beyond just a typical seasonal drop, may have been inevitable. It is a challenging environment for evaluators and support staff to continuously be processing and evaluating record levels of orders each quarter and then sending record levels of reports on to the courts each quarter as well. It provides a particular challenge to management to help our staff avoid burnout, to continue to find satisfaction in their work, and to retain them at high levels.

Nationwide staffing shortages in healthcare have affected the department's ability to staff several critical positions in our behavioral health facilities. In terms of completing timely outpatient competency evaluations, persistent vacancies in the forensic evaluator positions at OFMHS' ERO had significantly impacted the completion of on-time evaluations for clients waiting in-jail. The addition of contractors in the second half of 2022 and first quarter of 2023, combined with new staff hires, extra duty pay, and supervisor assistance in completing evaluations have all been contributing factors to ERO's substantial and ongoing improvement in their jail-based competency evaluations.

Similarly, the lack of a unified statewide process for scheduling and consistent clerical management of evaluations had also impacted timely evaluations at Eastern. Improvements have been made in those processes as OFMHS recently gained administrative oversight, and additionally, a decision package for the necessary staffing improvements to correct and unify the statewide system was submitted for legislative consideration.

		Table					PETENCY EV								T (1)			
				t Reports			TING IN THE	COMI				Time (7)	• • • • • • • • • • • • • • • • • • • •		Percen	t Reports	Sent on	Time (7)
				Sent on		1 1			Reports	Sent on	Time (7)	1 1			Reports	Sent on	Time (7)	1
		Average	Days Wa	iting (6)				Average	Days Wa	iting (6)				Average	Days Wa	iting (6)		
	Percent	Reports	Sent (5)				Percent	Reports	Sent (5)				Percent	Reports	Sent (5)			
	Reports	Sent (5)					Reports	Sent (5)					Reports	Sent (5)				
	New Spans (4)						New Spans (4)						New Spans (4)					
		STATE	WIDE					EASTERN	STATE H	OSPITAL			,	WESTER	N STATE H	IOSPITAL		
2018-Q4	368	195	53.0%	159.4	11	5.6%	111	68	61.3%	143.0	1	1.5%	257	127	49.4%	168.2	10	7.9%
2019-Q1	354	212	59.9%	155.6	16	7.5%	114	85	74.6%	134.3	6	7.1%	240	127	52.9%	169.8	10	7.9%
2019-Q2	427	184	43.1%	182.8	13	7.1%	134	66	49.3%	169.8	4	6.1%	293	118	40.3%	190.1	9	7.6%
2019-Q3	444	189	42.6%	177.7	10	5.3%	119	57	47.9%	158.9	5	8.8%	325	132	40.6%	185.8	5	3.8%
2019-Q4	398	186	46.7%	220.9	11	5.9%	97	50	51.5%	291.6	4	8.0%	301	136	45.2%	194.9	7	5.1%
2020-Q1	376	173	46.0%	232.8	9	5.2%	88	34	38.6%	346.3	2	5.9%	288	139	48.3%	205.0	7	5.0%
2020-Q2	168	86	51.2%	168.9	5	5.8%	49	28	57.1%	239.3	2	7.1%	119	58	48.7%	134.9	3	5.2%
2020-Q3	313	182	58.1%	146.3	18	9.9%	100	52	52.0%	213.2	6	11.5%	213	130	61.0%	119.5	12	9.2%
2020-Q4	350	187	53.4%	124.8	7	3.7%	90	39	43.3%	171.4	1	2.6%	260	148	56.9%	112.5	6	4.1%
2021-Q1	408	205	50.2%	114.6	26	12.7%	74	30	40.5%	90.8	3	10.0%	334	175	52.4%	118.7	23	13.1%
2021- Q2	501	239	47.7%	124.4	10	4.2%	115	55	47.8%	120.5	1	1.8%	386	184	47.7%	125.6	9	4.9%
2021- Q3	503	208	41.4%	139.4	24	11.5%	133	46	34.6%	120.7	5	10.9%	370	162	43.8%	144.8	19	11.7%
2021- Q4	476	177	37.2%	130.6	14	7.9%	121	18	14.9%	109.4	4	22.2%	355	159	44.8%	133.0	10	6.3%
2022-Q1	555	154	27.7%	135.6	3	1.9%	160	16	10.0%	96.7	2	12.5%	395	138	34.9%	140.2	1	0.7%
2022-Q2	526	152	28.9%	112.4	19	12.5%	123	19	15.4%	69.6	9	47.4%	403	133	33.0%	118.5	10	7.5%
2022-Q3	536	102	19.0%	107.2	14	13.7%	148	7	4.7%	58.6	1	14.3%	388	95	24.5%	110.8	13	13.7%
2022-Q4	473	66	14.0%	72.2	9	13.6%	121	5	4.1%	28.6	3	60.0%	352	61	17.3%	75.8	6	9.8%
2023-Q1	467	29	6.2%	34.6	8	27.6%	110	1	0.9%	38.0	0	0.0%	357	28	7.8%	34.5	8	28.6%

NOTE: The data for the most recently reported quarter is the least mature and subject to change. The measures may change between report cycles as data matures for all quarters reported.

<sup>(1)</sup> Excludes records for individuals with court orders for forensic evaluation of Sanity and Diminished Capacity.

<sup>(2)</sup> Excludes records for individuals with court orders waiting for services while admitted in a civil, forensic or RTF bed (n=32), or while in prison (n=11).

<sup>(3)</sup> This data is pulled from the BHA - Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or In the Community), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068.

<sup>(4)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting In the Community for services in the quarter as well as any additional new In-Community stays (i.e., periods of waiting for services In the Community) starting in the quarter due to an individual leaving jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services in-jail, in a facility, or in prison, in a facility, or in prison.

<sup>(5)</sup> Number and percent of the new court order spans, where the order spans were completed by a faxed evaluator report sent to the ordering court (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes completions by report sent to court for the new court order spans, regardless of when the order completion occurs.

<sup>(6)</sup> The average number of the days from beginning to end of the span, for the subset these of the new court order spans that were completed by an evaluator report sent to the ordering court (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter).

<sup>(7)</sup> The number and percent of court order spans completed by an evaluator report sent to the ordering court (does not include completions where the order was withdrawn by the court, or the client status changed, in the quarter), where the number of days from beginning to end of Client Status Span met statutory requirements outlined in RCW 10.77.068.

Figure 8a - OUTPATIENT COMPETENCY EVALUATION SERVICES ORDERED BY QUARTER

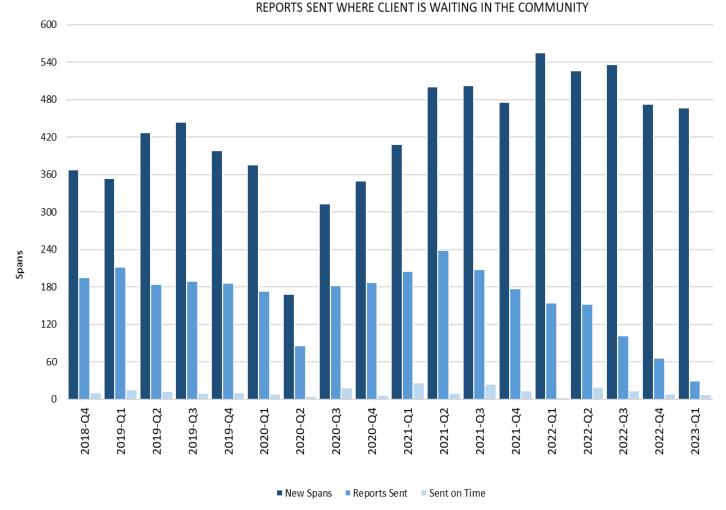


Table 8a displays the number of new outpatient evaluation orders and reports sent to court by quarter for individuals waiting in the community. It also includes additional order characteristics such as the percentage of reports sent to the court, the average days waiting, the number of reports sent on time, and the percentage of reports sent on time. Figure 8a visually shows the number of orders by quarter, the number reports sent, and the number sent on time differentiated by colored bars.

*Outcomes:* During the Q1 2023 reporting period, 467 orders statewide were received for individuals waiting for an outpatient evaluation in the community on personal recognizance. The number of orders was in line with Q4 2022's 473 orders. Of the 29 Q1 reports sent to court statewide, average days waiting was 34.6 (target = 21). However, as time moves further away from the close of Q1 and cases continue to complete over time, the number and percent of reports completing will increase on the positive side, while the average days waiting, reports sent on time, and percent of reports sent on time will move in negative directions. As a result, the Q1 data, at first look, appears close to its strongest in terms of performance, and as it continues maturing, a more realistic pattern of performance will likely emerge. During Q1 2023, additional reports were completed for each quarter back to Q2 2021.

*Drivers:* The quarterly variability for the "in the community" performance data and reports sent completion trend are attributed to directing resources to Trueblood cases as the number one completion priority. The established constitutional rights stemming from the Trueblood Court Order and negotiated Contempt Settlement Agreement demands that DSHS focus most resources and our efforts to mitigate, as much as possible, the impacts of these constitutional violations and related fines for jail-based evaluations. As Q1 progressed, impacts from COVID-19 lessened moving from pandemic to endemic while other seasonal illnesses contributed to some scheduling limitations. However, the PR evaluation team was able to host two multi-county competency evaluation day events near the end of Q1, which allowed the evaluators to bring together concentrated resources and complete a larger number of cases quickly. These types of events and the post-pandemic environment have led to positive progress in reducing the wait list for PR cases. However, staffing levels and wider systemic challenges in health care staffing remain persistent challenges impacting performance. See the *Actions Taken* section of this report for steps the department is engaged in seeking to improve our performance.

	Ta	able 8					ENCY EVALU								ONS (2	1)		
			f	or indi	vidual	s WAI	TING IN THE	COM	MUNIT	Y (2) fo	or sen	ices, k	y quarter (3	)				
			Perce	nt Comp	leted on	Time (7)			Perce	nt Comp	leted on	Time (7)			Perce	nt Comp	leted on	Time (7)
			Comp	leted on	Time (7)					leted on	Time (7)					leted on		
		Average	Days Wa	iting (6)					Days Wa	iting (6)					Days Wa	iting (6)		
			leted (5)						leted (5)						leted (5)			
		leted (5)						leted (5)						leted (5)				
	New Spans (4)						New Spans (4)						New Spans (4)					
		STATE	EWIDE					EASTER	I STATE H	OSPITAL				WESTER	N STATE H	IOSPITAL		
2018-Q4	368	365	99.2%	181.5	25	6.8%	111	108	97.3%	157.3	7	6.5%	257	257	100.0%	191.7	18	7.0%
2019-Q1	354	353	99.7%	178.0	30	8.5%	114	113	99.1%	137.9	8	7.1%	240	240	100.0%	197.0	22	9.2%
2019-Q2	427	425	99.5%	191.5	30	7.1%	134	132	98.5%	151.7	9	6.8%	293	293	100.0%	209.4	21	7.2%
2019-Q3	444	441	99.3%	183.2	41	9.3%	119	117	98.3%	165.3	14	12.0%	325	324	99.7%	189.7	27	8.3%
2019-Q4	398	394	99.0%	230.0	31	7.9%	97	93	95.9%	316.4	7	7.5%	301	301	100.0%	203.3	24	8.0%
2020-Q1	376	364	96.8%	246.0	28	7.7%	88	76	86.4%	350.0	4	5.3%	288	288	100.0%	218.5	24	8.3%
2020-Q2	168	162	96.4%	188.7	16	9.9%	49	44	89.8%	264.1	2	4.5%	119	118	99.2%	160.6	14	11.9%
2020-Q3	313	301	96.2%	154.6	31	10.3%	100	88	88.0%	174.7	10	11.4%	213	213	100.0%	146.3	21	9.9%
2020-Q4	350	338	96.6%	140.7	21	6.2%	90	79	87.8%	163.5	7	8.9%	260	259	99.6%	133.7	14	5.4%
2021-Q1	408	384	94.1%	126.9	58	15.1%	74	55	74.3%	134.6	8	14.5%	334	329	98.5%	125.6	50	15.2%
2021- Q2	501	470	93.8%	139.7	40	8.5%	115	95	82.6%	132.9	8	8.4%	386	375	97.2%	141.4	32	8.5%
2021-Q3	503	451	89.7%	142.9	51	11.3%	133	93	69.9%	127.9	12	12.9%	370	358	96.8%	146.8	39	10.9%
2021- Q4	476	380	79.8%	132.8	41	10.8%	121	61	50.4%	110.9	14	23.0%	355	319	89.9%	137.0	27	8.5%
2022-Q1	555	415	74.8%	137.8	32	7.7%	160	77	48.1%	136.1	12	15.6%	395	338	85.6%	138.2	20	5.9%
2022-Q2	526	362	68.8%	114.8	51	14.1%	123	59	48.0%	107.2	10	16.9%	403	303	75.2%	116.3	41	13.5%
2022-Q3	536	301	56.2%	98.8	43	14.3%	148	64	43.2%	60.3	19	29.7%	388	237	61.1%	109.2	24	10.1%
2022-Q4	473	183	38.7%	67.7	31	16.9%	121	30	24.8%	47.6	12	40.0%	352	153	43.5%	71.6	19	12.4%
2023-Q1	467	86	18.4%	35.0	27	31.4%	110	10	9.1%	35.0	2	20.0%	357	76	21.3%	35.0	25	32.9%

NOTE: The data for the most recently reported quarter is the least mature and subject to change. The measures may change between report cycles as data matures for all quarters reported.

<sup>(1)</sup> Excludes records for individuals with court orders for forensic evaluation of Sanity and Diminished Capacity.

<sup>(2)</sup> Excludes records for individuals with court orders waiting for services while admitted in a civil, forensic or RTF bed (n=32), or while in prison (n=11).

<sup>(3)</sup> This data is pulled from the BHA-Forensic Data System. The unit of measurement is the number of court order spans in the quarter, where an individual waited for court ordered services in a particular client status (i.e. In-jail or In the Community), as each of these client statuses has different statutory requirements outlined in RCW 10.77.068. This table differs from Table 8a above in that it includes all completions, not just those were the client was admitted to a facility.

<sup>(4)</sup> The number of new court order spans; beginning with a new signed order for individuals waiting In the Community for services in the quarter as well as any additional new In-Community stays (i.e., periods of waiting for services In the Community) starting in the quarter due to an individual leaving jail while awaiting a court-ordered service. This number does not include court order spans for individuals waiting for services in-jail, in a facility, or in prison.

<sup>(5)</sup> Number and percent of these court order spans, where the order spans were completed (including completions by an evaluator report sent to the ordering court, order withdrawn by the court, or the client status changed, in the quarter). This is a subset of the new court order spans in the quarter and includes all order span completions for the new court order spans, regardless of when the order completion occurs.

<sup>(6)</sup> The average number of the days from beginning to end of the span, for the subset these of the new court order spans (includes completions by an evaluator report sent to the ordering court, order withdrawn by the court, or the client status changed, in the quarter).

<sup>(7)</sup> The number and percent of court order spans completed by an evaluator report sent to the ordering court or other completion method, where the number of days from beginning to end of the client status span met statutory requirements outlined in RCW 10.77.068. Other completion methods include instances where the court order was withdrawn by the court, or the client status changed.

Figure 8b - OUTPATIENT COMPETENCY EVALUATION SERVICES ORDERED BY QUARTER COMPLETIONS WHERE CLIENT IS WAITING IN THE COMMUNITY

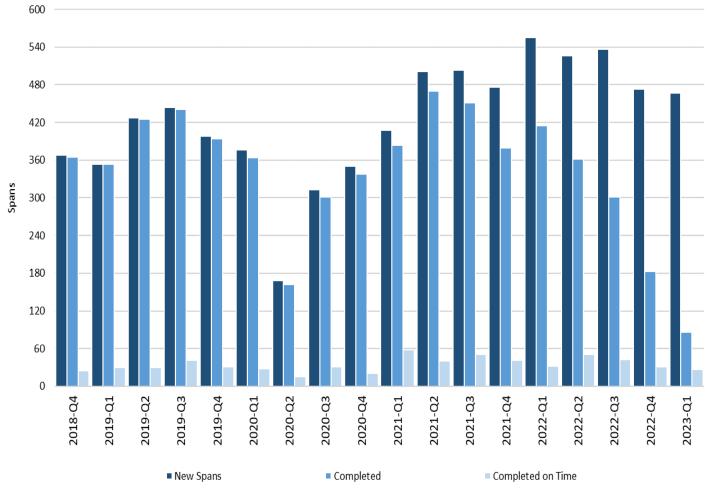


Table 8b displays the number of new outpatient evaluation orders and all orders completed by quarter for individuals waiting in the community. It also includes additional order characteristics such as the percentage of orders completed, the average days waiting, the number of orders completed on time, and the percentage of orders completed on time. Figure 8b visually shows the number of orders by quarter, the number of orders completed, and the number completed on time differentiated by colored bars.

*Outcomes:* During the Q1 2023 reporting period, 467 orders statewide were received for individuals waiting for an outpatient evaluation in the community on personal recognizance. The number of orders was in line with Q4's 573 orders. During Q1, and the initial period of data maturity and processing that ended on April 21, 2023, 86 in the community/PR orders were completed. Of the 86 orders completed statewide, average days waiting was 35 (target = 21). This is an initial look at Q1 data that will substantially change over time as a greater number of Q1 2023 "in the community" orders complete during subsequent quarters and are recorded into the Q1 data. On a positive note, continued completion of Q1 orders into future quarters will increase the number

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<sup>&</sup>lt;sup>1</sup> Orders completed include reports sent to the court as well as other methods of completion including court orders withdrawn by a court or a client's change in status causing an end to the active court order.

and percent of Q1 orders completed. However, the average days waiting for Q1 orders will increase, and the number and percent of Q1 orders completed on time will also decrease.

*Drivers:* The quarterly variability for the "in the community" performance data and reports sent completion trend are attributed to directing resources to Trueblood cases as the number one completion priority. The established constitutional rights stemming from the Trueblood Court Order and negotiated Contempt Settlement Agreement demands that DSHS focus most resources and our efforts to mitigate, as much as possible, the impacts of these constitutional violations and related fines for jail-based evaluations. As Q1 progressed, impacts from COVID-19 lessened moving from pandemic to endemic while other seasonal illnesses contributed to some scheduling limitations. However, the PR evaluation team was able to host two multi-county competency evaluation day events near the end of Q1, which allowed the evaluators to bring together concentrated resources and complete a larger number of cases quickly. These types of events and the post-pandemic environment have led to positive progress in reducing the wait list for PR cases. However, staffing levels and wider systemic challenges in health care staffing remain persistent challenges impacting performance. See the *Actions Taken* section of this report for steps the department is engaged in seeking to improve our performance.

## **Global Quarterly Order Data**

Tables 9a-12b and Figures 9a-12b show global order data to illustrate total orders signed by calendar quarter for all types of competency services offered by the department. Each table shows total orders by quarter, by felony or misdemeanor, by hospital or combined statewide. Tables labeled "a," show orders for individuals "waiting in-jail" for their services, and tables labeled "b," show orders for individuals "waiting in the community" for their services. These tables and figures illustrate total orders signed by calendar quarter for:

- Inpatient competency restoration orders waiting in-jail/waiting in the community
- Inpatient competency evaluation orders waiting in-jail/waiting in the community
- Inpatient civil conversion orders waiting in-jail/waiting in the community
- Outpatient competency evaluation orders waiting in-jail/waiting in the community.

This section of the data presentation begins below. Each "a" table will be paired with an "a" figure followed by an explanation of the visuals and a discussion of the outcomes and drivers represented in the data contained within the visuals as well as the greater context in which the data is situated. Likewise, every "b" table will be paired with a "b" figure.

Table 9a - NEW INPATIENT COMPETENCY RESTORATION ORDER SPANS for individuals WAITING IN-JAIL for services, by quarter

CALENDAR		STATE			ESH			WSH (1)	
YEAR-QTR	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL
2018-Q4	311	63	374	59	8	67	252	55	307
2019-Q1	329	84	413	65	13	78	264	71	335
2019-Q2	355	82	437	66	10	76	289	72	361
2019-Q3	333	47	380	66	5	71	267	42	309
2019-Q4	406	54	460	75	6	81	331	48	379
2020-Q1	276	54	330	56	6	62	220	48	268
2020-Q2	161	50	211	22	9	31	139	41	180
2020-Q3	289	56	345	44	15	59	245	41	286
2020-Q4	341	51	392	48	3	51	293	48	341
2021-Q1	310	50	360	47	3	50	263	47	310
2021-Q2	302	57	359	52	3	55	250	54	304
2021-Q3	405	86	491	63	8	71	342	78	420
2021-Q4	458	87	545	102	8	110	356	79	435
2022-Q1	448	80	528	91	8	99	357	72	429
2022-Q2	483	79	562	100	10	110	383	69	452
2022-Q3	431	85	516	104	5	109	327	80	407
2022-Q4	348	81	429	60	9	69	288	72	360
2023-Q1	342	76	418	64	10	74	278	66	344

<sup>(1)</sup> Includes referrals that end up admitting to the RTFs.

DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

550
500
450
400
350
300
250
200
150
100
50
0

\*\*ESH FELONY\*\*\*

■ ESH MISDEMEANOR\*\*

■ WSH FELONY\*\*

■ WSH MISDEMEANOR\*\*

Figure 9a - NEW INPATIENT COMPETENCY RESTORATION ORDER SPANS for individuals WAITING IN-JAIL for services, by quarter

Table 9a above provides the total number of felony and misdemeanor inpatient competency restoration orders for individuals waiting in jail, and Figure 9a provides a visual representation of the same data.

*Outcomes*: During the Q1 2023 reporting period, new inpatient restoration orders decreased slightly by 2.6 percent to 418 statewide. ESH orders increased moderately by 7.2 percent to 74 orders. WSH orders decreased 4.4 percent to 344 orders. WSH order numbers also include orders that are admitted for restoration services at our residential treatment facilities.

*Drivers*: Although the statewide decrease in orders during Q1 was modest, the cumulative decrease in orders from the record high level of 562 in Q2 2022 to 418 in Q1 2023 represents a substantial decline of 25.6 percent. Regardless, 418 quarterly orders represent substantial levels of demand for inpatient restoration services. Q1 2023 ranks ninth highest out of 18 quarters since restoration order tracking began in the Forensic Data System in Q4 2018. During these last 4.5 years, competency restoration orders have averaged 419.44 per quarter, so Q1 2023 is in line with the statewide average. All else being equal, high levels of jail-based, inpatient, and PR competency evaluation orders will generally result in greater numbers of restoration orders. Based on frequent near-record levels of competency evaluation orders, it appears the downstream impacts on restoration orders will continue for the foreseeable future.

After order levels collapsed at both state hospitals during Q1 and Q2 2020 due to the onset of the global pandemic's effects in Washington state, inpatient restoration orders recovered substantially by the end of Q4 2020 before moderating somewhat in Q1 and Q2 2021 and then accelerating to continuous record and near-record levels in the five subsequent quarters. Q4 2022 and Q1 2023 have seen restoration orders moderate somewhat, which likely reflects typical seasonal variations in demand. With few exceptions, as the department has increased capacity and gained efficiencies

in its processes, the criminal court system and mental health community have demanded the department's services at a greater pace. It is likely that both pent up and increasing demand are adding strain to our systems.

During the early months of the pandemic in 2020, order levels collapsed, criminal courts and other partners experienced pandemic-related court closures, reductions in court case throughput, and pandemic-related challenges in program delivery. After our partners began to re-open in Q3 2020, order numbers began to significantly recover toward pre-pandemic levels as systems determined responsible paths forward to serving clients within the context of the COVID-19 pandemic. Many county prosecutors and prosecutors in larger cities have had sizable backlogs of criminal referrals working through the criminal court system. A significant subset of these cases require competency evaluation services and have become one of the factors contributing to frequent near-record levels of inpatient restoration orders.

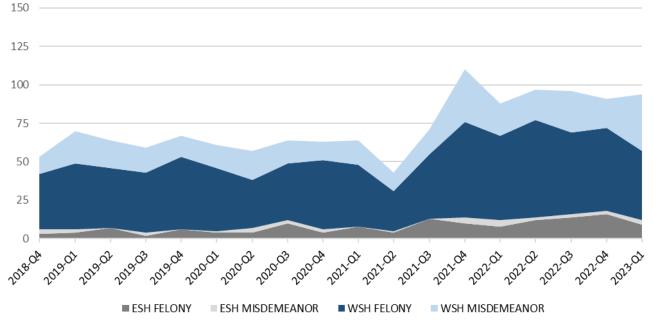
While restoration orders frequently are increasing on a quarterly basis, as briefly discussed above, that has not been the case for the last three quarters. Some of this decrease in demand is likely seasonal. The quarterly decreases in demand from Q3 to Q4 2022 and again from Q4 2022 to Q1 2023 have occurred during the late fall through winter months when OFMHS normally sees reduced order activity. Likewise, competency restoration orders are primarily a function of completed competency evaluation orders. As a subset of evaluation orders, a percentage of clients will be found incompetent and court-ordered for restoration. When demand for evaluations increases or decreases, competency restoration orders tend to increase or decrease accordingly. Except for Q3 2022's record high quarter for competency evaluation "admitted orders" and "orders sent to court," where demand for restoration services has thus far remained somewhat low, restoration services demand, over the last four quarters since Q2 2022, appears to have tracked in line with expectations, based on the observed increases and decreases in evaluation services "admitted orders" and "orders sent to court." Staff will continue to closely monitor this data over the upcoming quarters to determine if any additional causes or trends become discernable in the data.

Table 9b - NEW INPATIENT COMPETENCY RESTORATION ORDER SPANS for individuals WAITING IN THE COMMUNITY (1) for services, by quarter

CALENDAR		STATE			ESH			WSH (2)	
YEAR-QTR	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL
2018-Q4	39	14	53	3	3	6	36	11	47
2019-Q1	47	23	70	4	2	6	43	21	64
2019-Q2	46	18	64	7	0	7	39	18	57
2019-Q3	41	18	59	2	2	4	39	16	55
2019-Q4	53	14	67	6	0	6	47	14	61
2020-Q1	45	16	61	4	1	5	41	15	56
2020-Q2	35	22	57	4	3	7	31	19	50
2020-Q3	47	17	64	10	2	12	37	15	52
2020-Q4	49	14	63	4	2	6	45	12	57
2021-Q1	48	16	64	8	0	8	40	16	56
2021-Q2	30	13	43	4	1	5	26	12	38
2021-Q3	55	16	71	13	0	13	42	16	58
2021-Q4	72	38	110	10	4	14	62	34	96
2022-Q1	63	25	88	8	4	12	55	21	76
2022-Q2	75	22	97	12	2	14	63	20	83
2022-Q3	67	29	96	14	2	16	53	27	80
2022-Q4	70	21	91	16	2	18	54	19	73
2023-Q1	54	40	94	9	3	12	45	37	82

<sup>(1)</sup> Excludes records for individuals with court orders waiting for services while admitted in a civil, forensic, or RTF bed (n=1,312), or while in prison (n=4).

Figure 9b - NEW INPATIENT COMPETENCY RESTORATION ORDER SPANS for individuals WAITING IN THE COMMUNITY for services, by quarter



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

<sup>(2)</sup> Includes referrals that end up admitting to the RTFs.

Table 9b above provides the total number of felony and misdemeanor inpatient competency restoration orders for individuals waiting in the community, and Figure 9b provides a visual representation of the same data.

*Outcomes:* During the Q1 2023 reporting period, new inpatient restoration orders increased modestly for clients waiting in the community on personal recognizance. Orders increased statewide from 91 to 94, a 3.3 percent increase. Orders at ESH decreased from 18 to 12, and orders at WSH increased significantly from 73 to 82, a 12.3 percent increase. WSH order numbers also include orders that are admitted for restoration services at our residential treatment facilities.

**Drivers:** Current order totals statewide (94) and by facility remain among the top four or five quarters all-time for this legal authority, indicating that demand remains historically high among clients who await competency restoration services from the community. All else being equal, high levels of jail-based, inpatient, and PR competency evaluation orders will generally result in greater numbers of restoration orders. Based on continued near record levels of competency evaluation orders, it appears the downstream impacts on restoration orders will continue for the foreseeable future.

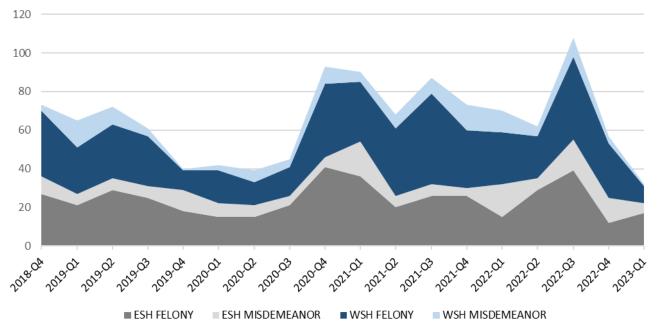
Adding the ongoing COVID-19 pandemic as a new externality, OFMHS and its partners have adjusted to the new and continuously changing environment in which to safely serve our clients. Numerous pandemic-related changes have required that societal institutions learn how to live and work within the constraints of the pandemic. An outcome of pandemic-related systemic change has been pent up referral demand in cases that were delayed by prosecutors, pandemic-related court closures, and other court-related protocol during the height of early pandemic closures and lockdowns. These cases are now slowly working through the criminal courts and are impacting the behavioral health system. In Q1 2023, COVID-19 impacts have begun to move from pandemic to endemic, which is allowing improved access to inpatient beds.

Table 10a - NEW INPATIENT COMPETENCY EVALUATION ORDER SPANS (1) for individuals WAITING IN-JAIL for services, by quarter

CALENDAR		STATE			ESH			WSH	
YEAR-QTR	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL
2018-Q4	61	12	73	27	9	36	34	3	37
2019-Q1	45	20	65	21	6	27	24	14	38
2019-Q2	57	15	72	29	6	35	28	9	37
2019-Q3	51	10	61	25	6	31	26	4	30
2019-Q4	28	12	40	18	11	29	10	1	11
2020-Q1	32	10	42	15	7	22	17	3	20
2020-Q2	27	12	39	15	6	21	12	6	18
2020-Q3	36	9	45	21	5	26	15	4	19
2020-Q4	79	14	93	41	5	46	38	9	47
2021-Q1	67	23	90	36	18	54	31	5	36
2021-Q2	55	13	68	20	6	26	35	7	42
2021-Q3	73	14	87	26	6	32	47	8	55
2021-Q4	56	17	73	26	4	30	30	13	43
2022-Q1	42	28	70	15	17	32	27	11	38
2022-Q2	51	11	62	29	6	35	22	5	27
2022-Q3	82	26	108	39	16	55	43	10	53
2022-Q4	40	17	57	12	13	25	28	4	32
2023-Q1	26	6	32	17	5	22	9	1	10

<sup>(1)</sup> Excludes records for individuals with court orders for forensic evaluation of Sanity and Diminished Capacity.

Figure 10a - NEW INPATIENT COMPETENCY EVALUATION ORDER SPANS for individuals WAITING IN-JAIL for services, by quarter



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Table 10a above describes the total number of felony and misdemeanor inpatient competency evaluation orders for individuals waiting for services in-jail, and Figure 10a provides a visual representation of the same data.

*Outcomes:* In the Q1 2023 reporting period, new inpatient evaluation orders decreased significantly from 57 to 32 orders, which is a 43.9 percent decrease. This follows a significant decrease from Q3 to Q4 2022 of 108 to 57 orders, which was a 47.2 percent decrease. Over the last two quarters, inpatient competency evaluation orders fell from 108 to 32 orders (-70.4%).

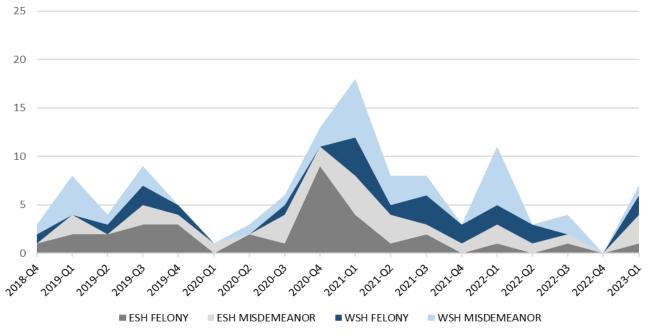
Drivers: Over the long run, inpatient evaluation orders have declined, especially as a percentage of total evaluation services, punctuated by periodic fluctuations in demand. Fluctuations in demand for inpatient evaluations seem to have a direct relationship to wait times for out-of-jail evaluations for clients who are released from jail on personal recognizance. When the wait time for non-Trueblood class member PR evaluations increases, a greater number of clients are court ordered to inpatient evaluations. With long PR wait lists, wait times, and near record levels of orders for many competency services, Q3 2022's significant increase in orders for inpatient competency evaluations was not unexpected followed by a return to more normal order levels within a few quarters. Additionally, beginning in Q1 2023, an executive-level admissions team has been actively managing the extremely tight inpatient bed supply at our state hospitals and RTFs. As part of that process, OFMHS has been contacting client's counsel and court officials to attempt to convert inpatient evaluation orders to jail-based evaluations whenever possible. This approach has been successful in reducing inpatient evaluation orders and more quickly completing evaluations for clients waiting in jail for an inpatient bed.

Table 10b - NEW INPATIENT COMPETENCY EVALUATION ORDER SPANS (1) for individuals WAITING
IN THE COMMUNITY (2) for services, by quarter

CALENDAR		STATE			ESH			WSH	
YEAR-QTR	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL
2018-Q4	2	1	3	1	0	1	1	1	2
2019-Q1	2	6	8	2	2	4	0	4	4
2019-Q2	3	1 1	4	2	0	2	1	1	2
2019-Q3	5	4	9	3	2	5	2	2	4
2019-Q4	4	1	5	3	1	4	1	0	1
2020-Q1	0	1	1	0	1	1	0	0	0
2020-Q2	2	1 1	3	2	0	2	0	1	1
2020-Q3	2	4	6	1	3	4	1	1	2
2020-Q4	9	4	13	9	2	11	0	2	2
2021-Q1	8	10	18	4	4	8	4	6	10
2021-Q2	2	6	8	1	3	4	1	3	4
2021-Q3	5	3	8	2	1	3	3	2	5
2021-Q4	2	1	3	0	1	1	2	0	2
2022-Q1	3	8	11	1	2	3	2	6	8
2022-Q2	2	1	3	0	1	1	2	0	2
2022-Q3	1	3	4	1	1	2	0	2	2
2022-Q4	0	0	0	0	0	0	0	0	0
2023-Q1	3	4	7	1	3	4	2	1	3

<sup>(1)</sup> Excludes records for individuals with court orders for forensic evaluation of Sanity and Diminished Capacity.

Figure 10b - NEW INPATIENT COMPETENCY EVALUATION ORDER SPANS for individuals WAITING IN THE COMMUNITY for services, by quarter



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

<sup>(2)</sup> Excludes records for individuals with court orders waiting for services while admitted in a civil, forensic, or RTF bed (n=50), or while in prison (n=3).

Table 10b above shows the total number of felony and misdemeanor inpatient competency evaluation orders for individuals waiting for services in the community, and Figure 10b provides a visual representation of the same data.

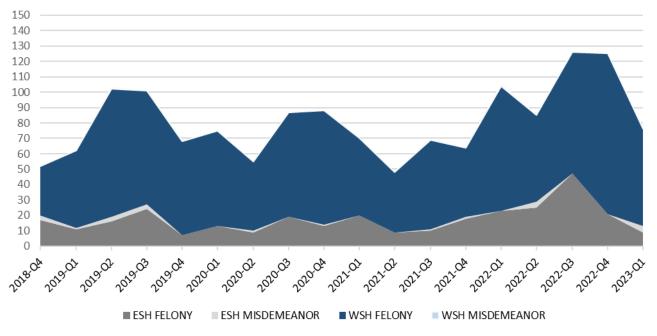
Outcomes: New Q1 2023 orders statewide increased from zero in Q4 2022 to seven this quarter.

**Drivers:** Generally, if a client's competency evaluation requires completion in an inpatient setting, the client would not be waiting for the evaluation in a community setting. However, a client initially released on personal recognizance might experience more severe illness or decompensate, and then receive an inpatient evaluation order. While the number of these cases occasionally exceeds 10 per quarter, demand for clients on PR status to receive inpatient competency evaluations comprises a very small portion of the department's evaluation services caseload. Further, the department engages court partners when inpatient competency evaluation orders are received to explain current wait times for inpatient services and recommend the completion of the evaluation in jail.

Table 11a - NEW INPATIENT CIVIL CONVERSION ORDER SPANS for individuals WAITING IN-JAIL for services, by quarter

CALENDAR		STATE			ESH			WSH	
YEAR-QTR	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL
2018-Q4	49	3	52	17	3	20	32	0	32
2019-Q1	61	1	62	11	1	12	50	0	50
2019-Q2	99	4	103	16	3	19	83	1	84
2019-Q3	98	3	101	24	3	27	74	0	74
2019-Q4	68	0	68	7	0	7	61	0	61
2020-Q1	75	0	75	13	0	13	62	0	62
2020-Q2	54	1	55	9	1	10	45	0	45
2020-Q3	87	0	87	19	0	19	68	0	68
2020-Q4	87	1	88	13	1	14	74	0	74
2021-Q1	70	0	70	20	0	20	50	0	50
2021-Q2	48	0	48	9	0	9	39	0	39
2021-Q3	68	1	69	10	1	11	58	0	58
2021-Q4	63	1	64	18	1	19	45	0	45
2022-Q1	104	1	105	23	0	23	81	1	82
2022-Q2	81	4	85	25	4	29	56	0	56
2022-Q3	126	0	126	47	0	47	79	0	79
2022-Q4	125	0	125	21	0	21	104	0	104
2023-Q1	72	4	76	9	4	13	63	0	63

Figure 11a - NEW INPATIENT CIVIL CONVERSION ORDER SPANS for individuals WAITING IN-JAIL for services, by quarter



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Table 11a above shows the total number of felony and misdemeanor civil conversion orders for individuals waiting for services in-jail, and Figure 11a provides a visual representation of the same data.

*Outcomes:* During the Q1 2023 reporting period, statewide civil conversion orders decreased significantly (-39.2%) to 76. Felony civil conversion orders fell significantly (-42.4%) to 72, and misdemeanor orders increased from zero to four. Over the last 4.5 years, misdemeanor civil conversion orders have only averaged 1.33 per quarter indicating that felony civil conversions comprise most of these orders.

Drivers: Clients in the forensic behavioral health system who undergo restoration treatment and who remain incompetent after several treatment orders, may have their criminal charges dismissed with prejudice and be ordered for evaluation for involuntary civil commitment. Additionally, clients waiting for competency restoration who are not admitted timely may also have their criminal charges dismissed with prejudice without any restoration attempted and be ordered for evaluation for involuntary civil commitment. Many clients with more serious or violent felony charges are civilly committed in this manner under RCW 71.05. If competency is regained at some point, prosecutors can choose to re-file and pursue the charges in the criminal courts. Additionally, with lengthy wait times for inpatient forensic restoration services, many judges across the state increasingly order dismissal of criminal charges and evaluation for civil conversion of clients who had not yet attempted more time-controlled forensic restoration. Civil conversion clients, if found incompetent, typically get admitted ahead of forensic patients and due to capacity constraints at the state hospitals are increasingly using forensic-designated beds. Civil patients, on average remain in those beds longer, frequently resulting in 4-5 fewer forensic patients moving through the system per civil patient, per year. This has seriously eroded the ability to move forensic patients into the state hospitals in a timely manner, and new beds that have just come online in Q2 2023 will bring much needed assistance to this issue.

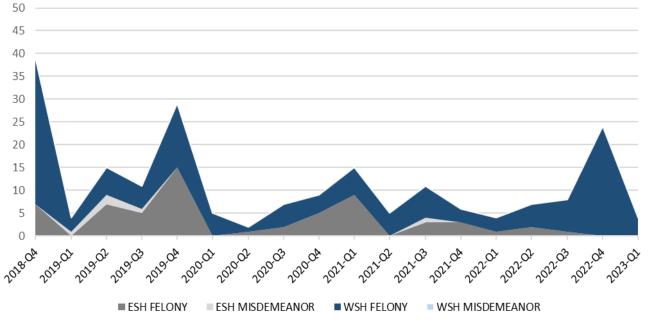
During Q1 2023, a significant drop in inpatient civil conversion orders was observed. Several factors likely contributed to this including: seasonal reduction in competency evaluation and restoration orders leading to fewer non-restorable clients; and decreased systemwide waiting times leading to fewer civil conversion orders being issued.

Table 11b - NEW INPATIENT CIVIL CONVERSION ORDER SPANS for individuals WAITING IN THE COMMUNITY (1) for services, by quarter

CALENDAR		STATE			ESH			WSH	
YEAR-QTR	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL
2018-Q4	39	0	39	7	0	7	32	0	32
2019-Q1	3	1	4	0	1	1	3	0	3
2019-Q2	13	2	15	7	2	9	6	0	6
2019-Q3	10	1	11	5	1	6	5	0	5
2019-Q4	29	0	29	15	0	15	14	0	14
2020-Q1	5	0	5	0	0	0	5	0	5
2020-Q2	2	0	2	1	0	1	1	0	1
2020-Q3	7	0	7	2	0	2	5	0	5
2020-Q4	9	0	9	5	0	5	4	0	4
2021-Q1	15	0	15	9	0	9	6	0	6
2021-Q2	5	0	5	0	0	0	5	0	5
2021-Q3	10	1	11	3	1	4	7	0	7
2021-Q4	6	0	6	3	0	3	3	0	3
2022-Q1	4	0	4	1	0	1	3	0	3
2022-Q2	7	0	7	2	0	2	5	0	5
2022-Q3	8	0	8	1	0	1	7	0	7
2022-Q4	24	0	24	0	0	0	24	0	24
2023-Q1	4	0	4	0	0	0	4	0	4

<sup>(1)</sup> Excludes records for individuals with court orders waiting for services while admitted in a civil, forensic, or RTF bed (n=646). DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Figure 11b - NEW INPATIENT CIVIL CONVERSION ORDER SPANS for individuals WAITING IN THE COMMUNITY for services, by quarter



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

Table 11b above shows the total number of felony and misdemeanor civil conversion orders for individuals waiting for services in the community, and Figure 11b provides a visual representation of the same data.

*Outcomes:* During the Q1 2023 reporting period, statewide felony in the community civil conversion orders decreased 83.3 percent from 24 to 4. Misdemeanor orders remained at zero in this reporting period. Over the last 4.50 years, misdemeanor civil conversion orders have only averaged 0.28 per quarter indicating that felony civil conversions comprise most of these orders.

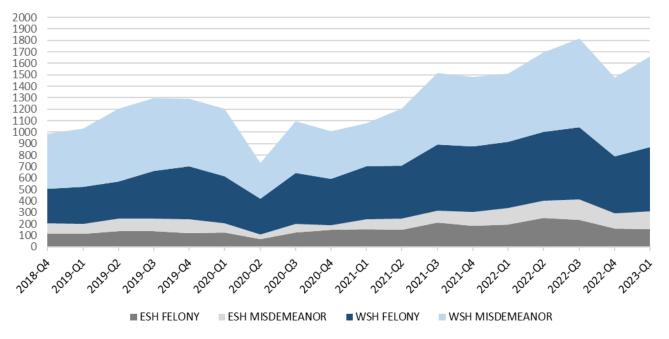
Drivers: Clients in the forensic behavioral health system who undergo restoration treatment and who remain incompetent after several treatment orders, may have their criminal charges dismissed with prejudice and be ordered for evaluation for involuntary civil commitment. Additionally, clients waiting for competency restoration who are not admitted timely may also have their criminal charges dismissed with prejudice without any restoration attempted and be ordered for evaluation for involuntary civil commitment. Many clients with more serious or violent felony charges are civilly committed in this manner under RCW 71.05. If competency is regained at some point, prosecutors can choose to re-file and pursue the charges in the criminal courts. Additionally, with lengthy wait times for inpatient forensic restoration services, many judges across the state increasingly order dismissal of criminal charges and evaluation for civil conversion of clients who had not yet attempted more time-controlled forensic restoration. Civil conversion clients, if found incompetent, typically get admitted ahead of forensic patients and due to capacity constraints at the state hospitals are increasingly using forensic-designated beds. Civil patients, on average remain in those beds longer frequently resulting in 4-5 fewer forensic patients moving through the system per civil patient, per year. This has seriously eroded the ability to move forensic patients into the state hospitals in a timely manner, and new beds that have just come online in Q2 2023 will bring much needed assistance to this issue.

Table 12a - NEW OUTPATIENT COMPETENCY EVALUATION ORDER SPANS (1) for individuals WAITING IN-JAIL for services, by quarter

CALENDAR		STATE			ESH			WSH	
YEAR-QTR	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL
2018-Q4	419	567	986	117	88	205	302	479	781
2019-Q1	436	597	1033	113	88	201	323	509	832
2019-Q2	465	738	1203	140	108	248	325	630	955
2019-Q3	548	750	1298	135	113	248	413	637	1050
2019-Q4	579	714	1293	118	121	239	461	593	1054
2020-Q1	531	676	1207	125	84	209	406	592	998
2020-Q2	386	346	732	71	36	107	315	310	625
2020-Q3	574	519	1093	127	72	199	447	447	894
2020-Q4	550	458	1008	148	44	192	402	414	816
2021-Q1	609	471	1080	153	91	244	456	380	836
2021-Q2	608	597	1205	147	103	250	461	494	955
2021-Q3	789	726	1515	214	103	317	575	623	1198
2021-Q4	750	731	1481	182	124	306	568	607	1175
2022-Q1	767	744	1511	193	147	340	574	597	1171
2022-Q2	850	843	1693	251	150	401	599	693	1292
2022-Q3	867	948	1815	234	178	412	633	770	1403
2022-Q4	655	819	1474	163	133	296	492	686	1178
2023-Q1	716	941	1657	157	156	313	559	785	1344

<sup>(1)</sup> Excludes records for individuals with court orders for forensic evaluation of Sanity and Diminished Capacity.

Figure 12a - NEW OUTPATIENT COMPETENCY EVALUATION ORDER SPANS for individuals WAITING IN-JAIL for services, by quarter



 $DSHS\ -\ Research\ and\ Data\ Analytics;\ Data\ Source:\ BHA\ -\ Forensic\ Data\ System;\ Date:\ 4/21/2023$ 

Table 12a above displays the total number of felony and misdemeanor outpatient competency evaluation orders for individuals waiting for services in-jail, and Figure 12a provides a visual representation of the same data.

*Outcomes:* During the Q1 2023 reporting period, statewide orders increased significantly from 1,474 to 1,657. This was an increase of 12.4 percent. At ESH, demand for jail-based evaluations increased a moderate 5.7 percent from 296 to 313 orders in Q1. At WSH, demand for jail-based evaluations significantly increased 14.1 percent from 1,178 to 1,344 orders in Q1.

Drivers: Societal trends suggest a growing population of persons who could benefit from mental health services; thus, it is likely that both pent up (e.g., deferred cases from COVID-19 closures) and increasing demand are adding strain to our systems, and over these periods of significant growth in orders, periodic plateaus or even small decreases in demand occur regularly prior to the next surge in orders. The emergence of the COVID-19 pandemic in 2020 led to a year-long decrease in demand shown in Table 12a and Figure 12a. Jail-based evaluations demand has not only recovered, but current demand now substantially exceeds the Q3 2019 pre-COVID-19 peak demand. In Q3 2021, order levels exceeded 1,500 orders for the first time. Subsequently, five of the last seven quarters through Q1 2023 have seen jail-based orders exceed 1,500. Q2's then record-high order level became the first quarter to exceed 1,600 orders, and Q3 2022 became the first quarter to exceed both 1,700 and 1,800 orders on its way to a new record-high order level. Subsequently, three of the last four quarters have exceeded 1,650 orders, and Q1 2023's 1,657 orders is the highest first-quarter order number yet recorded.

A portion of this sustained high demand for jail-based evaluations is likely generated from case backlogs and deferred prosecutions due to the pandemic. As criminal courts continue to reestablish standard operations and prosecutors file charges on the large number of deferred cases that many jurisdictions held back during the pandemic-related closures, a significant sub-set of these cases will receive orders for competency services.

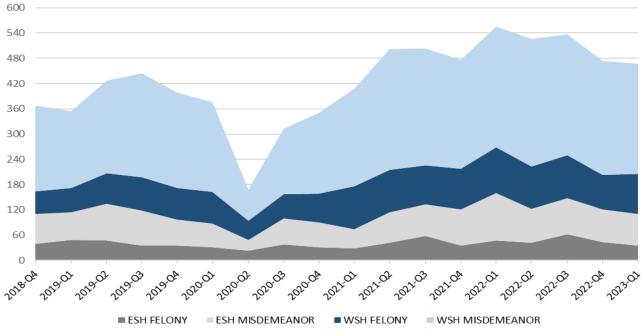
Thanks to legislative investment and the Trueblood Settlement Agreement, OFMHS' continues to invest in expanded capacity to provide competency services and has added significant human resources and capital resources over the course of several budget biennia. Over time, improved efficiency in providing consumers with a highly valued forensic service has itself appeared to increase the demand for that service, and improvements in capacity have often been quickly outstripped by increases in services demand. OFMHS continues to drive process and efficiency improvements "without sacrificing the accuracy and quality of competency services" RCW 10.77.068(3), and OFMHS also continues to "request appropriations for resources in order to meet these targets whenever possible" RCW 10.77.068(3).

Table 12b - NEW OUTPATIENT COMPETENCY EVALUATION ORDER SPANS (1) for individuals WAITING
IN THE COMMUNITY (2) for services, by quarter

CALENDAD	STATE			ESH			WSH		
CALENDAR YEAR-QTR	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL	FELONY	MISDEMEANOR	TOTAL
2018-Q4	92	276	368	39	72	111	53	204	257
2019-Q1	107	247	354	49	65	114	58	182	240
2019-Q2	120	307	427	47	87	134	73	220	293
2019-Q3	114	330	444	36	83	119	78	247	325
2019-Q4	111	287	398	36	61	97	75	226	301
2020-Q1	106	270	376	31	57	88	75	213	288
2020-Q2	69	99	168	23	26	49	46	73	119
2020-Q3	95	218	313	38	62	100	57	156	213
2020-Q4	101	249	350	32	58	90	69	191	260
2021-Q1	131	277	408	29	45	74	102	232	334
2021-Q2	142	359	501	42	73	115	100	286	386
2021-Q3	151	352	503	58	75	133	93	277	370
2021-Q4	132	344	476	35	86	121	97	258	355
2022-Q1	156	399	555	48	112	160	108	287	395
2022-Q2	142	384	526	42	81	123	100	303	403
2022-Q3	164	372	536	62	86	148	102	286	388
2022-Q4	125	348	473	43	78	121	82	270	352
2023-Q1	131	336	467	36	74	110	95	262	357

<sup>(1)</sup> Excludes records for individuals with court orders for forensic evaluation of Sanity and Diminished Capacity.

Figure 12b - NEW OUTPATIENT COMPETENCY EVALUATION ORDER SPANS for individuals WAITING IN THE COMMUNITY for services, by quarter



DSHS - Research and Data Analytics; Data Source: BHA - Forensic Data System; Date: 4/21/2023

<sup>(2)</sup> Excludes records for individuals with court orders waiting for services while admitted in a civil, forensic, or RTF bed (n=32), or while in prison (n=11).

Table 12b above shows the total number of felony and misdemeanor outpatient competency evaluation orders for individuals waiting for services in the community, and Figure 12b provides a visual representation of the same data.

*Outcomes:* In the Q1 2023 reporting period, clients waiting for evaluations in the community on personal recognizance remained virtually unchanged on a statewide basis. Orders decreased slightly from 473 to 467. The last eight quarters back through Q2 2021 have been the eight highest quarters for orders on record, and five of those eight quarters exceeded 500 orders, the only five quarters to exceed 500 PR orders.

In Q1 2023, PR order demand was mixed in the different hospital catchment areas. ESH orders moderately declined 9.1 percent, and WSH orders remained nearly flat with a slight increase of 1.4 percent. At ESH, total orders fell from 121 in Q4 2022 to 110 in Q1 2023. At WSH, orders increased slightly in Q1 2023 from 352 to 357.

*Drivers:* A significant portion of this post-COVID-19 shutdown sustained high demand for out-of-jail evaluations is likely generated from case backlogs and deferred prosecutions due to the pandemic. As criminal courts continue to re-establish standard operations and prosecutors file charges on the large number of deferred cases that many jurisdictions have held back during the pandemic-related closures, a significant sub-set of these cases will receive orders for competency services. Many of these cases were either never filed and arrested during the pandemic or were allowed, at much greater numbers, to remain in the community due to institutional closures and other pandemic-related challenges. With the Trueblood Settlement Agreement requiring that Class Member cases receive priority, PR cases often end up with longer wait times when the system becomes especially capacity constrained.

As Q1 2023 progressed, impacts from COVID-19 lessened moving from pandemic to endemic while other seasonal illnesses contributed to some scheduling limitations. However, the PR evaluation team was able to host two multi-county competency evaluation day events near the end of Q1, which allowed the evaluators to bring together concentrated resources and complete a larger number of cases quickly. These types of events and the post-pandemic environment have led to positive progress in reducing the wait list for PR cases. However, staffing levels and wider systemic challenges in health care staffing remain persistent challenges impacting performance. See the *Actions Taken* section of this report for steps the department is engaged in seeking to improve our performance.

# **ACTIONS TAKEN**

DSHS submitted a long-term plan to the Court in July 2015, which outlines DSHS' plans for coming into compliance with the timelines established in the Trueblood decision. On Feb. 8, 2016, the Court issued an order modifying the original April 2, 2015 order, providing a new timeline requiring full compliance as of May 27, 2016. Pursuant to the Court's Feb. 8, 2016 order, DSHS revised the long-term plan and submitted the revised plan to the Court on May 6, 2016. The long-term plan can be found at Combined Long-Term Plan.

OFMHS is responsible for the leadership and management of Washington's forensic mental health care system and is addressing the increase in demand for mental health services for adults and youth in the criminal court system. OFMHS provides forensic evaluations, competency restoration, Not Guilty by Reason of Insanity treatment services, and liaison services to effectively coordinate efforts with system partners to meet shared goals. OFMHS additionally provides ongoing training and technical assistance to improve quality and timeliness of forensic mental health services, data management and resource allocation, training and certification of evaluators, and quality monitoring and reporting. OFMHS collaborates with the Governor's office to lead and implement robust diversion efforts to prevent citizens with mental illness from entering the criminal court system.

Significant public resources have been invested in providing the high quality and empirically supported services of OFMHS. Four major goals for OFMHS during this period were (1) best-utilize current bed capacity and near-term bed increases; (2) gain efficiencies in evaluation delivery processes; (3) fund prosecutorial diversion programs; and (4) take action to address staffing challenges. Below are the key actions that occurred during this period to support system-wide improvement.

### **Best-Utilize Current Bed Capacity and Near-Term Bed Increases**

Selected Prior Reporting Period Events Impacting Bed Capacity and Utilization Rates

During spring and summer 2016, 54 total beds were opened in two residential treatment facilities providing inpatient restoration treatment at a lower acuity level than the state hospitals. Thirty beds were opened at Maple Lane (Centralia, WA) and 24 beds were opened in Yakima (temporary site). These additional beds were opened to help manage the state's waitlist for inpatient services.

WSH expanded South Hall from 15 to 30 beds in fall 2018. The Federal Court used fine funds to renovate building 27 on WSH's campus to create the third residential treatment facility, the 30-bed Fort Steilacoom Competency Restoration Program RTF, which opened in August 2019. The Legislature has funded ongoing operations of FSCRP.

A needs projection and bed capacity study was completed during Q4 2018 with the TriWest Group, a consultancy organization, to determine the feasibility of and timeframe for compliance with court orders. The impact of community-based competency evaluation on the demand for inpatient competency evaluation and restoration beds were measured by TriWest Group. Results of this study were unable to identify any correlation (e.g., homelessness, arrest rates, etc.) to the increases in referrals.

A 25-bed forensic ward, 1N3, opened on June 1, 2020 at ESH, and a second 25-bed ward, 3N3, opened on Aug. 3, 2020. At WSH, two 20-bed wards opened to NGRI patients in February 2021.

As part of the Trueblood Contempt Settlement Agreement, Yakima was scheduled to close by the end of 2021, but the contractor made the decision to close in August 2021 due to pandemic-related staff retention issues. Yakima's closure removed 24 RTF beds from the inpatient system.

Due to multi-year pandemic-related restrictions, ESH had been limited to a single forensic admissions ward, which had limited its bed availability and admissions pace. Pandemic related social distancing and quarantining requirements are no longer in effect, which is beneficial for admissions and patient capacity.

The period of the pandemic beginning in Q4 2021 and continuing through summer 2022, was notable for the most significant spike in infections and direct operational impacts BHA-wide. Toward the end of Q4 2021, the Omicron variant began emerging as a more infectious successor to the previously dominant Delta strain of COVID-19 and began impacting BHA facility operations. Omicron infections spiked throughout BHA facilities in January and February 2022 leading to numerous COVID-19 related restrictions, admissions holds, staffing shortages, and patient quarantines. Omicron-related impacts to facilities operations persisted well into Q2 with admissions often running substantially below standard capacity or remaining entirely on hold to prevent wider COVID-19 outbreaks. By the end of Q2, BHA facilities began resuming a more normal level of COVID-19 impacted operations. Omicron infections finally slowed down heading into Q3, although it and its subvariants remained the dominant strain of COVID-19 throughout most of 2022.

The governor's state of emergency proclamations gradually expired and the formal emergency declaration ended on Oct. 31, 2022. Facility-specific precautions continued through the fall and winter as COVID-19 continued to circulate along with significant cases of seasonal influenza, norovirus, and RSV. Heading into and through Q1 2023, the healthcare response to COVID-19 has moved from that of an emergency pandemic response to that of an endemic, seasonal outbreak type of response as it is expected that COVID-19 will adopt circulatory patterns similar to those of other seasonal viruses.

# **Current Bed Capacity Utilization Initiatives**

During Q1 2023, inpatient bed capacity was closely managed by an executive-level planning team charged with carefully matching the limited available bed openings to the types of patients waiting for admissions. The team was additionally charged with client's legal teams and court partners to complete inpatient evaluation orders while clients waited in jail, where feasible, instead of allowing clients to wait in jail for several months to be brought for an inpatient competency evaluation, which also occupies an inpatient bed. This capacity management initiative has shown success in increasing bed turnover and Trueblood Class Member throughput in Q1 2023 compared to Q4 2022.

During Q4 2022 in response to the ongoing demand surge for restoration beds, and the lack of available beds for forensic admissions and especially admissions for Trueblood class members, BHA Assistant Secretary, Kevin Bovenkamp, issued a letter dated Dec. 14, 2022 detailing new

emergency admissions procedures in effect at the state hospitals and residential treatments centers. These new procedures evaluate individual clients with civil orders to determine whether it is possible to serve those clients at the state hospital. When it is not possible to admit them, the patients, their legal team, and the court are issued "no admit" letters informing them of the decision to not offer civil admission to the client.

During Q3 2022, a focus on keeping beds as full as possible was a continued key strategy, given the need to respond to probable and actual COVID-19 positive tests among patients and staff at the following facilities: ESH, WSH, Fort Steilacoom, and Maple Lane. Recently, Fort Steilacoom and Maple Lane have returned to a full capacity of 30 clients each and have been building toward reaching that capacity. During the COVID-19 related state of emergency that concluded after Q3 2022 ended, Maple Lane and Fort Steilacoom had reduced their patient census to 25 clients each, as part of COVID-19 protocols, and each facility often had to operate at an even lower census due to COVID-19 induced admissions holds. Each facility made these changes to allow for social distancing within the facility and to accommodate a quarantine room.

Triage services have continued to identify individuals for whom expedited admissions may be appropriate. As of March 31, 2023, the Triage Consultation and Expedited Admissions program, has identified and accepted requests for 549 individuals for expedited admissions, out of a total of 888 individual referrals. Assisting some of the highest acuity clients to access competency services sooner, may result in less decompensation and less use of services in the long run, and more importantly it potentially allows our most vulnerable clients to access critical, person-centered services in a therapeutic setting.

A team of nine forensic navigators was hired in winter and spring 2020 and deployed to our 10 Phase 1 counties to begin serving clients on July 1, 2020. Navigators are developing strong relationships with our court and outpatient restoration partners and are already making key differences in client-centered problem solving and connecting clients to needed resources. Navigators partner closely with the Outpatient Competency Restoration Program, which was also implemented on July 1, 2020 in partnership with the Health Care Authority. To learn more about OCRP and to review the available client-level data, the <u>Trueblood Semi-Annual Report</u> sections on Community Outpatient Services and Appendix B-OCRP Dashboard, provide further information. OCRP allows both Trueblood class members and personal recognizance clients to utilize lower-acuity level beds, as appropriate, thus freeing additional otherwise occupied higher-acuity beds at the state hospitals and at the RTFs for higher acuity class members. As of Q3 2022, forensic navigators and HCA's OCRP administrator continue outreach to the criminal courts to expand use of OCRP in the 10 Phase 1 counties. This outreach is expected to remain an ongoing feature of both programs well into future reporting periods.

On July 5, 2022, OFMHS implemented a new process to allow suitable RTF clients on their second period of restoration to transition to outpatient restoration. Significant collaboration among forensic navigators, OCRP, the RTFs, and the criminal court system have allowed this new effort to reduce demand and increase throughput of higher acuity beds to come to fruition. The new process allows clients to access significant community resources to aid in their restoration and provides more bed turnover at RTFs allowing patients with greater acuity admission to those beds. The initial clients identified and referred for participation have undergone an assessment for OCRP

suitability conducted by a forensic navigator. In the initial cases, the clients were found competent, and therefore were not referred to OCRP; however, their RTF bed was freed for another higher acuity client. This process has continued to function throughout the second half of 2022 and into Q1 2023.

Phase 2 expansion of the Forensic Navigator program into the King region allowed the hiring of an additional nine forensic navigators plus supervisors and support staff to provide the services available in the 10 Phase 1 counties. Navigators were hired in summer and fall 2021, and services expanded to the King region in January 2022. Now (OCRP became available in the King region on Oct. 31, 2022) that the entire programming suite of Trueblood Settlement Agreement services are available in the Phase 2 region, navigators will have more tools at their disposal to guide and assist their clients. Navigators seek to divert criminal defendants out of jails and inpatient restoration settings, and into community-based restoration and treatment settings. Program participants are assigned a forensic navigator at the time the court orders a competency evaluation. Their support starts with making connections to resources while clients are in jail. If clients are deemed competent, forensic navigator services end. For those who are determined not competent to stand trial and are ordered into outpatient competency restoration, forensic navigators continue serving these clients and work with other Trueblood programs until they provide warm handoffs to community resources.

In general, forensic navigators work with clients to ensure that they comply with their conditions of release, attend outpatient competency restoration classes, and adhere to prescribed medications. Navigators also connect clients to additional supportive services in the community, such as housing, mental health and substance use treatment, supported employment services, and community-based case management services.

# Near-Term Projects to Expand Bed Capacity

Due to COVID-19 related supply chain disruptions and challenges within the construction industry, no new beds opened during calendar year 2022. The following beds are expected to come online during calendar year 2023:

- 1. Two new 29-bed inpatient forensic competency restoration wards at WSH. Projected opening date is early May 2023 for one ward and mid-May 2023 for the second ward.
- 2. Contracting with Emergent Community Hospital for up to 50 beds for felony conversion patient transfers from the state hospitals. Contract is in place and active as of Q1 2023.
- 3. The 16-bed inpatient RTF Civil Center for Behavioral Health at Maple Lane. Opened early April 2023.
- 4. The 30-bed remodel of Columbia Cottage at Maple Lane as a facility for NGRI patients from WSH. Projected opening is late 2023 to early 2024.
- 5. HCA and Commerce are working to create 110 civil commitment beds for 90-180-day civil patients across the state. Eight projects have been awarded capital funding between the 19-21 and 21-23 budget biennia, and as of fall 2022, one project is complete.

# **Gain Efficiencies in Evaluation Delivery Process**

During the 2015-2017 and 2019-2021 state budget biennia, 39 forensic evaluators were added to current staff levels. The department continues to examine evaluator and support staff levels to determine optimal staffing to support legislative requirements outlined in RCW 10.77.068 and implementation of the Trueblood Contempt Settlement Agreement. The department submitted a decision package to the Governor's office requesting additional forensic evaluators and related support staff be included in the 2023-2025 biennial budget request. The governor included that request in his budget proposal to the Legislature.

Additional ongoing efforts have continued around workforce development. Specifically, staff evaluators are provided training, with national experts in the field of competency evaluations, as a part of ongoing efforts to create and maintain the most highly trained and efficient staffing possible. Following the conclusion of the telehealth evaluation pilot project, use of telehealth services for evaluations has continued at existing pilot sites. For the first two years of telehealth evaluations, it proved challenging to engage jails and other entities in adopting remote evaluations; however, with the COVID-19 pandemic, OFMHS' was prepared to quickly shift to and effectively deploy workforce development staff to assist jails and others in adopting the necessary technology to conduct telehealth evaluations.

For the 12 months ended in March 2023, use of telehealth services has at least leveled off a bit, dropping slightly to 238 completed evaluations per month on average from more than 243 completed evaluations per month on average in Q4 2022. Defense attorneys and clients continued to use the system with very few rejections. The refusal rate was 2.2 percent of attempts over the last 12 months, with clients refusing 42.2 percent of the total refusals. Telehealth systems' reach across the state has continued to grow. Telehealth systems have been used for evaluations at three Tribal corrections facilities; 11 city/regional jail locations; in 32 different counties with 35 total locations; at three OCRP programs; and in five DSHS inpatient facilities (including the Yakima RTF that closed on July 26, 2021). The OFMHS Telehealth committee provides IT and ongoing site support for existing telehealth sites and works to identify and evaluate new sites to begin offering telehealth services.

Staffing challenges at the ERO, during Q3-Q4 2021 that persisted through the second half of 2022, exacerbated inefficiencies in evaluation scheduling practices for forensic evaluators who complete all forensic evaluations on the eastside of Washington state. OFMHS submitted a decision package, as part of assuming scheduling for all of our evaluators, and has been working on aligning scheduling processes across the state. Scheduling process unification and implementation continued throughout 2022. Early results were promising, and ERO's on-time performance for jail-based competency evaluations shows month-over-month improvement in the second half of 2022. A strong team is excited and engaged in this transformative effort. Additionally, evaluators and supervisors from the westside have assisted in tackling the competency services' case backlog to help the eastside become more current in their evaluations. During Q4 2022, timely completion of jail-based competency evaluations by the ERO more than doubled, and during the current quarter, Q1 2023, timely completion improved an additional 29-percent to 83.8 percent.

Through the demand to bargain process, eastside evaluators transitioned from workload expectations of nine evaluations per month to 12 evaluations per month. This change required

several months to implement. After implementation, workloads on both sides of the state now match. Furthermore, a demand to bargain was completed in September 2022 to allow DSHS to contract both in-state and out-of-state forensic evaluators to assist with competency orders. The ability to contract provides needed flexibility to handle staffing vacancies and has also assisted in improving timely completion of jail-based evaluations.

# **Funded Legal Diversion Programs**

The community liaison and diversion specialist continues OFMHS' efforts in reducing demand for beds by working with community stakeholders to find and utilize available resources outside the criminal court system that will meet the needs of this population while fulfilling OFMHS' requirements under Trueblood. OFMHS community liaison and diversion specialist manages the contracts for three prosecutorial diversion programs and provides ongoing technical assistance to the programs to assist them in meeting enrollment goals and overcoming other challenges.

The program in King County is a prosecutorial diversion program, which as of July 2022 is jointly funded by a one-year contract with HCA and a contract with OFMHS. This program allows a prosecutor to use their discretion to dismiss a non-serious charge without prejudice if the issue of competency is raised. The intent of this program is to divert misdemeanor and low-level felony defendants from incarceration and hospitalization into needed behavioral health treatment. In addition to this prosecutorial diversion program in King County, DSHS also contracts for the same services in two other locations: Spokane County and Benton/Franklin Counties (the contractor is Lourdes).

The programs mentioned above have continued to operate during the pandemic though services have been reduced and modified to incorporate more technology (e.g., Zoom for Healthcare) into meeting with clients. The pandemic has resulted in reduced enrollment opportunities for the three DSHS contracted diversion programs. All three programs have continued efforts to improve enrollment, within the operational constraints caused by COVID-19, and OFMHS' community liaison and diversion specialist continues to work with each program to reduce barriers to success. First-quarter enrollment in the three programs for FY'23 demonstrated significant and encouraging improvement. For Q2 FY'23 (Q4 2022), the pace of enrollment in the DSHS contracted diversion programs has slowed as compared to Q1 FY'23, but it remains on pace to meet enrollment expectations for FY'23. For Q3 FY'23 (Q1 2023), enrollment remains on pace to meet the annual enrollment expectations for FY'23.

The twelve diversion programs that had previously been funded through federal court contempt fines from the Trueblood decision have had fine funding withdrawn for FY'23. The federal court informed the programs to locate more sustainable sources of funding. Five of the programs found other sources of funding or closed, and seven of the programs received a one-year bridge appropriation from the Legislature. Funding for those seven programs is managed by HCA via contract with the seven programs. The seven programs that receive state funding through HCA contract are listed below:

#### 1. Frontier Behavioral Health (Spokane)

- a. Co-responder / Designated Crisis Responder services
- b. Total contract amount: \$614,541
- c. Fronter's Co-responder program provides mental health co-responder services to the Spokane City Police Department and coordinates with the Spokane County Jail and Community Court to increase early identification and intervention for Trueblood Class Members and community members with mental health conditions and co-occurring disorders. This program also provides in-reach services, certified peer counseling, and connection to additional behavioral health providers.

### 2. Comprehensive Healthcare (Yakima)

- a. Collaborative Diversion program and Intensive Community Support programs
- b. Total contract amount: \$1,292,645
- c. Comprehensive's Collaborative Diversion program provides mental health coresponder and designated crisis response services to the Yakima Police Department, Yakima Sheriff's Office, and Union Gap Police. The Intensive Community Support program provides case management, behavioral health, and jail re-entry services to former, potential, and current Trueblood Class Members.

# 3. King County BHASO

- Community House Mental Health Agency, Law Enforcement Assisted Diversion, Legal Intervention and Network of Care, and the Community Outreach and Advocacy Team programs
- b. Total contract amount: \$3,286,000
- c. King County's Trueblood Diversion programs aim to provide behavioral health and other services in community settings as an alternative to criminal legal involvement, which is likely to include forensic mental health services related to defendants' competency to stand trial. These programs provide law enforcement and prosecutorial diversion, low-barrier behavioral health services, intensive case management, and supportive housing to former, potential, and current Trueblood Class Members.

# 4. Kitsap Mental Health Services

- a. Trueblood Diversion program
- b. Total contract amount: \$616.067
- c. Kitsap's Trueblood Diversion program aims to bridge the divide between the behavioral health system and the criminal court system by providing re-entry services, certified peer counseling, care coordination, and housing support to former, potential, and current Trueblood Class Members.

- 5. Community Integrated Health Services (Formerly Great Rivers) (Chehalis)
  - a. Trueblood Diversion program for Cowlitz, Grays Harbor, Lewis, Pacific, and Wahkiakum County Jails
  - b. Total contract amount: \$1,279,000
  - c. Community Integrated Health Services' Trueblood Diversion Service program aims to reduce the demand for competency services, minimize the harm inflicted in the criminal court system, and provide services to individuals with behavioral health issues in the least restrictive environment. This program provides jail reentry services, mental health services, certified peer counseling, and intensive case management within the Cowlitz, Grays Harbor, Lewis, Pacific, and Wahkiakum County Jails.
- 6. Greater Lakes Mental Health (Pierce County)
  - a. Trueblood Diversion program
  - b. Total contract amount: \$1,184,653
  - c. Greater Lakes Mental Health Trueblood Diversion program diverts eligible individuals with behavioral health conditions from the criminal court system to longer-term treatment and supports. This program coordinates with the Pierce County Prosecuting Attorney's Office and the Department of Assigned Counsel and provides linkage to community-based supports through clinical case management, mental health, and peer support services.
- 7. Catholic Charities of the Diocese of Yakima (program location is Chelan)
  - a. Co-responder Services and Jail Diversion
  - b. Total contract amount: \$1,013,924
  - c. Catholic Charities Diversion Crisis Response Services/Co-responder and Jail Diversion programs increase early identification and intervention for Trueblood Class Members and community members with mental health conditions and co-occurring disorders. This program serves those members indicated above who have contact with law enforcement and jails, by integrating mental health professionals into law enforcement response and jail-based services to deflect potential class members away from arrest and incarceration through designated crisis response, co-responder services, crisis intervention, jail screening and re-entry services, and care coordination.

A staff member at HCA manages the contracts and technical assistance to these diversion programs. Unless renewed in the upcoming 2023-2025 biennial budget, funding for these programs is expected to expire at the end of FY'23. To continue operations, these programs would need to locate alternative sources of funding. As of early 2023, one of the contracted diversion programs is expected to continue with recently secured county funds for FY'24; however, the other six programs do not have alternate funding sources.

# **Take Action to Address Staffing Challenges**

Competing for staff talent with the private sector in the context of the well-publicized postpandemic workforce challenges has left many positions, especially at our treatment facilities, chronically short-staffed. BHA has identified and implemented creative solutions within our existing authority and partnered with executive leadership, state human resources, labor, and other partners to develop and implement innovative approaches to recruiting and retaining critical staff positions. During spring and summer 2022, DSHS has taken several steps to alleviate staffing challenges. Steps taken included hiring more contractors and travel nurses, adding hiring recruitment resources to both WSH and ESH, especially to hire nurses, partnering with the Washington State Office of Financial Management to adjust pay ranges for certain positions, expanding our successful forensic evaluator training and recruitment post-doctoral program from three-to-five interns this year, and engaging a successful demand to bargain with labor partners to allow for contract evaluations to take place until vacancies can be filled. Working toward implementing new policies and practices to attract and retain passionate, talented staff remains critical to success, and BHA has continued this critical focus through fall 2022, winter 2023, and now into spring. Even with these successful actions, BHA continues to face high vacancy rates in several critical patient-centered job classes. As of March 31, 2023, vacancies in these classes continued to range between 30-40 percent. The ability to maintain current restoration capacity is a challenge, and staffing new physical capacity is also very challenging.

# **NEXT STEPS**

Future reports will provide continued progress reporting, with a focus on efforts made in five main areas as they relate to compliance: (1) expanding and best-utilizing bed capacity, (2) increasing throughput for inpatient services, (3) managing in-custody evaluations to reduce barriers so compliance can be reached, (4) decreasing demand for competency services, and (5) identifying and implementing additional actions to address staffing challenges.

Work continues to bring new beds online over the next several reporting periods as well as over the next several fiscal years. As COVID-19 come to an end, the beds are expected to provide increased client benefit. Two additional 29-bed forensic units at WSH are projected to begin operations in early- and mid-May 2023, respectively; a new civil RTF facility (16 beds) at Maple Lane opened as of early April 2023, and a new NGRI (30 beds; late 2023 to early 2024) facility at Maple Lane is planned, which would free up additional ward space at WSH; planning continues for a three ward civil facility, of 16-beds each, run by DSHS in Clark County; and work continues on a Snohomish County civil RTF (16 beds) in partnership with the Tulalip Tribes and HCA. HCA continues work with Commerce to create 110 new beds statewide for 90- and 180-day civil commitments. Each of these new civil and NGRI bed projects would allow civil patients to obtain treatment closer to home while forensic Trueblood clients could potentially gain additional beds at WSH. Additionally, the new 350-bed forensic hospital on WSH's campus continues in its design phase and is looking toward a potential completion of construction as early as 2027.

The major focus for OFMHS in the future is to work on reducing demand for all competency services through continued implementation of the Trueblood Contempt Settlement Agreement. The Forensic Navigator program initially launched July 1, 2020 and is connecting class members with an enhanced suite of services as they navigate the competency/restoration process. Outpatient Competency Restoration also launched on July 1, 2020 and is designed to work in concert with the Forensic Navigator program to educate the criminal courts and guide appropriate clients to needed services-especially outpatient restoration-and away from inpatient beds in secure state facilities. In summer and fall 2021, the Forensic Navigator program hired nine new navigators for the program's expansion into the King region. It also hired a supervisor for the King region group and an additional supervisor to jointly oversee the Southwest Washington and Spokane Forensic Navigator groups. The newly hired forensic navigators began onboarding and training with OFMHS in November 2021 and implemented Phase 2 navigator services in the King region in January 2022.

During Q3 2022, OCRP programs continued planning for Phase 2 King region implementation of the Contempt Settlement Agreement. OCRP contracted with a provider to implement OCRP in the King region. Limited outpatient restoration services began in Q4 on Oct. 31, 2022. Additional program slots became available in Q1 2023 as the contractor hired and trained additional staff. Every person identified as appropriate and subsequently ordered for restoration treatment in OCRP can access community resources and build or rebuild the community supports necessary to enable success post-restoration. Diverting people from inpatient hospital or RTF beds allows people with higher acuity to access those beds.

Efforts to reduce demand for competency services include several innovative programs listed as follows: Forensic Projects for Assistance in Transition from Homelessness, mobile crisis response,

and Forensic Housing and Recovery through Peer Services teams. FPATH identifies and builds relationships with persons at highest risk for involvement in the criminal court, homelessness, and forensic mental health systems to provide services and prevent involvement in these systems. MCR provides timely interventions in the field to keep individuals from being arrested and incarcerated and to instead quickly connect them with the services they need. FHARPS identifies persons who are homeless or unstably housed who also have behavioral health needs, and connects them with supports for housing and peers who have similar lived experience. Each of these programs is working to meet client's needs and to enable them to move forward in a positive manner before a behavioral health crisis necessitates criminal court involvement or involuntary hospitalization. FPATH, MCR, and FHARPS programs have implemented their initial suite of services for Phase 2 in the King region. Services became active during Q1 2022. These programs pair ideally with Forensic Navigator services and with OCRP. FPATH, MCR, and FHARPS have already been working closely in the King region with their navigator counterparts. Now that OCRP has begun serving clients, the entire suite of Phase 2 programs will be able to serve clients together moving forward.

OFMHS management has worked with the union to create additional efficiencies for jail-based evaluations. Through the demand to bargain process, eastside evaluators transitioned from workload expectations of nine evaluations per month to 12 evaluations per month. This change took several months to implement. After implementation, evaluator workload on both sides of the state now matches. Further, an additional demand to bargain was completed in September 2022 allowing DSHS to contract both in-state and out-of-state forensic evaluators to assist with competency orders. Recent work to implement changes from the successful contract evaluations demand to bargain agreement continued into Q4 2022. On-time jail-based evaluation completions for the eastside more than doubled in the last few months of 2022, and part of this success can be attributed to successful implementation of recent demand to bargains. Significant improvement in timely jail-based evaluation completions continued throughout Q1 2023 as well.

Department of Social and Health Services staff have strived to continue advancing transformative solutions to the forensic system in a safety and patient-centered care environment, despite the challenges induced by the historic pandemic. In addition to impacting our manner and ability to operate services, COVID-19 has substantially exacerbated systemic health care staffing challenges, many of which already impacted the forensic mental health system prior to COVID-19's emergence. Competing for staff talent with the private sector and in the context of the post-pandemic labor market leaves many positions, especially at our treatment facilities, chronically short-staffed. Nevertheless, the department continues to identify and implement creative solutions within its existing authority and partners with executive leadership, state human resources, labor, and other partners to develop and implement innovative approaches to recruiting and retaining critical staff positions. DSHS has continued this critical focus through Q1 2023 and plans continued emphasis in these areas for the foreseeable future.

#### **SUMMARY**

The department continues work on impacting these five levers: (1) increase, and best-utilize, bed capacity; (2) increase throughput for inpatient services (quicker turnover in hospitals); (3) manage in-custody evaluations to reduce barriers so compliance can be reached; (4) decrease demand for competency services; and (5) identify and implement additional actions to address staffing challenges.

Ensuring every bed's optimal use to meet requirements under Trueblood, by maintaining efficient referral and admission practices, remains critical to OFMHS' work toward achieving compliance.

Ongoing triage and diversion efforts continue to facilitate and improve these efforts by managing the inpatient portion of Trueblood class members, while also finding acceptable alternatives for those class members deemed suitable for these alternative options.

Taking creative actions within the scope of the department's authority, partnering with our internal constituencies, and working toward implementing new policies and practices to attract and retain passionate, talented staff remains critical to success.

Now through Phase 1 and moving into the concluding quarter of Phase 2 implementation of the Contempt Settlement Agreement, OFMHS continues to work with its partners at the Health Care Authority, the Criminal Justice Training Commission, the criminal court systems around the state, and others to implement and administer new programs seeking to better serve our clients as well as preparing to hit the ground running with Phase 3 implementation activities on July 1, 2023.